BEFORE THE ACUPUNCTURE BOARD DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:) ×	Case No. 1A-2013-4			
PAMELA MILLER, L.AC.))				
P.O. Box 7034)				
Alhambra, CA 91802)				
Acupuncturist License No. AC 3644		a -			
Respondent.)) <u>1</u>				
DECISION AND ORDER					

The attached Stipulated Settlement and Disciplinary Order is hereby adopted by the

Acupuncture Board, Department of Consumer Affairs, as its Decision in this matter.

This Decision shall become effective on		May 25, 2016		
It is so ORDERED	April 25, 2016			

Hildegarde Aguinaldo, L.Ac., Board President Acupuncture Board

Department of Consumer Affairs State of California

1	KAMALA D. HARRIS					
2	Attorney General of California E. A. JONES III					
3	Supervising Deputy Attorney General WENDY WIDLUS					
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8	Attorneys for Complainant					
9		RE THE URE ROARD				
10	DEPARTMENT OF CONSUMER AFFAIRS					
11						
12	In the Matter of the Accusation Against:	Case No. 1A-2013-4				
13	PAMELA MILLER, L.Ac. P.O. Box 7034	STIPULATED SETTLEMENT AND DISCIPLINARY ORDER				
14	Alhambra, CA 91802 Acupuncturist License No. AC 3644,	DISCIPLINARY ORDER				
15	, in the second of the second	* a				
16	Respondent.					
17	IT IS HERERY STIPIL ATED AND AC	GREED by and between the parties to the above-				
18	entitled proceedings that the following matters as					
19		TIES				
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21		s the Executive Officer of the Acupuncture				
	Board. She brought this action solely in her office					
22	Kamala D. Harris, Attorney General of the State	of California, by Wendy Widlus, Deputy				
23	Attorney General.					
24		Ac. ("Respondent") is representing herself in this				
25	proceeding and has chosen not to exercise her rig					
26		Acupuncture Board issued Acupuncturist				
27	License No. AC 3644 to Respondent. The Acupuncturist License was in full force and effect at					
28	all times relevant to the charges brought in Accusation No. 1A-2013-4 and will expire on June 30					

2016, unless renewed.

JURISDICTION

- 4. Accusation No. 1A-2013-4 was filed before the Acupuncture Board (Board),
 Department of Consumer Affairs, and is currently pending against Respondent. The Accusation
 and all other statutorily required documents were properly served on Respondent on November
 23, 2015. Respondent timely filed her Notice of Defense contesting the Accusation.
- 5. A copy of Accusation No. 1A-2013-4 is attached as exhibit A and incorporated herein by reference.

ADVISEMENT AND WAIVERS

- 6. Respondent has carefully read, and understands the charges and allegations in Accusation No. 1A-2013-4. Respondent has also carefully read, and understands the effects of this Stipulated Settlement and Disciplinary Order.
- 7. Respondent is fully aware of her legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to be represented by counsel at her own expense; the right to confront and cross-examine the witnesses against her; the right to present evidence and to testify on her own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 8. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

CULPABILITY

- 9. Respondent admits the truth of each and every charge and allegation in Accusation No. 1A-2013-4.
- 10. Respondent agrees that her Acupuncturist License is subject to discipline and she agrees to be bound by the Board's probationary terms as set forth in the Disciplinary Order below.

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CONTINGENCY

- 11. This stipulation shall be subject to approval by the Board. Respondent understands and agrees that counsel for Complainant and the staff of the Board may communicate directly with the Board regarding this stipulation and settlement, without notice to or participation by Respondent. By signing the stipulation, Respondent understands and agrees that she may not withdraw her agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.
- 12. The parties understand and agree that Portable Document Format (PDF) and facsimile copies of this Stipulated Settlement and Disciplinary Order, including facsimile signatures thereto, shall have the same force and effect as the originals.
- 13. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following Disciplinary Order:

DISCIPLINARY ORDER

IT IS HEREBY ORDERED that Acupuncturist License No. AC 3644 issued to Respondent PAMELA MILLER, L.Ac. is revoked. However, the revocation is stayed and Respondent is placed on probation for three (3) years on the following terms and conditions.

- 1. NOTIFICATION SYSTEM FOR PATIENT POPULATION
- Respondent shall install and maintain in working condition a notification device or system which enables patients to alert her while she is out of the treatment room.
- 2. <u>REIMBURSEMENT FOR PROBATION SURVEILLANCE MONITORING</u>
 Respondent shall reimburse the Board for the hourly costs it incurs in monitoring the probation to ensure compliance for the duration of the probation period.
- 3. <u>COURSEWORK</u> Respondent shall take and successfully complete not less than twenty (20) hours of coursework in the following area(s): 10 hours of Practice Management,

defined as record keeping and insurance billing and 10 hours of Risk Management and Insurance Issues. All coursework shall be taken at the graduate level at a school approved by the Board. Classroom attendance is specifically required. Course content shall be pertinent to the violation and all coursework must be completed within the probationary period. The required coursework must be in addition to any continuing education courses that may be required for license renewal.

Within 90 days of the effective date of this decision, Respondent shall submit a plan for the Board's prior approval for meeting the educational requirements. All costs of the coursework shall be borne by the Respondent.

- 4. <u>OBEY ALL LAWS</u> Respondent shall obey all federal, state and local laws and all regulations governing the practice of acupuncture in California. A full and detailed account of any and all violations of law shall be reported by the respondent to the Board in writing within seventy-two (72) hours of occurrence.
- 5. QUARTERLY REPORTS Respondent shall submit quarterly declarations under penalty of perjury on forms provided by the Board, stating whether there has been compliance with all the conditions of probation.
- 6. <u>SURVEILLANCE PROGRAM</u> Respondent shall comply with the Board's probation surveillance program and shall, upon reasonable notice, report to the assigned investigative district office. Respondent shall contact the assigned probation surveillance monitor regarding any questions specific to the probation order. Respondent shall not have any unsolicited or unapproved contact with 1) victims or complainants associated with the case;

 2) Board members or members of its staff; or 3) persons serving the Board as expert examiners.
- 7. <u>INTERVIEW WITH THE BOARD OR ITS DESIGNEE</u> Respondent shall appear in person for interviews with the Board or its designee upon request at various intervals and with reasonable notice.
- 8. <u>CHANGES OF EMPLOYMENT</u> Respondent shall notify the Board in writing, through the assigned probation surveillance compliance officer of any and all changes of employment, location and address within 30 days of such change.
 - 9. TOLLING FOR OUT-OF-STATE PRACTICE OR RESIDENCE In the event

Respondent should leave California to reside or to practice outside the State, Respondent must notify the Board in writing of the dates of departure and return. Periods of residency or practice outside California will not apply to the reduction of this probationary period.

- 10. <u>EMPLOYMENT AND SUPERVISION OF TRAINEES</u> Respondent shall not employ or supervise or apply to employ or supervise acupuncture trainees during the course of this probation. Respondent shall terminate any such supervisorial relationship in existence on the effective date of this probation.
- 11. <u>VIOLATION OF PROBATION</u> If Respondent violates probation in any respect, the Board may, after giving Respondent notice and the opportunity to be heard, revoke probation and carry out the disciplinary order that was stated. If an accusation or petition to revoke probation is filed against respondent during probation, the Board shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final. No petition for modification or termination of probation shall be considered while there is an accusation or petition to revoke probation pending against respondent.
- COMPLETION OF PROBATION Upon successful completion of probation,
 Respondent's license will be fully restored.

ACCEPTANCE

I have carefully read the Stipulated Settlement and Disciplinary Order. I understand the stipulation and the effect it will have on my Acupuncturist License. I enter into this Stipulated Settlement and Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the Acupuncture Board.

DATED: 2 25 20(4) PAMELA MILLER, L.Ac.
Respondent

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ENDORSEMENT

ENDORSEMENT

The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Acupuncture Board.

Dated: 8/24/16

Respectfully submitted,

KAMALA D. HARRIS Attorney General of California E. A. JONES III Supervising Deputy Attorney General

WENDY WIDLUS
Deputy Attorney General
Attorneys for Complainant

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Exhibit A

Accusation No. 1A-2013-4

FILED 1 KAMALA D. HARRIS Attorney General of California 2 E. A. JONES III NOV 23 2015 Supervising Deputy Attorney General 3 WENDY WIDLUS Deputy Attorney General ACUPUNCTURE BOARD 4 State Bar No. 82958 California Department of Justice 300 So. Spring Street, Suite 1702 5 Los Angeles, CA 90013 6 Telephone: (213) 897-2867 Facsimile: (213) 897-9395 7 E-mail: Wendy. Widlus@doj.ca.gov Attorneys for Complainant 8 BEFORE THE 9 ACUPUNCTURE BOARD DEPARTMENT OF CONSUMER AFFAIRS 10 STATE OF CALIFORNIA 11 In the Matter of the Accusation Against: Case No. 1A-2013-4 12 PAMELA MILLER, L.Ac. 13 P.O. Box 7034 Alhambra, CA 91802 ACCUSATION 14 Acupuncturist License No. AC 3644 15 Respondent. 16 17 18 Complainant alleges: 19 **PARTIES** 20 Terri Thorfinnson (Complainant) brings this Accusation solely in her official capacity 1. as the Executive Officer of the Acupuncture Board, Department of Consumer Affairs. 21 22 On or about September 21, 1989, the Acupuncture Board issued Acupuncturist 2. License Number AC 3644 to Pamela Miller, L.Ac. (Respondent). The Acupuncturist License was 23 in full force and effect at all times relevant to the charges brought herein and will expire on June 24 25 30, 2016, unless renewed. 26 JURISDICTION 27 3. This Accusation is brought before the Acupuncture Board (Board), Department of

Consumer Affairs, under the authority of the following laws. All section references are to the

Business and Professions Code unless otherwise indicated.

4. Section 4928.1 of the Code states:

"Protection of the public shall be the highest priority for the Acupuncture Board in exercising its licensing, regulatory, and disciplinary functions. Whenever the protection of the public is inconsistent with other interests sought to be promoted, the protection of the public shall be paramount."

5. Section 4927, of the Code states, in pertinent part:

"As used in this chapter, unless the context otherwise requires:

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"(d)

"'Acupuncture' means the stimulation of a certain point or points on or near the surface of the body by the insertion of needles to prevent or modify the perception of pain or to normalize physiological functions, including pain control, treatment of certain diseases or dysfunctions of the body and includes the techniques of electroacupuncture, cupping, and moxibustion."

6. Section 4937 of the Code states:

"An acupuncturist's license authorizes the holder thereof:

- "(a) To engage in the practice of acupuncture.
- "(b) To perform or prescribe the use of Asian massage, acupressure, breathing techniques, exercise, heat, cold, magnets, nutrition, diet, herbs, plant, animal, and mineral products, and dietary supplements to promote, maintain, and restore health. Nothing in this section prohibits any person who does not possess an acupuncturist's license or another license as a healing arts practitioner from performing, or prescribing the use of any modality listed in this subdivision.
- "(c) For purposes of this section, a 'magnet' means a mineral or metal that produces a magnetic field without the application of an electric current.
- "(d) For purposes of this section, 'plant, animal, and mineral products' means naturally occurring substances of plant, animal, or mineral origin, except that it does not include synthetic compounds, controlled substances or dangerous drugs as defined in Sections 4021 and 4022, or a controlled substance listed in Chapter 2 (commencing with Section 11053) of Division 10 of the

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- "(c) Incompetence."
- California Code of Regulations, title 16, section 1399.453, states:

"An acupuncturist shall keep complete and accurate records on each patient who is given acupuncture treatment, including but not limited to, treatments given and progress made as a result of the acupuncture treatments."

COSTS

- Section 4959 of the Code states:
- "(a) The board may request the administrative law judge, under his or her proposed decision in resolution of a disciplinary proceeding before the board, to direct any licensee found guilty of unprofessional conduct to pay to the board a sum not to exceed actual and reasonable costs of the investigation and prosecution of the case.
- "(b) The costs to be assessed shall be fixed by the administrative law judge and shall not in any event be increased by the board. When the board does not adopt a proposed decision and remands the case to an administrative law judge, the administrative law judge shall not increase the amount of any costs assessed in the proposed decision.
- "(c) When the payment directed in the board's order for payment of costs is not made by the licensee, the board may enforce the order for payment in the superior court in the county where the administrative hearing was held. This right of enforcement shall be in addition to any other rights the board may have as to any licensee directed to pay costs.
- "(d) In any judicial action for the recovery of costs, proof of the board's decision shall be conclusive proof of the validity of the order of payment and the terms for payment.
- "(e) All costs recovered under this section shall be considered a reimbursement for costs incurred and shall be deposited in the Acupuncture Fund."

Facts

The California Acupuncture Board (Board) received a copy of a National Practitioner Data Bank¹ (NPDB) Adverse Action Report stating Respondent provided substandard or

The National Practitioner Data Bank is a national databank, created by the Health Care Quality Improvement Act of 1986, that receives, stores, and disseminates records on the conduct and competence of medical (continued...)

inadequate care to several patients within a 13 month interval. The Board initiated an investigation of the events underlying this report through the Department of Consumer Affairs, Division of Investigation (DOI). The DOI investigator interviewed two of Respondent's patients and Respondent regarding the events which occurred during their treatment.

Patient DD²

- 13. On or about September 13, 2010, Respondent provided acupuncture treatment to DD. DD stated Respondent failed to explain the treatment to her, and seemed irritated by DD's questions.
 - 14. Respondent told DD her acupuncture treatment session would last for 20 minutes.
- 15. Respondent inserted acupuncture needles into DD's back, arms, legs, and feet while DD lay on the acupuncture table.
- 16. After inserting the acupuncture needles into DD Respondent left the treatment room and did not return to check on DD during any portion of her acupuncture treatment. There was no method for DD to contact Respondent from her treatment room during her treatment such as a chime, buzzer, or intercom.
- 17. After undergoing approximately 30 minutes of treatment, DD tried unsuccessfully to get Respondent's attention by screaming Respondent's name for approximately 10 minutes, but Respondent did not return to the room or communicate with DD in any way.
- 18. After failing to get Respondent's attention DD got off of the acupuncture table with the acupuncture needles still embedded in her body and walked outside the treatment room to look for Respondent.
- 19. DD located Respondent in another room, who was on the telephone discussing a telephone bill.
 - 20. Respondent did not apologize to DD for leaving DD alone for over 30 minutes during

^{(...}continued)

professionals. The databank stores information relating to medical malpractice payments made on behalf of health care practitioners; information relating to adverse actions taken against clinical privileges of physicians, osteopaths, or dentists; and information concerning actions by professional societies that adversely affect membership.

The names of the patients and/or witnesses are abbreviated to protect their privacy rights. The names will be provided to Respondent upon written request for discovery.

DD's acupuncture treatment.

- 21. Respondent's patient progress notes for DD do not mention that DD unsuccessfully struggled to get her attention by screaming her name for approximately 10 minutes.
- 22. Respondent's patient progress notes for DD do not mention that DD got off of the acupuncture table with acupuncture needles still inserted in her body and walked outside the treatment room to look for Respondent.
- 23. DD told the DOI investigator that although she did not sustain a physical injury, she believed she endured emotional distress because Respondent left her unattended throughout the entire treatment session.
- 24. DD told the DOI investigator she believed the behavior that Respondent exhibited during her treatment session was unprofessional.
- 25. During Respondent's interview with the DOI investigator Respondent admitted that after inserting the acupuncture needles into DD she did not see DD again until approximately 40 minutes later when she saw DD standing outside of the treatment room with the acupuncture needles still inserted in her body.
- 26. During Respondent's interview with the DOI investigator Respondent admitted she was not aware that DD was calling for her for approximately 10 minutes.
- 27. During Respondent's interview with the DOI investigator Respondent said she has worn a hearing aid for 20 years but is able to hear adequately to respond to patients.

Patient DC

28. On or about September 9, 2011, DC saw Respondent for the first time when she treated him for knee pain. Respondent provided acupuncture to DC by using both electrostimulation³ as well as traditional acupuncture needles in his legs.

³ Electrostimulation is defined as a form of acupuncture where a small electric current is passed between pairs of acupuncture needles. Electroacupuncture is quite similar to traditional acupuncture in that the same points are stimulated during treatment. As with traditional acupuncture, needles are inserted on specific points along the body. The needles are then attached to a device that generates continuous electric pulses using small clips. These devices are used to adjust the frequency and intensity of the impulse being delivered, depending on the condition being treated. Electroacupuncture uses two needles at a time so that the impulses can pass from one needle to the other. Several pairs of needles can be stimulated simultaneously, usually for no more than 30 minutes at a time.

- 29. After Respondent connected the electrostimulation machine to DC and inserted the acupuncture needles into his legs she left the treatment room. There was no method for DC to contact Respondent from his treatment room during his treatment such as a chime, buzzer, or intercom.
- 30. Ten minutes after Respondent left the treatment room DC began to feel pain and repeatedly yelled for Respondent but Respondent did not return to the room or communicate with DC in any way.
- 31. After Respondent failed to respond to DC's shouts DC disconnected himself from the electrostimulation machine and removed his acupuncture needles.
- 32. After DC disconnected himself from the electrostimulation machine and removed the acupuncture needles he walked around Respondent's empty office in an unsuccessful attempt to locate Respondent. Approximately 15 minutes from the beginning of his treatment DC left a note containing his copayment for Respondent and exited the office. DC subsequently filed a complaint about Respondent's behavior during his treatment.
- 33. During Respondent's interview with the DOI investigator Respondent admitted leaving DC alone in the treatment room during his treatment without checking on him at any time.

Standard of Care

- 34. The standard of care requires acupuncturists to exercise watchfulness and care by regularly checking patients while they are undergoing treatment.
- 35. The standard of care for an acupuncturist who leaves a patient unattended in a treatment room after insertion of acupuncture needles requires the acupuncturist to provide an uncomplicated, straightforward method for the patient to contact the acupuncturist during treatment such as a chime, buzzer, or intercom.
- 36. The standard of care requires the acupuncturist to remove acupuncture needles from the patient in a timely manner.
- 37. The standard of care requires the acupuncturist to examine a patient who removed their own acupuncture needles to ensure there are no broken needles lodged below the patient's

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- B. Respondent failed to provide DC with an uncomplicated, straightforward method for DC to contact Respondent during his treatment.
- C. Respondent failed to maintain control over the voltage level on the electrostimulation device she utilized during DC's acupuncture treatment in order to avoid excessive stimulation to DC.
- D. Respondent failed to carefully monitor the frequency and intensity of the electrical stimulation on the electrostimulation device she utilized during DC's acupuncture treatment throughout DC's treatment session.
 - E. Respondent failed to remove DC's acupuncture needles from him in a timely manner.
- F. Respondent failed to examine DC after he removed the acupuncture needles to ensure there were no broken needles lodged below DC's skin.
- 44. Respondent's acts and/or omissions as set forth in paragraphs 13 through 43, inclusive, above, whether proven individually, jointly, or in any combination thereof, constitute gross negligence pursuant to section 4955.2, subdivision (a), of the Code. Therefore cause for discipline exists.

SECOND CAUSE FOR DISCIPLINE

(Repeated Negligent Acts)

- 45. Respondent is subject to disciplinary action under section 4955.2, subdivision (b) of the Code, in that she has committed repeated acts of negligence in the practice of acupuncture. The circumstances are as follows:
- 46. Complainant refers to, and by reference incorporates herein paragraphs 13 through 33, inclusive, above.
- 47. Respondent's care and treatment of patient DD as set forth above includes the following acts and/or omissions which constitute departures from the standard of care:
- A. Respondent failed to exercise watchfulness and care by regularly checking patient DD while she was undergoing acupuncture treatment.
- B. Respondent failed to provide DD with an uncomplicated, straightforward method for DD to contact Respondent during her treatment.

1	51. Respondent committed unprofessional conduct by failing to maintain adequate and				
2	accurate records relating to the services she provided to DD and DC.				
3	FOURTH CAUSE FOR DISCIPLINE				
4	(Unprofessional Conduct)				
5	52. Respondent is subject to disciplinary action under section 4955.1 subdivision (e) of	ĝ o			
6	the Code, and California Code of Regulations, title 16, section 1399.453, in that he committed				
7	unprofessional conduct in his care and treatment of DD and DC. The circumstances are as				
8	follows:				
9	53. The facts and circumstances in paragraphs 13 through 51 are incorporated by				
10	reference as if set forth in full herein.				
11	PRAYER				
12	WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged,				
13	and that following the hearing, the Acupuncture Board issue a decision:				
14	1. Revoking or suspending Acupuncturist License Number AC 3644, issued to Pamela	ì			
15	Miller, L.Ac.;				
16	2. Ordering Pamela Miller, L.Ac. to pay the Acupuncture Board the reasonable costs of	f			
17	the investigation and enforcement of this case, pursuant to Business and Professions Code section				
18	4959;	8			
19	3. If placed on probation, ordering her to pay to the Acupuncture Board the costs of				
20	probation monitoring; and				
21	 Taking such other and further action as deemed necessary and proper. 				
22	DATED: NOV 2 3 2015 lem Mylensison				
23	TERRI THORFINNSON Executive Officer				
24	Acupuncture Board Department of Consumer Affairs				
25	State of California Complainant				
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	(Case No. 1A-2013-4) ACCUSATIO	NI.			