California Acupuncture Board Meeting October 20, 2017 1747 N. Market Blvd., Sacramento, CA HQ 2 Hearing Room



Board Members

Dr. Amy Matecki, MD, L.Ac. – President Kitman Chan – Vice President, Public Member Francisco Hsieh – Public Member Jeannie Kang, L.Ac Ruben Osorio – Public Member Vacant – Licensed Member Vacant – Public Member

Legal Counsel

Salwa Bojack, Esq.

<u>Staff</u>

Ben Bodea – Executive Officer Erica Bautista – Administration Coordinator Cricket Borges – Enforcement Analyst Kristine Brothers – Enforcement Coordinator Tammy Graver – Board Liaison Van Martini – Continuing Education Coordinator Jay Herdt – Education Coordinator Marc Johnson – Policy Coordinator Debbie Manas – Office Technician Terry Sinkovich – Exam Coordinator Tammy Stadley – Exam Analyst Beck Untalasco – Seasonal Clerk Sandra Wilson – Licensing Technician Vacant – Licensing Technician



Members of the Board

Dr. Amy Matecki, M.D., L.Ac, President, Licensed Member Kitman Chan, Vice President, Public Member Francisco Hsieh, Public Member Jeannie Kang, L.Ac, Licensed Member Ruben Osorio, Public Member Vacant, Licensed Member Vacant, Public Member ACUPUNCTURE BOARD 1747 North Market Boulevard, Suite 180, Sacramento, CA 95834 (916) 515-5200 FAX (916) 928-2204 <u>www.acupuncture.ca.gov</u>



NOTICE OF ACUPUNCTURE BOARD MEETING Friday, October 20, 2017 Time: 9:00 a.m.

LOCATION: Department of Consumer Affairs HQ2 Hearing Room 1747 North Market Blvd Sacramento, CA 95834

AGENDA

- 1. Call to Order, Roll Call and Establishment of a Quorum (Amy Matecki)
- 2. Welcome and Opening Remarks (Amy Matecki)
- 3. President's Report (Amy Matecki)
- 4. Presentation on Medical Waste Management and the Role of Acupuncture Licensees by the California Department of Public Health
- 5. Executive Officer's Report (Ben Bodea)
 - (A) Staff Update
 - (B) Budget Update
 - (C) Outreach Update
 - (D) Strategic Plan Update

6. Enforcement Report (Kristine Brothers)

(A) Q3 16-17 Enforcement Report

7. Education Report (Jay Herdt)

- (A) Status of Curriculum Reviews
- (B) Bureau for Private Postsecondary Education (BPPE) and American College of Acupuncture and Oriental Medicine (ACAOM) Collaboration
- (C) Continuing Education Update

8. Examination Update (Terry Sinkovich)

(A) August 23, 2017 California Acupuncture Licensing Examination (CALE) Statistics

9. Regulatory Update (Marc Johnson)

- (A) Title 16, California Code of Regulations (CCR), Sections 1399.480, 1399.490.1, 1399.490.2, 1399.490.3 Sponsored Free Health Care Events (AB 2699)
- (B) Title 16, CCR Section 1399.455 Advertising Guidelines: Display of License Number in Advertising
- (C) Title 16, CCR Section 1399.469.4 Prohibited Sexual Acts

- (D) Title 16, CCR Section 1399.482.2 Continuing Education Ethics Requirement
- (E) Title 16, CCR Section 1399.451(a) Hand Hygiene Requirements
- (F) Title 16, CCR Section 1399.469 2017 Update of Disciplinary Guidelines

10. Legislative Update (Marc Johnson)

- (A) Assembly Bill 12 (Cooley) State Government: Administrative Regulations: Review
- (B) Assembly Bill 1005 (Calderon) Professions and Vocations: Fines Relief
- (C) Assembly Bill 1190 (Obernolte) Department of Consumer Affairs: BreEZe System: Annual Report
- (D) Assembly Bill 1340 (Maienschein) Continuing Medical Education: Mental and Physical Health Care Integration
- (E) Senate Bill 27 (Morrell) Professions and Vocations: Military Service
- (F) Senate Bill 572 (Stone) Healing Arts Licensees: Violations: Grace Period
- (G) Senate Bill 762 (Hernandez) -- Healing Arts Licensee: License Activation Fee: Waiver
- 11. Review and Approval of May 26, 2017 Board Meeting Minutes (Marc Johnson)
- 12. Review and Approval of August 4, 2017 Board Meeting Minutes (Marc Johnson)
- 13. Presentation of Comments Received at the July Stakeholder Meeting (Marc Johnson)
- 14. Review of the Draft Sunset Report (Ben Bodea)
- 15. Review and Approval of Changes to the Board Administrative Manual (Ben Bodea)

16. Public Comment on Items Not on the Agenda (Amy Matecki)

Public Comments will be limited to two minutes per speaker. Time limitations will be determined by the President. The Board may not discuss or take any action on any item raised during this public comment section, except to decide whether to place the matter on the agenda of a future meeting (Government Code Sections 11125, 11125.7(a))

17. Agenda Items for Future Meeting

18. Adjournment

Informational Notes:

The agenda, as well as board meeting minutes and materials, can be found on the Acupuncture Board's website: <u>www.acupuncture.ca.gov.</u>

Public Comment on items of discussion will be taken during each item. Time limitations will be determined by the President. Times are approximate and subject to change. Action may be taken on any item listed on the Agenda.

The Board plans to webcast this meeting at <u>https://thedcapage.wordpress.com/webcasts/</u>. Webcast availability cannot, however, be guaranteed due to limitations on resources or other technical difficulties that may arise. If you wish to participate or to have a guaranteed opportunity to observe, please plan to attend at a physical location.

Board meetings are open to the public and are held in barrier free facilities that are accessible to those with physical disabilities in accordance with the Americans with Disabilities Act (ADA). If you are a person with a disability requiring disability-related modifications or accommodations to participate in the meeting, including auxiliary aids or services please contact Erica Bautista, Administrative Coordinator at (916) 515-5202; Fax: (916) 928-2204. You may dial a voice TTY Communications Assistant at 711. Requests should be made as soon as possible but at least five (5) working days prior to the scheduled meeting.

4a – The Medical Waste Management Act as it Applies to Acupuncturists



The Medical Waste Management Act as it Applies to Acupuncturists

Medical Waste Management Program California Department of Public Health



Objectives

- Introduction to the Medical Waste Management Act
- Why acupuncturists are considered medical waste generators?
- What acupuncture waste is considered medical waste?
- How to contain and dispose of the waste?
- Registration requirements
- State vs Local Enforcement Agencies



Medical Waste Management Act

- The Medical Waste Management Act is sections 117600 – 118360 of the California Health and Safety Code.
- The Act governs medical waste management at the facility where waste is generated, at transfer stations, and at treatment facilities.



Medical Waste Generators

117705 - Medical Waste Generator

"Medical waste generator" means any person whose act or process produces medical waste and includes, but is not limited to, a provider of health care, as defined in Section 56.05 of the Civil Code.

- Civil Code 56.05 (m) "Provider of health care" means any person licensed or certified pursuant to Division 2 (commencing with Section 500) of the Business and Professions Code.
- Acupuncturists are listed in Division 2, Chapter 12 of the Business and Professions Code.



What is Medical Waste?

 "Medical waste" means any biohazardous, pathology, pharmaceutical, or trace chemotherapy waste not regulated by the federal Resource Conservation and Recovery Act of 1976 (Public Law 94-580), as amended; sharps and trace chemotherapy waste generated in a health care setting in the diagnosis, treatment, immunization, or care of humans...



Acupuncturist Generated Sharps Waste

HSC §117690(b)(4) - Sharps Waste

"Sharps waste" means a device that has acute rigid corners, edges, or protuberances capable of cutting or piercing, including, but not limited to, hypodermic needles, hypodermic needles with syringes, blades, needles with attached tubing, acupuncture needles, root canal files, broken glass items used in health care such as Pasteur pipettes and blood vials contaminated with biohazardous waste, and any item capable of cutting or piercing from trauma scene waste.



Proper Containment of Sharps Waste

HSC §118285

- Place all sharps waste into a sharps container;
- Tape closed or tightly lid full sharps containers ready for disposal to preclude loss of contents;
- Store sharps containers ready for disposal for not more than thirty days; and
- Label sharps containers with the words "sharps waste" or with the international biohazard symbol and the word "BIOHAZARD."



Sharps Container Definition

HSC Section 117750(a) – Sharps Container "Sharps container" means a rigid punctureresistant container used in patient care or research activities meeting the standards of, and receiving approval from, the United States Food and Drug Administration as a medical device used for the collection of discarded medical needles or other sharps.



Acceptable Sharps Containers









Unacceptable Sharps Containers









Treatment Methods for Medical Waste

HSC §118225 – Sharps waste must rendered noninfectious prior to disposal by one of the following methods:

- Incineration;
- Steam sterilization; or
- Disinfection using an alternative treatment method approved by the Department.

A list of Registered Medical Waste Transfer Stations and Treatment Facilities be found on the Department's webpage at cdph.ca.gov



Disposal of Medical Waste

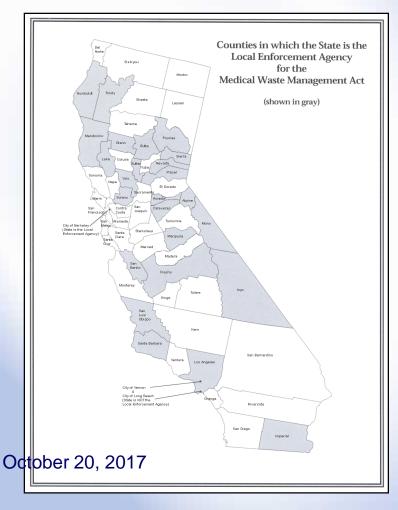
HSC §118025 – *Medical waste can only be transported to a transfer station or treatment facility by:*

- The United States Postal Service, via a mail-back system, or
- A medical waste transporter.

A list of Registered Medical Waste Transporters can be found on the Department's webpage at cdph.ca.gov



State vs Local Enforcement Agencies



State is the enforcement agency for: 25 Counties and 1 City

Local Enforcement Agencies (LEAs) are the enforcement for:

33 Counties and 2 Cities.

CDPH = Gray

County LEA's = White



Registration

117924(a) – Small Quantity Generator Registration

- A small quantity generator is a medical waste generator, other than a trauma scene waste management practitioner, that generates less than 200 pounds per month of medical waste.
- When the Department is the enforcement agency, the Department shall impose and cause the collection of an annual medical waste generator fee in an amount not to exceed twenty-five dollars (\$25) on small quantity generators of medical waste.

A copy of the registration form and mailing instructions can be found on the Department's webpage at cdph.ca.gov



Registration in LEA Cities and Counties

- Small quantity generator fees and registration forms vary by county.
- A list of LEA contact information can be found on the Departments webpage at cdph.ca.gov



In Closing...

- Acupuncture needles must be disposed of in a USDAapproved sharps container.
- The containers must be rendered noninfectious at a medical waste treatment facility.
- The sharps waste must be transported by a medical waste hauler or the U.S. Postal Service.
- Acupuncturists must register with either the California Department of Public Health or a Local Enforcement Agency, depending on the county of the practitioner.



For More Information

- Alison Dabney (916) 449-5692, or Alison.Dabney@CDPH.CA.gov
- cdph.ca.gov/medical waste



Questions?

4b – Small Quantity Generator Registration and Waste Management Requirements for California Acupuncturists



State of California—Health and Human Services Agency California Department of Public Health



Small Quantity Generator Registration and Waste Management Requirements for California Acupuncturists

A Small Quantity Generator (SQG) is a medical waste generator that generates less than 200 pounds of medical waste per month. Acupuncture needles are considered medical waste, therefore acupuncturists and acupuncture clinics are subject to the requirements of the Medical Waste Management Act (MWMA), California Health and Safety Code (HSC) sections 117600 – 118360.

The California Department of Public Health, Medical Waste Management Program (Department) is the enforcement agency for medical waste generators in the following counties:

Alpine	Glenn	Los Angeles	Placer	Sierra
Amador	Humboldt	Mariposa	Plumas	Solano
Butte	Imperial	Mendocino	San Benito	Sutter
Calaveras	Inyo	Mono	San Luis Obispo	Trinity
Fresno	Lake	Nevada	Santa Barbara	Yolo

In addition, the Department is the enforcement agency for the <u>*City of Berkeley*</u>. HSC 117924(a) states:

When the Department is the enforcement agency, the Department shall impose and cause the collection of an annual medical waste generator fee in an amount not to exceed twenty-five dollars (\$25) on small quantity generators of medical waste.

The SQG registration form is available on the Department's website at cdph.ca.gov/MedicalWaste

The following counties that are regulated by a Local Enforcement Agency (LEA), rather than by the Department:

Alameda	Lassen	Orange	San Mateo	Tehama
Colusa	Madera	Riverside	Santa Clara	Tulare
Contra Costa	Marin	Sacramento	Santa Cruz	Tuolumne
Del Norte	Merced	San Bernardino	Shasta	Ventura
El Dorado	Modoc	San Diego	Siskiyou	Yuba
Kern	Monterey	San Francisco	Sonoma	
Kings	Napa	San Joaquin	Stanislaus	

The <u>*City of Long Beach*</u> and the <u>*City of Vernon*</u> are also regulated by a LEA. Acupuncturists in these cities and counties need to contact their LEA to register, rather than the Department and the fees vary depending on the city or county. A list of LEA contacts is available on the Department's website at cdph.ca.gov/MedicalWaste



Small Quantity Generator Registration for California Acupuncturists

Acupuncturists are defined as health care professionals; HSC Section 117662:

"Health care professional" means any person licensed or certified pursuant to Division 2 (commencing with Section 500) of the Business and Professions Code. (Acupuncturists are listed in Division 2, Chapter 12)

As such, any biohazardous or sharps waste generated in the treatment of patients is considered medical waste; HSC Section 117690(a):

"Medical waste" means any biohazardous, pathology, pharmaceutical, or trace chemotherapy waste... sharps and trace chemotherapy waste generated in a health care setting in the diagnosis, treatment, immunization, or care of humans.

Acupuncture needles fall under the definition of sharps waste; HSC Section 117690(b)(4):

"Sharps waste" means a device that has acute rigid corners, edges, or protuberances capable of cutting or piercing, including, but not limited to, hypodermic needles, hypodermic needles with syringes, blades, needles with attached tubing, acupuncture needles, root canal files, broken glass items used in health care such as Pasteur pipettes and blood vials contaminated with biohazardous waste, and any item capable of cutting or piercing from trauma scene waste.

Sharps waste must be containerized and managed in the following ways; HSC Section 118285:

- Place all sharps waste into a sharps container;
- Tape closed or tightly lid full sharps containers ready for disposal to preclude loss of contents;
- Store sharps containers ready for disposal for not more than thirty days; and
- Label sharps containers with the words "sharps waste" or with the international biohazard symbol and the word "BIOHAZARD."

Since acupuncture waste is medical waste, it cannot be disposed of at a household hazardous waste facility or by placing into the solid waste. Sharps waste must be rendered noninfectious prior to disposal by one of the following methods; HSC Section 118225:

- *Incineration;*
- Steam sterilization; or
- Disinfection using an alternative treatment method approved by the Department.

Medical waste can only be transported to a transfer station or treatment facility by: HSC Section 118025:

- The United States Postal Service, or
- A medical waste transporter

This means that acupuncturists can either hire a medical waste transporter for their sharps waste, use a medical waste mail-back system, or treat the needles onsite using a treatment technology approved by the Department. A list of both approved technologies and registered transporters can be found on the Department's website at cdph.ca.gov/MedicalWaste

4c – Enforcement Agencies for the California Medical Waste Management Act

ENFORCEMENT AGENCIES FOR THE CALIFORNIA MEDICAL WASTE MANAGEMENT ACT

> **Counties** for which the **<u>State</u>** is the Local Enforcement Agency*:

Alpine	Glenn	Los Angeles	Placer	Sierra
Amador	Humboldt	Mariposa	Plumas	Solano
Butte	Imperial	Mendocino	San Benito	Sutter
Calaveras	Inyo	Mono	San Luis Obispo	Trinity
Fresno	Lake	Nevada	Santa Barbara	Yolo

> **Cities** in which the **<u>State</u>** is the Local Enforcement Agency:

Berkeley (Alameda County is the LEA for all other areas of the county.)

> **Counties** which are the Local Enforcement Agency:

Alameda	Lassen	Orange	San Mateo	Tehama
Colusa	Madera	Riverside	Santa Clara	Tulare
Contra Costa	Marin	Sacramento	Santa Cruz	Tuolumne
Del Norte	Merced	San Bernardino	Shasta	Ventura
El Dorado	Modoc	San Diego	Siskiyou	Yuba
Kern	Monterey	San Francisco	Sonoma	
Kings	Napa	San Joaquin	Stanislaus	

> **Cities** which are the Local Enforcement Agency

Long Beach Vernon

(*) Note: The local Enforcement Agency is empowered under the California Medical Waste Management Act to inspect, cite violations, recommend enforcement action, and assess fees for required permits and registrations.

4d – Registered Medical Waste Transporters



State of California—Health and Human Services Agency

California Department of Public Health



KAREN L. SMITH, MD, MPH Director and State Public Health Officer

EDMUND G. BROWN JR. Governor

REGISTERED MEDICAL WASTE TRANSPORTERS

LIST PUBLICATION DATE: September 1, 2017

REVISED LIST - ONLY LATEST VERSION IS VALID

Medical Waste Management Program • PO Box 997377 • MS 7405 • Sacramento, CA 95899-7377

Contact the Medical Waste Management Program cdph.ca.gov/medicalwaste						
COMPANY	REG. NO	ADDRESS	СІТҮ	ZIP CODE	PHONE	
ACTION RESOURCES	5184	40 COUNTY ROAD 517	HANCEVILLE, AL	35077	256-352-7082	
ADVANCED CHEMICAL TRANSPORT	4026	1210 ELCO DR	SUNNYVALE	94089	760-489-5600	
ALL-BIO CENTER WASTE MANAGEMENT, INC.	6380	3370 S. FLORENCE AVE, STE B	HUNTINGTON PARK	90255	626-841-0818	
ALL CLEAN	6275	21 GREAT OAKS BLVD	SAN JOSE	95119	408-363-3678	
ALLIED MEDICAL WASTE (Poway)	6199	11870 COMMUNITY RD, #215	POWAY	92064	858-486-8200	
ALPHA ENVIRONMENTAL ENGINEERING AND CONSTRUCTION	6406	P.O. BOX 77536	CORONA	92877	951-545-7374	
ALTIUS MEDICAL	5868	1 JUSTIN CT	MONTEREY	93940	831-656-9101	
AMERICAN INTEGRATED SERVICES, INC.	4523	P.O. BOX 92316	LONG BEACH	90809	310-522-1168	
AMERICAN TEXTILE MAINTANENCE COMPANY	6361	1667 W WASHINGTON BLVD	LOS ANGELES	90007	800-464-6334	
ANCON MARINE	855	2250 E. DOMINGUEZ	CARSON	90810	562-326-5912	
ATI	5131	28358 CONSTELLATION RD, #640	VALENCIA	91355	877MEDWASTE	
AVALON FREIGHT SERVICES	6465	40 PEBBLY BEACH RD	AVALON	90707	310-221-6290	
AVALOS TRANSPORT	6420	397 S 2ND ST	KERMAN	93630	323-627-5038	
B&B ENVIRONMENTAL SAFETY	5482	17416 MURPHY PKWY	LATHROP	95330	209-858-5806 505-662-0706	
BARNETT SURGICAL SUPPLY	4891	30139 INDUSTRIAL PKWY, #C	HAYWARD	94544	510-429-9911	
BIOLOGIC ENVIRONMENTAL SERVICES & WASTE SOLUTIONS	6069	23490 CONNECTICUT ST	HAYWARD	94545	510-265-1900	
BIOMEDICAL WASTE DISPOSAL - SUN VALLEY	5976	12930 VENTURA BLVD, #915	STUDIO CITY	91604	877-644-2424	
BIOWASTE INC.	6082	5618 Van Nuys Blvd	VAN NUYS	91401	818-543-7504	
BIOWASTE RESOURCES, LLC	6348	P.O. BOX 2339	MCKINLEYVILLE	95519	707-445-0500	
BLACK GOLD INDUSTRIES, INC.	570	527 N. RICE AVE	OXNARD	93030	805-981-4616	
BURNS & PARTNERS INC.	6274	19360 RINALDI ST, STE 381	NORTHRIDGE	91326	800-893-4893	
CITY OF FOLSOM, HAZMAT DIVISION	3736	50 NATOMA ST	FOLSOM	95630	916-355-9361	

CDPH - Medical Waste Management Program

Current as of September 1, 2017

DPH - Medical Waste Management Program					of September 1, 2017
COMPANY	REG. NO	ADDRESS	СІТҮ	ZIP CODE	PHONE
CLEAN HARBORS ENVIRON. SVCES.	3500	1021 BERRYESSA	SAN JOSE	95133	408-441-0962
COASTAL WASTE	6325	4231 BALBOA AVE, STE 111	SAN DIEGO	92117	619-363-2290
CRIME SCENE & FATALITY DECON	5581	P.O. BOX 3851	CLOVIS	93613	559-824-4642
CRIME SCENE CLEANERS, INC.	6382	PO BOX 792	ORINDA	94563	800-357-6731
CRIME SCENE STERI-CLEAN	5844	9716 SIXTH ST	RANCHO CUCAMONGA	91730	888-577-7206
CVC ENVIRONMENTAL, INC.	3797	P.O. BOX 20448	BAKERSFIELD	93390	661-588-8187
DANIELS SHARPSMART, INC.	4707	135 S LA SALLE ST, STE 2850	CHICAGO, IL	60603	888-937-6464
DILLARD ENVIRONMENTAL	1715	P.O. BOX 579	BYRON	94514	925-634-6850
E WASTE DISPOSAL, INC	5948	19782 MACARTHUR BLVD, #250	IRVINE	92612	949-466-8857
ECO COMPLIANCE CORPORATION	6377	35 MILLER AVE, #195	MILL VALLEY	94941	855-525-2005
ECO MEDICAL	6203	1749 ALAMAR WAY	FORTUNA	95540	707-498-7955
EFFICIENT X-RAY, INC.	2877	9650 TOPANGA CYN PL	CHATSWORTH	91311	818-882-8897
ELLIS ADULT DAYCARE	6569	12923 DOTY AVE, #2	HAWTHORN	90250	213-401-8136
EMERGENCY RESPONSE CRIME SCENE	5660	220 KRUSE AVE	MONROVIA	91016	866-305-9001
ENVIRONMENTAL & CHEMICAL CONSULTING	6225	P.O. BOX 3263	CRESTLINE	92325	909-714-2095
ENVIRONMENTAL CONTRACTORS TRANSPORTATION, INC (ETCI)	3731	P.O. BOX 7318	SAN BERNARDINO	92411	909-884-7424
ENVIRONMENTAL LOGISTICS	5508	140 W. MONTE AVE	BLOOMINGTON	92316	909-546-1354
ENVIROPROS, INC.	6242	2273 S. VISTA AVE, UNIT 3C	BLOOMINGTON	92316	919-620-8594
ESTRATEGY CONSULTING LLC	6138	4500 ANAHEIM AVE, STE A	ALBUQUERQUE, NM	87113	505-856-4000
EXPRESS OIL CO.	1056	21601 PARTHENIA ST	CANOGA PARK	91304	818-700-7996
FAMILY PET MORTUARY	6096	220 N. FIRST ST	TURLOCK	95380	209-250-0114
FIRST MEDICAL WASTE	6477	1023 SAN RAFAEL AVE, UNIT D	GLENDALE	91202	818-522-5280
FREMOUW ENVIRONMENTAL SERVICES	3544	P.O. BOX 2875	VACAVILLE	95696	530-795-4337
GLYCON, LLC	6471	1146 N CENTRAL AVE, STE 222	GLENDALE	91202	844-494-8222
G.P.B LOGISTICS, LLC	6399	2115 W FARWELL AVE, STE 103	CHICAGO, IL	60645	773-829-2432
GREENFIELD LOGISTICS, LLC	6121	491 E RIVERSIDE DR, STE 4A	ST. GEORGE	84790	801-676-1575
H ₂ O ENVIRONMENTAL	4229	3510 BARRON WAY	RENO, NV	89511	775-351-2237
HAZARDOUS TECHNOLOGIES, INC	1148	P.O. BOX 3610	SAN DIMAS	91773	909-595-5991
HAZ-MAT SERVICES, INC.	3724	4661 AVOCADO AVE	YORBA LINDA	92886	714-779-1053
HAZ-MED, INC. (VENTURA WASTE MGMT)	3456	245 QUAIL CT	SANTA PAULA	93060	800-952-2909
HCI ENVIRONMENTAL & ENGINEERING	5464	114 BUSINESS CTR DR	CORONA	92880	951-280-0298
HEALTHWISE SERVICES, LLC	6070	4800 E LINCOLN AVE	FOWLER	93625	559-834-3333 ext. 105
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COMPANY	REG. NO	ADDRESS	СІТҮ	ZIP CODE	PHONE
HERITAGE TRANSPORT, LLC	3051	1626 RESEARCH WAY	INDIANAPOLIS, IN	46231	317-381-6844
HMBIOSERVE	6214	145 EAST AVE K8, #110	LANCASTER	93535	760-521-5210
NDUSTRIAL WASTE UTILIZATION	816	5601 STATE ST	MONTCLAIR	91763	909-984-9984
NGENIUM GROUP LLC	4857	893 AMES AVE	MILPITAS	95035	408-885-9575
KVAC ENVIRONMENTAL SERVICES INC.	3613	P.O. BOX 1505	RANCHO CUCAMONGA	91729	909-476-2308
ULA LOGISTICS INC.	6436	8268 NELSON RIDGE LN	LAS VEGAS, NV	89178	352-346-6219
OGIX ENVIRONMENTAL INC.	6455	PO BOX 10446	BURBANK	91040	800-608-4846
JDS MEDWASTE MANAGEMENT ENVIRONMENTAL SERVICES	6087	4200 PARK BLVD, #148	OAKLAND	94602	510-357-8924
KARL MAJORS, LLC	6360	713 36-1/1- RD	PALISADE, CO	81526	970-985-8442
OEFRAN INDUSTRIES	3057	P.O. BOX 276424	SACRAMENTO	95827	916-361-0911
_&H CONSULTING, INC.	2486	245 QUAIL CT	SANTA PAULA	93060	805-647-5775
MARINE EXPRESS	3834	2900 MAIN ST, #3013	ALAMEDA	94501	510-523-8900
MED CYCLE SYSTEMS	6232	P.O. BOX 4164	CHATSWORTH	91311	866-633-7366
MEDASEND BIOMEDICAL, INC.	6146	11258 MONARCH ST, UNIT C	GARDEN GROVE	92841	800-200-3581
MEDICAL ENVIRONMENTAL FECHNOLOGIES (MET)	6097	9921 CARMEL MOUNTAIN RD	SAN DIEGO	92129	619-448-2000
MEDICAL WASTE ENV. ENGINEERS MWEE)	3212	221 TOWN CTR WEST, #101	SANTA MARIA	93454	805-925-6633
MEDICAL WASTE SERVICES, LLC	5940	7202 PETTERSON LN	PARAMOUNT	90723	888-610-1311
MEDIWASTE DISPOSAL	6037	P.O. BOX 6579	CORONA	92878	323-680-0012
MEDPRO DISPOSAL	6263	75 EXECUTIVE DRIVE, SUITE 202	AURORA, IL	60504	847-794-1004
MED TRUST	6381	7250 BANDIDNI BLVD, UNIT 111	COMMERCE	90040	877-573-2224
MED WASTE LA	6488	1506 FIFTH ST	GLENDALE	91201	855-WASTE-M
MEDWASTE CALIFORNIA, LLC	6308	P.O. BOX 22840	OAKLAND	94609	510-267-0134
MEDWASTE MANAGEMENT, LLC	5633	155 S. ALTA VISTA BLVD	LOS ANGELES	90036	323-244-3014
MEDWASTE SYSTEMS	5039	9919 CANOGA AVE #20	CHATSWORTH	91311	818-998-5533
MONTEREY ENVIRONMENTAL SOLUTIONS & SERVICES	6365	395 DEL MONTE #147	MONTEREY	93940	831-915-1428
NAPA COUNTY RECYCLING AND WASTE SERVICES	6512	820 LEVITIN WY	NAPA	94503	707-255-5200
NORTH STATE ENVIRONMENTAL	539	220 S. SPRUCE AVE	S. SAN FRANCISCO	94080	650-588-2838
NRC ENVIRONMENTAL SERVICES	5158	1605 FERRY POINT	ALAMEDA	94501	510-749-1390
DCEAN BLUE ENVIRONMENTAL	3354	925 W. ESTHER ST	LONG BEACH	90813	562-624-4120
ONCORE TECHNOLOGY	6283	2641 E. SPRING ST	LONG BEACH	90806	972-786-7060
PACIFIC MEDICAL WASTE	6286	600 S MAIN ST	TOLLESON, AZ	85353	602-305-8888
PACIFIC TRANS ENVIRONMENTAL SVC	2831	1452 N. JOHNSON AVE	EL CAJON	92020	619-441-1818

DPH - Medical Waste Management Program					of September 1, 2017
COMPANY	REG. NO	ADDRESS	СІТҮ	ZIP CODE	PHONE
PARC ENVIRONMENTAL	2908	P.O. BOX 10077	FRESNO	93745	559-233-7156
PATRIOT ENVIRONMENTAL	335	508 EASTE E ST, STE A	LONG BEACH	90744	562-436-2614
PATTERSON DENTAL SUPPLY	4092	13208 ESTRELLA AVE. #F	GARDENA	90248	310-426-3100
PESCO (EXPIRED PHARMS ONLY)	5174	P.O. BOX 231037	SACRAMENTO	95823	916-971-8150
PHILIP WEST INDUSTRIAL SERVICES	3259	4394 ENTERPRISE PL	FREMONT	94538	800-321-1030
PHOENIX BIOMEDICAL SOLUTIONS	5861	16025 ARROW HWY, STE C	BALDWIN PARK	91706	626-807-5825
PHOTO WASTE RECYCLING CO. INC.	2049	2980 KERNER BLVD, STE C	SAN RAFAEL	94901	415-459-8807
PRIMA WASTE MANAGEMENT, INC	6106	12401 WOODRUFF AVE, STE 10	DOWNEY	90241	562-246-1250 (855) 684-9487 TF
PRIME MEDICAL DISPOSAL LLC	6433	P.O. BOX 22755	BAKERSFIELD	93390	661-588-8187
PROSPER INDUSTRIES INC.	5762	41735 ELM ST, STE 201	MURRIETA	92562	951-651-0203
RELIABLE MEDICAL WASTE	6356	867 S. ASHFORD AVE	BLOOMINGTON	92316	909-549-0745
REPUBLIC ENVIRONMENTAL SOLUTIONS	6359	P.O. BOX 92365	CITY OF INDUSTRY	91715	805-927-8321
RYNOCARE - NEVADA BY PRODUCTS	6288	P.O. BOX 2344	SPARKS, NV	89432	916-363-4821
SAN BERNARDINO COUNTY FIRE DEPT	1676	2824 EAST "W" ST	SAN BERNARDING	92415	909-382-5401
SAN DIEGO MEDICAL WASTE SERVICES	6349	9520 CHESAPEAKE DR, STE 608	SAN DIEGO	92123	619-990-4604
SHARPS SOLUTIONS LLC	5997	3563 INVESTMENT BLVD, #6	HAYWARD	94545	877-446-8449
SHARPSCYCLE	5963	P.O. BOX 7078	LAGUNA NIGUEL	92607	646-494-5901
SMITH SYSTEMS	3406	2720 N. 10TH ST	SCOTTSBLUFF, NE	69341	800-897-5571
SOUTHERN CALIF. COURIERS, INC.	5930	5476 AURELIA ST	SIMI VALLEY	93063	805-526-3354
SSO MEDICAL WASTE MANAGEMENT	5831	3720 CAMPUS DR, #E	NEWPORT BEACH	92660	949-756-9090
STARLITE RECLAMATION ENVIRON.	3164	11225 MULBERRY AVE	FONTANA	92337	800-576-9278
STERICYCLE, INC.	3400	2775 EAST 26 TH ST	VERNON	90023	323-362-3000
STERICYCLE SPECIALTY WASTE SOLUTIONS, INC.	5791	2850 100TH COURT NE	BLAINE, MN	55449	612-285-9865
STRATEGIC ENVIRONMENTAL	5568	2301 EAST ANAHEIM ST	WILMINGTON	90744	310-629-8603
SUMMIT ENVIRONMENTAL SERVICES, INC.	6248	7071 WARNER AVE, F535	HUNTINGTON BEACH	92647	866-448-3934
SUN ENVIRONMENTAL	2607	P.O. BOX 6877	TORRANCE	90504	310-618-6440
SUPERIOR MEDICAL WASTE	6324	269 S ARROWHEAD AVE	SAN BERNARDINO	92408	800-973-4430
THERMAL COMBUSTION INNOVATORS (TCI)	1431	241 W LAUREL ST	COLTON	92324	909-370-0730
TRI VALLEY MEDICAL SOLUTIONS	6335	3187 E. COMMERCE AVE	FRESNO	93725	559-237-1800
TRI-STATE MOTOR TRANSIT CO (dba of Bed Rock, Inc)	4427	P.O. BOX 113	JOPLIN, MO	64802	417-624-3131
TSM RECOVERY & RECYCLING	1599	317 EUBANK AVE, #2	WILMINTON	90744	323-735-9443
UNITED TRANSPORT SERVICES INC.	6495	6750 Black Forest Dr	CORONA	92880	844-258-2262
R					

Current as of September 1, 2017

COMPANY	REG. NO	ADDRESS	СІТҮ	ZIP CODE	PHONE
VEOLIA ES TECHNICAL SERVICES	3424	1 EDEN LN	FLANDERS, NJ	07836	626-815-2220
WASTE ABATEMENT RESOURCES	2912	2462 ATLAS PEAK RD	NAPA	94558	707-258-0315
WASTE MANAGEMENT HEALTHCARE SOLUTIONS	5688	4280 BANDINI BLVD	VERNON	90058	800-364-9693
WEST COAST BIO-TECH, INC	6316	P.O. BOX 2306	FRESNO	93745	559-237-2710
WESTERN ENVIRONMENTAL SERVICES, INC	3349	P.O. BOX 1375	GLENDORA	91740	626-335-1066
WM CURBSIDE, LLC	5964	5101 E LA PALMA AVE #206	ANAHEIM	92807	512-356-8689
End of Worksheet					

4e – Enforcement Agencies for The California Medical Waste Management Act

ENFORCEMENT AGENCIES FOR THE CALIFORNIA MEDICAL WASTE MANAGEMENT ACT

> **Counties** for which the **<u>State</u>** is the Local Enforcement Agency*:

Alpine	Glenn	Los Angeles	Placer	Sierra
Amador	Humboldt	Mariposa	Plumas	Solano
Butte	Imperial	Mendocino	San Benito	Sutter
Calaveras	Inyo	Mono	San Luis Obispo	Trinity
Fresno	Lake	Nevada	Santa Barbara	Yolo

> **Cities** in which the **<u>State</u>** is the Local Enforcement Agency:

Berkeley (Alameda County is the LEA for all other areas of the county.)

> **Counties** which are the Local Enforcement Agency:

Alameda	Lassen	Orange	San Mateo	Tehama
Colusa	Madera	Riverside	Santa Clara	Tulare
Contra Costa	Marin	Sacramento	Santa Cruz	Tuolumne
Del Norte	Merced	San Bernardino	Shasta	Ventura
El Dorado	Modoc	San Diego	Siskiyou	Yuba
Kern	Monterey	San Francisco	Sonoma	
Kings	Napa	San Joaquin	Stanislaus	

> **Cities** which are the Local Enforcement Agency

Long Beach Vernon

(*) Note: The local Enforcement Agency is empowered under the California Medical Waste Management Act to inspect, cite violations, recommend enforcement action, and assess fees for required permits and registrations.

5b – Analysis of Fund Condition

0166 - Arbitration Certification Program Analysis of Fund Condition

(Dollars in Thousands)

2017 Budget Act

	20	PY 016-17	20	CY 017-18	20	BY)18-19
BEGINNING BALANCE	\$	1,159	\$	1,160	\$	1,115
Prior Year Adjustment	\$	5	\$	-	\$	-
Adjusted Beginning Balance	\$	1,164	\$	1,160	\$	1,115
REVENUES AND TRANSFERS						
Revenues:						
125600 Other regulatory fees	\$	1,257	\$	1,237	\$	1,237
125700 Other regulatory licenses and permits	\$	-	\$	-	\$	-
125800 Renewal fees	\$	-	\$	-	\$	-
125900 Delinquent fees	\$ \$	-	\$	-	\$	-
141200 Sales of documents	\$	-	\$	-	\$	-
142500 Miscellaneous services to the public	\$	-	\$	-	\$	-
150300 Income from surplus money investments	\$	7	\$	4	\$	4
160400 Sale of fixed assets	\$	-	\$	-	\$	-
161000 Escheat of unclaimed checks and warrants	\$	-	\$	-	\$	-
161400 Miscellaneous revenues	\$	-	\$	-	\$	-
Totals, Revenues	\$	1,264	\$	1,241	\$	1,241
Totals, Revenues and Transfers	\$	1,264	\$	1,241	\$	1,241
Totals, Resources	\$	2,428	\$	2,401	\$	2,356
EXPENDITURES						
Disbursements:						
1111 Program Expenditures (State Operations)	\$	1,176	\$	1,219	\$	1,243
8880 Financial Information System for California (State Operations)	\$	1	\$	2	\$	2
9900 Statewide Admin. (State Operations)	\$	91	\$	65	\$	65
Total Dichuracmente	\$	1,268	\$	1,286	\$	1,310
Total Disbursements						
	*	4 4 6 6	~		~	4 0 4 0
Reserve for economic uncertainties	\$	1,160	\$	1,115	\$	1,046
Months in Reserve		10.8		10.2		9.4

6a – Q3 16-17 Enforcement Report



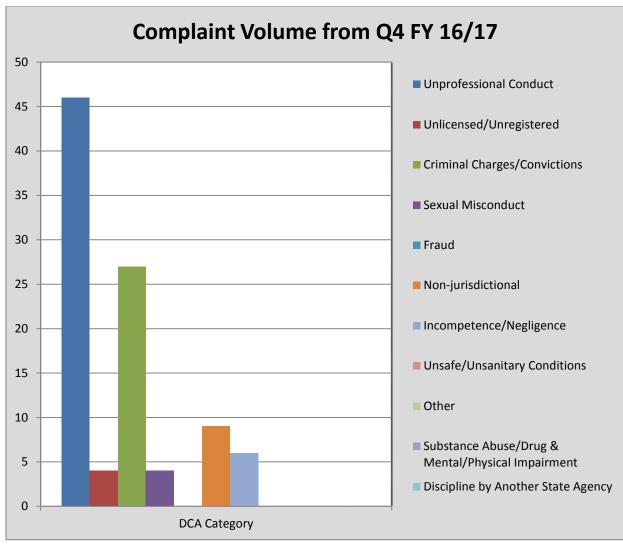


DATE	October 20, 2017
то	All Board Members
FROM	Kristine Brothers Enforcement Coordinator
SUBJECT	Enforcement Update for Quarter (Q4) FY 2016/2017: April 1, 2017 to June 30, 2017

COMPLAINTS/CONVICTIONS & ARRESTS

DCA Category	Received	Closed/Referred to Investigation
Unprofessional Conduct	46	32
Unlicensed/Unregistered	4	4
Criminal Charges/Convictions*	27	24
Sexual Misconduct	4	4
Fraud	0	0
Non-jurisdictional	9	9
Incompetence/Negligence	6	5
Unsafe/Unsanitary Conditions	0	0
Other	0	0
Substance Abuse/Drug & Mental/Physical Impairment	0	0
Discipline by Another State Agency	0	0
Total	96	78
Average Intake Time: 3 days		

*Of the 27 Criminal Charges/Convictions, 18 were received on Applicants and 9 were received on Licensees.

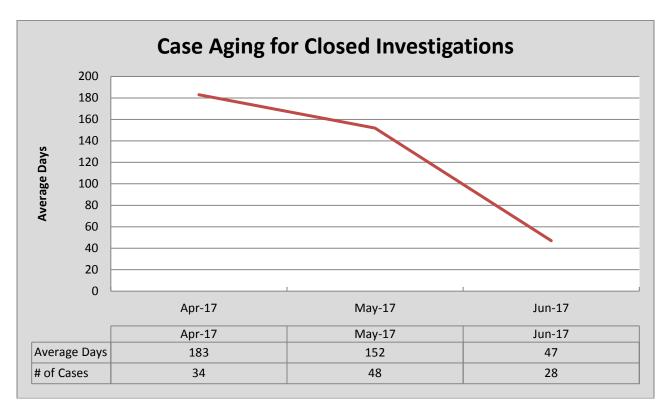


The bar graph above shows the number of complaints received by complaint type for this quarter. When each complaint is logged into the database it is assigned a complaint type based upon the primary violation.

INVESTIGATIONS

Includes formal investigations conducted by DOI and desk investigations conducted by staff

DCA Category	Initiated	Pending	Closed
Unprofessional Conduct	32	26	35
Unlicensed/Unregistered	4	23	9
Criminal Charges/Convictions (includes			
pre-licensure)	24	37	36
Sexual Misconduct	4	8	2
Fraud	0	14	3
Non-jurisdictional	7	1	6
Incompetence/Negligence	5	23	10
Unsafe/Unsanitary Conditions	0	2	4
Other	0	2	0
Substance Abuse/Drug & Mental/Physical Impairment	0	0	0
Discipline by Another State Agency	0	1	5
Total	76	137	110
Average days			135



The graph above shows the number of investigations closed out each month of this quarter. The line illustrates the average number of days the case was open from receipt of complaint to the date the investigative phase was closed. After the investigation is closed the case is either referred for disciplinary action, issued a citation, or closed due to insufficient evidence or no violation. The time it takes during the discipline phase is not captured in these averages. The overall average process time for cases that resulted in disciplinary action this quarter is shown below.

DISCIPLINARY ACTIONS

Requested	7	
Pending 16		
Accusation/SOI Filed	5	
Decisions	2	
Revoked	0	
Voluntary Surrender	0	
Probation	2	
License Denied	0	
Public Reprimand	0	
Avg. Overall Process Time	596 days*	
Citations Issued	26	
Open Probation Cases	40	

*Only applies to cases that result in formal discipline through a Decision and Order, not all case closures.

Complaint Trends

This quarter's data is better understood when we use last year's FY 15/16 quarter 4 (Q4) data as a point of reference. In comparing the same quarter from last year to this year, the Board can assess the performance and progression of the Board's Enforcement program.

This quarter saw an increase in complaints compared to this time last year from 82 to 96. This represents a 17% increase in volume. The most notable changes in the types of complaints received were found in unprofessional conduct complaints, which increased from seven (7) to 46. The majority of the unprofessional conduct complaints received in this year's Q4 were for address violations which were the result of returned mail from a Board notification sent to all licensees in February 2017. The other noteworthy change in complaint volume between last year and this year were for criminal arrests/convictions. Last year 50 complaints with criminal arrests/convictions were received whereas this year's Q4 received 27, which is a 46% decrease.

Investigation Trends

In comparing last year's investigation statistics to this year, it is noted that all areas of investigation changed significantly from last year to this year with the exception of investigations initiated. The data shows that staff has focused its efforts on efficiently processing investigations and reviews with an increase in investigations closed and a decrease in investigations pending. In FY 15/16 Q4 there were 86 investigations closed and in FY 16/17 Q4 there were 110 investigations closed, representing a 28% increase. As a result of the increased closed investigations, last year's Q4 had 203 investigations pending at the close of the quarter whereas this year's Q4 had 137 investigations pending. This reflects a 33% decrease in pending investigations from last year's Q4 to this year's Q4. Along with the increased productivity related to the higher volume of closed investigations, this quarter also showed a decrease in the average investigation time by 35%. In FY 15/16 Q4 it took an average of 207 days from complaint receipt to the close of an investigation, whereas in this year's Q4 it took an average of 135 days to close an investigation. Since the start of FY 16/17 the Board has consistently been meeting its 200-day target for the performance measure on the average number of days to complete an investigation.

Formal Discipline Trends

This guarter shows a 75% increase in complaints referred to the Office of the Attorney General for discipline, going from four (4) complaints referred last Q4 to seven (7) complaints referred this year's Q4. Despite the increase in cases initiated with the Board, there have been decreases in all other phases of discipline. In FY 16/17 Q4 there were just two (2) decisions that became effective, while in FY 15/16 Q4 there were seven (7) decisions. The change in effective decisions from last year's Q4 to this year's Q4 is a decrease by 71%. Even with the decreased closed cases this quarter, the Board's pending cases with the Office of the Attorney General is lower than last year's Q4 by 33%. At the close of last year's Q4 the Board had 24 cases pending with the Office of the Attorney General and this year's Q4 there were 16 cases pending. However, the most noteworthy change in the discipline statistics is the significant decrease in the average overall process time from complaint receipt to the effective date of a decision. In FY 15/16 Q4 the average overall process time for disciplinary actions was 1,301 days, whereas the average overall process time for decisions in FY 16/17 Q4 was 596 days, which is a 54% decrease. Although this statistic is variable from guarter to guarter, depending on the complexity of the cases that close during that quarter, the Board came close to the performance measure target of 540 days this guarter. Any significant decrease in the

average overall process time for decisions is a noteworthy achievement. It also is a good indication that cases are being processed from intake to closure at a more rapid pace overall.

7 – Education Report





DATE	October 20, 2017
то	Board Members
FROM	Jay Herdt – Education Coordinator
SUBJECT	Education Staff Report

Acupuncture Training Programs

There are currently 34 approved acupuncture training programs as defined by Business and Professions Code section (BPC§) 4927.5 (a).

Curriculum Compliance Status as of Quarter 3 2017:

18 programs are in full compliance:

- Alhambra Medical University, Alhambra, CA
- American College of Traditional Chinese Medicine, San Francisco, CA
- Atlantic Institute of Oriental Medicine, Ft. Lauderdale, FL
- College of Eastern Medicine at Southern California University of Health Sciences (MAOM), Whitter, CA
- Five Branches University, Santa Cruz
- Five Branches University, San Jose
- Institute of Clinical Acupuncture and Oriental Medicine, Honolulu HI
- Kingston University, Norwalk, CA
- Maryland University of Integrative Health, Laurel, MA
- Nine Star University of Health Sciences, Sunnyvale, CA
- Oregon College of Oriental Medicine, Portland, OR
- Pacific College of Oriental Medicine, Chicago
- Pacific College of Oriental Medicine, New York
- Pacific College of Oriental Medicine, San Diego
- Phoenix Institute of Herbal Medicine and Acupuncture, Phoenix, AZ
- University of South Los Angeles, Gardena, CA
- Yo San University, Los Angeles, CA
- Yuin University, Compton, CA

The following three (3) programs have completed clinical corrective actions and have had their curriculum reviewed by staff. These programs are now in the process of submitting corrective actions to address the issues of noncompliance raised by staff.

- Dongguk University, Los Angeles, CA
- Southern California University School of Acupuncture and Oriental Medicine, Los Angeles, CA
- University of East West Medicine, Sunnyvale, CA

The following two (2) programs are in the process of curriculum review by staff.

- South Baylo University, Anaheim, CA
- Golden State University, Downey, CA

Ten (10) training programs have submitted curriculum and clinical corrective actions and are pending staff review of their curriculum.

• No programs have lost Board approval status since the last report.

New Applications for Board Approval of Curriculum

As required by Senate Bill (SB) 1246 and the May 24, 2017 implementation of the California Code of Regulations section 1399.434, the Board now focuses on new Applications for Curriculum Approval, which includes periodic monitoring of the BPC § 4927.5 requirements. This is accomplished by effective communications with both the Bureau of Post-Secondary Private Education (BPPE) and the Accreditation Commission for Acupuncture and Oriental Medicine (ACAOM).

To be recognized as an approved training program, an acupuncture training program must maintain the three requirements described by BPC § 4927.5. The consequence of the loss of any of these requirements is the inability of the programs to qualify applicants for the California Acupuncture Licensing Exam(CALE).

Presently, the Board has completed seven (7) Applications for Board Approval of Curriculum within the mandated 30-day statutory reporting requirement. The following two (2) new programs were able to have their curriculum approved after demonstrating full compliance with all of the Board's requirements:

- The College of Eastern Medicine at Southern California University of Health Sciences (CEM at SCUHS), Whitter, CA. DACM program at CEM at SCUHS curriculum is approved and is also recognized as an approved training program per BPC 4927.5(a) as of August 9, 2017.
- The University of Herbal Medicine (UHM), Hayward, CA. The UHM MSTCM program curriculum is approved as of September 25, 2017.

Continuing Education:

- Continuing Education Applications processed January 1 September 30, 2017: 2,089
- Number of Continuing Education Providers with current and valid approval status: 540

Acupuncture Tutorial

At the close of Quarter three (3) there were:

- 33 active tutorials in progress.
- Four (4) tutorial applications in process.
- Two (2) tutorials were completed.

8 – August 23, 2017 California
 Acupuncture Licensing
 Examination (CALE) Statistics

AUGUST 2017 EXAMINATION RESULTS STATISTICS - FIRST TIME AND OVERALL							
		1st TIME TAKERS			OVERALL (includes re- examinees)		
SCHOOL	#Passed	# Failed	PASS %	# Passed	# Failed	PASS %	
Academy of Chinese Culture & Health Sciences	2	1	67%	2	8	20%	
Academy of Oriental Medicine at Austin	1	0	100%	2	0	100%	
Acupuncture & Integrative Medicine College, Berkeley	8	2	80%	12	8	60%	
Alhambra Medical University	4	1	80%	4	5	44%	
American College of Traditional Chinese Medicine at CIIS	8	2	80%	10	4	71%	
Atlantic Institute of Oriental Medicine	0	0	N/A	1	1	50%	
Bastyr University	2	0	100%	2	0	100%	
California Trinity University (formerly Kyung San) (10-11-95 to 4-24-17)	0	0	N/A	0	2	0%	
Dong-guk University, California	10	6	63%	14	15	48%	
East West College of Natural Medicine	0	1	0%	0	1	0%	
Emperor's College of Traditional Oriental Medicine	15	0	100%	15	1	94%	
Five Branches University	23	4	85%	27	12	69%	
Kingston University	0	1	0%	0	2	0%	
National College of Naturopathic Medicine	1	3	25%	1	3	25%	
New England School of Acupuncture	0	0	N/A	0	1	0%	
Nine Star University of Health Sciences	1	1	50%	3	4	43%	
Pacific College of Oriental Medicine	26	8	76%	27	12	69%	
Samra University (6-18-79 to 8-1-10)	0	1	0%	0	1	0%	
South Baylo University	25	11	69%	35	53	40%	
Southern California University of Health Sciences	3	1	75%	4	2	67%	
Southern CA Univ. School of OM & Acupuncture	2	0	100%	4	1	80%	
Stanton University (8-25-06 to 4-24-17)	1	2	33%	3	5	38%	
University of East West Medicine	25	5	83%	27	14	66%	
YoSan University of TCM	5	2	71%	6	4	60%	
Tutorials	1	0	100%	2	1	67%	
Foreign Equivalency	9	5	64%	12	9	57%	
GRAND TOTAL	172	57	75%	213	169	56%	

California Acupuncture Board							
	August 2017 Examination Results						
	Statistics by Language						
	FIRST T	IME TAKERS ONLY	7				
	ENGLISH	CHINESE	KOREAN	TOTAL			
PASSED	106	43	23	172			
FAILED	36	14	7	57			
TOTAL	142	57	30	229			
PASS RATE	75%	75%	77%	75%			
	RE-E	XAMINEES ONLY					
	ENGLISH	CHINESE	KOREAN	TOTAL			
PASSED	23	8	10	41			
FAILED	71	26	15	112			
TOTAL	94	34	25	153			
PASS RATE	24%	24%	40%	27%			
		OVERALL					
	ENGLISH	CHINESE	KOREAN	TOTAL			
PASSED	129	51	33	213			
FAILED	107	40	22	169			
TOTAL	236	91	55	382			
PASS RATE	55%	56%	60%	56%			

AUGUST 23, 2017 EXAMINATION RES	SULTS ST	TATISTIC	S - FIRST	TIME, RE	TAKER		ALL		
SCHOOL #		TIME TA	KERS		Retaker	S	OVE	RALL (inc examine	
		# Failed	PASS %	# Passed	# Failed	PASS %	# Passed	# Failed	PASS %
Academy of Chinese Culture & Health Sciences	2	1	67%	0	7	0%	2	8	20%
Academy of Oriental Medicine at Austin	1	0	100%	1	0	100%	2	0	100%
Acupuncture & Integrative Medicine College, Berkeley	8	2	80%	4	6	40%	12	8	60%
Alhambra Medical University	4	1	80%	0	4	0%	4	5	44%
American College of Traditional Chinese Medicine (CIIS)	8	2	80%	2	2	50%	10	4	71%
Atlantic Institute of Oriental Medicine	0	0	N/A	1	1	50%	1	1	50%
Bastyr University	2	0	100%	0	0	N/A	2	0	100%
California Trinity University	0	0	N/A	0	2	0%	0	2	0%
Dong-guk University, California	10	6	63%	4	9	31%	14	15	48 %
East West College of Natural Medicine	0	1	0%	0	0	N/A	0	1	0%
Emperor's College of Traditional Oriental Medicine	15	0	100%	0	1	0%	15	1	94 %
Five Branches University	23	4	85%	4	8	33%	27	12	69 %
Kingston University	0	1	0%	0	1	0%	0	2	0%
National College of Naturopathic Medicine	1	3	25%	0	0	N/A	1	3	25%
New England School of Acupuncture	0	0	N/A	0	1	0%	0	1	0%
Nine Star University of Health Sciences	1	1	50%	2	3	40%	3	4	43%
Pacific College of Oriental Medicine	26	8	76%	1	4	20%	27	12	69 %
Samra University	0	1	0%	0	0	N/A	0	1	0%
South Baylo University	25	11	69 %	10	42	19%	35	53	40%
Southern California University of Health Sciences	3	1	75%	1	1	50%	4	2	67%
Southern CA Univ. School of OM & Acupuncture	2	0	100%	2	1	67%	4	1	80%
Stanton University	1	2	33%	2	3	40%	3	5	38%
University of East West Medicine	25	5	83%	2	9	18%	27	14	66%
YoSan University of TCM	5	2	71%	1	2	33%	6	4	60%
Tutorials	1	0	100%	1	1	50%	2	1	67%
Foreign Equivalency	9	5	64%	3	4	43%	12	9	57%
GRAND TOTAL	172	57	75%	41	112	27%	213	169	56%

9 – Regulatory Update



ACUPUNCTURE BOARD

1747 North Market Boulevard Suite 180 Sacramento CA 95834 BROWN JR. (916) 515-5200 FAX (916) 928-2204 www.acupuncture.ca.gov



CAB list of past and future regulations

Updated: October 10, 2017

Set out below are a list of past and future pending regulations. Please note this list may be incomplete and subject to change depending upon Legislative or Executive action. Due date reflects the final due date when regulatory filing is required to be submitted for rulemaking to Office of Administrative Law (OAL).

Note: Authority for regulatory changes is provided under California Business and Professions (B&P) Code Chapter 12, Article 1, Code section 4933.

	Pending regulations								
		Subject	Title 16, California Code of Regulations (CCR) Section referred	Date original authorizing vote taken (vote)	Current Status	Due Dates / Anticipated Filing Date			
	1	Advertising Guidelines – Display of License Number in Advertising	Adopt Section 1399.455	2/19/2013 (5-0)	Staff revising text for Board review and possible approval at future Board meeting. If approved, a 15-day modified text notice will be issued.	Anticipated initial filing with OAL upon Board approval.			
:	2	Prostitution Enforcement and Condition of Office	Amend Section 1399.469.4	2/14/2014 (6-0)	Board approved amended text at 12/14/16 public meeting. Rulemaking package under staff development.	Anticipated initial filing with OAL by Spring 2018.			
;	3	Continuing Education Ethics Requirement	Adopt Section 1399.482.2	11/15/2012 (5-0)	Education committee approved proposed text at 12/14/16 public meeting on a 3-1 vote and made several changes. Staff revising text to bring back to Board at future public meeting.	Anticipated initial filing with OAL upon Board approval.			

2	4	Hand Hygiene Requirements	Amend Section 1399.451(a)	2/14/2014 (5-0)	Rulemaking package under staff development.	Anticipated initial filing with OAL by Spring 2018.
ę	5	2017 Update of Disciplinary Guidelines	Amend Section 1399.469	02/24/2017 (7-0)	Board approved text and Guidelines at 2/24/17 public meeting. Rulemaking package under staff development.	Anticipated initial filing with OAL by Spring 2018.

	Adopted Regulations								
	Subject	Title 16, CCR Sections referred	Date approved by Office of Administrative Law; date in effect with link to text of regulation						
1	Educational Curriculum Requirements	Amend Section 1399.415	Approved by OAL 10/5/04 http://www.acupuncture.ca.gov/pubs_forms/laws_regs/art2.shtml#1399415						
2	Cite and Fine Enforcement	Amend Section 1399.465	Approved by OAL 4/17/06 http://www.acupuncture.ca.gov/pubs_forms/laws_regs/art6.shtml#1399465						
3	Continuing Education	Amends Sections 1399.480 – 1399.489.1	Approved by OAL on 8/25/08 http://www.acupuncture.ca.gov/pubs_forms/laws_regs/art8.shtml#1399480						
4	Retroactive Fingerprinting Requirements	Adopts Sections 1399.419.1 and 1399.419.2	Approved by OAL 9/23/10 http://www.acupuncture.ca.gov/pubs_forms/laws_regs/art25.shtml#13994191						
5	Consumer Protection Enforcement Initiative (CPEI)	Amends Sections 1399.405, 1399.419, 1399.469.1, 1399.468.2	Approved by OAL 9/1/15; in effect 10/1/2015 <u>https://govt.westlaw.com/calregs/Browse/Home/California/CaliforniaC</u> <u>odeofRegulations?guid=I45A8F9C0D48E11DEBC02831C6D6C108E</u> <u>&originationContext=documenttoc&transitionType=Default&contextDa</u> <u>ta=(sc.Default)</u>						

6	Display of Licensure by Acupuncture Board (BPC 138)	Adopt section 1399.463.3	Approved by OAL 7/12/16; in effect 10/1/2016 http://www.acupuncture.ca.gov/pubs_forms/laws_regs/bpc138_ordero fadoption.pdf
7	Curriculum Standards for Board Approval of Curriculum; Requirements for Board Approval of Curriculum. (SB 1246)	Amend Section 1399.434, Repeal Section 1399.436, Amend Section 1399.437	Approved by OAL 5/24/17, in effect 5/24/17 http://www.acupuncture.ca.gov/pubs_forms/laws_regs/art35.shtml#13 99434
8	Sponsored Free Health-Care Events (AB 2699)	Adopt Article 8 and Sections 1399.407, 1399.407.1, 1399.407.2, 1399.407.3	Approved by OAL 6/17/17, in effect 10/1/2018 http://www.acupuncture.ca.gov/pubs_forms/laws_regs/art15.shtml#13 99407

10 – Legislative Update



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Acupuncture Board – Legislative Bills of Interest Updated: October 14, 2017

1. Assembly Bill **12** (Cooley) – State government: administrative regulations: review. <u>Status:</u> Introduced 12/5/16. In Assembly Appropriations Committee. Referred to suspense file 5/26/17. DEAD BILL

This bill would require each state agency to, on or before January 1, 2020, review that agency's regulations, identify any regulations that are duplicative, overlapping, inconsistent, or out of date, to revise those identified regulations, as provided, and report to the Legislature and Governor, as specified. The bill would repeal these provisions on January 1, 2021.

2. Assembly Bill 1005 (Calderon) – Professions and vocations: fines relief

<u>Status:</u> Introduced 2/16/17. Amended 5/2/17. In Assembly Appropriations Committee. Referred to suspense file 5/26/17. DEAD BILL

Under existing law, any board within the Department of Consumer Affairs, the board created by the Chiropractic Initiative Act, and the Osteopathic Medical Board of California, is authorized to establish, by regulation, a system for the issuance to a licensee of a citation which may contain an order of abatement or an order to pay an administrative fine assessed by the board where the licensee is in violation of the applicable law. Existing law requires the system, whenever appropriate, to include a provision requiring the citation to contain an order of abatement fixing a reasonable time for abatement of the violation. This bill, except with regard to healing arts licensees, would instead require a citation containing an order to pay an administrative fine to contain an order of abatement fixing a period of no less than 30 days for abatement of the violation before the administrative fine becomes effective, as provided.

3. Assembly Bill 1190 (Obernolte) -- Department of Consumer Affairs: BreEZe system: annual report.

Status: Introduced 2/17/17. Amended 6/13/17. Sent to Governor 9/19/17.

This bill would require the Department of Consumer Affairs to publish, a minimum of once quarterly, prescribed information relating to BreEZe on its Internet Web site, including the estimated start and completion date of the Department of Technology's Project Approval Lifecycle (PAL) process for programs that were previously scheduled for the 3rd release of BreEZe, the status of programs that have started the process, and the results and recommendations made for each program that has completed the PAL process. The bill would also delete an obsolete provision relating to budget augmentation for BreEZe project costs.

4. Assembly Bill 1340 (Maienschein) -- Continuing medical education: mental and physical health care integration.

Status: Introduced 2/17/17. Amended 6/14/17. Sent to Governor 9/13/17.



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The Medical Practice Act requires the Medical Board of California (MBC) to adopt and administer standards for the continuing education of licensed physicians and surgeons and requires the board to require each licensed physician and surgeon to demonstrate satisfaction of the continuing education requirements at specified intervals. The act requires the MBC to consider including courses on specified matters in determining its continuing education requirements. This bill would require the MBC to consider including in its continuing education requirements a course in integrating mental and physical health care in primary care settings, especially as it pertains to early identification of mental health issues and exposure to trauma in children and young adults and their appropriate care and treatment.

5. Senate Bill 27 (Morrell) – Professions and vocations: military service

<u>Status:</u> Introduced 12/5/16. Amended 4/17/17. In Assembly Appropriations Committee on suspense file. DEAD BILL

This bill would require every board within the Department of Consumer Affairs to grant a fee waiver for the application for and the issuance of an initial license to an applicant who supplies satisfactory evidence, as defined, to the board that the applicant has served as an active duty member of the California National Guard or the United States Armed Forces and was honorably discharged. The bill would require that a veteran be granted only one fee waiver, except as specified.

6. Senate Bill 572 (Stone) – Healing arts licensees: violations: grace period Status: Introduced 2/17/17, Amended 3/27/17, Referred to Senate Business, Profession

<u>Status:</u> Introduced 2/17/17. Amended 3/27/17. Referred to Senate Business, Professions and Economic Development Committee. Set for hearing 4/24/17; hearing postponed by committee. DEAD BILL

This bill would prohibit the boards from taking disciplinary action against, or otherwise penalizing, healing arts licensees who violate those provisions but correct the violations within 15 days and who are not currently on probation at the time of the violations, if the violations did not cause irreparable harm and will not result in irreparable harm if left uncorrected for 15 days.

7. Senate Bill 762 (Hernandez) -- Healing arts licensee: license activation fee: waiver <u>Status:</u> Introduced 2/17/17. Amended 4/17/17. In Assembly Business and Professions Committee. DEAD BILL

This bill would require the renewal fee to be waived for any healing arts licensee who certifies to his or her respective board that license restoration is for the sole purpose of providing voluntary, unpaid service to a public agency, not-for-profit agency, institution, or corporation that provides medical services to indigent patients in medically underserved or critical-need population areas of the state.

11 – Review and Approval of May 26, 2017 Board Meeting Minutes



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California Acupuncture Board Public Board Meeting *DRAFT Meeting Minutes* May 26, 2017

LOCATION: Yo San University of Traditional Chinese Medicine Tai Chi Studio – 2nd floor 13315 W. Washington Blvd., Los Angeles CA 90066

Board Members Present

Hildegarde Aguinaldo, President, Public Member Jamie Zamora, Vice President, Public Member Kitman Chan, Public Member Dr. Michael Corradino, DAOM, Licensed Member Francisco Hsieh, Public Member Jeannie Kang, L.Ac, Licensed Member Dr. Amy Matecki, M.D., L.Ac, Licensed Member

Legal Counsel Present

Mina Hamilton

Staff Present

Benjamin Bodea, Executive Officer Kristine Brothers, Enforcement Coordinator Jay Herdt, Education Coordinator Marc Johnson, Policy Coordinator

Guest List on File

FULL BOARD MEETING

Agenda Item #1 – Call to Order, Roll Call and Establishment of a Quorum

President Hildegarde Aguinaldo (Aguinaldo) called the meeting to order. Policy Coordinator Marc Johnson (Johnson) called the roll.

<u>Members Present:</u> 7 – Aguinaldo, Zamora, Chan, Corradino, Hsieh, Kang, Matecki. 7-0 Quorum established.

Agenda Item #2 – Opening Remarks

California Acupuncture Board Draft 5-26-17 Public Meeting Minutes

Acupuncture Board Members

Hildegarde Aguinaldo, President, Public Member Jamie Zamora, Vice President, Public Member Kitman Chan, Public Member Dr. Michael Corradino, DAOM, Licensed Member Francisco Hsieh, Public Member Jeannie Kang, L.Ac, Licensed Member Dr. Amy Matecki, M.D., L.Ac, Licensed Member





President Aguinaldo welcomed everyone to the meeting and thanked Yo San University for hosting the Board meeting. She also noted the meeting was taking place at the conclusion of several Board Member's four-year terms.

Agenda Item #3 – Election of Officers

This item was to elect a new Board President and Vice President. Board Member Kitman Chan (Chan) nominated Hildegarde Aguinaldo for president. He felt the Board had functioned very efficiently under her leadership. Board Member Francisco Hsieh (Hsieh) seconded the nomination. President Aguinaldo accepted the nomination.

MOTION: Member Chan nominated Hildegarde Aguinaldo as President of the Acupuncture Board. Member Hsieh seconded the motion. Vote: Aguinaldo – Yes; Zamora – Yes; Chan – Yes; Corradino – Yes; Hsieh – Yes; Kang – Yes; Matecki – Yes. **7-0 Motion passes.**

Vice President Jamie Zamora (Zamora) nominated Kitman Chan for vice-president. Member Chan declined due to scheduling conflicts and nominated Board Member Amy Matecki (Matecki) for vice president. Board Member Michael Corradino (Corradino) seconded the nomination. Member Matecki accepted the nomination.

MOTION: Vice President Zamora nominated Amy Matecki as Vice President of the Acupuncture Board. Member Corradino seconded the motion. Vote: Aguinaldo – YES; Zamora – Yes; Chan – Yes; Corradino – Yes; Hsieh – Yes; Kang – Yes; Matecki – Yes. **7-0 Motion passes.**

Legal Counsel Mina Hamilton (Hamilton) noted the terms of both positions became effective as of the next Board meeting.

There were no public comments on this item.

Agenda Item #4 – Public Comments for Items Not on Agenda (Aguinaldo)

A commenter had concerns about the status of a school's curriculum review and asked that it be placed as a future agenda item.

Agenda Item #5 – President's Report (Aguinaldo)

President Aguinaldo had nothing to report.

Agenda Item #6 – Staff Reports

a. Executive Officer's Report (Bodea)

Executive Officer Benjamin Bodea (EO Bodea) gave his report to the Board.





He announced the Board has two vacancies for Office Technicians and that the hiring process was underway. He also reviewed the Board's fund condition and budget report, and noted the Board was projected to be \$410,000 under budget.

He then moved on to the March 21, 2017 exam statistics, with the first-time taker pass rate at 78%, and re-takers pass rate at 31%. Member Chan brought up the issue of limiting how many times a person can retake the exam. He felt the Board should consider some kind of guideline to the school or to anybody and help to improve this score. Executive Officer Bodea noted his concern and mentioned the NCCAOM limit of five times retaking their exam; the Board would be discussing the issue in the future. President Aguinaldo asked staff to include statistics for the passage rates for second, third, fourth, fifth time repeat test takers. There was additional Board discussion on the need for a re-taker limit.

Executive Officer Bodea gave the Board an update on outreach, by noting he and several Board Members attended a Medicine Day celebration in March, and he and Board staff attended the CCAOM meetings in May. He felt both were very constructive and informative. There were some questions as to how many Board members could attend such events, and Counsel Hamilton noted no more than two should attend.

A public comment was made appreciating Board staff attending the CCAOM conference.

Counsel Hamilton clarified that Board Members may attend conferences but may not discuss business that could be under the jurisdiction of the Board.

Executive Officer Bodea provided a strategic plan update. He noted several items are nearing completion, including an update to the Disciplinary Guidelines. He also said the Board would be holding a stakeholder meeting regarding curriculum review, also a strategic plan item.

Executive Officer Bodea reported the 2016-2017 Accomplishments Letter, requested by Senator Bates at the 2016 Sunset Review hearing, was sent to the Legislature in May. He then gave an NCCAOM update, noting he has been meeting with Dr. Kory-Ward Cook and that NCCAOM was presently conducting an occupational analysis which California licensees were welcome to participate in.

EO Bodea then reported that the Board would begin work on the Sunset review process. He noted staff has been given a template for last year's report, and would be using that to produce the report. Work has already begun on the report, which will be brought to the full Board for review and approval at the September meeting.

Public comment was taken. A commenter had concerns about the NCCAOM job task analysis and how it might superimpose over what the Board has done. He cited several styles which were being taught at certain schools and was concerned they may not be







mainstream in acupuncture. Member Jeannie Kang (Kang) agreed with the comment that there are different microsystems from China, Japan or Korea and a lot of continuing education around it. She felt it may be a good issue for the Education or Exam committee. President Aguinaldo agreed and assigned it to the Exam Committee, once the makeup and sizes of the committees has been determined.

b. Enforcement Reports (Brothers)

Enforcement Coordinator Kristine Brothers (Brothers) provided the enforcement report, covering January 1 through March 31st. She reported 68 complaints were received or rolled over from the prior period, and 81 were closed or referred for investigation. 134 investigations were pending and 78 were closed. She also noted the average investigation time decreased by 44 percent. Board members were encouraged by the enforcement numbers. President Aguinaldo asked staff to do a review of materials available to consumers to make complaints.

Brothers gave a National Practitioner Database update, noting that a total of 1,287 outof-state applicants and licensees were enrolled, and 16 reports were found with 10 opened for further investigation. Member Kang asked if enrolling into NPDB was beneficial for the Board; Brothers replied it has not been super beneficial but was good to do a one time inquiry. She noted there were several licensees who had things that were egregious and the Board was looking into them as a result of the search.

Brothers then noted the Board would be posting a form on its website for insurers to provide settlement judgments and arbitration awards to the board. This was being done in response to a Sunset review hearing item.

Public comment was taken. A commenter noted the need to reduce unprofessional conduct complaints. Another comment was made concerning dry needling being performed by physical therapists. A third commenter was pleased the Board was receiving less complaints, but was concerned that the Board was going to be aggressive about certain enforcement types and that most practitioners are not aware of the violations. He wanted the Board to reach out to associations more. Another commenter agreed and asked for clear guidelines for profession issues.

c. Education Report (Herdt)

Education Coordinator Jay Herdt (Herdt) gave the Education report. He reported that 17 programs have been found in full compliance with CCR Section 1399.434, and three programs completed clinical correction action. 12 programs have submitted clinical corrective actions which are pending review. He also noted Stanton university and California Trinity University has lost training program approval, and Nine Star University has lost their ACAOM accreditation but will still be able to operate for another year.

Herdt noted the Board was continuing to work with ACAOM and NCCAOM and the relationship was very cordial, as was the Board's relationship with BPPE.





Herdt reported on continuing education. He noted the continuing education position has been filled and the workload has been caught up. For Jan 1 through April 10 there were 1,220 applications for CE courses processed by the Board, and there were currently 542 CE providers. He also noted there were 36 active tutorial candidates, with four applications.

There was no public comment on this item.

d. Regulatory Update

Johnson reviewed the status of current regulatory packages approved by the Board. He reported that the Board was not pursing the current Uniform Standards regulatory package and instead would be bringing a new version for Board approval. He also reported that the SB 1246 regulatory package was approved by OAL and is now in regulation, and the AB 2699 regulatory package was currently being reviewed by OAL for approval. He then went over the remaining regulatory packages, all of which were being worked on at the staff level.

A public comment was made supporting raising the education standards for acupuncture. A second comment was made asking if the hand hygiene regulation has been updated.

e. Legislative Update

Johnson reviewed legislation of interest to the Board. No positions were taken on legislation.

Public comment was taken. One commenter urged the Board to coordinate for training in acupuncture with the Medical Board. A second commenter recommended the Board track legislation regarding minimum wage. A third commenter wondered how the NCCAOM exam was going to be written in a legislative bill.

President Aguinaldo asked that Legislative items be placed on the September agenda in case the Board wants to take positions on any legislation.

Agenda Item #7 – Committee Reports

Board Members provided reports on Committee meetings from earlier in the day. Vice President Zamora reported the Education Committee approved meeting minutes from January 17, 2014, April 18, 2014, and December 14, 2016. Member Kang reported the Exam Committee approved meeting minutes from January 17, 2014 and April 18, 2016. Member Corradino reported the Research Committee approved meeting minutes from September 21, 2016 and December 14, 2016. President Aguinaldo reported the Enforcement Committee approved meeting minutes from January 17, 2014, May 29, 2016 and December 14, 2016. Member Chan reported the Executive Committee approved meeting minutes from May, 29, 2015.





No public comments were taken on this item.

Agenda Item #8 – Consideration and Possible Action on New Proposed Amendments to Title 16, CCR Section 1399.469 – Uniform Standards Related to Substance Abusing Licensees (Johnson)

This item was tabled until the next Board meeting. Johnson reported the new Uniform Standards package was ready for Board discussion but the Attorney General's office had asked to review it, and their review was not completed by the May meeting. He indicated it would be brought back at the next scheduled Board meeting in September.

No public comments were taken on this item.

Agenda Item #9 – Approval of February 24, 2017 Board Meeting Minutes (Johnson)

Johnson presented the February 24, 2017 Board meeting minutes. A minor change was made on page 5 from 'then' to 'them'.

A public comment was made regarding some comments made at a previous Board meeting. He felt several of his questions were not addressed by Legal Counsel and his comments were not reflected fully in the minutes. President Aguinaldo asked staff to review the previous minutes and clarify what request was made.

MOTION: President Aguinaldo motioned to approve the February 24, 2017 Board meeting minutes. Member Kang seconded the motion. Vote: Aguinaldo – Abstain; Zamora – Yes; Chan – Yes; Corradino – Yes; Hsieh – Yes; Kang – Yes; Matecki – Yes. **6-0-1 Motion passes.**

Agenda Item # 10 – Re-scheduling of 2017 Board Meeting dates (Aguinaldo)

The Board discussed rescheduling the remaining fall Board meeting dates. The September 8, 2016 meeting date in San Diego was not changed. The disciplinary hearing in Sacramento was scheduled for August 4, 2016. The November 3, 2016 meeting date in Oakland was not changed.

Public comment was taken. A commenter noted he was working to get feedback for the Board from consumers and to bring that feedback to the meeting.

Agenda Item #11 – Future Agenda Items

One commenter wanted clarification with online CE courses. A second commenter provided an overview of his book on acupuncture. A third commenter wanted the Board to discuss current literature and review the approved books which may be outdated. He also asked the consumer's guide to acupuncture be reissued, and asked the Board to





have the term 'Asian massage' better defined in statute. A fourth commenter asked about the transition to the NCCAOM; the cost to do so; grandfathering of existing licensees into the new system and how many test sections there may be.

Agenda Item #12 – Adjournment

Vice President Zamora thanked the Board Members, Board staff and stakeholders as May 26th was his last meeting as a board member. President Aguinaldo praised Zamora's service to the Board and thanked him as well.

Adjournment at 1:18pm.

12 – Review and Approval of August 4, 2017 Board Meeting Minutes



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California Acupuncture Board Public Board Meeting *DRAFT Meeting Minutes* August 4, 2017

LOCATION:

Department of Consumer Affairs North Market Hearing Room 1625 North Market Blvd., 1st Floor South, #102 Sacramento, CA 95834

Board Members Present

Dr. Amy Matecki, M.D., L.Ac, President, Licensed Member Kitman Chan, Public Member Francisco Hsieh, Public Member Jeannie Kang, L.Ac, Licensed Member Ruben Osorio, Public Member

Legal Counsel Present

Salwa Bojack Norine Marks Kurt Heppler

Staff Present

Benjamin Bodea, Executive Officer Kristine Brothers, Enforcement Coordinator Kristen Borges, Enforcement Analyst Marc Johnson, Policy Coordinator

Guest List on File

FULL BOARD MEETING

Agenda Item #1 – Call to Order, Roll Call and Establishment of a Quorum

Board President Amy Matecki (Matecki) called the meeting to order at 9:00am. Policy Coordinator Marc Johnson (Johnson) called the roll.

Members Present: 5 – Matecki, Chan, , Hsieh, Kang, Osorio. 5-0 Quorum established.

Agenda Item #2 – Opening Remarks

California Acupuncture Board Draft 8-04-17 Public Meeting Minutes

Acupuncture Board Members

Dr. Amy Matecki, M.D., L.Ac, President, Licensed Member Kitman Chan, Public Member Francisco Hsieh, Public Member Jeannie Kang, L.Ac, Licensed Member Ruben Osorio, Public Member





President Matecki welcomed everyone to the meeting. She thanked several people who are no longer on the Board, and welcomed the Board's new member, Ruben Osorio. She also introduced the Board's new Legal Counsel, Salwa Bojack. As per the Board's Administrative Manual, President Matecki explained that as vice-president she would now be President of the Board due to Hildegarde Aguinaldo not being re-appointed to the Board as of August 1, 2017. She thanked Member Aguinaldo for her service to the Board and felt she had big shoes to fill. President Matecki announced that the Board will hold elections for a new vice-president at the next Board meeting.

Agenda Item #3 – Introduction of Dean R. Grafilo, Director, Department of Consumer Affairs

The new Director of the Department of Consumer Affairs, Dean R. Grafilo, was introduced. He provided a short history of his background and pledged to work with the Board going forward. There were no public comments made.

Agenda Item #4 – Public Comment for Items Not on Agenda

There were no public comments made.

Agenda Item # 5 – Administrative Hearing for Petition for Reinstatement for Beau B. Kim (AC 5000)

The Board heard the petition for reinstatement for Beau B. Kim. There were no public comments made.

Agenda Item #6 – Administrative Hearing for Petition for Reinstatement for Byung Chang Kim (AC 5207)

The Board did not hear this petition. There were no public comments made.

CLOSED SESSION

The Board went into closed session at 12:55pm.

RETURN TO OPEN SESSION

The Board returned into open session at 2:05pm.

Agenda Item #7 – Administrative Hearing for Petition for Early Termination of Probation for Jiajie Wang (AC 5271)

The Board heard the petition for early termination of probation for Jiajie Wang (AC 5271). There were no public comments made.





Agenda Item #8 – Administrative Hearing for Petition for Reinstatement for Yu Tai Fu (AC 8506)

The Board did not hear this petition. There were no public comments made.

Agenda Item #9 – Administrative Hearing for Petition for Early Termination or Modification of Probation for Paul Slidders (AC 12278)

The Board heard the petition for early termination of probation for Paul Slidders (AC 12278). There were no public comments made.

Agenda Item #10 – CLOSED SESSION

The Board went into closed session at 5:00pm.

Agenda Item #11 – RETURN TO OPEN SESSION – Adjournment

The Board reconvened into open session at 6:08pm. Adjournment at 6:10pm.

13 – Presentation of CommentsReceived at the JulyStakeholder Meeting

13a – Memo to Board Regarding7/28/17 Public Stakeholder Meeting



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DATE	October 20, 2017
то	Board Members
FROM	Marc Johnson, Policy Coordinator
SUBJECT	Report on July 28, 2017 public stakeholder meeting

Background

The Board's 2013-2017 Strategic Plan contained several items relating to public outreach. Specifically, Item 5.3 – "Work collaboratively with state and national professional associations to increase awareness of the Board's functions," was identified by the Board to reach out to interested stakeholders, including approved training programs and professional associations, on issues of mutual interest. In response to this, the Board conducted a Public Stakeholder Meeting, in Sacramento on Friday, July 28, 2017. The meeting information was posted on the Board's website and sent to its e-mail list. Additionally, acupuncture training programs and professional associations were notified via a separate letter.

Discussion

Over twenty (20) stakeholders attended the meeting, including members of acupuncture training programs and professional associations, as well as licensees, and members of the Public. DCA's SOLID unit facilitated the meeting, capturing the comments in vivo for all to see, reflect and work on during the meeting. Additionally, the Board provided stakeholders the opportunity to submit letters on the issue after the meeting was completed to allow for additional feedback. The notes from the stakeholder meeting and public feedback received are available on the Board's website and are included as part of this packet.

The primary goal of the stakeholder meeting was to gain input on two ongoing issues. Below is a brief description of the discussion items and a summary of the comments received at the meeting.

Discussion of current number of clinical hours required as part of an approved acupuncture training program as set out in California Code of Regulations (CCR) §1399.434:

• Many of the Stakeholders felt the clinical hour requirements should align with the current standards as set out for ACAOM's Master's level programs.



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- Several stakeholders were concerned about the Board's current clinical hours standard as being too prescriptive.
- "Physically present," as set out in CCR § 1399.434(h), should be redefined in regulation to allow acupuncture training programs more flexibility with where a supervisor can be during the clinical portion of the training.
- Stakeholders suggested that the current standards for clinical training as set out in ACAOM's requirements of Master's level programs affords sufficient supervision for student training.
- Stakeholders mentioned that in other states that use ACAOM standards as the sole criteria for clinical training does not increase patient harm once graduates begin licensed practice.

Discussion on Online Education for acupuncture training programs.

- Stakeholders commented on the need for clarification of the gray areas where online education may be applied in the curriculum.
- As online education has become common and mainstream for educational institutions in the last few decades, there has been an increasing demand for these educational delivery methods from students, faculty, and acupuncture training programs.
- Stakeholders asked that the Board consider aligning with ACAOM's standards regarding online course work.

Attachments

- July 28, 2017 stakeholder meeting agenda
- SOLID's PowerPoint presentation with comments added in
- SOLID's summary of comments received
- Letters received after the meeting

13b – 7/28/17 Public Stakeholder Meeting Agenda



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PUBLIC STAKEHOLDER MEETING AGENDA

Members of the Board Hildegarde Aguinaldo, President Dr. Amy Matecki, Vice President Kitman Chan Dr. Michael Corradino, DACM, Francisco Hsieh Jeannie Kang, L.Ac. Ruben A. Osorio 1747 NORTH MARKET BOULEVARD HQ2 HEARING ROOM SACRAMENTO, CA 95834 This meeting will not be webcast.

> **Friday, July 28, 2017 9:00 a.m. – 1:00 p.m.** (or until conclusion of business)

ALL TIMES ARE APPROXIMATE AND SUBJECT TO CHANGE

The Acupuncture Board invites you to participate in a public stakeholder meeting to discuss potential regulations relating to the Acupuncture Training Program Clinical Supervision Hours requirements and Online Education for Acupuncture Training Programs. This meeting will be open to the public and will provide an opportunity for open discussion on the agenda items identified below.

AGENDA

- 1. Welcome/Introduction of Facilitators Elizabeth Coronel and Lusine Sarkisyan, SOLID
- 2. Ground Rules
- 3. Role of the Facilitators
- 4. Discussion on Acupuncture Training Program Clinical Supervision Hours
 - 4.1 Current number of clinical hours required
 - 4.1.2 150 hours Observation
 - 4.1.3 275 hours Physically present during diagnosis and treatment
 - 4.1.4 275 hours Physically present during needling treatment
 - 4.1.5 250 hours Independent intern practice of acupuncture; supervisor in close proximity to where patient is being treated
- 5. Discussion on Online Education for Acupuncture Training Programs
 - 5.1 For Western Science Courses
 - 5.2 For Eastern Medicine Courses
- 6. Wrap Up/Evaluation
- 7. Public Comment on Items Not on the Agenda
- 8. Adjournment

This meeting is a working session to discuss the above agenized items only. No other Board business will be conducted or Board action taken. If you are unable to attend this meeting, but wish to submit comments on the above items, please email the Board: <u>acupuncture@dca.ca.gov</u>

Please Note: Board meetings are open to the public and are held in barrier free facilities that are accessible to those with physical disabilities in accordance with the Americans with Disabilities Act (ADA). If you need additional reasonable accommodations, please make your request no later than five (5) business days before this meeting. Please direct any questions regarding this meeting to the Board Liaison, Tammy Graver at (916) 515-5204; FAX (916) 928-2204

13c – 7/28/17 Public Stakeholder Meeting Curriculum Standards PowerPoint

Curriculum Standards

Acupuncture Board Department of Consumer Affairs July 28, 2017



Introductions

Board staff

Attendees

- Your name
- Your organization or relationship to the Board

Why is the Board pursuing curriculum standards for students of acupuncture programs?

- History
- Current situation
- Purpose of today
- Next steps

Your Facilitators

- Elizabeth Coronel
- Lusine Sarkisyan

Role of the Facilitator

- Neutral party, non-participant
- Provides structure
- Documents the discussion
- Not the expert

Acronyms we may use today

ACAOM

Accreditation Commission for Acupuncture and Oriental Medicine

NCCAOM

National Certification Commission for Acupuncture and Oriental Medicine

BPC

(California) Business and Professions Code

CCR §

California Code of Regulations Section(s)

Curriculum Standards

- Acupuncture Training Program Clinical Supervision Hours
- Online Education for Acupuncture Training Programs

Training Program Clinical Supervision Hours - per CCR Section 1399.434

- (1) Practice Observation (minimum 150 hours)--supervised observation of the clinical practice of acupuncture and Oriental medicine with case presentations and discussion;
 - > 150 hours, specifics of the language should be amended.
- (2) Diagnosis and evaluation (minimum 275 hours)--the application of Eastern and Western diagnostic procedures in evaluating patients;
- (3) Supervised practice (minimum 275 hours)--the clinical treatment of patients with acupuncture and oriental medicine treatment modalities listed in the Business and Professions Code Section 4927(d) and 4937(b).
- (4) During the initial 275 hours of diagnosis, evaluation and clinical practice, the clinic supervisor shall be physically present at all times during the diagnosis and treatment of the patient. Thereafter, for a second period of 275 hours the clinic supervisor shall be physically present at the needling of the patient. The clinic supervisor shall otherwise be in close proximity to the location at which the patient is being treated during the clinical instruction. The student shall also consult with the clinic supervisor before and after each treatment.
- The 275, 275, and 250 becomes grouped as 800 hours that the schools can determine how it should be divided amongst graduated levels of care andresponsibilities. (Kim and Given) One block of hours. 3 and 4 the physical presence should be amended that the faculty member must be in close proximity and immediately available but not physically next to the student as the student is performing. P. 34 "The clinic supervisor shall otherwise be in close..." is acceptable and agreed upon however the issue is regarding the physically present reference. Stakeholders suggest that it be eliminated/changed in regards to the "there after for a second period...clinical supervisor shall be physically present at the needling of the patient."
- Kim students advance at different levels. Giving programs latitude.
- Given less effective and less safe in regards to (4) because the clinician is forced to stand in one room and not managing other aspects of therapy in more one room. Students not given in there capacity to grow. Reg as it exists is problematic and not creating a safe
- Marylin Allen thanked for the board putting this on. Adopt the ACAOM standards. #2 technical advisory group that has been organized focusing on safety. Leave it open because this discussion will continue on for a number of years.
- Ron where physically present is not correctly placed with needling. The reference has been occurringduring the acupuncture training. So it does not need to be placed later on. Just clinician in the room.
- Yun at every school students have to go through competency tests to pass so this reference the student should already be competent at a clinical level to perform the tasks.
- > See 1399.426(b) reference relating to "the supervisor shall be in the same facility as and in proximity to the location where the trainine...."
- Brady How unsafe was education prior and has there been an improvement since then.

These requirements can be Summarized as:

- 150 hours Observation
- 275 hours Physically present during Diagnosis and Treatment
- 275 hours Physically present during Needling Treatment

250 hours - Independent intern practice with Supervisor in close proximity to where the patient is being treated (requires consultation with supervisor before and after treatment)

150 hours - Observation

- Steve Given global statement made that all hour requirements should be made in accordance with the current curriculum standard 8 of ACAOM masters program. 1399.434 sec h4 all is proscriptive which is an issue.
- > Yun Kim the trend in Ed is to move away from quantifying hours. Supporting dr. Given's statement.
- Brady Chin remains one of the flexible areas for room for growth. Changing the scope of this is important. There is inadequate training in this area. Students do not feel prepared for clinical. Create a more practice centered clinical training model.
- Mora Marco 100% support with the statement of Dr. Given.
- David Lee AMU echo the support for Dr. Given's statement. Align with ACAOM standards. Why are we not consistent with them now?
- John Scrainge SCU in support of the last few comments regarding ACAOM commemts. All educators evaluate the curriculum, the ed experiences, and leaving it to those experts is an appropriate process.
- Yun Kim Pointed out no ACAOM rep presented. The org has been ested since 80s. They have a track record for reinforcing the standards in the field. Best interest of the schools to meet those standards. Prescriptive language that Acup. Board has is not in line with other Boards and bureaus within DCA.
- Given looked at data Medline and ALTHALWATCH (Peer review) 33,087 records which evaluated safety in the profession. separating CA from rest of US should have been based on data. Andrew Vickrs- untrained and unlicensed providers result in safety concerns and issues. No data to support thefinidings in regs. No reason to separate from the national standard.
- Michael Fitzgerald asked for clarification regarding the data from Dr. Given.
- Given No data to suggest that the prescriptive standards protect consumers. Other nations have defaulted to national standards. Acupuncture is generally safe. Prescriptive language is not effective and has weakened education for students and good quality health care.
- Fitzgerald a difference between safety and quality of service provided.
- Given Agrees with ACAOM standard and CA standard in terms of what is approp for entry requirements into the field. CA is not exceptional in his opinion in relation to other states. 46 states license acupuncturists as a separate profession and almost all of them follow ACAOM standards and add there own (schools do)
- Valerie Hobbs Looking CA standards the higher number hours versus prescriptive nature of how it should be provided. How it should be provided is written in language may not be current in how to develop those skills.

- Mora Marco times have changed and the ACAOM is the standard nationally and CA should reach that standard.
- Jenny YU best interest is best practice for education for students and become practitioners. Discussion about quantitative of hours and discussion relating to the quality of the ed. Do not justify the quality in relation to the number of hours.
- Ron Zaidman involved with the profession since 84, 2 issues- four sections of a regulation and the global issue of what standard we should follow. Okay with 150 hours-observation requirement
- Fitzgerald what is the difference between ACAOM requirements and CA requirements
- Given ACAOM is a peer review process and does not make rigid standards. It is a process based on the quality. About how many hours before, but now it is based more on education competency.
- Yun Kim ACAOM standards are very general. And focus on the graduated levels of responsibilities for interns and qualification of supervisors. Oriental medicine program 700 hours and 500 hours acupuncture hours. The level of education standards are very high compared to what they were 10, 15 years ago. The regs are not appropriate given the level of education.
- Lee interpretation of "physically present" has been an issue for interpretation relating to in the clinic versus in the direct line of sight.
- John Does everyone have a problem in the room with a set hour amount? Given does not have an objection for 150 hour requirement for observation, just that the regs should reflect the ACAOM requirements. How those hours a prescribed is an issue. Very talented faculty. Why do we have to force them into certain hours when they can move forward. Take prescriptive nature of hours and also the definition of supervision.
- Given prescriptive nature of 4.1 clinical training 4.12 next three sections that he is concerned with. Those should be intern hours working through staged competencies and up to the schools to determine how they should meet that. Physcially presence aggrees with Lee.
- Brady Chin Translation issue. Competency v safety. Has the safety goal been achieved from before and is there a data
- Rob Zaidman "physically present" needs to be redefined because it reduces the schools ability to better serve the student and the consumer. Faculty member being physically present in needling is an issue and should be redefined. Has data to support this. Effective and safe treatment you have to have the correct diagnosis. Faculty focuses on diagnosis accuracy. Physcial presence is decreasing safety. Those currently in the field are lifting the field.
- Kim What is the appropriate authority of the Board in dictating the standards in relation to the prescriptive language? Just have Board adopt the ACAOM standards. Cant say CAB schools are better than nonCAB schools. Safety is being met and the standard is being met through ACAOM standards. How education is delivered is the main issue, due to prescriptive language.
- Given ACAOM standard should be the standard. 2nd level leaving observation

275 hours - Physically present during Diagnosis and Treatment

275 hours - Physically present during Needling Treatment

Rob Zaidman - "physically present" needs to be redefined because it reduces the schools ability to better serve the student and the consumer. Faculty member being physically present in needling is an issue and should be redefined. Has data to support this. Effective and safe treatment you have to have the correct diagnosis. Faculty focuses on diagnosis accuracy. Physcial presence is decreasing safety. Those currently in the field are lifting the field.

250 hours - Independent intern practice with Supervisor in close proximity to where the patient is being treated (requires consultation with supervisor before and after treatment)

••••

Online Education for Acupuncture Training Program

- The Board currently does not have specific regulations in reference to online education
- Both ACAOM and BPPE currently have some requirements in place in reference to Online/distance education

Online Education for Acupuncture Training Program

- Given There are guidelines already in place through accreditation commissions. Accreditor standards curriculum adaptable to online education. Practical courses are generally not suited for online education for example, techniques, CPR, shouldn't be online.
- Online CE contains gray areas that need to be clarified. Distinguish and specify what should be taken live online versus remote online classes.
- > Zaidman Online education standards are more rigorous than in class standards because they have to ensure that
- Scaringe competencies that could be supplemented. Accreditors advance quicker in regards to changes. Not be prescriptive. How it is delivered for example hybrid classes.
- Chin what is most appropriate materials. Dr. Given listed
- Philip Yang demand for online courses. Oriental medicine 50% of classes could be online courses based on ACAOM guidelines. Case management needs analysis and also hands on training not applicable to online education.
- Valerie Hobbs forces outside regulations and education community. One issue that is arising is jobs opening up do to opioids. We need regulations that allows sustainability, thus avoid overregulation. Such will not serve anybody. Education is moving in such a way that it provides oversight. Refer to ACAOM or education.
- Yu Support Dr. Givens, certain courses could be considered for online education. Consider the students (who are our audience).
- Given Distinction is not the domain of material. The distinction is the material being given. The issue is the demand of the course.
- Lee ACAOM or regional accreditation standards have taken positions and the Board should be aligned with such.
- Givens the board should align with the ACAOM standards. Clear, clean and consistent.
- Hobbs agrees with above comment. Basic sciences before the acupuncture program, including biology, in regionally accredited education. Shouldn't have to take those courses over. Caution the board for creating language that may be overly prescriptive in the future. Fitzgerald agrees with comment.
- Lee accept credits from accredited intuitions that are necessary regionally accredited.
- Givens agree with Hobbs. ACAOM has language in regards to transfer credits.
- Jan Rice all schools should accept online courses as standardized to raise the standard more. If schools can agree on online courses.
- Givens Challenges to Rice's statement: 1. innovative educators updating curriculum, 2. curriculum needs to be local for example needs to be taught in school not online. 3. a lot of decisions are made by institutions by what subjects and specific components are needed. A lot of reasons why some courses are commonly taken else where.
- US Department of Education recognized schools.

Online Education for Acupuncture Training Program



Closing

- Next steps The Board will continue to receive written comment on these issues until further notice.
- Evaluations

Thank you for your participation!

acupuncture@dca.ca.gov acupuncture.ca.gov 13d – Comments Received at7/28/17 Public Stakeholder Meeting

Curriculum Standards Stakeholder Meeting Friday, July 28, 2017

Comments¹ on Training Program Clinical Supervision Hours per California Code of Regulations 1399.434 (h)

- Steve Given Global statement made that all hour requirements should be made in accordance with the current curriculum standard 8 of Accreditation Commission for Acupuncture and Oriental Medicine (ACAOM) master's program. States that CCR1399.434 section h 4 all is prescriptive which is an issue.
- 2. Yun Kim Supports Dr. Given's statement. Also states that the trend in education is to move away from quantifying hours.
- 3. Brady Chin Remains one of the flexible areas for room for growth. Changing the scope of this is important. There is inadequate training in this area. Students do not feel prepared for clinical. Create a more practice centered clinical training model.
- 4. Mora Marco 100% support with the Dr. Given's statement.
- 5. David Lee Alhambra Medical University (AMU) Echo the support for Dr. Given's statement. Also states that the Board should align with ACAOM standards. And asks, "Why are we not consistent with them now?"
- 6. John Scaringe Southern California University (SCU) Is in support of the last few comments regarding ACAOM standards. All educators evaluate the curriculum, the education experiences, recommends leaving it to those experts is an appropriate process.
- 7. Yun Kim Pointed out no ACAOM rep presented. The organization has been established since the 80s. ACAOM has a track record for reinforcing the standards in the field. Also adds, it is to the best interest of the schools to meet those standards. Further states that the prescriptive language that Acupuncture Board has is not in line with other boards and bureaus within the Department of Consumer Affairs.
- 8. Steve Given Referenced the data in Medline and ALTHALWATCH (Peer review) and stated that 33,087 records evaluated safety in the profession. Separating California from the rest of United States should have been based on data. Also refers to Andrew Vickrs' notion that untrained and unlicensed providers result in safety concerns and issues. Concludes that there is no data to support the findings in regulations, thus no reason to separate from the national standard.
- 9. Michael Fitzgerald Asked for clarification regarding the data provided by Dr. Given.
- 10. Steve Given Responded that no data is available to suggest that the prescriptive standards protect consumers. Other nations have defaulted to national standards; thus, Acupuncture is generally safe. Prescriptive language is not effective and has weakened education for students and good quality health care.
- II. Fitzgerald States there is a difference between safety and quality of service provided.

¹ Comments listed in chronological order for relevancy.

Curriculum Standards Stakeholder Meeting

Friday, July 28, 2017

- 12. Steve Givens Agrees with ACAOM standards and California standards in terms of what is appropriate for entry requirements into the field. California is not exceptional in relation to other states. In 46 states license Acupuncturists have a separate profession and almost of those states follow ACAOM standards and schools also add their own.
- 13. Valerie Hobbs Asks to analyze California standards the higher number of hours versus prescriptive nature of how it should be provided. If it is written into language how many hours should be provided than it may not be current in developing those skills.
- 14. Mora Marco States times have changed and the ACAOM is the standard nationally and California should reach that standard.
- 15. Jenny Yu States it is to the best interest and it is best education practice students to become practitioners. Discussion about quantitative of hours and discussion relating to the quality of the education. Do not justify the quality in relation to the number of hours.
- 16. Ron Zaidman Has been involved with profession since 84. States he's okay with 150 hours of observation as requirement. States that there are two issues: 1. The four sections of the regulation and 2. the global issue of what standard the Board should follow.
- 17. Fitzgerald Asks what is the difference between ACAOM requirements and California requirements.
- 18. Steve Givens Responds to Fitzgerald's request stating that ACAOM is a peer review process and does not make rigid standards. It is a process based on the quality. Used to consist of how many hours, but now it is based more on education competency.
- 19. Yun Kim ACAOM standards are very general. And focus on the graduated levels of responsibilities for interns and qualification of supervisors. Oriental medicine program 700 hours and 500 hours acupuncture hours. The level of education standards is very high compared to what they were ten or fifteen years ago. At this point, the regulations are not appropriate given the level of education.
- 20. David Lee States that interpretation of "physically present" has been an issue for interpretation relating to in the clinic versus in the direct line of sight.
- 21. John Asked the room if everyone has a problem with a set hour amount?
- 22. Steve Given responded that he does not have an objection of the 150-hour requirement for observation. Then reinforced that regulations should reflect the ACAOM requirements. Further, stated that how he 150-hours a prescribed is the issue. States that the faculty is very talented. And asks why do we have to force students into certain hours when they can move forward. Take out prescriptive nature of hours and the definition of supervision.
- 23. Steve Given States that he's concerned with the prescriptive nature of 2 through 4. Those should be intern hours working through staged competencies and it should be up to the schools to determine how they should meet the required hours. Also agrees with Lee in the issue regarding the misinterpretation of being "physically present".
- 24. Brady Chin States there is a translation issue. Competency versus safety. Also asks if the the safety goal been achieved from before and is there data?

Curriculum Standards Stakeholder Meeting

Friday, July 28, 2017

- 25. Rob Zaidman "Physically present" needs to be redefined because it reduces the schools' ability to better serve the student and the consumer. Faculty member being physically present in needling is an issue and should be redefined. He states that he has data to support this. Also states that to have effective and safe treatment you must have the correct diagnosis and faculty focuses on diagnosis accuracy. Physical presence is decreasing safety. Those currently in the field are lifting the field.
- 26. Yun Kim Asks what is the appropriate authority of the Board in dictating the standards in relation to the prescriptive language? Just have Board adopt the ACAOM standards. Cannot say CAB schools are better than non-CAB schools. Safety and the standard is being met through ACAOM standards. How education is delivered is the main issue, due to prescriptive language.
- 27. Steve Given ACAOM standard should be the standard.
- Yun Kim and Steve Given The 275, 275, and 250 hours (h 2 through 4) should become grouped as 800 hours which then the schools can determine how it can be divided amongst graduated levels of care and responsibilities.
- 29. (h) 3 through 4 "physical presence" should be amended so that the faculty member must be in close proximity and immediately available instead of physically next to the student as the student is performing. On page 34 "The clinic supervisor shall otherwise be in close…" is acceptable and agreed upon however the issue is regarding the physically present reference. Stakeholders suggest that it be eliminated/changed regarding the "there after for a second period…clinical supervisor shall be physically present at the needling of the patient."
- 30. Yun Kim States that students advance at different levels. Thus, give programs latitude.
- 31. Steve Given States its less effective and safe regarding (h) 4 because the clinician is forced to stand in one room and not managing other aspects of therapy in more one room. Students not given capacity to grow. Regulation as it exists is problematic and not creating a safety.
- 32. Marylin Allen Thanked the board putting this on and recommended to adopt the ACAOM standards. #2 technical advisory group that has been organized focusing on safety. Leave it open because this discussion will continue for many years.
- 33. Ron Zaidman Where physically present is not correctly placed with needling. The reference has been occurring during the acupuncture training. So it does not need to be placed later on. Just clinician in the room.
- 34. Yun Kim States that in every school students have to go through competency tests to pass so the student should already be competent at a clinical level to perform the tasks.
- 35. Valerie Hobbs Referenced the wording in I 399.426(b) "the supervisor shall be in the same facility as and in proximity to the location where the trainee.."
- 36. Brady Chin Asks how unsafe was education previously and has there been an improvement since implementation of regulations.

Curriculum Standards Stakeholder Meeting

Friday, July 28, 2017

Comments on Online Education for Acupuncture Program

- 1. Given There are guidelines already in place through accreditation commissions. Accreditor standards curriculum adaptable to online education. Practical courses are generally not suited for online education for example, techniques, CPR, shouldn't be online.
- 2. Online CE contains gray areas that need to be clarified. Distinguish and specify what should be taken live online versus remote online classes.
- 3. Zaidman Online education standards are more rigorous than in class standards because they must ensure that
- 4. Scaringe competencies that could be supplemented. Accreditors advance quicker regarding changes. Not be prescriptive. How it is delivered for example hybrid classes.
- 5. Chin what is most appropriate materials. Dr. Given listed
- 6. Philip Yang demand for online courses. Oriental medicine 50% of classes could be online courses based on ACAOM guidelines. Case management needs analysis and hands on training not applicable to online education.
- 7. Valerie Hobbs forces outside regulations and education community. One issue that is arising is jobs opening do to opioids. We need regulations that allows sustainability, thus avoid overregulation. Such will not serve anybody. Education is moving in such a way that it provides oversight. Refer to ACAOM or education.
- 8. Yu Support Dr. Givens, certain courses could be considered for online education. Consider the students (who are our audience).
- 9. Given Distinction is not the domain of material. The distinction is the material being given. The issue is the demand of the course.
- 10. Lee ACAOM or regional accreditation standards have taken positions and the Board should be aligned with such.
- II. Givens the board should align with the ACAOM standards. Clear, clean and consistent.
- 12. Hobbs agrees with above comment. Basic sciences before the acupuncture program, including biology, in regionally accredited education. Shouldn't have to take those courses over. Caution the board for creating language that may be overly prescriptive in the future. Fitzgerald agrees with comment.
- 13. Lee accept credits from accredited intuitions that are necessary regionally accredited.
- 14. Givens agree with Hobbs. ACAOM has language regarding transfer credits.
- 15. Jan Rice all schools should accept online courses as standardized to raise the standard more. If schools can agree on online courses.
- 16. Givens Challenges to Rice's statement: 1. innovative educators updating curriculum, 2. curriculum needs to be local for example needs to be taught in school not online. 3. a lot of decisions are made by institutions by what subjects and specific components are needed. A lot of reasons why some courses are commonly taken elsewhere.
- 17. Accrediting agencies recognized by the United States Secretary of Education.

13e – Written Comments Received from 7/28/17 Public Stakeholder Meeting



July 17, 2017

To: California Acupuncture Board

FR: Pacific College of Oriental Medicine

RE: Public Stakeholder Meeting July 28, 2017

Public Comment on item 4. Discussion on Acupuncture Training Program Clinical Supervision Hours 4.1 Current number of clinical hours required 4.1.2 150 hours – Observation 4.1.3 275 hours – Physically present during diagnosis and treatment 4.1.4 275 hours – Physically present during needling treatment 4.1.5 250 hours – Independent intern practice of acupuncture; supervisor in close proximity to where patient is being treated.

Pacific College of Oriental Medicine is dedicated to the training and development of future practitioners and leaders in the field of Chinese and integrative medicine. To this end we endeavor to provide the highest quality clinical training to our students as well as exceptional healthcare to the public. From the highest levels of our administration to the clinical supervisors overseeing our trainees, we are dedicated to serving and protecting the public and advancing the growth and development of Chinese medicine in the United States.

While PCOM has structured the clinical training program to be in full compliance with requirements set forth in the Regulations, Title 16, Article 3.5 Acupuncture Training Programs we believe that the prescribed hours by level of trainee are arbitrary and do not achieve the intended goals for appropriate clinical training.

In our 1000-hour clinical training program we evaluate and assess trainees by level on an individual basis based upon domains and competencies set forth by the Accreditation Council for Graduate Medical Education (ACGME) as modified to meet PCOM's needs. PCOM's standards were also influenced by the integrative medicine competencies of the Academic Consortium for Complementary and Alternative Health Centers (ACCAHC) and the Consortium of Academic Health Centers for Integrative Medicine (CAHCIM). Lastly PCOM incorporates the master and doctorate clinical standards of Accreditation Commission for Acupuncture and Oriental Medicine (ACAOM).

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With these influences, Pacific College's expert faculty and academic leadership team has developed competencies within six domains that form the foundation for the learning outcomes at every level of our multiple programs. We believe these provide a firm foundation for the training and development of our clinical students and does not rely solely on prescribed hours. An essential tenet of education is the need to recognize that students learn at different paces. This concern is magnified in the clinic where the knowledge, skills, and personal character of an intern encounters a suffering patient. Some senior interns, while technically falling into the category of "Independent Intern," may require more monitoring than an intern categorized as only "needing (a supervisor) to be physically present during the diagnosis and treatment stage."

We appreciate the opportunity to express our views to the Board and put forth a recommendation for consideration. We suggest revising the verbiage in Title 16, Article 3.5 to provide more discretion to a CAB-approved training program. More emphasis should be placed upon individual student assessment and development, as opposed to a one-size-fits-all approach based on the proximity of a supervisor. Effective educational design and maximizing student learning opportunities comes along with this individualized approach. Our reccomendation is to remove from the regulatory language any reference to being "Physically present during diagnosis and treatment 275 hours and Physically present during needling treatment 250 hours." The Board would have at its discretion the ability to review the clinical assessment instruments utilized assuring that appropriate oversight and training is being conducted to develop practitioners and protect the public.

Respectfully submitted,

Gregory Lane, DACM, Lac Director of Clinical Services Pacific College of Oriental Medicine

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University of Bridgeport Acupuncture Institute Statement Regarding Clinical Supervision levels for Acupuncture Training Programs.

Clinical supervision of health care trainees and interns requires both numerical evaluations (number of patients seen, number of hours working in various settings, numbers and types of diagnoses and treatments completed) as well as skills competency evaluations. The goal for such training in acupuncture programs is to provide quality Traditional Chinese Medical care to patients and a quality clinical education for acupuncture students. Evaluations must lead to excellence in both training and patient care, safety and outcomes.

Competency-based clinical education requires assessment processes that are "frequent, criterion-based, developmental, work-based where possible, use assessment methods and tools that meet minimum requirements for quality, use both quantitative and qualitative measures and methods, and involve the wisdom of group process in making judgments" about acupuncture interns (1). Programs that use competency based systems utilize reliable assessment tools such as assessment using direct observation, frequent formative feedback and periodic summative feedback (2). While it is easier to count hours than demonstrate specific skills competencies, clearly some skills require multiple applications to master while others can be demonstrated with just a few clinical encounters.

The pedagogy of teaching health sciences clinical skills suggests that each student must be evaluated individually for competency and then supervised accordingly. (3, 4) Students learning clinical skills during their training need to be prepared for independent clinical practice. There are critical areas of training to be assessed from clinical diagnosis and recognizing red flag presentations to specific skills and working interprofessionally.

In the University of Bridgeport Acupuncture institute on site clinic, we use phased clinical competencies with skills exams at each level which interns can take whenever they are ready. Some interns can work independently after a relatively short time in the clinic while others may need direct supervision for specific skills or problems even after 600 hours in the clinic.

Supervision of acupuncture interns at all levels of training includes supervisor confirmation of diagnosis with direct supervision and feedback regarding pulse and tongue diagnoses, confirmation of all abnormal clinical evaluation findings, confirmation of all biomedical and TCM diagnoses and evaluation of clinical care of the patient. While all clinical treatments are supervised directly early in a TCM student's training, once that intern demonstrates competency with needling or applying moxibustion to commonly used points, supervision would be periodic rather than continuous. However, for specific treatments, special needling techniques or points that require critical anatomy skills (e.g., ST 1, LR 12) a clinical supervisor

would be present during such treatment even if the intern had demonstrated phased clinical competency to the independent level.

Clinical diagnosis skill training starts in the first semester and continues throughout the University of Bridgeport Acupuncture Institute training. Clinical safety and techniques skills are also taught starting in the first semester. No student interacts with patients as an intern until they have been trained in the classroom and demonstrated skill levels in the clinical diagnosis and techniques skills labs, amounting to 400 hours and 200 hours respectively.

The concept of phased clinical competency can be witnessed in many of the University of Bridgeport healthcare training programs. There are no specific accreditation standards describing specific levels of supervision within Physician Assistants' training, Naturopathic or Chiropractic intern training programs. At the UB Clinics, the supervisor must be either in the room or on the floor and there must always be at least one licensed provider on the floor when any patient is in clinic. For each training clinic, a supervisor will examine each patient after the student completes their evaluation to check any abnormal findings, discuss the case presentation and then create a care plan. This level of supervision shouldn't vary by activity, although clearly a PA student would never be left alone in an OR. It is our opinion that for most activities the supervising clinical or preceptor should be on the same floor as and in the same area as the students.

Similarly, the Veterans Administration Hospitals training handbook for Healthcare associated trainees provides guidelines for supervision for students and residents in their training programs (5). Within this document Pages A-1 and A-2 provide specific program guidelines.

Notable in the VA document is that for training students in programs leading to degrees above the baccalaureate degree, supervision is required either in the "area" or just "available" based on a competency evaluation. Supervision within the room of the patient is needed only for lower level degrees and training. In the VA system, the supervisor is designated as being needed in the "area" or "available" defined as:

"Area. The supervising practitioner is in the same physical area and is immediately accessible to the trainee. The supervising practitioner meets and interacts with Veterans as needed. The trainee and supervising practitioner discuss, plan, or review evaluation or treatment plans. Area supervision is available only when the trainee has formally been assigned a Graduated Level of Responsibility commensurate with this type of supervision.

Available. Services furnished by trainee under supervising practitioner's guidance. The supervising practitioner's presence is not required during the provision of services. The supervising practitioner is available immediately by phone or pager and able to be physically present as needed. This type of supervision is permissible only when the trainee has formally been assigned a Graduated Level of Responsibility commensurate with this type of supervision."

The University of Bridgeport Acupuncture Institute supports allowing TCM training programs and clinical supervisors to enact phased clinical competency evaluations to identify when a student intern requires continuous direct supervision and when an intern can work independently rather than a simple numerical hours-based system to both better prepare TCM students for private practice and to ensure optimal patient safety and care outcomes.

References:

- 1. Holumboe ES, Sherbino J et al. The role of assessment in competency-based medical education. Medical Teacher Vol. 32, Iss. 8,2010
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- https://www.va.gov/OPTOMETRY/docs/VHA_Handbook_1400-04_Supervision_of_Associated_Health_Trainees_03-19-2015.pdf





University of Bridgeport Acupuncture Institute Statement Regarding Distance Education for Acupuncture Training Programs.

The University of Bridgeport is in support of distance learning options for courses within the acupuncture training programs (MS-Acupuncture, MS-Traditional Chinese Medicine, MS-Chinese Herbology, Doctor of TCM).

A number of studies have shown that within health and allied health programs, there is a positive effect for learning retention for distance learners when compared to classroom-based learners and that utilization of specific online instructional design components can result in better student achievement scores. (1)

Instructors in the University of Bridgeport Acupuncture Institute have experienced enhanced student engagement and retention of clinical material utilizing hybrid course pedagogy. The types of student learning best approached through hybrid classes and online classes includes memorization of data (e.g., anatomy, herbal materia medica and point function learning outcomes) (2, 3), ethics (4,5) and acquiring both critical and clinical thinking skills. (6,7,8)

While a fully online approach to course delivery can be very effective for didactic/classroom instruction, a fully online course delivery is inappropriate for the delivery of training that requires demonstration of hands-on skills. However, even in clinical training and TCM techniques classes, hybridized and web-assistance can enhance the training. (9)

It is the position of the University of Bridgeport Acupuncture Institute that web-enhanced, hybrid and online instruction is an efficient and effective method for promoting competency in health professionals, including acupuncture students.

There are a number of critical issues associated with moving from a traditional resident-based training program toward a hybrid learning environment. As per the C-RAC statement of best practices for distance education (download.hlcommission.org/C-RAC_Distance_Ed_Guidelines_7_31_2009.pdf). The critical elements include:

- 1. Institutional support for hybrid and online education.
- 2. Standards of instructional quality must be maintained and learning outcomes assessed.
- 3. Access to materials must be equally available for online and classroom instruction.

- 4. Curricula for the institution's on-line learning offerings are coherent, cohesive, and comparable in academic rigor to programs offered in traditional instructional formats.
- 5. Appropriate documentation of credit hours and student work
- 6. Online student services and support meet or exceed those for the traditional student
- 7. Academic honesty and verification of student work
- 8. Confidentiality and privacy is maintained.

References:

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University of Bridgeport and Online Learning:

The University of Bridgeport offers career-oriented undergraduate, graduate and professional degrees and programs for people seeking personal and professional growth. The University promotes academic excellence, personal responsibility and commitment to service. Distinctive curricula in an international, culturally diverse supportive learning environment prepare graduates for life and leadership in an increasingly interconnected world. The University is independent and non-sectarian.

The University of Bridgeport has a long-standing tradition of providing quality online and hybrid programs dating back to 1997 when UB launched our first online Master's degree in Human Nutrition. This program, as well as our newest additions, show the University's strong commitment to meeting the needs of our diverse undergraduate and graduate student population – including those who have a desire to learn online.

Over the past decade, UB has invested significant resources to expanding online learning and online student services to enhance the career learning for UB scholars. This includes the Global Learning Initiative ("GLI") comprised of staff that support the instructors and scholars in online and hybrid classes. GLI staff hold regular learning opportunities for faculty to better engage students online.

The Acupuncture Institute faculty and students have embraced the use of course Learning Management Systems (LMS) to web support and hybridize Acupuncture Institute courses. First using Blackboard, then moving to Canvas in 2013, the UBAI faculty all use the LMS to communicate with students regarding course requirements and assignments, supply handouts and supporting materials, create learning videos, and use synchronous and asynchronous teaching strategies to support regular classroom instruction and to hold classes during weather emergencies (e.g., "snow days").

Both the University of Bridgeport and the Acupuncture Institute are committed to delivering quality distance educational offerings. Stakeholders from the Board of Trustees to UBAI faculty and students all have embraced the use of distance education software and pedagogy to improve learning.

LMS:

The web-assisted, hybrid and Distance Education courses at the University of Bridgeport Acupuncture Institute utilize the University of Bridgeport's LMS "Canvas." Canvas allows for both synchronous and asynchronous teaching and learning. All UBAI courses are web supported or hybridized utilizing the Canvas LMS. The GLI team and the UBAI Director can access all UBAI online courses through the administrative functions of Canvas.

Faculty Training in Online and Hybrid Pedagogy

All faculty are required to complete an online course development training program developed by the Instructional Design department of GLI (Global Learning Initiatives), UB's online learning support department. The training program prepares faculty to develop an effective and interactive online course that meets quality standards. Topics include an overview of using the Canvas LMS (Learning Management System), course structure and organization, and assessments and grading.

Faculty learn how to prepare their instructional materials for online delivery during the training program described above. A variety of learning materials, assessment types, and student interaction methods are presented in order to ensure that online students are actively engaged in the learning process throughout the course.

The faculty training program is based on effective instructional design principles appropriate for online learning. The recommended course structure is based on a modular approach, to help make the course presentation well-organized and sequential, and to enhance learning through a scaffolded approach to content delivery and assessment of learning outcomes.

DOCUMENTATION OF CREDIT HOURS AND STUDENT WORK

The UBAI administrators and faculty have regular discussions about the time for in-class and out of class work at the start of each academic term. When faculty move to a hybrid format for a class, they project real time requirements for the asynchronous work that is expected and document such on course syllabi.

In addition, UB provides "Guidelines for Instructional Time Equivalencies" to instructors offering hybrid and distance classes. Courses at the Acupuncture Institute create their course learning hours based largely on these guidelines.

Actual student online work time and time to complete online projects is accessible through the "course analytics."

ONLINE STUDENT SERVICES

The Wahlstrom Library provides a variety of resources and services for online students. Reference librarians are available who specialize in servicing specific content areas, including health sciences, and offer information literacy services. In addition, there is a wide selection of online databases which offer several types of information resources including journals, ebooks, videos, and other scholarly reference materials.

All students and faculty can access UB's online library databases, the Canvas LMS (Learning Management System), and other University services, through the myUB portal and UB website. Support is provided through a 24/7 help desk.

All UBAI courses utilize the LMS to communicate with students about both in class and online assignments. Current UBAI hybrid classes utilize online assessment strategies including quizzes, exams, discussions, case studies and online presentations. The LMS allows for regular

communication with students about expectations and also allows students to see their grades in real time.

STUDENT INTEGRITY AND ACADEMIC HONESTY

The University of Bridgeport Computer Networks Acceptable Use Guidelines outlines each student's responsibility to protect their account information. Additional technology is available for faculty to use to improve security for online testing, including a Lockdown Browser (a custom browser that locks down the testing environment within Canvas, so students are unable to print, copy, go to another URL, or access other applications) and Monitor (that requires students to use a webcam to record themselves during an exam, and which flags inappropriate behavior). Plagiarism detection software is also available for written assignments, to discourage and identify plagiarism.

ONLINE STUDENT SUPPORT SERVICES

GLI offers a variety of technology tools that can easily be accessed from within Canvas, including video recording, web conferencing, plagiarism detection, exam security, and online tutoring. These tools enhance both the teaching experience for faculty and the learning experience for students. Training and support is offered for all technology, for faculty and students.

All students participate in an Online Orientation prior to their first online course, which provides instruction on using the technology and offers best practices for being a successful online student. As described in the Course Development section above, faculty receive training on developing and teaching an online course. In addition, support for all technology is offered 24/7 through the UB help desk.

Instructions are provided by faculty within each course on how students can contact their instructors, how to proceed with their coursework, and how to submit assignments. Students are given instructions on how to contact University support services in the Online Orientation, described above.

Students are assigned an academic advisor at the time of acceptance who can help the student navigate the available student support services. Online students have access to all University services, which are available through the UB website, myUB portal, and Online Orientation. These services include admissions, advising, student financial services, career services, and alumni relations. All services can be accessed remotely through phone and email.

UB offers a Tutoring and Learning Center for students, which includes an online eTutoring platform which students can access remotely, both synchronously and asynchronously, and provides tutoring and writing assistance for all students.

All students can utilize both the Center for Career Development and Alumni Association, which can be easily accessed through the main website and myUB portal.

CONFIDENTIALITY AND PRIVACY

The University of Bridgeport complies with FERPA in protecting students' personal information. FERPA guidelines can be found in the Key to UB, the Acupuncture Student Handbook and in the Office of the Dean of Students.

No personally identifiable information from the student files is released without student permission. General non-identifiable UBAI student information may be disclosed without that student's permission but with permission of the Director to University faculty, staff, and administrators with a legitimate educational interest as per the FERPA guidelines found in the Key to UB. Other types of disclosures are enumerated in the University of Bridgeport's and UBAI's FERPA statements. These policies apply to students whether they are participating in online, hybrid or conventional resident programs and classes.



8941 Aztec Drive | Eden Prairie, Minnesota 55347 | p: 952-212-2434 f: 952-657-7068

California Acupuncture Board 1747 N. Market Blvd, Suite 180 Sacramento, CA 95834 Attn: Ben Bodea, Executive Officer Jay Herdt, Education Coordinator

RE: Public Comments for 7/28/2017 Public Stakeholder Meeting

To the California Acupuncture Board:

Thank you for the invitation to submit written comments regarding clinical supervision hours and online education (agenda items 4 & 5), to be considered as part of the Public Stakeholder Meeting scheduled for July 28, 2017. Our approach with this submission is to provide information on ACAOM standards and policies that directly relate to the areas being considered for potential regulation and which we hope will be of assistance during your deliberations. We have also included a copy of ACAOM's May 18, 2016 letter to the California Acupuncture Board (CAB) as it includes information germane to the clinical supervision topic.

The Accreditation Commission for Acupuncture and Oriental Medicine (ACAOM) is the accrediting agency recognized by the U.S. Department of Education for the accreditation and pre-accreditation ("Candidacy") throughout the United States of professional non-degree and graduate degree programs, including professional doctoral programs, in the field of acupuncture and/or Oriental medicine, as well as freestanding institutions and colleges of acupuncture and/or Oriental medicine that offer such programs. As of July 2017, ACAOM accredits 95 programs (26 Master of Acupuncture, 57 Master of Oriental Medicine, and 12 post-graduate Doctor of Acupuncture and Oriental Medicine) at 64 locations for 57 institutions located in 22 states, including California. Twenty-nine of these institutions/locations also

appear on CAB's Approved Training Programs list, and ACAOM is intimately familiar with both the shared institutions and the issues regarding clinical supervision and online education that are under consideration.

ACAOM STANDARDS FOR CLINICAL TRAINING

The following criteria, from ACAOM's Accreditation Manual, are directly relevant to clinical supervision in acupuncture and Oriental medicine training programs:

Criterion 8.7 Clinical Training - Clinical education and training must consist of clinical observation and the supervised care of patients which leads the student through gradually increasing levels of responsibility for patient care resulting in the ability to function independently by graduation. The program must provide a clinical education program of sufficient volume, variety, and quality to fulfill its educational purposes. The number of clinical supervisors must be sufficient to ensure effective instruction of and safe practice by interns. Student interns must receive training from a variety of clinical faculty members.

Criterion 8.8 Clinical Observation - The program must assure that each student fulfill at least 150 hours observing acupuncturists and senior student interns performing acupuncture and/or Oriental medicine therapies in a clinical setting. A significant portion of the clinical observation experience must be with experienced practitioners.

Criterion 8.9 Supervised Clinical Practice - The program must assure that each student participate in a minimum of ... 700 hours [in the supervised care of patients] for an Oriental medicine program. This portion of the clinical training, conducted under the supervision of program-approved supervisors, must consist of a least ... 350 intern-performed treatments for an Oriental medicine program where interns conduct patient interviews, perform diagnoses and treatment planning, perform appropriate acupuncture and/or Oriental medicine treatments, and follow-up on patients' responses to treatment.

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The supervised clinical practice must be an internship (see <u>Glossary</u> definition of "internship" provided below) and must be conducted in a teaching clinic operated by the institution; or in a clinical facility with a formal affiliation with the institution where the institution exercises academic oversight substantially equivalent to the academic oversight exercised for teaching clinics operated by the institution, where:

- (1) clinical instructors' qualifications meet school requirements for clinical instruction;
- (2) regular, systematic evaluation of the clinical experience takes place; and,
- (3) clinical training supervision procedures are substantially equivalent to those within the teaching clinic operated by the institution.

Definition from Glossary:

Clinical Internship - *Clinical training that is directly controlled by the academic institution.* Training is carried out in on-campus clinics owned by the institution, or in hospitals, out-patient clinics, or private practices where a written agreement has been established with the academic institution for such training to be made available. Clinical internships must be within a reasonable proximity to the academic institution to allow for reasonable and unannounced access by program administrators. Clinical training is carried out by regular faculty. Faculty placement and faculty are administered by the academic institution, and the entire teaching environment is under faculty and institutional control and direction. The institution is responsible for establishing the qualifications required for each level of internship, the objectives of the internship, and assessing student achievement of expected outcomes. Institutions must periodically review each off-campus training location to ensure educational components and services of the off-campus internships are sufficient in quality.

Importantly, each ACAOM-accredited institution goes through a comprehensive evaluation, including an onsite visit, every three (3) to seven (7) years which includes peer review assessment of clinical instruction and supervision.

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REQUIREMENTS OF CLINICAL SUPERVISION

Regarding the level of supervision provided during clinical education, a program and its clinical supervisors must make decisions related to the oversight of student-provided services in the clinical setting. Specific requirements are not defined or prescribed by ACAOM accreditation standards beyond those outlined above; however, programs must consider and comply with relevant laws, regulations, and requirements. These requirements may vary per practice setting, payer source, or by state.

In addition, the ability level of the student, the needs of the patient, the experience of the clinical supervisor, and the expectations of the academic institution and/or internship site inform the decision-making process used to determine appropriate supervision parameters. It is the responsibility of each program to determine all relevant requirements for student supervision in clinical internship settings and make certain that students in clinical learning situations involving patient care are appropriately supervised at all times in order to ensure that:

- patients and students are safe,
- the level of responsibility delegated to the student is appropriate to his or her level of training,
- and the activities supervised are within the scope of practice of the supervising health professional.

Considered collectively, these factors assure high quality care for the patient and high quality learning for the student.

CURRENT CALIFORNIA REGULATIONS AND THEIR INTERPRETATION

ACAOM's attached May 18, 2016 letter provides background information, identifies the specific issue related to our review and provides a recommendation based on our analysis of supervision requirements set forth in Title 16 California Code of Regulations section 1399.434 (h). Essentially, the term "physically present" has been subject to disparate interpretations. "Physically present" may be interpreted in the sense that is generally established in law and

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regulation for the supervision of clinical practice of students and provider extenders by licensed professionals. Alternately, this standard has been interpreted as implying that the supervising clinician will "be physically present" *in the space in which treatment is being conducted, without a screen or other barrier impeding their ability to directly observe the conduct of the student providing treatment*. This essentially interprets "physical presence" as requiring "line of sight" supervision, a very different standard that demonstrates the need for clarification.

A review of statutory language governing clinical supervision in the health professions suggests that a prevailing standard for "direct supervision" is "physical presence" with "direct supervision" typically defined as "physically present on the premises and immediately available for direction and supervision" [for example https://www.ndbpt.org/pdf/supervision-pta.pdf and https://mn.gov/boards/assets/ms%20148 tcm21-284120.pdf,chapter 148.65, subdivision 6)]. In absence of defining language in the regulation or its definition, this would be a reasonable interpretation of the standard under 1399.434, and would be consistent with ACAOM's interpretation. Clinical faculty who supervise the care provided by interns in ACAOMaccredited programs are physically present and provide direct supervision (as typically defined) at all times that care is provided by the student. At times, depending on the needs of the patient or the student, or based on the clinical judgment of the faculty, they may directly observe or guide the conduct of the treatment. At other times, the clinical faculty are physically present in an adjacent clinic space so that they can provide prompt evaluation, guidance, or support if needed. This opportunity for relative autonomy within a substantial portion of the clinical training provides the student intern experience that is fundamental to their preparation as an independent health care practitioner.

APPLICATIONS OF "LINE OF SIGHT" SUPERVISION IN ACUPUNCTURE TRAINING

As discussed above, the interpretation of the standard to require "line of sight" supervision, does not appear consistent with prevailing practice at ACAOM-accredited programs, nor with that of other health professions. While there are many approaches to ensuring that a program's graduates are able to provide safe and effective clinical care, it is

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generally agreed that students build their skills best through an integrated process of developing physical and cognitive skills that occurs both in the classroom and in the clinic.

In effective training programs, such as those accredited or pre-accredited by ACAOM, the distinction between the classroom and clinic is not sharply drawn. Important professional behaviors are taught and developed under "line of sight" supervision in discussions, practica, and lab settings. These behaviors are modeled by faculty both in the classroom and in the clinic. In ACAOM-accredited programs, curricular delivery typically consists of classroom lecture and practica combined with clinical observation through which students build significant palpatory assessment skills, the cognitive foundations of clinical assessment, and learn to integrate these skills as they train and perfect their skills under line of sight supervision. Engagement in courses teaching clinical skills, along with ongoing clinical experience, mark an important shift training students in needling most points on the body and in a wide range of adjunctive techniques including scalp, ear, and abdominal acupuncture.

This training generally consists of lecture-supported practica in which students learn, practice, and demonstrate competency in a wide range of needling (and other treatment) tasks. They do this under line of sight supervision and are assessed to determine their capability to perform the learned tasks safely without supervision. Because of the inherent risk of inappropriately, or even appropriately, performed acupuncture treatments, it is a commonly accepted tenet that it is inappropriate for students to learn to needle, or needle points for the first time, on patients in a clinical setting. While line of sight supervision is invaluable in pedagogy, many believe that its primary place is in the classroom and that its use in clinical training is best restricted to the skill building and assessment development in the preliminary internship phase of clinical training.

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PROTECTING PATIENT SAFETY

Advocacy for the "line of sight" interpretation of the current regulatory language may be based on the supposition that the prescribed level of supervision is critical to ensuring patient safety. The exemplary safety history of all ACAOM-accredited programs' clinical training facilities, CAB-approved and non-CAB approved, does not support this assumption. From the Commission's experience, ACAOM-accredited or pre-accredited programs providing a minimum of 700 hours of directly supervised clinical internship training do not have any demonstrable difference with patient safety than those CAB-approved programs with expanded contact hours and state-prescribed supervisory methods.

SUGGESTIONS FOR CONSIDERATION

California regulatory language related to clinical supervision maybe strengthened by including and following recognized standard definitions for terms of supervision. Standard of practice in comparable health professions and ACAOM's extensive history of program assessment demonstrate that "direct supervision" for the majority of clinical internship training promotes quality patient care and educational efficacy.

ONLINE EDUCATION

In response to changing methods of educational delivery in higher education, ACAOM created a task force and developed our *Distance Education Policy*. Our policy requires all accredited or pre-accredited institutions to submit a substantive change application when they plan to implement their first distance education course in which the majority of instruction (\geq 50% of the seat time in a course) occurs when the student and instructor are not in the same place. ACAOM conducts a comprehensive review of the application consistent with the requirements of the policy and the substantive change application requirements to ensure that the proposed program is going to meet the needs of students, the institutions, and the public. Currently ACAOM will only consider applications to add classroom based (didactic) courses for distance education. Clinical instruction and hands-on lab courses are excluded from consideration.

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CONCLUSION

Thank you for the opportunity to submit these comments. Please feel free to contact me at 952-212-2434 should you have any questions about ACAOM policies or procedures related to clinical supervision or online learning.

Sincerely,

Mar J. M. King, J.Ac.

Mark S McKenzie, PhD (China), MSOM, LAc Executive Director <u>Mark.McKenzie@acaom.org</u>

Cc: Katherine Taromina, DACM, LAc, Chair



ACAOM

PRESENCS

The Accreditation Commission for Acupuncture and Oriental Medicine

8941 Aztec Drive, Suite 2 | Eden Prairie, Minnesota 55347 | p: 952-212-2434 f: 952-657-7068

May 18, 2016

California Acupuncture Board Attn: Ben Bodea, Interim Executive Officer 1747 N. Market Blvd, Suite 180 Sacramento, CA 95834

Subject: Clinical Supervision and Physical Presence Definition

Dear Ben:

I am writing on behalf of the Accreditation Commission for Acupuncture and Oriental Medicine (ACAOM or Commission) a specialized accrediting agency recognized by the U.S. Department of Education to accredit schools and programs of acupuncture and Oriental Medicine.

BACKGROUND

Recently an ACAOM accredited school received a site visit by the California Board of Acupuncture (CAB). The site visitors reported the following "finding" of non-compliance pertaining to supervision of clinical interns.

"Non-Compliance:

1. Supervision of clinical interns.

a) Finding: What we discovered is direct supervision during needling is not consistently performed in compliance with <u>Title 16 California Code of Regulations</u> <u>section 1399.434 (h)</u>:

"During the initial 275 hours of diagnosis, evaluation and clinical practice, the clinic supervisor shall be physically present at all time during the diagnosis and treatment of the patient. Thereafter, for a second period of 275 hours the clinic supervisor shall be physically present at the needling of the patient. The clinic supervisor shall otherwise be in close proximity to the location at which the patient is being treated

Chair, Academic Member John Paul Liang, Ph.D., MSOM, L.Ac.

Vice Chair, Administrator Member Judie Wexler, Ph.D.

Secretary, Educator Member Yemeng Chen, Ph.D. (China), L.Ac., FICAE

Treasurer, Educator Member Katherine Taromina, MS, L.Ac.

Public Member Teri Cannon, JD Practitioner Member Kimberly Fritz, MSOM, L.Ac.

At-Large Member Dong JI, Ph.D., L.Ac.

Practitioner Member Lee Hullender Rubin, DAOM, L.Ac.

Academic Member Andrea Smith, Ed.D.

Administrator Member Marc P. Schneider, DC, M.Ed. www.acaom.or

Public Member Joyce M. Jarrett, Ed.D.

Executive Director Mark S. McKenzie, Ph.D. (China), MSOM, L.Ac.

Associate Director John Cooper, Ed.D.

Director of Operations/Technology Michael J. Skoglund, M.A.

Accreditation Services Administrator Monica M. Matos, B.S. during the clinical instruction. The student shall also consult with the clinic supervisor before and after each treatment."

Corrective action: Ensure that all supervisors consistently provide direct supervision as required by 1399.434 (h). We suggest amending clinic supervisor job description or job assignment agreement to include the language of 1399.434 (h). This would provide accountability with faculty to ensure they provide intern supervision in compliance with the California regulations." (Emphasis added)

In previous discussions this issue had been raised by your predecessor as a significant area of concern, therefore ACAOM staff have conducted a review of the related regulations.

ISSUE

The site visitor's finding appears to center around their particular concept of what it means to be "physically present" as a clinical supervisor. Our review notes that Title 16 governing *Acupuncture Training Programs* does not appear to define "physical presence." One can glean from the finding that this particular site visit team interpreted "physically present" to essentially mean "line of sight" supervision. This interpretation does not appear to be supported by California law nor longstanding practice of acupuncture training in California. Clearly the drafters of Title 16 could have defined physical presence to include line-of-site supervision – but they didn't. The site visit team's non-compliance "Finding" and recommended "Corrective Action" appears to be further complicated by their use of the term "direct supervision" which also is not found in relevant California law.

The Commission, and by extension the schools approved by the California Acupuncture Board that we accredit, value and respect the important and difficult work of site visitors. We are confident the site team at issue was operating with the best of intentions. However, we believe their concept of *physical presence* is an anomaly that does not appear to be supported by state law and if allowed to become *de facto* regulation would create unnecessary and unintended consequences to schools of acupuncture and Oriental medicine.

RECOMMENDATION

Please note that current California law contemporaneously recognizes both Acupuncture Training Programs and Acupuncture Tutorials. Title 16 Article 3 §1399.426(b) pertaining to Acupuncture Tutorials provides in pertinent part:

[Supervising acupuncturists] "shall provide continuous direction and immediate supervision of the trainee when patient services are provided. <u>The supervisor shall be in the same facility as and in proximity to the location where the trainee is rendering services and shall be readily available at all times to provide advice, instruction and assistance to the trainee" (emphasis added).</u>

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The underlined law above directly and more clearly describes *physical presence* as it pertains to the practice of clinical supervision of acupuncturists in training. This law has been California law for some time and we respectfully request that the California Acupuncture Board, staff and counsel review and if appropriate reference this definition to define "physically present" in the context of clinical supervision in order to ensure consistency and universal applicability of this law in both Acupuncture Training Programs and Acupuncture Tutorials. Thank you for your consideration. I am happy to discuss if it would be helpful and we look forward to your response.

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Respectfully:

Mar J. M. King, J.Ac.

Mark S McKenzie, Ph.D., MSOM, L.Ac. Executive Director Mark.McKenzie@acaom.org

Cc: John Paul Liang, Ph.D., MSOM, L.Ac., Chair Hildegarde Aguinaldo, Chair, California Acupuncture Board

To: Acupuncture@DCA <<u>Acupuncture@dca.ca.gov</u>> Subject: re. Distance education

7/28/17

Dear Acupuncture Board members and Mr. Bodea:

I am sorry I cannot be present at today's Acupuncture Board meeting. If I understand correctly, you have requested input on distance education. Pacific College of Oriental Medicine has received approval to offer distance education in its acupuncture, massage, and nursing programs from two institutional accreditors:

- 1. Accrediting Commission of Career Schools and Colleges (ACCSC), Pacific's former institutional accreditor
- 2. WASC Senior College and University Commission (WSCUC), Pacific's current institutional accreditor

Both agencies conducted comprehensive evaluations of the capacity and competence of the college's distance education infrastructure, including among others, its staff, faculty, faculty training methods, student training, student support, hardware, software, and more. They directly reviewed actual course delivery and instructional design. Over the past six years, the college has successfully offered hundreds of online classes in its post-graduate doctorate, transitional doctorate, and undergraduate programs.

We believe that approval from an accreditor recognized by the U.S Department of Education and whose scope includes distance education should satisfy California Acupuncture Board requirements for schools under its purview or for courses transferred into such schools. Distance education courses presented by such institutions should be treated the same as courses offered onsite.

If you have any questions or need more information, please do not hesitate to contact me by email. Thank you for your attention to this important issue.

Sincerely, Jack Miller President Pacific College of Oriental Medicine <u>www.PacificCollege.edu</u> San Diego, New York, Chicago Best reached via email.

STRS: PHIYSKALLY PIZESSAT



FIVE BRANCHES UNIVERSITY

Graduate School of Traditional Chinese Medicine

Via Email and Mail

Santa Cruz Campus	August 2, 2017				
200 Seventh Ave	Ben Bodea, Jay Herdt, Marc Johnson and Members				
Santa Cruz	State of California Acupuncture Board 1747 North Market Blvd, Suite 180				
California	Sacramento, CA 95834				
95062	Re: Public Stakeholder Meeting July 28, 2017; Discussion on Acupuncture Training Program Clinical Supervision Hours				
(831) 476-9424	CCR Section 1399.433 h (4) and CCR Section 1399.434h (4)				
Fax (831) 476-8928					
Clinic (831) 476-8211	Dear Ben Bodea, Jay Herdt, Marc Johnson and Members of the Acupuncture Board,				
•	Thank you for organizing the Stakeholder meeting to request input from the CAB approved schools. We appreciate the format, excellent facilitators and outcomes we achieved.				
San Jose Campus	We here submit a written letter to clarify our views and recommendations				
1885 Lundy Ave	for developing CAB regulations to enhance TCM education, and serve the people of California with safe and high level TCM.				
Suite 108	In the view of the academic leadership of Five Branches University, the CAB				
San Jose	regulations governing TCM education are good. At the same time, at a detailed level there is regulation that, while accurate and useful, is misplaced, and therefore does not support quality education nor safety.				
California	That is CCR Section 1399.434 (h) (4) that reads as follows.				
95131	(h) Clinical Practice 950 hours				
(408) 260-0208	 (4) During the initial 275 hours of diagnosis, evaluation and clinical practice,				
Fax (408) 261-3166	the clinic supervisor shall be physically present at all times during the diagnosis and treatment of the patient. Thereafter, for a second period of 275				
Clinic (408) 260-8868	hours the clinic supervisor shall be physically present at the needling of the patient. The clinic supervisor shall otherwise be in close proximity to the location at which the patient is being treated during the clinical instruction.				
	The student shall also consult with the clinic supervisor before and after each treatment.				
www.fivebranches.edu					

Asking a faculty supervisor to observe needling is an excellent idea and the Five Branches University program has faculty physically present observing and critiquing needling throughout the 7 courses and 315 hours of acupuncture training in the first two years (highlighted in red in the attached curriculum). In addition, supervising faculty are physically present throughout the 9 clinical trainings in the first two years of training, and observing students during the second year of clinical training. This faculty presence and training is highlighted in red in the program curriculum Appendix 1. Definitions of the staged clinical training are presented in Appendix 2.

The two years of acupuncture courses include extensive in-class practical training, and students have been observed and examined to assure the student is skillful in needling, including CNT (Clean Needle Technique), accurate point location, and correct needle angle and depth.

To clinical faculty to be present after these two years of training is neither necessary nor useful. It is not necessary because students have practiced and been observed needling through in the first two years when it is most important.

In addition, this timing of the regulation late in the acupuncture program undermines the quality of clinical education and the safety of the patient by forcing faculty to stand by and needlessly observe students needling rather than focusing on the imperative responsibility of meeting with the student to analyze and discuss the diagnosis and treatment plan of the patient.

To achieve the highest level of supervision and safety, faculty need to visit the patient to help in making the correct diagnosis, then *meet with the student to discuss and agree on the diagnosis, and acupuncture and herbal formula treatment plan,* and finally go back to observe that the student needled the points correctly.

As you may know, the Dean of Finger Lakes School of Acupuncture and Oriental Medicine in New York State, now the Director of Accreditation Services at ACAOM, chose to not undermine the quality of their clinical training by following the mistimed policies of the Acupuncture Board. As a consequence, their program was not approved. California schools in contrast can not afford to not be approved by CAB and have therefore reduced the quality of clinical training in order to be in compliance – an uncomfortable and regrettable compromise.

Thank you for offering us this opportunity to research and understand why CCR Section 1399.434 (h) (4) has received so much resistance from schools and faculty who have been teaching TCM for decades.

In summary, deleting the following language would, in the view of our academic leadership and faculty, assure the highest education and clinical training, and would maximize patient safety.

Thereafter, for a second period of 275 hours the clinic supervisor shall be physically present at the needling of the patient.

Sincerely,

on Zeifre Ron Zaidman

President & CEO

FIVE BRANCHES UNIVERSITY - DUAL DEGREE DTCM / MTCM

3435 Hours 💠 195.5 units 💠 11 trimesters

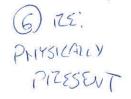
DEPARTMENTS	TRIMESTER 1	TRIMESTER 2	TRIMESTER 3	TRIMESTER 4	5 Hours 😻 195. TRIMESTER 5	TRIMESTER 6	TRIMESTER 7	TRIMESTER 8	TRIMESTER 9	TRIMESTER 10	TRIMESTER 11
TCM Theory	FCT 100	FCT 200	FCT 310	FCT 400	FCT 500	FCM 600	FCT 700	FCM 800	FCM 900	FCT X10	
and	Foundations I	Foundations II	Diagnosis II	Case Studies I	Classics: Nei	Trauma &	Classics:	Internal	Internal	Classics: Jin Gui	
TCM Clinical	3u/45hr	3u/45hr	4u/60hr	2u/30hr	Jing	Orthopedics	Shang Han Lun	Medicine I	Medicine II 3u/45hr	2u/30hr	
Medicine	FCT 110	FCT 210			2u/30hr	3u/45hr	2u/30hr	3u/45hr	Volume A Principal 1	FCT X20	
43u/645hr	History &	Diagnosis I						FCM 810	FCM 910	Case Studies II	
	Philosophy	2u/30hr						Gynecology	External	2u/30hr	
	2u/30hr							3u/45hr	Medicine 2u/30hr	FEL	
	FCT 120									TCM Elective	
	Chinese								FCM 920 Pediatrics	1u/15hr	
	Language 1u/15hr								3u/45hr		
TCM Acupuncture	FAP 100	FAP 200	FAP 300	FAP 410	FAP 500	FAP600		FAP 800	FAP 900		
25u/375hr	Acupuncture I	Acupuncture II	Acupuncture III	Acupuncture	Meridian Theory	Extra Points		Acupuncture	Acupuncture		
	3u/45hr	3u/45hr	3u/45hr	Techniques II	2u/30hr	Micro Systems		Therapeutics I	Therapeutics II		
		0.0000000	FAP 310	2u/30hr		3u/45hr		3u/45hr	2u/30hr		
			Acupuncture			FAP 610					
			Techniques I			Tuina					
			1u/15hr			3u/45hr		5115.000	EUD 000		
TCM Herbology		FHB 200	FHB 300	FHB 400	FHB 500	FHB 600	FHB 700	FHB 800 Patant Medicines	FHB 900 Herb-Pharm		
23.5u/352.5hr		Herbology I	Herbology II 3u/45hr	Herbology III 3u/45hr	Formulas I 3u/45hr	Formulas II 3u/45hr	Formulas III 3u/45hr	Patent Medicines 2u/30hr	Interactions		
		4u/60hr	30/4511	30/4511	0.0005231 (0.00506252)	00/4011	00/4011	Luroom	0.5u/7.5hr		
					FHB 510 Dietetics						
					2u/30hr						
TCM Energetics	FEB 100		FEB 300		FEB 500		FEB 700				
4u/60hr	Qi Gong		Qi Gong		Tai Ji Quan I		Tai Ji Quan II				
	1u/15hr		1u/15hr		1u/15hr		1u/15hr				
Career			FCD 300		FCD 500				FCD 900	FCD X10	FCD E10
Development			Professional		Career				Community	Career Development II	Career Development III
5.5u/82.5 hr			Ethics		Development I				Outreach	2u/30hr	1u/15hr
			1u/15hr		1u/15hr				0.5u/7.5hr		
Western Medicine	FWM 100	FWM 200	FWM 300	FWM 400	FWM 500	FWM 600	FWM 700	FWM 800 Western Case	FWM 900 Western Case	FWM X10 Western Case	
51u/765hr	Surface	Patient	Patho-	Patho-	Lab Analysis & Imaging	Psychology & Counseling	Research & Medical	Management I	Management II	Management III	
Concurrent Enrollment: *FWM 101 Biology 3u/45hr	Anatomy 2u/30hr	Relations 1u/15hr	physiology I 3u/45hr	physiology II 4u/60hr	2u/30hr	3u/45hr	Literature	3u/45hr	3u/45hr	3u/45hr	
*FWM 202 Chemistry 3u/45hr *FWM 303 Physics 2u/30hr	A PLUE SPECIAL MARKING MAANS	A SPECIAL CONSTRUCTION AND A SPECIAL CONSTRUCTURA AND AND AND AND AND A SPECIAL CONSTRUCTURA AND A SPECIAL CONSTRUCTURA AND A SPECIAL AND	00/4011	40/0011	FWM 510	FWM 610	Review	FWM 810	FWM 910		
**CPR/First Aid .5u/7 5h	FWM 103	FWM 203 Anatomy &	14		Western	Diet, Nutrition	3u/45hr	Pharmacology	Public Health&		
**CNT .5u/7.5hi	Anatomy & Physiology I	Physiology II			Physical	& Vitamins		3u/45hr	Epidemiology		
	2u/30hr	3u/45hr			Examination	2u/30hr		10.000/00/00/00	2u/30hr		
					3u/45hr						
Didactic				FRA 440			FRA 770			FRA X10	FRA E10
Assessment				Assessment			Assessment II 2u/30hr			Assessment III 3u/45hr	Final Review 3u/45hr
10u/150hr				2u/30hr			20/3011			JU/4JII	Juiton
162 ACADEMIC UNITS (2,430 Hrs)	14u	16u	16u	13u	17u	17u	11u	16u	16u	13u	4u
Clinical Training	FCL 100	FCL 200	FCL 300	FCL 400	FCL 400	FCL 400	FCL 400	FCL 800	FCL 800	FCL 800 FCL 800	FCL 800 FCL 800
33u/990hr	Beginning	Theater	Rounds	Intern Rounds	Intern Rounds	Intern Rounds	Intern Rounds	Internship	Internship	Internship Internship	Internship Internship 1.5u/45hr 1.5u/45hr
Theater = 90	Theater	1.5u/45hr	1.5u/45hr	1.5u/45hr	1.5u/45hr	1.5u/45hr	1.5u/45hr	1.5u/45hr	1.5u/45hr	1.5u/45hr 1.5u/45hr	
Rounds = 135 Intern Rounds = 270	1.5u/45hr		FCL 300		FCL 400	FCL 400		FCL 750	FCL 800	FCL 800 FCL 720	FCL 800 FCL 800
Internship = 450			Rounds		Intern Rounds	Intern Rounds		Integrated Intern	Internship 1.5u/45hr	Internship Grand Rds 1.5u/45hr 1.5u/45hr	Internship Internship 1.5u/45hr 1.5u/45hr
Integrated Theater = 45 Patient Count = 450			1.5u/45hr		1.5u/45hr	1.5u/45hr		Theater 1.5u/45hr	1.50/4511	1.00/4011 1.00/4011	
Pauent Count = 450								1.00/4011			
		501.001	FOL 204	EC1 404			FCL 701	FCL 801			
Clinical Training		FCL 201 Clinic	FCL 301 Clinic	FCL 401 Intern Rounds			Clinic	Internship			
Assessment 0.5u/15hr		Competency I	Competency II	Orientation			Competency III	Orientation			
0.00/1011		0.1u/3hrs	0.1u/3hrs	0.1u/3hrs			0.1u/3hrs	0.1u/3hrs			
33.5 CLINICAL	1.5u	1.6u	3.1u	1.6u	3u	3u	1.6u	3.1u	3u	6u	6u
UNITS (1,005 Hrs)	15.5	17.6u	19.1u	14.6u	20u	20u	12.6u	19.1u	19u	19u	10u
TOTAL UNITS											

Five Branches University

Stages of Clinical Training and Student Responsibilities

There are four different stages to clinical training at Five Branches: Theater, Rounds, Internship Rounds, and Internship. These stages are designed to provide observation, training, and supervised practice to develop student's clinical knowledge, skills, and abilities. Following is a brief overview of each stage:

- Theater. Theater provides beginning level introduction to the clinical environment and protocols, and trains students in observations skills so that they may learn from clinical faculty and senior students. Entering students attend Beginning Theater, in which they are oriented and trained in basic clinic protocols for student/practitioner and patient safety, patient care and confidentiality, record keeping and preparing herbal formulas. Theater also provides a unique opportunity to cross-reference academic educational materials with real-world clinical encounters.
- 2. **Rounds.** Rounds provides a unique opportunity to more closely observe clinical faculty practicing patient care. Faculty also challenge students to begin applying their developing academic education by considering and developing diagnoses and treatment plans. Students may begin performing certain clinical procedures under direct faculty supervision, and take on increasing responsibility in many aspects of patient treatment and clinic operations.
- 3. Internship Rounds. In Internship Rounds, students take on more active responsibility for patient care under direct supervision of clinical faculty. Faculty remain in the treatment room with students to provide hands-on training, guidance, and direction as students participate in interviewing and examining patients, developing diagnoses and treatment plans, and performing acupuncture and related modalities.
- 4. Internship. Internship represents the culmination of clinical training at Five Branches. Interns interview and examine patients, then consult with clinical faculty outside the treatment room regarding their diagnostic impressions and proposed treatment plans. Faculty modify and approve treatment plans, which interns then perform with indirect supervision as needed from faculty. Clinic Faculty will periodically visit while patients are receiving Intern treatments.



Council of Colleges of Acupuncture and Oriental Medicine

August 9, 2017

CCAOM

Ben Bodea Executive Officer California Acupuncture Board 1747 North Market Blvd., Suite 80 Sacramento, CA 95834

Dear Mr. Bodea:

The purpose of this letter is to comment on California Acupuncture Board (CAB) regulation Article 3.5, Section 1399.434 (h), concerning the supervision of student clinicians in acupuncture training programs. The Council of Colleges of Acupuncture and Oriental Medicine (Council) is a voluntary association of 56 acupuncture schools that are accredited or pre-accredited by the Accreditation Commission for Acupuncture and Oriental Medicine (ACAOM), which is the national accrediting agency recognized by the U. S. Department of Education to accredit programs in the acupuncture and Oriental medicine profession. The Council counts among its membership 26 schools that are approved by CAB.

Article 3.5, Section 1399.434(h) provides as follows:

"During the initial 275 hours of diagnosis, evaluation and clinical practice, the clinic supervisor shall be physically present at all times during the diagnosis and treatment of the patient. Thereafter, for a second period of 275 hours the clinic supervisor shall be physically present at the needling of the patient. The clinic supervisor shall otherwise be in close proximity to the location at which the patient is being treated during the clinical instruction. The student shall also consult with the clinic supervisor before and after each treatment."

P.O. Box 65120 * Baltimore, MD 21209 t (410) 464-6040 f (410) 464-6042

www.ccaom.org

Committed to Excellence in Acupuncture and Oriental Medicine Education

This language does not protect the public, ensure that students have a strong clinical education, or ensure that patients in teaching clinics receive the best possible care. Proscribing specifics of supervision in such a restrictive manner does not allow educational institutions to innovate in order to enhance safety, patient care and education. On the contrary, this language in a materially significant way makes it more difficult for an institution to ensure that these goals are achieved.

The CAB is the only health professions board in the state that dictates the specific form that supervision of student clinicians must follow. The Board for Chiropractic Examiner (BCE) has the following requirement for the educational curriculum:

"(e) Clinics. Each student shall be provided with actual clinical experience in the examining, diagnosing, and treatment of patients. Said clinical experience shall include spinal analysis, palpation, chiropractic philosophy, symptomatology, laboratory diagnosis, physical diagnosis, X-ray interpretation, postural analysis, diagnostic impressions, and adjusting of various articulations of the body, psychological counseling, dietetics and physical therapy. Individual case files on each patient together with a record of dates and treatments given and student treating shall be kept and available to the board for inspection" (BCE, Rules and Regulations, Pg. 30).

Additionally, BCE requires the following:

"Students shall perform a minimum of two hundred and fifty (250) patient treatments (visits), including diagnostic procedures, chiropractic adjustive technique and patient evaluation." (BCE, Rules and Regulations, Pg 35)

The potential for injury during an improper chiropractic treatment is no less than the potential for injury during an improper acupuncture treatment. The fact that the BCE has no requirement that a supervisor be physically present for any part of treatments provided by the trainees suggests that safety of the patients is not enhanced by this requirement. Similarly, the naturopathic and dental Boards in California do not have the requirement of physical presence of supervisors. The Council respectfully requests that CAB align itself with practices of other health boards and bureaus regulated by the California Department of Consumer Affairs, such as the Board for Chiropractic Examiners, the Naturopathic Medicine Committee, and the Dental Board of California. These boards do not dictate the form that supervision of student clinicians must take.

The Council asks that CAB approved institutions be allowed, in collaboration with ACAOM, to develop the most effective way for clinic faculty to supervise student clinicians. As a result of the passing SB 1246, all CAB approved schools must be accredited by the Accreditation Commission for Acupuncture and Oriental Medicine as of January 2017. We ask that the CAB allow ACAOM's peer-review process to determine whether a school is meeting appropriate standards for safety in the clinic.

ACAOM Standards

In order for a school to be accredited by ACAOM, it needs to meet the 14 Standards for accreditation, which include the specific standards referenced below for clinic training.

Criterion 8.7 Clinical Training

Clinical education and training must consist of clinical observation and the supervised care of patients which leads the student through gradually increasing levels of responsibility for patient care resulting in the ability to function independently by graduation. The program must provide a clinical education program of sufficient volume, variety, and quality to fulfill its educational purposes. The number of clinical supervisors must be sufficient to ensure effective instruction of and safe practice by interns. Student interns must receive training from a variety of clinical faculty members.

Criterion 8.8 Clinical Observation

The program must assure that each student fulfill at least 150 hours observing acupuncturists and senior student interns performing acupuncture and/or Oriental medicine therapies in a clinical setting. A significant portion of the clinical observation experience must be with experienced practitioners.

Criterion 8.9 Supervised Clinical Practice

The program must assure that each student participate in a minimum of 500 hours in the supervised care of patients for an acupuncture program or 700 hours for an Oriental medicine program. This portion of the clinical training, conducted under the supervision of programapproved supervisors, must consist of a least 250 internperformed treatments for an acupuncture program or 350 intern-performed treatments for an Oriental medicine program where interns conduct patient interviews, perform diagnoses and treatment planning, perform appropriate acupuncture and/or Oriental medicine treatments, and follow-up on patients' responses to treatment.

It is by following the accreditation process of ACAOM that educational institutions can best ensure public safety, quality of care, and educational standards for the acupuncture profession.

Lastly, the charge of the CAB is the protection of the public. The acupuncture school clinics have a track record of providing safe treatments to their patients--for decades for some schools. The American Acupuncture Council (AAC) provides malpractice insurance to 56 acupuncture schools, most of which are ACAOM accredited or pre-accredited. Philip Stump, the President of AAC, attests to the safety record of acupuncture schools as a whole. He stated:

Not surprisingly, the highly professional, and closely managed environment at the schools consistently produces safety outcomes that are substantially more favorable than the overall professional practice environment.

Exposure is typically measured in terms of frequency, how often incidents arise, and severity, how bad are the incidents when they do arise. Schools consistently produce safety results, based on these two measures, which are superior to the profession as a whole. Frequency of claims is about 1/2 the average for the acupuncture profession. Severity of claims is about 70% less than the overall profession average.

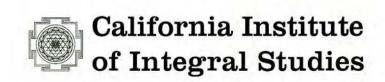
These statistics are based on hundreds of thousands of patient visits, and convincingly support the conclusion that the school's professional approach to patient safety and risk management works well. The schools are already going above and beyond in these areas. Allowing some managerial flexibility given these outstanding results seems entirely supportable. (Email correspondence, July 28, 2017)

Safety is of the utmost importance to acupuncture schools, and the schools make sure that they have experienced clinicians who are conscientious in their responsibilities as supervisors. After all, the student interns are providing treatments under the supervisors' license, so it behooves the supervisors to make sure that they are providing appropriate levels of guidance. Given the record of safety for acupuncture schools, we ask that CAB align itself with other health boards in CA and entrust ACAOM in continuing to enforce standards for safety in school clinics.

Sincerely,

Misti Oxford-Pickeral

Misti Oxford-Pickerel President



August 14, 2017

Ben Bodea Executive Officer California Acupuncture Board 1747 North Market Blvd., Suite 180 Sacramento, CA 95834

Dear Mr. Bodea:

The purpose of this letter is to comment on the below.

- 1. Clinic supervision pursuant to California Acupuncture Board (CAB) regulation Article 3.5, Section 1399.434 (h), concerning the supervision of student clinicians in acupuncture training programs.
- 2. Online education in the training of candidates for the California acupuncture licensing exam (CALE).

Clinic Supervision

Article 3.5, Section 1399.434(h) provides as follows:

"During the initial 275 hours of diagnosis, evaluation and clinical practice, the clinic supervisor shall be physically present at all times during the diagnosis and treatment of the patient. Thereafter, for a second period of 275 hours the clinic supervisor shall be physically present at the needling of the patient. The clinic supervisor shall otherwise be in close proximity to the location at which the patient is being treated during the clinical instruction. The student shall also consult with the clinic supervisor before and after each treatment." This language does not protect the public, ensure that students have a strong clinical education, or ensure that patients in teaching clinics receive the best possible care. Proscribing specifics of supervision in such a restrictive manner does not allow educational institutions to innovate in order to enhance safety, patient care and education. On the contrary, this language in a materially significant way makes it more difficult for an institution to ensure that these goals are achieved.

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We request that CAB approved institutions be allowed, in collaboration with ACAOM, to develop the most effective way for clinic faculty to supervise student clinicians. As a result of the passing SB 1246, all CAB approved schools must be accredited by the Accreditation Commission for Acupuncture and Oriental Medicine as of January 2017. We ask that the CAB allow ACAOM's peer-review process to determine whether a school is meeting appropriate standards for safety in the clinic.

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It is by following the accreditation process of ACAOM that educational institutions can best ensure public safety, quality of care, and educational standards for the acupuncture profession.

Lastly, the charge of the CAB is the protection of the public. The acupuncture school clinics have a track record of providing safe treatments to their patients--for decades for some schools. The American Acupuncture Council (AAC) provides malpractice insurance to 60 acupuncture schools, most of which are ACAOM accredited or pre-accredited. According to the AAC, there is no difference in malpractice claim outcomes between the CAB approved schools versus non-CAB schools. (AAC letter is attached.) This suggests that the CAB requirement for clinic supervision is not the determining factor in maintaining safety. Additionally, Philip Stump, the President of AAC, attests to the safety record of acupuncture schools as a whole. He stated:

Not surprisingly, the highly professional, and closely managed environment at the schools consistently produces safety outcomes that are substantially more favorable than the overall professional practice environment.

Exposure is typically measured in terms of frequency, how often incidents arise, and severity, how bad are the incidents when they do arise. Schools consistently produce safety results, based on these two measures, which are superior to the profession as a whole. Frequency of claims is about 1/2 the average for the acupuncture profession. Severity of claims is about 70% less than the overall profession average.

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Distance Education

As education moves into the 21st century, distance (online) education has become an important means of curriculum delivery. As noted at a recent meeting to provide input to CAB, institutions throughout the United States and under the supervision of accreditation commissions recognized by the United States Department of Education are providing high quality and effective education through a variety of conformations, including hybrid (both online and classroom activities), synchronous (online education with regular

meetings with faculty lectures through a webinar format) and asynchronous (all curriculum materials and activities are online with student-faculty interactions completed through a learning management system) online courses.

Courses offered in one of these formats must be appropriate to the online or hybrid formats, and be conducted through an appropriate learning management system (LMS). This determination is best done within the institution at the direction of faculty and in collaboration with the institution's USDE accreditation agency. We strongly encourage CAB to recognize online training at a CAB recognized educational institution, or an accredited institution providing prerequisite or corequisite education to a candidate for licensure in California.

ACAOM has published a distance education policy (attached to this letter). All continuing education at an ACAOM accredited institution must meet standards and criteria specified in this substantive change documentation including guidelines on purpose and governance, course outcomes and delivery, course development, faculty for online courses, documentation of credit hours and student work, educational media and learning resources, examinations and other assessment, and student integrity and academic honesty. Part of this process is demonstrating that online coursework is appropriate for a hybrid or online format, and that the institution has demonstrated that moving to such a format is consistent with the delivery of knowledge and skills inherent to the course being delivered.

Thank you for your consideration of the above.

Sincerely,

Steve Given, DAOM, L.Ac. Academic Associate Dean ACTCM



8941 Aztec Dr., Eden Prairie, MN 55347 || tel 952-212-2434 || fax 952-657-7068 || info@acaom.org

SUBSTANTIVE CHANGE APPLICATION: ADD INITIAL DISTANCE EDUCATION COURSE

Institution Name			
Date Submitted			
Institutional Accreditor	ACAOM	Other (specify):	
Program to be Changed			

I. BASIC INSTITUTIONAL/PROGRAMMATIC INFORMATION

Name of Program to be Changed	
Corporate Name of Sponsoring Institution	
Academic Unit, if applicable	
Mailing Address Line 1	
Mailing Address Line 2	
City	
State	
ZIP Code	
Phone Number	
Fax Number	
Email	
Location Address	
(if different from mailing address)	

II. LEGAL ORGANIZATION

State agency authorization

Does your state require a change/update to authorization in order to offer distance Yes education courses?

No

Agency Name	
Contact Name/Title	

Address	
City/State/Zip	
Phone	

REQUIRED ATTACHMENT:If YES above, attach copy of updated state authorization**ADDL. ATTACHMENTS:**Please attach any approvals from other states for out-of-state
institution to offer credit-bearing courses, SARA authorizations,
etc., as may apply

CERTIFICATION STATEMENT: COMPLIANCE WITH ACAOM ELIGIBILITY REQUIREMENTS & FEDERAL TITLE IV REQUIREMENTS

An institution/program seeking approval for a substantive change must affirm that it meets or continues to meet established Accreditation Commission for Acupuncture and Oriental Medicine (ACAOM) Eligibility Requirements and Federal requirements relating to Title IV program participation; and that all of its ACAOM accredited or pre-accredited programs are in full compliance with all ACAOM Standards and Criteria as of the date of this application.

If it is not possible to certify compliance with all of the above, the institution/program must attach specific details to this substantive change application cover sheet.

Exceptions are noted in an attachment. Please provide a detailed explanation of the exceptions in your attachment.

THE SIGNATURES AFFIXED TO THIS SELF-STUDY APPLICATION COVER SHEET SERVE AS AFFIRMATION THAT THE INSTITUTION/PROGRAM NOW MEETS OR CONTINUES TO MEET ESTABLISHED ACAOM ELIGIBILITY REQUIREMENTS AND FEDERAL REQUIREMENTS RELATING TO TITLE IV PROGRAM PARTICIPATION (IF APPLICABLE), AND IS NOW IN FULL COMPLIANCE WITH ALL ACAOM STANDARDS, CRITERIA AND POLICIES, EXCEPT AS NOTED BY THE INSTITUTION.

ADDITIONALLY, THESE SIGNATURES CERTIFY THAT TO THE BEST OF OUR KNOWLEDGE THE INFORMATION CONTAINED IN THIS APPLICATION AND ITS ATTACHMENTS IS TRUE AND ACCURATE.

Chief Executive Officer

Chair, Board of Directors/Trustees



Date



Page **2** of **7** Rev 161220 ***FEE:** Please submit a check in the amount of \$4,000, with the memo field "SUBSTANTIVE CHANGE APP", to: ACAOM, 8941 Aztec Drive, Eden Prairie, MN 55346. Substantive change applications will not be processed until the associated fees are paid in full.

ATTACHMENT 1: APPLICATION NARRATIVE

When an institution plans to implement its first distance education course, ACAOM must be notified at least six months prior to the planned implementation through receipt of a completed substantive change application and associated fee. (See ACAOM Notification of Institutional Change Policy and ACAOM's Dues and Fee Schedule). ACAOM will review the substantive change based on the demonstrated compliance with all of its *Standards and Criteria for Accreditation*, policies, and procedures, including those specific to distance education and elements critical to effective use of distance education methods. ACAOM approval is required prior to the implementation of the first distance education course.

While recognizing that some ACAOM accredited institutions offer instruction in more than one language, this policy specifies that the first course to be offered via distance education must be offered in English. An accredited institution seeking to offer a subsequent distance education course in a language other than English, must apply for Substantive Change approval for the first course in each additional language. At the present time, only programs offered in English are eligible for distance education approval.

Please take careful note of the contents of the ACAOM Distance Education Policy [see Attachment 2] when preparing the narrative portion of this application and supporting documents thereto.

A change application, report or self-study section prepared for a regional/national accreditor that led to approval of distance education programming may be submitted as the narrative component for this application. Relevant exhibits and supplemental information should be included. <u>However, please</u> review the Practice Guidelines below and the ACAOM Distance Education Policy to be sure that all major elements are addressed.

Review of this application by staff and peer/technical reviewers will lead to a recommendation to the Commission, which will determine whether to approve initiation of a first distance education course. This category of substantive change ordinarily requires a site visit within six months following implementation. Because of the distributed and asynchronous nature of distance instruction and related resources, this post-implementation review may be conducted remotely. The Commission reserves the right to move directly to approval without a post-implementation review, based upon findings from the preimplementation review.

Whether writing an application narrative specifically for ACAOM submission or borrowing content from prior distance education reviews by other accreditation agencies, please be sure to address the following Distance Education Practice Guidelines that will be available to peer, technical and staff reviewers:

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Page **3** of **7** Rev 161220

1. PURPOSE AND GOVERNANCE

- The program/institution's core documents demonstrate a commitment to delivering quality distance educational offerings.
- Faculty, staff, administrators, governing board members, students and other stakeholders were active participants in the decision to offer distance educational offerings.
- Faculty were actively engaged in the development of distance educational offerings and related content, tools and assessments.

2. COURSE OUTCOMES

- Course outcomes are clearly defined, simply stated, and indicate the benefits for students who are reasonably capable of completing the educational offering.
- Course learning outcomes are linked to program outcomes as identified by the institution and are consistent with the curricula offered.
- Course outcomes are measurable and reasonably attainable through distance education.
 - Appropriate program outcomes clearly communicate the knowledge, skills, and abilities students will obtain upon completion of the educational offering.

3. COURSE DELIVERY

- All required learning activities are clearly stated.
- Online materials sufficiently support the curriculum and are delivered using readily available, reliable technology.
- Instructions and suggestions on how to study and how to use the instructional materials are made available to assist students to learn effectively and efficiently.

4. COURSE DEVELOPMENT

- Qualified persons competent in distance education instructional practices and experts in their subjects or fields develop the content of curricula and prepare instructional materials.
- All curricula and instructional materials are appropriately designed and presented for distance education.
 - The organization and presentation of the curricula and instructional materials are designed using sound principles of learning and are grounded in distance education instructional design principles.
- Effective procedures are used on a continuing basis to keep curricula and instructional materials up-to-date.

5. COURSE FACULTY

- Faculty/instructors are properly and continuously trained on institution policies, learner needs, instructional approaches and techniques, and the use of instructional technology.
- The institution regularly evaluates faculty performance using clear, consistent procedures.
- The institution assures that faculty are appropriately involved and engaged in the distance education courses/curriculum and instructional aspects of the distance educational offerings.

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6. DOCUMENTATION OF CREDIT HOURS AND STUDENT WORK

- The institution is accountable for demonstrating that each course and program requires the appropriate amount of work for students to achieve the level of competency defined by institutionally established course/program outcomes.
- The institution measures and documents the amount of time it takes the average student to achieve learning outcomes and specifies the academic engagement and preparation time.
- All student work is documented in the curricula materials and syllabi, including a reasonable approximation of time required for students to complete the assignments.
- Evaluation of student work is identified as a grading criterion and weighted appropriately in the determination of a final course grade.

7. EDUCATIONAL MEDIA AND LEARNING RESOURCES

- Learning resources for faculty and students are available and appropriate to the level and scope of program offerings.
- Program designers, faculty, and instructors effectively use appropriate teaching aids and learning resources, including educational media and supplemental instructional aids, when creating programs and teaching students.
- The institution provides faculty and students whether learning on-site or at a distance with access to learning resources and libraries that are appropriate for the achievement of learning outcomes.

8. EXAMINATIONS AND OTHER ASSESSMENTS

- Examinations and other assessment techniques provide adequate evidence of the achievement of stated learning outcomes.
- The institution implements grading criteria that it uses to evaluate and document student attainment of learning outcomes.

9. STUDENT INTEGRITY AND ACADEMIC HONESTY

- The institution publishes clear, specific, policies related to student integrity and academic honesty.
- The institution affirms that the student who takes the examination is the same person who enrolled in the program and that the examination results will reflect the student's own knowledge and competence in accordance with stated learning outcomes.

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10. ACCESS TO STUDENT SUPPORT SERVICES

- The institution uses appropriate and readily accessible technology to optimize interaction between the institution and the learner that enhances instructional and educational services.
- Students, faculty, and involved practitioners receive training and support for the technology used to deliver the educational offerings.
- The institution publishes all available methods students can use to submit inquiries and assignments, and responds promptly and thoroughly to all student inquiries.
- The institution provides support services designed for the students enrolled, such as financial aid guidance, advising services, employment assistance, and/or alumni services.
- Appropriate academic support services are readily available.
- Any career services and/or alumni services are offered as published in the institution's materials.

11. CONFIDENTIALITY AND PRIVACY

• The institution implements policies to protect student confidentiality and privacy as required by applicable federal and state laws.



ATTACHMENT 2: ACAOM DISTANCE EDUCATION POLICY

The ACAOM Distance Education Policy was implemented October 17, 2016, and may be amended from time to time. You may locate the most current version via the ACAOM public website's Documents and Resources page.

The ACAOM Distance Education Policy (rev. October 30, 2016) may be directly obtained from the ACAOM website's Policy page at http://acaom.org/policies/

Please be sure that your narrative (Attachment 1) is <u>fully</u> respondent to the ACAOM Distance Education Policy, as may apply on the date that your application is received by ACAOM.



1100 W. Town & Country Road, Suite 1400 Orange, CA 92868



800-838-0383 • 714-571-1855 • 714-571-1863 FAX

August 11, 2017

To whom it may Concern:

At our request, a survey was conducted by the American Acupuncture Council of 60 accredited Acupuncture Educational and training programs in the country. Of these schools, 34 are approved by the CA Board of Acupuncture and 26 are not. A review of claims statistics for these Acupuncture College's revealed no statistically supportable difference in claims outcomes between these two groups.

Sincerely,

Came con M. Mummery

Cameron M. Mummery Programs

14 – Review of the Draft Sunset Report

CALIFORNIA ACUPUNCTURE BOARD BACKGROUND INFORMATION AND OVERVIEW OF THE CURRENT REGULATORY PROGRAM As of June 30, 2017

Section 1

Background and Description of the Board and Regulated Profession

Mission Statement

To protect, benefit, and inform the people of California by exercising the licensing, regulatory, and enforcement mandates of the Acupuncture Licensure Act and Acupuncture Regulations.

Brief History

The Board of Medical Examiners (now called the Medical Board of California) began regulating acupuncture in 1972 under provisions that authorized the practice of acupuncture under the supervision of a licensed physician as part of acupuncture research in medical schools.

In 1975, Senate Bill 86 (Chapter 267, Statutes of 1975) created the Acupuncture Advisory Committee under the Board of Medical Examiners and allowed the practice of acupuncture but only upon a prior diagnosis or referral by a licensed physician, chiropractor or dentist. In 1976, California became the eighth state to license acupuncturists. Subsequent legislation in 1978 established acupuncture as a "primary health care profession" by eliminating the requirement for prior diagnosis or referral by a licensed physician.

In 1980, the law was amended to abolish the Acupuncture Advisory Committee and replace it with the Acupuncture Examining Committee within the Division of Allied Health Professions with limited autonomous authority; to expand the acupuncturists' scope of practice to include electroacupuncture, cupping, and moxibustion; to clarify that Asian massage, exercise and herbs for nutrition were within the acupuncturist's scope of practice; and to provide that fees be deposited in the Acupuncture Examining Committee Fund instead of the Medical Board's fund. Most of these statutory changes became effective on January 1, 1982.

In 1982, the Legislature designated the Acupuncture Examining Committee as an autonomous body. Effective January 1, 1990, through AB 2367 (Chapter, 1249, Statutes of 1989) the name was changed to Acupuncture Committee to better identify it as a state licensing entity for acupuncturists. The legislation further provided that, until January 1, 1995, the California Acupuncture Licensing

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Examination (CALE) would be developed and administrated by an independent consultant, which was later extended to June 2000.

In 1988, legislation was signed into law (Chapter 1496, Statutes of 1988), which included acupuncturists as "physicians" only in the Workers Compensation system for purposes of treating injured workers. The bill permitted acupuncturists to treat workplace injuries without first obtaining a referral, but did not permit acupuncturists to evaluate disability. The bill went into effect in 1989 with a four-year sunset clause. AB 400 (Chapter 824, Statutes of 1992) extended the inclusion of acupuncturists as "physicians" in the Workers' Compensation system until December 1996 and AB 1002 (Chapter 26, Statutes of 1996) further extended the inclusion of acupuncturists as "physicians" in the Workers' Compensation passed in 1997 (Chapter 98, Statutes of 1997) deleting the 1999 sunset date on the Workers' Compensation system.

On January 1, 1999, the committee's name was changed to Acupuncture Board (SB 1980, Chapter 991, Statutes of 1998) and the Committee removed from within the jurisdiction of the Medical Board of California (SB 1981, Chapter 736, Statutes of 1998). It became and remains an autonomous body under the California Department of Consumer Affairs (DCA).

In 2002, AB 1943 (Chapter 781, Statutes of 2002) was signed into law that raised the acupuncture training program curriculum standards requirement to 3,000 hours, which included 2,050 hours of didactic training and 950 hours of clinical training. The Board promulgated regulations to implement this bill, which become effective January 1, 2005. In 2006, SB 248 (Chapter 659, Statutes of 2005) repealed the nine-member Board and reconstituted it as a seven-member board with four public members and three licensed acupuncture members. The quorum requirements were changed to require four members including at least one licensed member to constitute a quorum.

In 2014, SB 1246 (Chapter 397, Statutes of 2014), was signed into law. This bill extended the Board's sunset date to January 1, 2017, and made significant changes. Notably, the bill changed the acupuncture training program approval process. An approved acupuncture training program must now obtain approvals from three different agencies:

- Have accreditation, or in pre-accreditation, with the Accreditation Commission for Acupuncture and Oriental Medicine (ACAOM)
- Be approved by the Bureau of Private and Post-Secondary Education (BPPE), and,
- Received the Acupuncture Board's approval of Curriculum.

The bill eliminated acupuncture training program approval application fees, did not establish a curriculum review fee, and effected acupuncture training program enforcement and monitoring regulations. The bill also provided the Board authority to set foreign equivalency standards for training and licensure.

On September 26, 2016, AB 2190 (Chapter 667, Statutes of 2016) was signed into law. This bill extended the Board's sunset date to January 1, 2019, while providing additional Board authority to assess foreign equivalency standards for training and licensure.

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Acupuncture Scope of Practice

Acupuncture is defined in Business and Professions Code (BPC) Section 4927(d) as, "the stimulation of a certain point or points on or near the surface of the body by the insertion of needles to prevent or modify the perception of pain or to normalize physiological functions, including pain control, for the treatment of certain diseases or dysfunctions of the body and includes the techniques of electroacupuncture, cupping, and moxibustion." (Chapter 655, Sec. 56, Statutes of 1999).

Function of the Board

The Acupuncture Licensure Act commences with BPC § 4925 et seq. The Board's regulations appear in Title 16, Division 13.7, of the California Code of Regulations (CCR). BPC § 4928.1 establishes that the protection of the public is the Acupuncture Board's highest priority. The Board established and maintains entry standards of qualification and conduct within the acupuncture profession, primarily through its authority to license.

The primary responsibility of the Board is to protect California consumers from incompetent, and/or fraudulent practice through the enforcement of the Acupuncture Licensure Act and the Board's regulations. The Board promotes safe practice through improvement of education training standards, continuing education, enforcement of the acupuncture practice act and public outreach.

1. Describe the make-up and functions of each of the board's committees (cf., Section 12, Attachment B).

Committees serve as an essential component of the full Board to address specific issues referred by the public or recommended by staff. Committees are composed of three or more Board Members who are charged with gathering public input, exploring alternatives to the issues and making recommendations to the full Board.

The Board has five committees as follows:

Education Committee –

Addresses issues related to acupuncture educational standards, tutorial programs, and continuing education.

Examination Committee –

Addresses issues related to development and administration of the examination, exam policy, and miscellaneous exam related issues.

Enforcement Committee –

Addresses issues related to scope of practice, standard of care, competency, complaints, disciplinary decisions, probation monitoring, reinstatement of licensure, and miscellaneous issues.

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Executive Committee -

Addresses issues related to expenditures/ revenue/fund condition, Executive Officer selection and evaluation, legislation/regulations, committee policy/ procedures, and special administrative projects.

Research Committee –

Addresses issues related to special issues the Board would like to look into. Since the last Sunset report this committee has reviewed the multiple types of doctorate degrees in acupuncture, as well as issues of scope crossover with other healing arts professions.

Table 1a – Please see Appendix A.

Table 1b – Please see Appendix A.

2. In the past four years, was the board unable to hold any meetings due to lack of quorum? If so, please describe. Why? When? How did it impact operations?

The Board has not had any issues with holding full public meetings or committee meetings due to lack of quorum since our last Sunset Review Report submitted in 2015, with Board Members earning a near perfect attendance rate for Board and Committee Meetings.

3. Describe any major changes to the board since the last Sunset Review, including, but not limited to:

• Internal changes (i.e., reorganization, relocation, change in leadership, strategic planning)

The Board has undergone numerous internal changes since our last Sunset Review. Within the Board itself, a new Board President, Hildegarde Aguinaldo, and Vice President, Jamie Zamora, were elected in early 2016. Ms. Aguinaldo was re-elected as President in 2017, and Dr. Amy Matecki was elected as Vice President. Ms. Aguinaldo was not re-appointed to the Board as of June 30, 2017, and Dr. Matecki succeeded her as Board President. As of June 30, 2017, the Board has five (5) filled member positions and two (2) vacancies (one public and one licensed member), due to Mr. Zamora and Dr. Michael Corradino not being reappointed as of July 1, 2017. On July 1, 2017, the Board was appointed a new public member, Ruben Osorio. Mr. Ruben Osorio is a Senate Rules Committee appointment.

Additionally, the Board voted to terminate the previous executive officer at the March 10, 2016 public meeting. After conducting a search and interviewing numerous candidates, the Board appointed Acting, then Interim, and now Executive Officer Benjamin Bodea, who has served in several capacities on the Board since his initial hiring in January 2008. Additionally, the Board filled two (2)

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Staff Services Analyst (SSA) vacancies for an Exam Analyst and an Education Analyst, bringing the total staff size to 10.5 personnel years.

The Board and staff continued its work to implement the Board's 2013-2017 Strategic Plan. The Board has engaged the DCA to initiate a Business Modernization Process that will map out all its business processes, assess its business needs, and allow for the Board to make informed decisions to address any shortfalls. As reported at the May 26, 2017 Board Meeting, most Strategic Plan items have been completed with the few remaining items in progress. The Board will begin developing its 2018 – 2022 Strategic Plan in Fall 2017, and business modernization process with the DCA is already underway with an anticipated completion date in the Fall of 2021.

• All legislation sponsored by the board and affecting the board since the last sunset review.

The Board has not sponsored any legislation. While the Board tracks and monitors legislative activity (please see Appendix B for a list) it opted not to take a position on any legislation, except for AB 2190 (Asm. Business and Professions Cmte, Chapter 667, Statutes of 2016). AB 2190 was the Board's sunset bill for 2016-2018, and the Board voted at the June 10, 2016 public meeting to take a support position on the bill, which was signed into law by the Governor on September 26, 2016. Board staff worked closely with the Business and Professions (B&P) committee staff in crafting the legislation and is in the process of promulgating regulations to implement the provisions of the bill.

• All regulation changes approved by the board the last sunset review. Include the status of each regulatory change approved by the board.

The Board has continued with a busy period of promulgating and approving regulations. Please see Appendix C for a complete list of pending and approved regulations.

Notably, the Board has completed work on several regulatory packages since the last sunset review which are now in regulation:

<u>BPC 138:</u> The Board's regulations for implementing BPC § 138 (Notice to Consumers of Licensure by the Acupuncture Board) became effective as of October 1, 2016.

<u>SB 1246:</u> The Board worked extensively with all stakeholders over several hearings and public Board meetings to revise and finalize regulations to implement the Board's 2015 Sunset Bill – SB 1246 (Lieu, Chapter 497, Statutes of 2014). The regulations include new approved training program curriculum approval requirements and training program. This regulatory package was approved by the Office of Administrative Law (OAL) and its provisions became effective on May 24, 2017.

<u>AB 2699</u>: The Board approved a regulatory package for AB 2699 Free and Sponsored Healthcare Events – (Bass, Chapter 270, Statutes of 2010). The Board has made further changes to the proposed regulation at OAL's request, and resubmitted the revised proposed regulation to OAL. OAL approved these changes and the rulemaking package and its provisions become effective on October 1, 2017.

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The Board has approved several other notable regulatory packages which are now in development, including:

<u>Revision of Disciplinary Guidelines:</u> The Board approved a regulatory package at the February 24, 2017 public meeting to update the Board's Disciplinary Guidelines, which have not been updated since 1996. This package is currently being developed by Board staff for submittal to Office of Administrative Law by the Spring of 2018.

<u>Uniform Standards Related to Substance Abusing Licensees:</u> This regulatory package, originally approved by the Board in 2011 to also include changes to the Board's Disciplinary Guidelines, was revised to remove those proposed guidelines in 2016. The Board approved the revised package at the October 26, 2016 public meeting and staff then completed work on the package to be submitted to OAL in Spring 2017. The Board withdrew the regulatory package in April 2017 to allow staff to include certain conditions mandated by DCA's Substance Abusing Coordination Committee. A new Uniform Standards rulemaking package is being prepared by staff for presentation to the Board in early 2018.

Implementation of AB 2190: Board staff has been meeting on a regular basis to develop regulations based on AB 2190. This bill requires an applicant whose education was completed outside the United States to submit documentation of his or her education to a Board approved credential evaluation service, and requires the Board to examine the results of the application. Additionally, the bill requires the Board to create a framework for approval of those foreign credential evaluation services. The Board has reached out to other DCA Boards, including Board of Registered Nursing, who have a similar mandate to develop potential regulatory language. Staff anticipates bringing a regulatory package for Board approval by Spring 2018.

4. Describe any major studies conducted by the board (cf. Section 12, Attachment C).

The Board did not conduct any major studies since the last Sunset Review. As noted in the Board's 2016 Sunset Report, the Board completed the audit of the National Certification Commission for Acupuncture and Oriental Medicine (NCCAOM) in Fall 2015. However, the Board reviewed the Audit of the NCCAOM exams at the February 26, 2016 and June 10, 2016 public meetings. After extensive Board discussion and public comment, the Board approved utilization of the NCCAOM exams as part of the Licensing requirements, along with a California supplemental exam, pending the Office of Professional Examination Service's (OPES) review of NCCAOM's 2016-17 Job-Task Analysis. The Board notified the Legislature of its recommendation in a letter to the Committees on July 8, 2016.

5. List the status of all national associations to which the board belongs.

- Does the board's membership include voting privileges?
- List committees, workshops, working groups, task forces, etc., on which board participates.

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• How many meetings did board representative(s) attend? When and where?

There are no known national associations of pertaining to the regulation of acupuncture in which the Board may participate.

However, in May 2017, the Executive Officer and Education Coordinator attended the Council of Colleges of Acupuncture and Oriental Medicine's bi-annual conference in Milwaukee, Wisconsin, to update the member Acupuncture Training programs on changes to the Board's Acupuncture Training Approval Process and possible changes to licensure qualifications. The Board continues to seek interactions with state and national organizations within the acupuncture profession, as well as associations of acupuncture regulatory bodies.

• If the board is using a national exam, how is the board involved in its development, scoring, analysis, and administration?

At present, the Board is not using a national exam for licensure. As noted above, the Board approved utilization of the NCCAOM exams at the June 10, 2016 public meeting as part of the Licensing requirements, along with a California supplemental exam, pending the Office of Professional Examination Service's (OPES) review of NCCAOM's 2016-17 Job-Task Analysis. The Board notified the Legislature of its recommendation in a letter to the Committees on July 8, 2016. The Board has been regularly consulting with NCCAOM since then regarding this recommendation but has not been involved in development, scoring analysis and administration of the NCCAOM exam. The Legislature will make the final determination regarding the use of the NCCAOM exam.

Section 2 Performance Measures and Customer Satisfaction Surveys

6. Provide each quarterly and annual performance measure report for the board as published on the DCA website.

Please see Appendix D for the Board's quarterly and annual performance measure reports.

7. Provide results for each question in the board's customer satisfaction survey broken down by fiscal year. Discuss the results of the customer satisfaction surveys.

Please see Appendix E for the Board's customer satisfaction survey. Please note, the Board did not receive any completed customer satisfaction surveys in FY 2016/17.

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Fiscal Issues

8. Is the board's fund continuously appropriated? If yes, please cite the statute outlining this continuous appropriation.

No, the Board's fund is not continuously appropriated.

9. Describe the board's current reserve level, spending, and if a statutory reserve level exists.

For fiscal year (FY) 2017-18, the Board is estimated to have a fund balance reserve of 14.0 months. BPC § 128.5 limits the Board to a fund balance reserve of no more than 24 months.

10. Describe if/when a deficit is projected to occur and if/when fee increase or reduction is anticipated. Describe the fee changes (increases or decreases) anticipated by the board.

The Board is currently operating with a structural imbalance with expenditures exceeding revenues, but the Board is not anticipated to become insolvent in the near future. As a result, the Board is not currently considering a fee increase (or decrease) at this time.

Table 2. Fund Condition							
(Dollars in Thousands)	FY 2013/14	FY 2014/15	FY 2015/16	FY 2016/17	FY 2017/18*	FY 2018/19*	
Beginning Balance	\$2,097	\$2,213	\$1,936	\$1,386	\$4,858	\$4,132	
Revenues and Transfers	\$2,555	\$2,634	\$2,613	\$6,742	\$2,760	\$2,761	
Total Revenue	\$2,555	\$2,634	\$2,613	\$6,742	\$2,760	\$2,761	
Budget Authority	\$2,777	\$3,326	\$3,532	\$3,746	\$3,265	\$3,330	
Expenditures**	\$2,513	\$2,923	\$3,205	\$3,086	\$3,265	\$3,330	
Loans to General Fund	N/A	N/A	N/A	N/A	N/A	N/A	
Accrued Interest, Loans to General Fund	N/A	N/A	N/A	\$87	N/A	N/A	
Loans Repaid from General Fund	N/A	N/A	N/A	\$4,000	N/A	N/A	
Fund Balance	\$2,127	\$1,921	\$1,340	\$4,858	\$4,109	\$3,297	
Months in Reserve	8.7	7.2	4.9	16.6	13.8	10.9	

11. Describe the history of general fund loans. When were the loans made? When have payments been made to the board? Has interest been paid? What is the remaining balance?

In FY 2003-04, the Board provided a \$1.5 million General Fund Ioan, which was repaid in FY 2006-07 with approximately \$57,000 in interest income. In FY 2011-12, the Board provided a \$5 million General Fund Ioan, of which \$4 million was repaid in FY 2016-17 with approximately \$87,000 in interest income. The remaining \$1 million is currently scheduled to be repaid in FY 2019-20.

12. Describe the amounts and percentages of expenditures by program component. Use *Table 3. Expenditures by Program Component* to provide a breakdown of the expenditures by the board in each program area. Expenditures by each component (except for pro rata) should be broken out by personnel expenditures and other expenditures.

Table 3. Expenditures by Program Component (list dollars in thousands)								
	FY 20	FY 2013/14		014/15	FY 201	5/16	FY 20)16/17
	Personnel Services	OE&E	Personnel Services	OE&E	Personnel Services	OE&E	Personnel Services	OE&E
Enforcement	\$70	\$587	\$132	\$717	\$159	\$898	\$153	\$925
Examination	\$141	\$518	\$132	\$485	\$159	\$401	\$153	\$394
Licensing	\$70	\$52	\$132	\$84	\$159	\$71	\$153	\$48
Administration	\$293	\$155	\$277	\$121	\$310	\$106	\$296	\$72
Education	\$70	\$52	\$132	\$80	\$159	\$71	\$153	\$48
DCA Pro Rata	N/A	\$505	N/A	\$631	N/A	\$712	N/A	\$691
Diversion (if applicable)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
TOTALS	\$644	1,869	\$805	\$2,118	\$946	\$2,259	\$908	\$2,178

13. Describe the amount the board has contributed to the BreEZe program. What are the anticipated BreEZe costs the board has received from DCA?

BreEZe Ex	BreEZe Expenditures (list dollars in thousands)							
FY	FY FY FY FY FY FY FY FY							
2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18*
\$1	\$5	\$18	\$21	\$29	\$17	\$43	\$38	\$33

*projected

14. Describe license renewal cycles and history of fee changes in the last 10 years. Give the fee authority (Business and Professions Code and California Code of Regulations citation) for each fee charged by the board.

Licensees renew their licenses every two (2) years on their birth month, with the exception of first time renewals which are pro-rated based on the date the license is issued and the birth month. There

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have been no fee increases or changes in the last ten years. The Board's fees are set either through statutory and/or regulatory authority. The statutory authority for fees is set forth in BPC § 4970, 4971, and 4972. The regulatory authority for fees is set forth in CCR § 1399.460, 1399.461, and 1399.462.

Table 4. Fee Schedule ar	nd Revenu	le			(list rever	nue dollars in	thousand
Fee	Current Fee Amount	Statutory Limit	FY 2013/14 Revenue	FY 2014/15 Revenue	FY 2015/16 Revenue	FY 2016/17 Revenue	% of Total Revenu
Other Regulatory Fees							1.9%
Duplicate Renewal Fee	\$10	\$10	\$1	\$1	\$1	\$1	
Endorsement	\$10	\$10	\$1	\$1	\$1	\$1	
Duplicate - Additional Office	\$15	\$15	\$6	\$5	\$6	\$7	
Duplicate pocket license	\$10	\$10	\$1	\$1	\$1	\$1	
CE Approval Fee	\$150	\$150	\$37	\$40	\$41	\$45	
Licenses & Permits							30.0%
App Fee - Schools*	\$1500	\$3000	\$0	\$3	\$5	\$4	
App Fee - CALE	\$75	\$75	\$62	\$70	\$52	\$49	
Re-Exam Fee - CALE	\$550	\$550	\$235	\$221	\$227	\$808	
App Fee - Tutorial Supervisor	\$200	\$200	\$3	\$2	\$1	\$4	
App Fee - Trainee	\$50	\$50	\$0	\$0	\$0	\$0	
Exam Fee - CALE	\$550	\$550	\$373	\$2424	\$362	\$296	
Initial Licensure Fee**	\$325	\$325	\$145	\$156	\$127	\$132	
Renewal Fees							67.6%
Biennial Licensure Renewal Fee	\$325	\$325	\$1,696	\$1,720	\$1,787	\$1,924	
Annual Renewal- Tutorial Supervisor	\$50	\$50	\$1	\$1	\$1	\$1	
Annual Renewal Fee-Tutorial Trainee	\$10	\$10	\$0	\$0	\$0	\$0	
Delinquent Fees							0.5%
Delinquent Renewal Fee - Licensure	\$25	\$25	\$14	\$13	\$13	\$13	
Delinquent Renewal Fee - Tutorial Supervisor	\$25	\$25	\$0	\$0	\$0	\$0	
Delinquent Renewal Fee - Tutorial Trainee	\$5	\$5	\$0	\$0	\$0	\$0	

*As of January 1, 2017, the Board no longer approves Acupuncture schools and thus does not collect an application fee.

** Fee pro-rated based on the date the license is issued and the birth month of the applicant. Fee varies from \$176 for 13 months to \$325 for 24 months.

15. Describe Budget Change Proposals (BCPs) submitted by the board in the past four fiscal years.

Table 5	Table 5. Budget Change Proposals (BCPs)							
				Personnel S	Services		OE&E	
BCP ID #	Fiscal Year	Description of Purpose of BCP	# Staff Requested (include classification)	# Staff Approved (include classification)	\$ Requested	\$ Approved	\$ Requested	\$ Approved
1	2014/15	Enforcement, Licensing, and Education units staff	3.0	2.0 AGPAs 1.0 OT	\$238,000	\$238,000	\$42,000	\$18,000
1	2016/17	Curriculum Review and Licensing (Chapter 397, Statutes on 2014)	4.0	1.0 SSM I 2.0 AGPAs 1.0 OT	\$339,000	\$0	\$173,000	\$0

Staffing Issues

16. Describe any board staffing issues/challenges, i.e., vacancy rates, efforts to reclassify positions, staff turnover, recruitment and retention efforts, succession planning.

The Board requested position authority in a Budget Change Proposal (BCP) for 4.0 permanent fulltime positions, for FY 2016/17 to address the Board's curriculum review and licensing related to chapter 397, Senate Bill 1246. Specifically, the Board requested 2.0 Staff Service Analyst/Associate Governmental Program Analyst, 1.0 Office Technician, and 1.0 Staff Services Manager I; however, the BCP was withdrawn by the Department of Finance.

In FY 2015/16, the Board experienced a vacancy in the Education Unit of one analyst position. Although this position was filled in January 2016, the Continuing Education (CE) Analyst position became vacant in March 2016, with the individual occupying that position being selected by the Board to function as the Acting Executive Officer. The CE position remained vacant until March 2017. The Examination Unit incurred a vacancy in September 2016 of one analyst; this position was filled in March 2017.

The Licensing Unit has experienced a vacancy of one Office Technician beginning April 2017. The Board has gone through the recruitment process but did not find a suitable candidate. The Board is re-initiating the recruitment process to look at more candidates.

With the increasing licensing population and an increased demand for data collection, reporting, and analysis, the Board has identified that its workload has been increasing faster than its approved staffing can address. To address this growing backlog, the Board continues to seek additional staff through the BCP process to provide a long-term solution to its staffing needs and ensure the Board meets its performance measures.

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A full-time staff manager, who would report to the EO and oversee certain sections of the Board, is a high priority. To date, the EO has been the only position at the manager classification, leaving the Board without a secondary manager or assistance for the EO to run daily operations and properly oversee staff. This continues to be a heavy workload for the EO to perform and manage on his own. These are complex functions that require a skill set above the analyst classification to properly coordinate the Board's responses. This remains an issue for the Board.

The Board is a release three-member of the BreEZe implementation. This means that there is no projected date to move to the BreEZe system. In light of this indefinite delay, the Board has engaged in the Department of Consumer Affairs' Business Modernization Project to identify and map out all its business processes to properly assess its business needs. This project will place a critical demand on staff time in FY 2017/18 as staff redirects its attention from their regular duties to begin capturing its processes.

17. Describe the board's staff development efforts and how much is spent annually on staff development (cf., Section 12, Attachment F).

The Board has relied heavily on the DCA's SOLID Office which offers training for members of the department. All training from the SOLID office are part of the Board's Pro Rata to the department.

Please see Appendix F for a list of staff development courses.

Section 4 Licensing Program

18. What are the board's performance targets/expectations for its licensing program? Is the board meeting those expectations? If not, what is the board doing to improve performance?

The Board strives to meet a target of ten (10) days or less in its licensing performance targets, and has been successful in doing so. This performance measure represents the time starting with receipt of the initial license application to the issuance of the initial license. In FY 2015/16, the average processing time was 2.00 days, and in FY 2016/17 was 2.00 days.

19. Describe any increase or decrease in the board's average time to process applications, administer exams and/or issue licenses. Have pending applications grown at a rate that exceeds completed applications? If so, what has been done by the board to address them? What are the performance barriers and what improvement plans are in place? What has the board done and what is the board going to do to address any performance issues, i.e., process efficiencies, regulations, BCP, legislation?

The Board has not experienced an increase in its average time to process applications, administer exams, or issue licensees since the 2016 Sunset Report. Processing time for initial application into licensure remains very low at 2.00 days for FY 2015/16 and FY 2016/17. The Board continues to improve upon its applications processing by streamlining the process and modernizing existing

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business processes. Continued challenges exist due to the absence of online cashiering and license renewal mechanisms, which is expected to resolve through a BreEZe-like implementation upon the Board completing the Business Modernization Project with the Department.

20. How many licenses or registrations does the board issue each year? How many renewals does the board issue each year?

Table 6. Licensee Population							
		FY 2013/14	FY 2014/15	FY 2015/16	FY 2016/17*		
	Active	11,111	11,477	11,674	11,981*		
Aqupupatura	Out-of-State	856	903	942	995		
Acupuncture	Out-of-Country	211	222	2223	226		
	Delinquent	992	931	962	973		

*As of June 30, 2017

Table 7a. Licensing Data by Type											
						Pending	Applicatio	ons	Cycle Times		
	Application Type	Received	Approved	Closed	Issued	Total (Close of FY)	Outside Board control*	Within Board control*	Complete Apps	Incomplete Apps	combined, IF unable to separate out
	(Exam)	1210	1157			-	-	-	-	-	-
FY 2014/15	(License)	595	595		595	-	-	-	-	-	-
2014/15	(Renewal)	5570	5570	n/a		-	-	-	-	-	-
	(Exam)	693	570								
FY 2015/16	(License)	518	518		518						
2013/10	(Renewal)	5645	5645	n/a							
**FY	(Exam)	657	531								
2016/17	(License)	507	507		507						
2010/17	(Renewal)	5383	5383	n/a							
* Optional	. List if track	ked by the	board. **	As of Jun	e 30, 2017	7					

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	FY 2014/15	FY 2015/16	FY 2016/17
Initial Licensing Data:			
Initial License Applications Approved, Closed and Issued*	563	512	534
Initial Exam Applications Received	830	693	657
Initial Exam Applications Approved & Closed	601	570	531
Repeat Test Takers	406	364	364
TOTAL Exam Takers	1007	934	895
Initial License/Initial Exam Pending Application Data:	•		•
Pending Applications (total at close of FY)	-	-	-
Pending Applications (outside of board control)***	-	-	-
Pending Applications (within the board control)***	-	-	-
Initial License/Initial Exam Cycle Time Data (WEIGHTED AVERAG	E):		
Average Days to License Application Approval (All - Complete/Incomplete)	9.26	2.00	2.00
Average Days to Application Approval (incomplete applications)***			
Average Days to Application Approval (complete applications)***			
License Renewal Data:	-		
Licenses Renewed	5570	5645	5383**

***Optional. List if tracked by the board.

21. How does the board verify information provided by the applicant?

a. What process does the board use to check prior criminal history information, prior disciplinary actions, or other unlawful acts of the applicant?

Applicants are required to report or disclose disciplinary actions or criminal history on their applications for exam and licensure. If the applicant has a criminal record, the Board requests further information from the applicant for Board review.

Further, each applicant for licensure is required to be fingerprinted prior to obtaining a license. The results from the fingerprinting are sent to the Board. Since the results would reveal a criminal record, it is a way of double-checking the applicant's disclosures. Additionally, certified court records, law enforcement arrest/incident reports and National Practitioner Data Bank (NPDB) records are also obtained.

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If the applicant failed to disclose a conviction that shows up through fingerprinting, the Board followsup with applicant requesting an explanation. The omission is taken into consideration in determining whether to grant or deny a license

b. Does the board fingerprint all applicants?

Yes. Title 16, CCR § 1399.419.2 requires that all acupuncturists licensed prior to January 1, 2001 or for whom a record of the submission of fingerprint no longer exists, submit a complete set of fingerprints to the California Department of Justice (DOJ) as a condition of licensure or license renewal. All applicants for licensure after January 1, 2001 have been fingerprinted.

c. Have all current licensees been fingerprinted? If not, explain.

Yes, except for a few licensees whose license is currently in delinquent status due to not completing the fingerprinting requirement. As such, they are not permitted to practice until they have brought themselves into compliance with this requirement. Additionally, a small number of licensees have been on inactive status for more than 6 years since the regulation went into effect in 2011, and thus have not completed the fingerprinting requirement as set out in CCR § 1399.419.2. These acupuncturists would be required to complete the requirement if they returned to active status.

d. Is there a national databank relating to disciplinary actions? Does the board check the national databank prior to issuing a license? Renewing a license?

Yes, the Board contracts with the National Practitioner Data Bank (NPDB), which is a database of reports containing information on medical malpractice payments and certain adverse actions related to health care practitioners, providers, and suppliers in the United States. All out-of-state and out-of-country applicants for licensure are checked in this database for disciplinary actions or malpractice reports prior to issuing a license. Additionally, the Board receives ongoing electronic malpractice reports from mandated reporters via the NPDB. The Board does not check the NPDB for license renewals.

e. Does the board require primary source documentation?

Yes, the Board requires that all certified diplomas and transcripts submitted to the Board as part of a prospective licensee's application are official documents sent directly from the issuing institution. All foreign language documents must be accompanied by an English translation certified by the translator as to the accuracy of such translation under the penalty of perjury. All applicants must use a foreign transcript evaluator from a member organization of the National Association of Credential Evaluation Services (NACES). This includes translations of their foreign transcripts, verification that the school is accredited, and a course-by-course evaluation.

22. Describe the board's legal requirement and process for out-of-state and out-of-country applicants to obtain licensure.

Out-of-state applicants must have graduated from a Board-approved training program in order to be eligible to take the CALE. If they are graduates of Board-approved training programs, the Board

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reviews their transcripts to determine if they have met the Board's training program requirements. If they have, they are approved to take the licensure exam, and if they pass, they are eligible for licensure.

Foreign applicants are not required to graduate from a Board-approved training program, but they are required to meet the same training program standards as those who have graduated from Board-approved training programs. Foreign applicants are required to arrange to have their schools send two (2) official transcripts: one to the Board; and one to the foreign evaluator that reviews, translates and notarizes the translation, evaluates the official transcripts, and indicates whether the school has regional accreditation. Upon receipt of all documents, the Board reviews the translated transcript and determines whether the applicant has met the Board's curriculum and clinical requirements.

With an effective date of January 1, 2017, AB 2190 enacted additional changes to the Board's approval of foreign applicants. This bill requires an applicant whose education was completed outside the United States to submit documentation of his or her education to a Board-approved credential evaluation service, and requires the Board to examine the results of the application. Additionally, the bill requires the Board to create a framework for approval of those foreign credential evaluation services. The Board has reached out to other DCA Boards, including the Board of Registered Nursing, who have a similar mandate to come up with regulatory language. Staff anticipates bringing a regulatory package for Board approval by Spring 2018.

- 23. Describe the board's process, if any, for considering military education, training, and experience for purposes of licensing or credentialing requirements, including college credit equivalency.
 - a. Does the board identify or track applicants who are veterans? If not, when does the board expect to be compliant with BPC § 114.5?

The Board is fully compliant with BPC § 114.5. The Board identifies and tracks applicants for license renewal who are veterans using the Department of Consumer Affairs Consumer Tracking System (CAS) database system. A question regarding military service is included with all renewal applications and is entered into the CAS database when the renewal is processed.

b. How many applicants offered military education, training or experience towards meeting licensing or credentialing requirements, and how many applicants had such education, training or experience accepted by the board?

Since the 2016 Sunset Review Report, the Board has accepted one applicant's education for qualification for the CALE who completed undergraduate work at a military college.

c. What regulatory changes has the board made to bring it into conformance with BPC § 35?

Legal Counsel has determined such a regulatory change is not needed. As a result, the Board has not made any regulatory changes to be in compliance with BPC § 35, as there are no known U.S.

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military college programs specifically in Acupuncture and Asian Medicine. Applicants for the exam who have attended a military college and who have completed a Board approved training program are reviewed and processed like normal applicants.

d. How many licensees has the board waived fees or requirements for pursuant to BPC § 114.3, and what has the impact been on board revenues?

Since the 2016 Sunset Review Report, the Board has waived fees for two (2) licensees pursuant to BPC § 114.3. The impact on Board Revenue is very minimal (\$325 biannual renewal fee x 2 licensees = \$700.00 in revenue).

e. How many applications has the board expedited pursuant to BPC § 115.5?

Since the 2016 Sunset Review Report, the Board has not had any applications for licensure pursuant to BPC § 115.5.

24. Does the board send No Longer Interested (NLI) notifications to DOJ on a regular and ongoing basis? Is this done electronically? Is there a backlog? If so, describe the extent and efforts to address the backlog.

The Board does not have any backlog with NLI letters; these letters are sent via U.S. Mail to DOJ. However, the Board was informed at a December 2016 DCA meeting that NLI letters were going to be automated and thus Boards did not need to continue sending the letters to DOJ. As a result, the Board discontinued sending the letters to DOJ in early 2017. DCA has communicated that they plan to complete this action by early 2018.

Examinations

Table Eight (8) (please see Appendix G) shows examination data for the past four years, including pass rates by first time test takers and re-test takers by language (English, Chinese, Korean) and fiscal year. The table indicates that first time test takers have higher pass rates than re-test takers. The table also indicates that pass rates across the three languages are consistent.

Table 8 - Please see Appendix G

25. Describe the examinations required for licensure. Is a national examination used? Is a California specific examination required? Are examinations offered in a language other than English?

Currently, passing the California Acupuncture Licensing Examination (CALE) is required for licensure in California. Presently, a national examination is not a requirement for licensure. However, the California Acupuncture Board voted at the June 10, 2016 Board Meeting to recommend the introduction of legislation requiring applicants to pass the NCCAOM examination, in addition to a

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California supplemental examination (to be offered by the California Acupuncture Board), beginning as early as 2019.

The exam is currently offered in English, Mandarin, and Korean.

26. What are pass rates for first time vs. retakes in the past 4 fiscal years? (Refer to Table 8: Examination Data) Are pass rates collected for examinations offered in a language other than English?

Pass rates are collected for the three languages that the exam is offered in (English, Chinese and Korean), as well as an overall for first time test takers and re-test takers (reflected in the table above). Table 8 indicates the pass rates for first time vs. retest takers by language in blue.

The table below provides the statistics for the first-time test takers and the re-takers for the last four (4) fiscal years.

Fiscal Year	First Time	Retest Takers
2013/2014	69%	22%
2014/2015	72%	31%
2015/2016	70%	32%
2016/2017	77%	32%

27.Is the board using computer based testing? If so, for which tests? Describe how it works. Where is it available? How often are tests administered?

Currently, the Acupuncture Board is not using computer based testing; the exam is a paper-andpencil format examination. The Board is working with the Office of Professional Examination Services (OPES) and the Office of Information Services (OIS) to implement computer based testing. Computer based testing would provide cost savings, increased security, and improve accessibility for candidates. Candidates would be able to take the examination at multiple test sites and with more convenient scheduling.

Presently, the CALE is offered twice per year; once in the Spring in Southern California and once in the Fall in Northern California.

28. Are there existing statutes that hinder the efficient and effective processing of applications and/or examinations? If so, please describe.

The following changes are recommended for the following reasons, clarity of information and updating of a clinical course hour requirement:

1. BPC § 4938 License Requirements. (a)(2)(A)(i): This section should clarify that <u>for Board-approved training programs</u>, "completion" refers to graduation.

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BPC § 4938 (a)(5): With the passage of SB 1246 in 2015, and regulations implementing SB 1246 becoming effective May 24, 2017, the requirement as set out in BPC § 4938(a)(5) is no longer current:

"On and after January 1, 1987, Individuals with 800 950 or more hours of documented clinical training shall be deemed to have met this requirement. The purpose of the clinical internship training program shall be to ensure a minimum level of clinical competence."

This BPC section was originally implemented via regulation in CCR §1399.436, which as written required a lower number of curriculum hours than the current 3,000 hours. The Board, as part of implementing SB 1246, removed CCR § 1399.436 in its entirety as its provisions were made obsolete by the passage of SB 1246. Therefore, removal of the reference to 800 hours would help to align the statute to current required standards.

School approvals

29. Describe legal requirements regarding school approval. Who approves your schools? What role does BPPE have in approving schools? How does the board work with BPPE in the school approval process?

Senate Bill (SB) 1246 (Lieu, Chapter 397, Statutes of 2014) became law January 1, 2017, and transitioned the responsibility of school (specifically, "educational and training program") approval from the Board to BPPE and ACAOM as set forth in BPC § 4927.5, below. As such, the Board is solely responsible for ensuring an educational and training program's compliance with the Board's curriculum standards.

- <u>4927.5 (a)</u> For purposes of this chapter, "approved educational and training program" means a school or college offering education and training in the practice of an acupuncturist that meets all of the following requirements:
 - 1. <u>4927.5 (a)(1)</u> Requires CCR § 1399.434 curriculum approval from the California Acupuncture Board.
 - <u>4927.5 (a)(2)</u> Requires the approval to operate granted by the Bureau of Private Post-Secondary Education (BPPE) per Education Code § 94885.
 - 3. <u>4927.5 (a)(3)</u> Requires official documentation of the intent to pursue accreditation from the Accreditation Commission for Acupuncture and Oriental Medicine (ACAOM).

As a result of SB 1246, the Board has implemented several changes to regulation, effective May 24, 2017, to ensure that the Board's regulations regarding curriculum approval are in compliance with BPC § 4927.5:

• CCR §1399.434 and §1399.436 were amended to remove two different curriculum standards. In 2005, the Board increased the curriculum hours required (as part of CCR §1399.434) but left

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the old curriculum hours as a pathway for applicants for the transition to the new curriculum (as part of §1399.436). The Board now only has one curriculum standard, reflected in CCR §1399.434 which is consistent for all applicants of the CALE.

• CCR §1399.437 was amended to set requirements for Board approval of curriculum, which includes the "Application for Board Approval of Curriculum (rev.4/15)," based on the Board's curriculum requirements described in the CCR §1399.434.

BPPE is responsible for approval of the acupuncture school itself. In preparation for the implementation of SB 1246 and the new BPC § 4927.5, acupuncture training program approval standards, the Board has cultivated a working relationship with BPPE by signing an operational memo of understanding between the two agencies. This memo allows the Board and BPPE to share confidential information. The Board's collaboration with BPPE has culminated in a clear identification of each agencies' jurisdiction. This relationship has provided support to both the Board and BPPE in addressing complaints and enforcement actions.

BPC § 4927.5(a)(3) requires that all acupuncture training programs be in the process of accreditation with ACAOM, a national accrediting agency for specialized and professional education of Acupuncture and Oriental Medicine that is recognized by U.S. Department of Education. ACAOM accredits 62 institutions offering acupuncture training programs. The primary purpose of ACAOM is to establish comprehensive educational and institutional requirements for acupuncture training programs in the U.S. ACAOM and its recognition by U.S. Department of Education has made it possible for acupuncture and Asian Medicine students to obtain federal student loans for their education. The Board continues to work collaboratively with ACAOM to understand each other's processes.

30. How many schools are approved by the board? How often are approved schools reviewed? Can the board remove its approval of a school?

As of June 30, 2017, the Board recognizes 33 training programs; 19 are located in California and 14 are located in other states. In the past 2 FY the Board approved two (2) new out-of-state programs (note: this was completed utilizing the Board's pre- SB 1246 acupuncture training program approval process).

The Board has not approved any training program curriculum between the dates of the January 1, 2017 statutory implementation of BPC § 4927.5 and June 30, 2017. The Board completed compliance site visits to the remaining nine (9) out of state training programs. Board staff has continued to complete curriculum compliance reporting all approved training programs. Acupuncture training programs that completed curriculum compliance and were approved by the Board prior to January 1, 2017, are not required to reapply for Board approval.

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Acupuncture Training Program Approvals							
	FY 15-16 FY 16-						
New Applications	2	3					
Withdrew Application	1	0					
In-State Site Visit Completed	0	0					
Out-of-State Site Visit Completed	0	0					
New Training Program Approvals	1	1					
Total Pending School Application	0	0					

Training Program Clinical and Curriculum Compliance Visit					
	FY 15-16	FY 16-17			
Total Completed Compliance					
Visits of Approved Training					
In-State Compliance Visit	0	0			
Out-of-State Compliance Visit	9	0			

The full review of an acupuncture training program curriculum only occurs when programs are reviewed as part of the Boards' "Application for Board Approval of Curriculum," available online at:

http://www.acupuncture.ca.gov/pubs_forms/app_board_cirriculum.pdf.

Any changes to the approved curriculum are required to be submitted to the Board for review. Both ACAOM and BPPE conduct periodic on-site re-approvals or re-accreditations of all their programs. This includes onsite visits conducted independently by each agency, which involve full program review. Board staff routinely checks that status based on their respective standards.

Since May 24, 2017, with the implementation of the regulations attached to SB 1246, the Board has completed seven (7) Applications for Board Approval of Curriculum within the mandated 30-day statutory reporting requirement.

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As of June 30, 2017, 23 programs have completed the compliance reviews with nine (9) programs still in progress. Programs that were approved prior to 2017 and underwent the compliance reviews and are found to be in compliance are not required to re-apply for the Board's approval of their curriculum, per BPC § 4927.5 (a)(1).

With the Board no longer the sole approver of acupuncture training programs, such programs may lose their ability to have their students qualify for the CALE if they lose any of the three approvals described by BPC § 4927.5.

In the last two fiscal years there have been five (5) acupuncture training programs that have lost the definition as an approved educational and training program. Two (2) training programs lost approval due to their decision not to pursue the necessary accreditation from ACAOM as required by BPC § 4927.5. Three (3) programs voluntarily requested to terminate Board approval in lieu of participating in the curriculum and clinical compliance review required of all California approved acupuncture training programs.

31. What are the board's legal requirements regarding approval of international schools?

Currently, the Board does not have the authority to approve foreign acupuncture training programs.

Continuing Education/Competency Requirements

32. Describe the board's continuing education/competency requirements, if any. Describe any changes made by the board since the last review.

a. How does the board verify CE or other competency requirements?

As per BPC § 4945(b), at the end of a licensee's two-year renewal period, the licensee must submit a declaration under the penalty of perjury that they have completed the minimum requirement of 50 CE hours. License renewals are only approved upon completion of the minimum of required CE hours.

Those who fail to submit this declaration of 50 CE hours have a hold put on their license. The hold is not removed until they have submitted their renewal form with appropriate CE course work listed under penalty of perjury. Licensees are notified by letter that they are no longer eligible to practice, and must cease from practicing until the Board receives documentation demonstrating compliance.

b. Does the board conduct CE audits of licensees? Describe the board's policy on CE audits.

Yes, the Board conducts random CE Audits to the 5% of the licensing population that has renewed. The Board randomly selects licensees for the audit and verifies that the required CE has been completed by reviewing the Certificates of Completion for the submitted coursework.

c. What are consequences for failing a CE audit?

Licensees who have failed a CE audit are subject to administrative enforcement actions consisting of a citation, fine, and order of abatement. Licensees who have been issued multiple citations for failure of a CE Audit may be subject to formal disciplinary action taken against their license.

d. How many CE audits were conducted in the past four fiscal years? How many fails? What is the percentage of CE failure?

Table 9. Continuing Education Audits							
	FY 2013/14	FY 2014/15	FY 2015/16	FY 2016/17			
Audited Licensees	621	489	0	0			
Failed Licensees	119	90	0	0			
Percentage of CE Failures	19%	18%	0	0			

In FY 2015/16 and FY 2016/17 the Board experienced vacancies in the Education and Licensing units creating a backlog in CE audits to be conducted. The Board had filled the Education vacancy and had initiated training staff in this process. Planning for the next CE Audit has already begun and is expected to commence in November 2017.

e. What is the board's course approval policy?

The Board's course approval policy is set forth in CCR § 1399.483 and 1399.484, and states that board-approved CE providers may obtain course approval for courses relevant to the practice of acupuncture and Asian medicine. The course approval policy requires course applications to meet submission deadlines, include course descriptions, outlines, as well as specified objectives depending on whether the course is a direct benefit to patient care or not a direct benefit, such as practice management. Courses that require in-person techniques are excluded from distance learning. All courses require Board approval to qualify for CE hours.

f. Who approves CE providers? Who approves CE courses? If the board approves them, what is the board application review process?

The Board approves all CE providers and all CE courses. The Board's process for approving CE providers is set forth in CCR § 1399.481 – Criteria for Provider Approval.

The prospective CE provider must submit a "Continuing Education Provider Application (Rev. 5/08)," available online at:

http://www.acupuncture.ca.gov/pubs_forms/provider_app.pdf

Applicants must submit the application with a \$150.00 fee to the Board. The Board then approves the application if the CE provider meets the requirements above and the provider is offering CE courses compliant with regulations. A CE provider is approved for a two (2)-year period. At the expiration of two (2) years, the provider may renew for another two (2) years as an active provider for \$150.00.

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Upon approval, the CE provider may submit as many course applications for approval as desired within the two-year period. All course applications must be approved by the Board and accompanied by a form as described below.

The Board's process for approving CE courses is set forth in CCR § 1399.483 and 1399.484. *Application for Course Approval.*

Board-approved CE providers are required to submit the "Request for Continuing Education (CE) Course Approval Form (Rev 5/08)", available online at:

http://www.acupuncture.ca.gov/pubs_forms/cecourse_app.pdf

This application must be submitted at least 45 days prior to the course being offered, or 30 days for previously approved courses. If there are questions regarding the content of a CE course, the Board consults a subject matter expert to weigh in on the final determination.

g. How many applications for CE providers and CE courses were received? How many were approved?

Table 10. Continuing Education Providers and Courses				
	FY 2015/16	FY 2016/17		
CE Providers Received	70	112		
CE Providers Approved	70	112		
CE Courses Received	3534	3325		
CE Courses Approved	3415	3113		

h. Does the board audit CE providers? If so, describe the board's policy and process.

CCR § 1399.482(g)(h) provides the Board the authority to audit CE providers.

The Board initiates a CE provider audit when it receives evidence that CE Provider is not in compliance with the required regulations. Such evidence may include consumer complaints, Certificates of Completion that are incomplete or are for, unapproved courses, or falsified documentation.

i. Describe the board's effort, if any, to review its CE policy for purpose of moving toward performance based assessments of the licensee's continuing competence.

The Board has not reviewed its CE policy to evaluate performance based assessments of a licensee's continuing competence.

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Presently, all licensees taking distance education CE courses are required to complete and pass an examination at the end of the course. The examination must test participants mastery of the course material to receive CE credit. Live courses are not required to provide examinations at the end of the course, but may be included as part of the live course.

Section 5 Enforcement Program

33. What are the board's performance targets/expectations for its enforcement program? Is the board meeting those expectations? If not, what is the board doing to improve performance?

In 2010, the Board set the following performance measure (PM) targets to quantify the effectiveness of its Enforcement program. Department of Consumer Affairs (DCA) set the overall process time from complaint receipt to the effective date of a decision to 540 days or approximately 18 months.

- 10 days average for complaint intake cycle time
- (PM 2, Intake Cycle Time)
- 200 days average for days to complete cases not resulting in formal discipline (PM 3, Investigations Cycle Time)
- 540 days average for days to complete cases resulting in formal discipline (PM 4, Formal Discipline Cycle Time)
- 10 days average for a probation monitor to make first contact
- (PM 7, Probation Intake Cycle Time)
- 10 days average for the Board to take appropriate action on a probation violation (PM 8, Probation Violation Response Cycle Time)

FY 2016/17 performance measures show that the Board is meeting its performance targets for all quarters on intake cycle time with an annual average of four (4) days. The Board is also now meeting its performance target of 200 days consistently for each quarter of FY 2016/17 for the average days to complete cases not resulting in formal discipline. At current Enforcement workloads, the average cycle time for investigations for the majority of the Board's cases (i.e., for cases not resulting in discipline) should continue to be under 200 days. However, there will continue to be the more complex cases that may skew the Board's overall average. To address the complexities of these cases, the Board is tracking workload trends to ensure that the current staffing levels meet the workload requirements.

The formal discipline cycle time is over the target for all FY 2016/17 quarters, with the exception of quarter four coming close to the Board's target of 540 days. The elevated cycle times for the cases resulting in formal discipline are due to a few of the Board's backlogged cases that closed this fiscal year. The population size for this performance measure category is also small enough such that

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outliers easily drive up the overall average from quarter to quarter. The cases that result in discipline are the Board's more complex cases that require any one of the following: one or more expert reviews, idle time for a hearing date, and lengthy negotiations to come to a stipulated settlement agreement. The Board has already seen a significant improvement with this performance measure in comparison to the last two fiscal years.

The Executive Officer and Enforcement staff prioritize the review and filing of accusations, and provide settlement terms quickly for cases when appropriate. Enforcement staff has also streamlined its mail vote process, allowing Board members to return their votes with even more convenience improving the turnaround time. These steps have helped to decrease the overall process time.

In FY 2015/16, the Board's Consumer Protection Enforcement Initiative (CPEI) regulations became effective providing the Board with additional tools to aid in its investigations. It also delegates more authority to the Executive Officer in the quick adoptions of stipulated surrenders and stipulated revocations.

The Board is meeting the performance measure targets for probation intake time and probation violation response time. However, the Board's growing probation population represents a significant increase in workload in the Board's probation program.

34. Explain trends in enforcement data and the board's efforts to address any increase in volume, timeframes, ratio of closure to pending cases, or other challenges. What are the performance barriers? What improvement plans are in place? What has the board done and what is the board going to do to address these issues, i.e., process efficiencies, regulations, BCP, legislation?

In looking at the past three (3) fiscal years, there is a trend of increasing complaints. The numbers show that the increase in volume is mainly attributed to public complaints and complaints received by Licensee/Professional Groups. In contrast, the statistics also show a decrease in complaints referred by governmental agencies, which would include arrests and convictions referred from Department of Justice. There has been a steady drop in arrests and convictions received by the Board over the last three (3) fiscal years.

If the overall volume of complaints continues to rise as projected, the process times for intake, investigations, citations, and probations will create backlogs if the Board cannot secure additional funding for Enforcement staff. The Board is working closely with the DCA Budget Office to track and anticipate the Board's increasing workloads for future BCP's. Regular meetings between the Executive Officer and Enforcement staff helps to prioritize cases. Enforcement staff is also working on a revision of its Desk Handbook, as well as further fine tuning and streamlining existing processes.

Disciplinary data shows a decrease in all areas: cases initiated, pending, and closed. The decline is attributed to the increase of backlogged cases that were processed and closed in the FY 2015/16. Performance analysis indicates that, with exception, the Board has not met its performance measure target for discipline cases, which is set at 540 days. Historically, the Board receives a larger number

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of completed investigation reports from the Division of Investigation (DOI) mid-fiscal year. This creates an increase in initiated and pending disciplinary cases with the Office of the Attorney General. Presently, the Board's biggest challenge is the high variability of the average overall process time for cases that result in discipline. In FY 2016/17 there was an improvement with the overall average days for discipline cases from 1,090 days in FY 2015/16 to 762 days in FY 2016/17.

The biggest step to bringing process times down consistently for discipline cases is to ensure the Enforcement Unit is adequately staffed. Inadequate staffing creates a domino effect causing a backlog thereby increasing process times in all areas of the complaint process. The Board is increasing collaboration and communication with DOI, who conduct the Board's investigations, and the Attorney General's Office. Board staff has met with the Attorney General's Office in an effort to streamline where both agencies' processes meet. The Board maintains consistent communication with DOI. As a result, Staff can monitor pending investigations more closely.

Having moved through the majority of the backlog of complaints and disciplinary cases, the Board is now experiencing a higher number of probationers to manage. In the last two (2) fiscal years, the Board has adopted more Stipulated Settlements further adding to the number of probations to monitor. In FY 2014/15, the Board's probation program grew by nine (9) probationers. In FY 2015/16, 15 new probationers started, and in FY 2016/17 the number of probationers grew by another 13 licensees. The increase in effective Stipulated Settlements and Decision and Orders has created a large probation program representing an increased workload for the Board.

	FY 2014/15	FY 2015/16	FY 2016/17
COMPLAINT			
Intake			
Received	175	208	211
Closed	8	8	8
Referred to INV	168	199	189
Average Time to Close	7	4	2
Pending (close of FY)	2	1	15
Source of Complaint			
Public	62	66	79
Licensee/Professional Groups	23	14	24
Governmental Agencies	47	18	14
Other	152	230	174
Conviction / Arrest			
CONV Received	109	120	80
CONV Closed	111	123	78
Average Time to Close	11	6	3
CONV Pending (close of FY)	5	1	3
License Applications Denied	3	5	1

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SOIs Filed	1	2	1
SOIs Withdrawn	0	1	1
SOIs Dismissed	0	0	0
SOIs Declined	1	0	0
Average Days SOI	836	273	623
ACCUSATION			
Accusations Filed	12	23	12
Accusations Withdrawn	0	0	1
Accusations Dismissed	0	0	0
Accusations Declined	3	3	1
Average Days Accusations	1216	1120	818
Pending (close of FY)	19	24	15
DISCIPLINE			
Disciplinary Actions			
Proposed/Default Decisions	3	8	1
Stipulations	6	19	18
Average Days to Complete	1132	1090	762
AG Cases Initiated	22	24	17
AG Cases Pending (close of FY)	33	24	15
Disciplinary Outcomes			
Revocation	3	8	1
Voluntary Surrender	6	19	18
Suspension	1132	1090	762
Probation with Suspension	22	24	17
Probation	33	24	15
Probationary License Issued	3	8	1
Other			
PROBATION			
New Probationers	9	15	13
Probations Successfully Completed	4	4	2
Probationers (close of FY)	21	30	37
Petitions to Revoke Probation	0	0	1
Probations Revoked	1	0	0
Probations Modified	0	0	0
Probations Extended	0	0	0
Probationers Subject to Drug Testing	5	7	12
Drug Tests Ordered ¹	138	83	147
Positive Drug Tests	1	2	1
Petition for Reinstatement Granted	1	0	1
DIVERSION ²			
New Participants	n/a	n/a	n/a
Successful Completions	n/a	n/a	n/a
Participants (close of FY)	n/a	n/a	n/a
Terminations	n/a	n/a	n/a
Terminations for Public Threat	n/a	n/a	n/a

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Drug Tests Ordered	n/a	n/a	n/a
Positive Drug Tests	n/a	n/a	n/a
¹ The number of tests ordered in FY 2015/16 is lower comprobationers that are subject to biological fluid testing statistical year. In addition, a number of probationers who wer years ended their probation term halfway through the fiscal ² The Board Does not utilize a Diversion Program	ting their probation	term close to the	end of the

Table 9b. Enforcement Statistics (continued)					
	FY 2014/15	FY 2015/16	FY 2016/17		
INVESTIGATION	· · · · ·				
All Investigations					
First Assigned	268	320	266		
Closed	270	326	340		
Average days to close	313	235	158		
Pending (close of FY)	176	202	129		
Desk Investigations					
Closed	173	236	287		
Average days to close	218	152	104		
Pending (close of FY)	97	158	86		
Non-Sworn Investigation					
Closed	n/a	n/a	n/a		
Average days to close	n/a	n/a	n/a		
Pending (close of FY)	n/a	n/a	n/a		
Sworn Investigation					
Closed	97	90	53		
Average days to close	482	453	451		
Pending (close of FY)	79	44	43		
COMPLIANCE ACTION					
ISO & TRO Issued	0	0	0		
PC 23 Orders Requested	0	2	3		
Other Suspension Orders	0	0	0		
Public Letter of Reprimand	0	2	1		
Cease & Desist/Warning	0	0	9		
Referred for Diversion	n/a	n/a	n/a		
Compel Examination	2	0	0		
CITATION AND FINE					
Citations Issued	65	107	98		
Average Days to Complete	276	224	150		
Amount of Fines Assessed	57900	84800	61790		
Reduced, Withdrawn, Dismissed	4700	15050	8300		
Amount Collected	35950	48650	45520		
CRIMINAL ACTION					

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	Referred for Criminal Prosecution	6	5	5
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Table 10. Enforcement Aging							
	FY 2013/14	FY 2014/15	FY 2015/16	FY 2016/17	Cases Closed	Average %	
Attorney General Cases (Aver	age %)						
Closed Within:							
0 - 1 Year	0	1	3	0	4	6%	
1 - 2 Years	1	1	3	8	14	22%	
2 - 3 Years	3	0	6	8	17	26%	
3 - 4 Years	3	2	7	2	14	22%	
Over 4 Years	2	5	8	1	16	25%	
Total Attorney General Cases							
Closed	9	9	27	19	65		
Investigations (Average %)							
Closed Within:							
90 Days	28	65	127	175	395	34%	
91 - 180 Days	34	45	49	72	200	17%	
181 - 1 Year	33	67	58	50	208	18%	
1 - 2 Years	83	71	78	32	264	23%	
2 - 3 Years	27	20	12	6	65	6%	
Over 3 Years	7	2	2	3	14	1%	
Total Investigation Cases Closed	212	270	326	338	1146		

35. What do overall statistics show as to increases or decreases in disciplinary action since last review?

The overall statistics show a decline in disciplinary actions in FY 2016/17. This is predominately due to the majority of backlogged cases being closed. In addition, the Board has reevaluated its complaint process to refer more violations that can be remediated through the cite and fine program.

36. How are cases prioritized? What is the board's compliant prioritization policy? Is it different from DCA's Complaint Prioritization Guidelines for Health Care Agencies (August 31, 2009)? If so, explain why.

The Board uses DCA's *Complaint Prioritization Guidelines for Health Care Agencies* (August 31, 2009 edition). Cases are identified by the nature and severity of the complaint. The priorities are assigned during complaint intake and are assigned the following labels: routine, high priority, and urgent. Cases are then prioritized by case age.

37. Are there mandatory reporting requirements? For example, requiring local officials or organizations, or other professionals to report violations, or for civil courts to report to the

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board actions taken against a licensee. Are there problems with the board receiving the required reports? If so, what could be done to correct the problems?

Under BPC § 801, insurers and uninsured licensees are required to report malpractice settlements and judgments of \$3,000.00 or more. The Joint Committee's 2011 Sunset Review recommended the Board implement a standardized report form to mandate insurers and licensees to use when reporting settlements and judgments to the Board. In response to this recommendation, the Board developed a form in 2016 as a tool for insurers and licensees to use when reporting settlements and judgments of \$3,000.00 or more and the form is on the Board's website for use. With the Board's active and continued use of the National Practitioner Databank (NPDB), the Board does not have any problems receiving the ongoing electronic malpractice reports from mandated reporters.

a. What is the dollar threshold for settlement reports received by the board?

The dollar threshold for settlement reporting is \$3,000.00.

b. What is the average dollar amount of settlements reported to the board?

The average dollar amount of settlements reported to the Board in FY 16/17 was \$41,434.00.

- 38. Describe settlements the board, and Office of the Attorney General on behalf of the board, enter into with licensees.
 - a. What is the number of cases, pre-accusation, that the board settled for the past four years, compared to the number that resulted in a hearing?

The Board does not settle cases prior to filing a formal Accusation or Statement of Issues; therefore, there have been no pre-accusation cases that resulted in hearings.

b. What is the number of cases, post-accusation, that the board settled for the past four years, compared to the number that resulted in a hearing?

Decision Type	FY 2013/14	FY 2014/15	FY 2015/16	FY 2016/17
Settlements	4	6	19	18
Hearings	3	3	4	1

c. What is the overall percentage of cases for the past four years that have been settled rather than resulted in a hearing?

Over the past four years, when compared to cases that resulted in hearings, 81% were resolved through a Stipulated Settlement, and 19% of the cases were resolved through an Administrative Hearing.

39. Does the board operate with a statute of limitations? If so, please describe and provide citation. If so, how many cases have been lost due to statute of limitations? If not, what is the board's policy on statute of limitations?

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The Board does not have statute of limitations nor does it have any policy regarding statute of limitations for any of its administrative Enforcement statutes. However, BPC § 4935 is the Board's only criminal statute in its Act that is considered a misdemeanor which has a statute of limitations of one year from the time the last violation act occurred. There are no recorded cases that have been lost due to an expired statute of limitations. For all administrative cases, the Board uses DCA's *Complaint Prioritization Guidelines for Health Care Agencies* (August 31, 2009) to address more urgent cases, or cases involving criminal offenses outside of the Board's Act. These cases are expedited with higher priority.

40. Describe the board's efforts to address unlicensed activity and the underground economy.

Unlicensed activity complaints are submitted to the Division of Investigation (DOI) for formal investigations. If an investigation provides substantial evidence to support a criminal violation, DOI submits the case to the District Attorney for criminal prosecution. If a criminal prosecution is not pursued or a conviction does not occur, the Board issues citations and fines for unlicensed practice. Since DCA has ended its Unlicensed Activity Program, the Board does not have the resources to proactively seek out unlicensed activity. However, the Board does investigate every complaint received.

The Board has provided outreach at Board meetings to educate stakeholders, including licensees and the public, who have expressed concerns regarding other healthcare practitioners providing acupuncture or needling without an acupuncture license. The Board has communicated with other healing arts boards about this issue to promote collaboration of enforcement efforts against this type of unlicensed activity resulting in more referrals to the Board of cases which may be within the Board's jurisdiction.

Cite and Fine

41. Discuss the extent to which the board has used its cite and fine authority. Discuss any changes from last review and describe the last time regulations were updated and any changes that were made. Has the board increased its maximum fines to the \$5,000 statutory limit?

The Board uses its cite and fine in cases in which violations can be remedied through an order of abatement and fine. The Board addresses the more technical violations through citations. The Board also only issues citations in cases that do not necessitate restrictions on the license to ensure consumer protection. The Board has authority to issue a citation with a maximum of \$5,000.00. Although this limit is appropriate for most types of cases, the Board asserts that the public may benefit from an increase in its statutory limit for unlicensed activity. The Board has issued citations for unlicensed activity to repeat offenders. However, the issuance of citations at the current maximum fine has not deterred the unlicensed activity.

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42. How is cite and fine used? What types of violations are the basis for citation and fine?

The Board uses citations to educate its recipient (in the case of unlicensed practice) or the licensee and bring them into compliance with the laws and regulations. A fine is most often used as a deterrent for future violations. Citations cannot be used for any cases involving patient harm; therefore, citations are generally issued for more technical violations, i.e. failure to register a business address, failure to keep adequate records, etc. The Board predominately uses cite and fine for failed CE audits, licensees' failure to change one's mailing address, and for licensees who failed to disclose a conviction on an application to the Board. The Board also uses citations to address minor probation violations or various unprofessional conduct that can be remedied through simple orders of abatement. In addition, citations are used for unlicensed practice of an individual holding oneself out as engaging in the practice of acupuncture through advertisements. Although unlicensed cases generally pose a risk to public safety, the Board lacks jurisdiction over unlicensed individuals performing acupuncture, so citations are the only recourse available to the Board to prevent unlicensed activity involving acupuncture.

The Board has significantly increased the number of cite and fines issued over the past two (2) years. The majority of cite and fines are issued for various unprofessional conduct violations and CE audit violations for licensees. The other types of violations that result in cite and fines include unlicensed practice, inadequate record keeping, failure to register address changes, failure to have and display a license for each practice location, and CE provider violations.

43. How many informal office conferences, Disciplinary Review Committees reviews and/or Administrative Procedure Act appeals of a citation or fine in the last 4 fiscal years?

Set out below is a chart containing the information.

FY 2013/14	FY 2014/15	FY 2015/16	FY 2016/17
0	12	42	24

44. What are the 5 most common violations for which citations are issued?

- 1. Continuing Education Audits
- 2. Failure to Register Addresses
- 3. Failure to Disclose a Conviction on an Application to the Board
- 4. Unprofessional Conduct
- 5. Continuing Education Provider violations.

45. What is average fine pre- and post- appeal?

The average pre-appeal fine is \$634.00 and the average post-appeal fine is \$542.00.

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46. Describe the board's use of Franchise Tax Board intercepts to collect outstanding fines.

If the board has a social security number for a cited person, licensed or unlicensed, the individual is sent three (3) Demand for Payment letters, with the last being certified. If no payment is received, then the Board sends the person's information to the accounting office to forward to the Franchise Tax Board's (FTB) Interagency Interception Program (IIP). If the Board does not have an individual's social security number due to him or her being unlicensed, then the fines are determined to be uncollectible.

Cost Recovery and Restitution

47. Describe the board's efforts to obtain cost recovery. Discuss any changes from the last review.

Since the 2016 Sunset Review Report, the Board has gone through all its outstanding cost recoveries and has sent all respondents demands for payment in compliance with FTB and DCA's protocol. For demands in which the Board has received a response from the respondent, the Board has either received total payment on its balances or the respondent is making regular payments through an installment plan. The respondents who have failed to respond have been sent to the FTB IIP for cost recovery

In current probationary cases, the Board's probation monitor ensures that the probationer is making payments towards his or her cost recovery on a regular basis or has received approval from the probation monitor for some other payment plan. When a licensee's probation is coming to an end, a review is conducted and if there is any unpaid balance, the Board can file a petition to revoke the probationer's license for a violation of the terms and conditions of their probation.

Looking forward, one priority for the Board is to allow for the Board to have continuing jurisdiction over a licensee past his or her probation term if costs are not paid in full. This requirement was included as part of the 2016 update of Disciplinary Guidelines, which the Board approved at the February 24, 2017 public meeting. This allows the Board to continue collecting payments or allows the Board to petition for violation of probation if the licensee is not cooperative.

48. How many and how much is ordered by the board for revocations, surrenders and probationers? How much do you believe is uncollectable? Explain.

Thirty-eight (38) cases ordering cost recovery were established since the 2016 Sunset Review Report, totaling \$310,816.56. Twelve (12) of those cases are determined to be uncollectable because they are revocations and voluntary surrenders, totaling \$96,899.00. Analysis of these cases presents three primary causes of costs being determined uncollectible. First, most of the Board's surrender cases reached by Stipulated Settlement state that the respondent is only required to pay the ordered cost recovery as a condition of reinstatement. Second, most of the respondents whose license were revoked do not pay cost recovery because they may not have income or they may not feel obligated since they no longer have a license with the Board. Third, cost recovery may be determined uncollectible against deceased respondents should there be no funds left in their estate. For cases in

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which the respondent is ordered to pay costs as part of a revocation or the respondent is deceased, the Board works with the FTB IIP to recoup these costs.

49. Are there cases for which the board does not seek cost recovery? Why?

BPC § 4959 (a) authorizes cost recovery only in cases where a licensee has been found guilty of unprofessional conduct. It does not allow cost recovery for Statements of Issues. Therefore, the Board does not seek cost recovery for decisions involving applicants for licensure. BPC § 125.3 also only allows cost recovery for violations of the Acupuncture Licensure Act. In addition, the Board may waive costs to achieve a stipulated surrender of a license to resolve the case.

50. Describe the board's use of Franchise Tax Board intercepts to collect cost recovery.

The Board submits all outstanding cost recovery cases to the FTB IIP for collection purposes, relying on FTB IIP for all its outstanding recovery costs as ordered. Future outstanding cases will be submitted to FTB IIP on a continual basis.

51. Describe the board's efforts to obtain restitution for individual consumers, any formal or informal board restitution policy, and the types of restitution that the board attempts to collect, i.e., monetary, services, etc. Describe the situation in which the board may seek restitution from the licensee to a harmed consumer.

The Board's Disciplinary Guidelines provide that the Board may order restitution for offenses involving breach of contract. It states the amount of restitution shall be the amount of actual damages sustained as a result of breach of contract. Evidence relating to the amount of restitution would have to be introduced at the Administrative Hearing. The Board has not had a decision ordering restitution since the 2016 Sunset Review Report; therefore, there have been no attempts to collect any restitution. If a future decision orders restitution and respondent fails to pay, the Board has the authority to petition for revocation of his or her probation for violating the term of restitution.

Table 11. Cost Recovery (list dollars in thousands)					
	FY 2013/14	FY 2014/15	FY 2015/16	FY 2016/17	
Total Enforcement Expenditures	\$657	\$849	\$1,057	\$1,078	
Cases Recovery Ordered	9	7	20	17	
Amount of Cost Recovery Ordered	\$47	\$62	\$84	\$95	
Amount Collected	\$19	\$17	\$71	\$102	

Please note that the data in columns FY's 2013/14 and 2014/15 are different than what was reported in the 2016 Sunset Report. Since the 2016 Sunset Report, a number of cost recovery cases have been entered into the Board's database that were not entered previously, thus, not accurately captured. Given the data cleanup, the Board can now report accurately.

Table 12. Restitution (list dollars in thousands)			ars in thousands)	
	FY 2013/14	FY 2014/15	FY 2015/16	FY 2016/17
Amount Ordered	0	0	0	0
Amount Collected	0	0	0	0

Section 6 Public Information Policies

52. How does the board use the internet to keep the public informed of board activities? Does the board post board meeting materials online? When are they posted? How long do they remain on the board's website? When are draft meeting minutes posted online? When does the board post final meeting minutes? How long do meeting minutes remain available online?

The Board routinely uses its website and email mailing list to inform interested parties and stakeholders of meetings, laws and regulations, alerts and any other information. Agendas for all meetings are typically posted two (2) weeks prior to a scheduled meeting and all email list subscribers are notified of the meeting. All Board and committee meeting materials are typically posted a week in advance of a scheduled meeting and remain on the Board's website indefinitely. Additionally, draft meeting minutes are included as part of Board meeting materials and the Board posts all meeting and committee approved minutes once they receive Board approval.

53. Does the board webcast its meetings? What is the board's plan to webcast future board and committee meetings? How long to webcast meetings remain available online?

All Board and committee meetings are webcast, per the availability of DCA resources. The link to the webcast is available on the Board's Meeting Calendar webpage, here:

http://www.acupuncture.ca.gov/about_us/board_meetings.shtml

Archived webcasts are available on the Department of Consumer Affairs (DCA) YouTube website, here:

https://www.youtube.com/user/CaliforniaDCA

54. Does the board establish an annual meeting calendar, and post it on the board's web site?

Yes, the Board sets meetings a year in advance for quarterly meetings in Sacramento, San Francisco, Los Angeles, and San Diego. Additional meetings are scheduled if required. Board meetings with specific dates and locations are posted on the website. Committee meetings are scheduled on an as needed basis and are posted one or two months in advance of the meetings.

55. Is the board's complaint disclosure policy consistent with DCA's *Recommended Minimum Standards for Consumer Complaint Disclosure*? Does the board post accusations and

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disciplinary actions consistent with DCA's Web Site Posting of Accusations and Disciplinary Actions (May 21, 2010)?

Yes, the Board follows DCA's recommended Minimum Standards for Consumer Complaint Disclosure. The Board posts all PC23 orders, accusations, and final orders on its website.

56. What information does the board provide to the public regarding its licensees (i.e., education completed, awards, certificates, certification, specialty areas, disciplinary action, etc.)?

Information regarding a licensee's licensure status, current address of record, and any disciplinary actions are available on the Board's website. The Board does not post education, awards, certifications, or specialty areas.

57. What methods are used by the board to provide consumer outreach and education?

Consumer outreach and education is a priority that the Board continues to develop. The Board has further refined its website to make it easier to find information, and the homepage of the website is updated with alerts and announcements relevant to its stakeholders, including licensees and consumers. A downloadable book of all Acupuncture Board laws and regulations has been posted on the Board's website. Additionally, the Board has implemented the BPC 138 'Notice to Consumers of Licensure by the Acupuncture Board' regulatory package into CCR § 1399.469.3 to inform customers of licensure by the Board and posted a downloadable notice for use by licensees consistent with the requirements of the regulation.

The Board currently contracts with DCA's Consumer Information Call Center (CIC) to answer all incoming calls before sending them directly to Board staff. CIC and Board phone staff are trained to answer phone calls in a timely fashion and are provided refresher training and updates to better serve the public.

The Board has engaged the services of the DCA's Design team to re-release an updated version of its Consumer Brochure.

Section 7 Online Practice Issues

58. Discuss the prevalence of online practice and whether there are issues with unlicensed activity. How does the board regulate online practice? Does the board have any plans to regulate internet business practices or believe there is a need to do so?

The Board has recognized a trend towards online practice in Acupuncture; however, no action has been taken to regulate internet business practices as current Acupuncture standards of practice as set out CCR § 1399.452 (b): *"All standards of practice applicable to treatment outside the office shall be adhered to by the acupuncturist providing such treatment."*

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These standards include the adherence to adequate record keeping and patient examinations as necessary to perform acupuncture treatment safely. The Board will take action when a complaint is received and the allegations involve online practice or a review of the acupuncturist's business website is necessary in the investigation of a complaint.

Section 8 Workforce Development and Job Creation

59. What actions has the board taken in terms of workforce development?

The Board conducts an Occupational Analysis every five (5) years. The Board last completed an Occupational Analysis (OA) in 2015 and is scheduled to conduct the next OA in 2020. The Board continues to monitor trends in Acupuncture practice and workforce development.

60. Describe any assessment the board has conducted on the impact of licensing delays.

Licensing delays have largely been eliminated as the Board has been successful in implementing changes which have reduced the licensing cycle times to two (2) days as of FY 15/16 and two (2) days as of FY 16/17. Staff is continuing to refine and streamline the licensing process to prevent delays, and now has desk manuals defining all licensing functions which are regularly updated. The Board also has one vacant position in the Licensing department since March 2017, but this has not delayed any licensing or cashiering functions. The position has been advertised and the hiring process is underway.

While the cashiering delays related to DCA cashiering as detailed in the 2016 Sunset Review Report have been minimized, the Board is exploring the option of completing all cashiering in-house by a dedicated Board staff member. This would further reduce delays and help eliminate incorrect holds placed on licensees, however the Board's appropriations for personnel would require an increase to be able to hire the required staff. The Board is working with DCA's Office of Information Services (OIS) to seek the option to process credit card payments.

61. Describe the board's efforts to work with schools to inform potential licensees of the licensing requirements and licensing process.

The Board regularly communicates with schools to respond to questions regarding licensing requirements. Generally, schools refer students to the Board to answer licensing qualification questions. Board staff is currently designing a series of FAQs and checklists which will be available on the Board's website and be sent to schools covering the requirements for qualifying for licensure.

In FY 2016/17 the Board began holding public meetings at Acupuncture Schools and has encouraged the schools to ask their students to attend. This helps to inform potential licensees about the Board's work, laws and regulations and licensing.

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62. Describe any barriers to licensure and/or employment the board believes exist.

Out-of-state acupuncture schools who do not have all the approvals from the Board, BPPE and ACAOM to offer acupuncture training meeting California standards often have students who wish to apply for licensure in California. Because their programs are not approved, they will typically have to transfer some of their completed acupuncture training to an approved school or transfer their hours to a tutorial program to become eligible to sit for the CAL. This transfer can add several months to several years to a student's time before the student is qualified to take the CALE.

63. Provide any workforce development data collected by the board, such as:

a. Workforce shortages

b. Successful training programs.

The Board does not collect data on workforce development beyond its CALE pass/fail statistics that are analyzed by school, language, first-time test takers vs. re-takers, and pass/fail; and the Occupational Analysis (OA) of the profession. In the 2015 OA, additional workforce related questions were added to the demographic questions to provide some workforce data. However, there is no annual workforce survey done for acupuncture by the Board, as workforce development is not within the Board's scope of duties. Additionally, the Board is unaware of any such survey conducted by Acupuncture Associations or professional groups.

Section 9 Current Issues

64. What is the status of the board's implementation of the Uniform Standards for Substance Abusing Licensees?

The Board previously approved a proposed rulemaking package for the Uniform Standards and concurrent updates to the Disciplinary Guidelines at the September 18, 2015 public board meeting. Staff then commenced the rulemaking process by filing the regulatory package with OAL and releasing the rulemaking package for public comment. Upon further review, Legal Counsel recommended a new, stand-alone document incorporating the Uniform Standards, with the Disciplinary Guidelines being separated into a different rulemaking package. The Board approved the revised Uniform Standards rulemaking package at the October 26, 2016 public meeting. However, given recent disapprovals by the Office of Administrative Law to other Boards' Uniform Standards rulemaking package. The Board filed a notice of intention not to proceed with OAL on April 21, 2017 and published the notice on its website. A new, standalone Uniform Standards rulemaking package is under staff development and is planned to be presented to the Board by early 2018.

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65. What is the status of the board's implementation of the Consumer Protection Enforcement Initiative (CPEI) regulations?

The CPEI regulations went into effect October 1, 2015.

66. Describe how the board is participating in development of BreEZe and any other secondary IT issues affecting the board.

a. Is the board utilizing BreEZe? What Release was the board included in? What is the status of the board's change requests?

The Board is not utilizing BreEZe as of June 30, 2017 and is scheduled to be part of Release 3 although there is no expected implementation date. There have been no change requests as a result.

b. If the board is not utilizing BreEZe, what is the board's plan for future IT needs? What discussions has the board had with DCA about IT needs and options? What is the board's understanding of Release 3 boards? Is the board currently using a bridge or workaround system?

At present, there are no active plans for IT upgrades due to the uncertainty of BreEZe implementation; however, the Board anticipates these upgrades in the near future. The Board upgraded half of the office computers and printing equipment in 2014 and has not upgraded since. The Board remains in regular contact with the Office of Information Services (OIS) about upgrades. As part of the Board's Business Modernization Process, staff is mapping out existing and future technology needs.

All existing systems are functional and adequate to complete the Board's work at and OIS does periodically upgrade existing software such as Microsoft Office. Currently, the Board is using legacy databases such as DCA's Consumer Affairs System (CAS) and Applicant Tracking System (ATS) for licensing and examination functions as a workaround.

Section 10 Board Action and Response to Prior Sunset Issues

- 1. Background information concerning the issue as it pertains to the board.
- 2. Short discussion of recommendations made by the Committees during prior sunset review.
- 3. What action the board took in response to the recommendation or findings made under prior sunset review.
- 4. Any recommendations the board has for dealing with the issue, if appropriate.

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ISSUE #1: Why are there discrepancies in data reported in the Board's 2015 Sunset Review <u>Report?</u>

<u>Background</u>: There are some data discrepancies within the report that the Board submitted to the Committees as noted below:

- There is a discrepancy in the Board's reporting of processing times for its licensing program. For example, in its 2013/14 report to the Committees, the Board indicated it took an average of 40 days of processing time from when it first received an application for licensure and when it issued the license. In its 2015/16 report, the Board indicates that the processing times dropped from 14.6 days to 11.46 days in 2013/14. These two reports cite different numbers for average processing time in 2013/14 e.g. 40 versus 11.46 days.
- There are inconsistent reports of the number of acupuncturists the Board licenses. In one place in the Board's 2015 Sunset Review Report, it is noted that there are 17,801 acupuncturists regulated by the Board, 11,644 of these are actively practicing in California. In another place in the report, the Board notes that there are 13,533 acupuncturists regulated by the Board with 11,477 actively practicing.
- In the Board's 2013 Sunset Review Report, it reported that the Board had not been performing CE audits. However, in the 2015 Sunset Review Report, the Board noted that there have been 1707 audits of licensees in the past four FYs.

In order for the Committees to exercise effective oversight, it is imperative that the Board presents data in a consistent and clear fashion.

<u>Staff Recommendation</u>: The Board should review the all of the data it has reported in its 2015 Sunset Review Report, and clarify what the accurate data is in the areas of: licensing, processing time for issuing licenses, and CE audits.

Board's April 12, 2016 Response to Staff Recommendation:

The Board has noted these discrepancies in the report and agrees with the Staff recommendation for the Board to present data in a constant and clear fashion in order for the Committees to exercise effective oversight.

- The Board has confirmed the processing times for its licensing program with the Department of Consumer Affairs staff to be the following:
 - FY 13/14: 11.46 days
 - FY 14/15: 9.26 days

The Board, due to its small size, does not have an analyst-level staff member dedicated to licensing statistics or analysis. These statistics are compiled by DCA's Office of Information Services (OIS) utilizing DCA's Licensing for Jobs Creation (LJC) report at the request of the Board. The Board's 2013 Sunset review listed a licensing program processing time of 40 days. This number was apparently originally derived by combining the licensing processing times and exam processing times, Page 41 of 64

hence the higher number listed. However, the reports used and the methodology to obtain the processing times for the 2013 report is not historically available to the Board at this time as the person who compiled the report is no longer employed at the Board.

- Based upon current data in DCA's licensing database, the Consumer Affairs System (CAS), as
 of March 1, 2016, the Board has issued a total of 16,950 licenses. This reflects the total
 number of licenses tracked within the CAS database. As of March 1, 2016, the Board shows
 11,583 actively practicing licensees. This reflects the total number of licensees whose license
 shows as clear and valid status, with no restrictions for practice, and does not include
 delinquent, inactive, suspended, revoked or cancelled licenses. This number is constantly
 changing since licensees may change their status between Active and Inactive, or are may go
 delinquent or be disciplined, at any time.
- Staff is correct in its statement that the Board had not conducted CE Audits in the several years preceding 2013. From the 2012/13 FY to the 2014/15 FY, a total of 1710 audits of licensees were completed as follows:
 - In the California Acupuncture Board Sunset Review Report 2013 submitted to the Senate Committee on Business, Professions and Economic Development on November 1, 2013 (Question 28b, page 27), the Board reported it had conducted 600 CE audits of its licensees in the 2012/13 FY.
 - In the 2013/14 FY, the Board conducted 621 CE audits of its licensee population.
 - At the time of the drafting of the 2015 Sunset (2014/15 FY) report the Board had initiated 489 CE audits.

The total licensees audited from the 2014/15 FY as opposed to the 2013/14 FY dropped as staff began to receive training on querying the licensee database for only those licensees that had renewed with an active and clear license. The 2012/13 FY and the 2013/14 FY audit numbers were derived from five percent of the total number of licenses issued, excluding new licensees who had not yet completed their first renewal cycle. The total number for CE audits in 2015 were derived from five percent of the total practicing licensee population, now excluding not only new licensees not yet having completed their first renewal cycle, but inactive and delinquent licensees as well.

Staff continues to seek training on database querying and utilization to further refine the CE audit process, however, the move to the BreEZe system has limited the Board's access to this information as support staff for CAS and the Applicant Tracking System (ATS - DCA's database that tracks applicants for licensure as well as payments of applicants and licensees) have been addressing the migration to the BreEZe database. Reference manuals have been created to preserve the new process while the Board awaits notification of when it will be migrated to the BreEZe system. At present, there is no expected date.

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Board's 2017 Sunset Review Update to Issue #1:

The Board continues to report accurate licensing numbers, renewal times and CE audits. Since the last Sunset Review Report in 2015, staff has continued to work with DCA and OIS to confirm the data and avoid any discrepancies. Board staff now has reference manuals which confirm the process and have received additional training from DCA on how to utilize existing databases.

- Processing times for initial application to licensure have remained consistently low:
 - FY 15/16: 2.00 days
 - FY 16/17: 2.00 days

As noted above, this data is compiled from DCA's LJC reports and then verified by checking CAS data.

 Based upon current data in CAS, as of June 30, 2017, the Board has issued a total of 17,743 licenses. This reflects the total number of licenses tracked within the CAS database. As of June 30, 2017, the Board shows 11,981 actively practicing licensees.

This reflects the total number of licensees whose license shows as clear and valid status, with no restrictions for practice, and does not include delinquent, inactive, suspended, revoked or cancelled licenses. This number is constantly changing since licensees may change their status between Active and Inactive, or are may go delinquent or be disciplined, at any time.

• The Board has not completed a CE audit since 2015, due to a staff position within the Education Unit being vacant since November of 2015 followed by the additional vacancy due to the promotion of Benjamin Bodea from that unit to Acting Executive Officer in March 2016. The vacancy was filled in March 2017with the Board now training that position to resume CE audits. This is a high priority for the Board.

Planning for the next audit has already begun and is expected to commence in November 2017.

ISSUE #2: Why has the Board failed to meet its enforcement goals?

Background: There seems to be a number of issues with the Board's ability to meet its consumer protection mandate of effectively enacting enforcement of the profession. The following is a list of enforcement issues that the Board needs to rectify:

- The Board reported that it "...has begun to issue citations and fines for non-disclosure" of information applicants are required to submit including: criminal histories, prior disciplinary actions, and other unlawful acts.
- The Board's average days to process accusations against licensees increased from 565 in 2013/14 to 902 in 2014/15.
- The Board's average days to complete disciplinary investigations increased from 1083 in2013/14 to 1132 in 2014/15.

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- The Board reported historical challenges with monitoring licensees who are on probation. In 2012/13, the Board did not meet its performance targets in the areas of probation and intake.
- In 2013/14, the Board did not meet its target for intake and investigation or for formal discipline.
- The volume of consumer complaints has risen.
- The Board is not in compliance with BPC § 801 which requires insurers and uninsured licensees to report malpractice settlements and judgments of \$3000 or more. In 2011, the Committees recommended that the Board seek statutory authority to create a form for insurers and uninsured licensees to make these reports. The Board reported in its 2015 Sunset Review Report that it "...hopes to [seek] this authority" in legislation next year.

Effective enforcement is the hallmark of a well-run licensing entity, and a necessity for ensuring consumer protection. The Board's 2013-2017 Strategic Plan notes that its enforcement responsibilities include: addressing enforcement issues, and proposing regulations, policies, and standards to ensure compliance with the Board's statutes and regulations. The Board reported that it is unable to meet its current enforcement mandates and goals because it has not been afforded enough resources.

<u>Staff Recommendation</u>: The Board should advise the Committees as to its plan to eradicate the backlogs and delays in processing applications and completing investigations, begin monitoring probationers, and report on its efforts to comply with BPC § 801.

Board's April 12, 2016 Response to Staff Recommendation:

The Board shares the Committee's great emphasis to reduce or eradicate the backlogs and delays in Enforcement. The Board continues to prioritize cases according to DCA's Complaint Prioritization Guidelines policy and endeavors to utilize staff more efficiently to improve in the Board's enforcement performance measures. Going forward, Board staff will be managed more effectively and given clear instruction in order to remove any impediment from expeditious resolution of these cases. In addition, the Board has received clarification on the reporting requirements of Business and Professions Code section 801 and will prioritize promulgating regulations to come into compliance.

At present, the Board's Acting Executive Officer (Acting EO) is working closely with Enforcement staff to identify older cases and prioritize working these cases more efficiently. Staff continues to use DCA's Complaint Prioritization Guidelines to identify which cases must be worked more quickly. The addition of an Enforcement Analyst, bringing enforcement staff numbers from 1 person to 2 people, has enabled staff to better remedy the bottlenecks in the enforcement process that once existed due to workload issues, such as timely review of investigation reports, assignment to expert consultants, and preparation of the files that must be transmitted to the Office of the Attorney General (OAG). Enforcement staff have instituted more structure in its processes with the development of forms for internal use and logs to handle the caseload and varied tasks.

There is an equal caseload and sufficient cross-training among the enforcement staff to allow either enforcement employee to process all enforcement duties in the absence of the other. The Enforcement Handbook is regularly updated to reflect new processes, as well as any changes in law

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or policy. The Board strives to settle cases when appropriate, where violations or other deficiencies can be adequately addressed with probation monitoring and remedial coursework. Settling cases when appropriate decreases case aging while not compromising public protection.

Probationers are being assigned within the target timeframe for the probation intake performance measure with the additional Enforcement staff person. Additionally, probation forms have been revised and more forms and templates are being utilized to streamline the probation intake and proper monitoring of probationers.

Complaint volume and more cases resulting in probation for the Enforcement Unit (of two (2) staff) to monitor continue to rise. Despite this hindrance, current performance measure trends show complaints being processed and closed out more quickly, an increase in issued citations, and more cases being transmitted to the Office of the Attorney General (OAG) for prosecution, which is a good indicator that the Board's enforcement program is on the right path.

Specifically, here are updates to the cited enforcement issues:

1. "The Board reported that it "...has begun to issue citations and fines for non-disclosure" of information applicants are required to submit including: criminal histories, prior disciplinary actions, and other unlawful acts."

Based on the Board's prior interpretation of Business and Professions Code sections 475(a)(1) and 480(d), it was understood that the Board could only deny the license of an applicant if he or she did not properly disclose a conviction or disciplinary action when applying to take the exam or applying for a license with the Board. Prior to FY 2014/15, if the evidence presented by the applicant was sufficient in mitigating his or her failure to disclose and the nature of the conviction or discipline was not substantially related to the qualifications, functions or duties of an acupuncturist, the Board would close its investigation with a warning and issue a license. During FY's 2014/15 and part of 2015/16 the Board issued citations to applicants after he or she was issued a license to address any false statements made to the Board on applications for exam or licensure.

2. "The Board's average days to process accusations against licensees increased from 565 in 2013/14 to 902 in 2014/15."

The number of days reported to process accusations against licensees is derived from a systemgenerated standard report that provides the number of days from complaint receipt to the day an accusation or case for prosecution was declined by the OAG. Further, the system generated standard report does not provide information regarding the number of days from complaint receipt until the day an accusation is filed. Based on the data requested and format for the output, it is not clear that the average days to process an accusation is what the Sunset Report requested.

The average number of days to process accusations against licensees represents the average number of days from receipt of a complaint to the closure of a disciplinary case that the OAG declined for prosecution after review. There have been a total of three such cases in the 2013/14 FY and three cases in the 2014/15 FY. The increase in the average number of days from 565 in the 2013/14 FY to 902 in the 2014/15 FY is a reflection of the time it took to completely work up two complex older cases for the OAG's determination.

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3. "The Board's average days to complete disciplinary investigations increased from 1083 in 2013/14 to 1132 in 2014/15."

A total of nine decisions became effective in the 2013/14 FY and another nine decisions became effective in the 2014/15 FY. Even though the same number of cases closed in each fiscal year, Board staff believes it is difficult to compare the average number of days due to the idiosyncrasies and complexity levels of each case that are closed in a given period. Each case has its own number of violations alleged, witnesses involved, and evidence required to meet a clear and convincing burden to impose discipline. The cases that go on for discipline are typically the Board's more-involved and time-consuming cases. As such, the Board believes this measure does not accurately quantify how well the Board's enforcement program is run overall.

For example, in the 2013/14 FY, seven citations were issued that fiscal year, 193 cases were closed without discipline, and nine decisions became effective. These nine cases that took an average of 1083 days to close represent less than 1% of all the cases closed by the Board in the 2013/14 FY. The remaining majority of the cases were closed in an average of 389 days.

In the 2014/15 FY, 65 citations were issued, 234 cases were closed without discipline, and nine decisions became effective. As with the prior fiscal year, less than 1% of all of the cases closed by the Board in the 2014/15 FY were closed with discipline and took an average of 1132 days to close. The remaining majority of the cases were closed in an average of 290 days.

A comparison of the total cases closed and processed by the Enforcement Unit shows that productivity increased in the 2014/15 FY and total process time decreased. The increased productivity is a reflection of the Board's increase in enforcement staff by one Personnel Year (PY), essentially doubling our Enforcement staff.

4. "The Board reported historical challenges with monitoring licensees who are on probation."

In the 2012/13 FY, the Board did not meet its performance targets in the areas of probation and intake because of a shortage of staff. During the 2012/13 FY, the board did not have any Enforcement staff for two thirds of the year thereby causing a delay in timely assigning a probation monitor. However, in the 2014/15 FY, Enforcement gained an additional staff person, for a total of two (2) persons, to reduce enforcement delays due to lack of staff coverage. An increase in enforcement staff would mitigate the concern of a deviation from the probation intake target.

5. "In 2013/14, the Board did not meet its target for intake and investigation or for formal discipline."

The cases reported in the Intake and Investigation performance measure are a reflection of the cases that were not processed in a timely manner due to the Board's lack of any enforcement staff's during that time period. The backlogged cases from this period of time were processed and subsequently completed in the 2013/14 FY. Additionally, the cases resulting in discipline during the 2013/14 FY are the backlogged cases started in the 2011/12 FY through the 2013/14 FY being completed and closed out. There are also other varied reasons for disciplinary cases taking longer to close out such as case complexity, unavoidable delays in setting hearings, time for Board review and adoption process, and time for administrative litigation.

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6. "The volume of consumer complaints has risen."

Most of the increase in complaint volume is attributed to the intake of the Education Unit's referral to the Enforcement Unit of licensees who failed the Continuing Education (CE) audit. Prior to 2010, a smaller percentage of CE audits were conducted, whereas, since the 2012/13 FY the Board now conducts CE audits on 5% of the licensee population renewing each month. With this rise in audits, the enforcement unit is opening more complaints on failed audits and issuing more citations as a result.

7. "The Board is not in compliance with BPC § 801 which requires insurers and uninsured licensees to report malpractice settlements and judgments of \$3000 or more. In 2011, the Committees recommended that the Board seek statutory authority to create a form for insurers and uninsured licensees to make these reports. The Board reported in its 2015 Sunset Review Report that it "...hopes to [seek] this authority" in legislation next year."

The Board has approved language for statutory authority to require insurers and uninsured licensees to report settlements and judgments to come in compliance with Business and Professions Code (BPC) § 801. In April 2016, it was clarified that the Board has the authority under BPC § 800 to collect the information required in BPC § 801 and 802 and has moved from seeking statutory authority to preparing to promulgate regulations to come into compliance with BPC § 801.

Board's 2017 Sunset Review Update to Issue #2:

The Board continues to make great strides in addressing the Enforcement issues:

1. The Board continues to address applicants' failure to disclose material facts, such as convictions, previous disciplinary actions, and other required information, through the issuance of citations and fines. This process has provided a more appropriate remedy to a violation that does not necessitate the application of probation terms and conditions for the Board to monitor. However, when an applicant is received with an omission of a material fact that is deemed egregious, and there is evidence to support that the information was withheld with fraudulent intent, the Board would take appropriate disciplinary action.

2. In previous reports it was unclear which statistic was required to be reported for "Average Days Accusations." As indicated in the update above, the Board erroneously provided data related to the number of days from complaint receipt to the day an accusation or case for prosecution was declined by the OAG.

To address the misreported information, the correct statistic has been provided for FY 2014/15 in the Board's 2017 Sunset Review Report. The following are the Board's average days to process accusation decision and orders by fiscal year:

- 2013/14: 1,083 days
- 2014/15: 1,216 days
- 2015/16: 1,120 days
- 2016/17: 818 days

Review of the last four (4) fiscal years indicates the Board has not met its performance measure target for discipline. However, the higher number of days reported during these fiscal years is

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representative of a time when the Board had a backlog of Enforcement cases. In addition, the true overall process time for discipline is incomplete when only Accusation decisions are reviewed; Statement of Issues decisions are factored into the average overall process time for all decisions. Looking at both case types provides a better perspective of the Board's enforcement performance. The Board anticipates that the average days to process Accusation Decisions should continue to decrease.

3. Corrections have been made to the percent of cases that were closed with discipline for FY's 2013/14 and 2014/15 as reported above.

Looking further at the two (2) most recent completed fiscal years for FY 2015/16 and FY 2016/17, the overall average days to complete disciplinary actions went from 1,090 days in FY 2015/16 to 762 days in FY 2016/17, which is a 30% decrease. In addition, assessing enforcement closures over the last two (2) fiscal years similar to FY 2013/14 and FY 2014/15, the result shows that the volume of cases that resulted in discipline and closed with a longer process time is just 6% of all closures. The other case closures that resulted in no discipline or citations represents 94% and were all closed under 224 days. As evidenced, all of the Board's process times are improving and the Board's overall average days for discipline has much improved. The Board has a decreased and manageable volume of pending disciplinary actions at the close of FY 2016/17. The Board is no longer seeing a large volume of cases closing with elevated case aging.

4. The Board continuously meets its performance targets for the measures related to probation intake and probation violation response time. Thorough initial probation orientations are conducted with each new probationer so they are afforded the information and tools to comply successfully. Probation monitors regularly conduct quarterly reviews which help to uncover any probation violations so they can be addressed appropriately. Lastly, new forms and correspondence including resources for probationers were developed to improve compliance and enhance the Board's monitoring.

5. To add to the response above, the Board also has a substantial volume of complaints that are investigated outside of the Board's control. Intake and reviews after Division of Investigation's (DOI) formal investigation, as well as any desk investigations conducted by staff, are the timelines that are within the Board's control. The time it takes for DOI to complete investigations is out of the Board's control and represents 35% of all investigations closed during FY 2013/14. The Board closed desk investigations in an average of 311 days compared to 417 days for formal investigations. Although the desk investigations are still over the target, the cases within the Board's control are processed more expediently. Even with the Board having more control over desk investigations, this alone cannot effectively decrease the process time when the primary cause for increased case aging is insufficient enforcement staff. In FY 2014/15, the Board obtained authority for an additional position in the enforcement unit which has helped reduce case aging. This has helped the Board meet its intake and investigation targets more consistently since Quarter 2 of FY 2015/16.

6. The Board continues to see a steady rise in complaints. The increase in complaints can indicate that the Board is more functional, more effective, or that the public is more aware of the Board's role. With more staff and more attention to functions of the Board that were unable to be addressed in previous years, the enforcement program is growing. The number of CE audits conducted have grown over the years and in turn exposes CE provider violations as well. There is

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also an increase in volume for unprofessional conduct complaints in FY 2016/17 because the Board began tackling licensees' failure to update addresses with the Board. Not keeping a current and proper mailing address with the Board is not only a violation but also turns into more non-compliances, snowballing into a larger problem.

Complaint volume will likely continue to rise as the Board increases its effectiveness. Outreach also increases the public's awareness of the Board and its role in the regulation of the profession. In October 2016, CCR § 1399.469.3, Notice to Consumers of Licensure by the Acupuncture Board, became effective. The regulation requires that all acupuncturists post at each practice location a statement telling consumers that they are licensed by the California Acupuncture Board, providing the Board's phone number and website. Notice about this new regulation was sent to all licensees to promote compliance, and a printable sign for licensees is available on the Board's website. Having this information accessible to the acupuncture consumer expands the awareness of the Board. It also informs consumers of the Board's website so complaints may increase with this information readily available.

7. A standardized reporting form for insurers has been posted by the Board on its website and is in use. This action was completed in June 2017. Initially, there was confusion among staff if a legislative change or regulatory rulemaking package were required to mandate insurers to report on a standardized form developed by the Board. The Board's Legal Counsel determined that simply providing a form for insurers' use in compliance with BPC § 801(a) does not require legislation or a regulatory package. The Board developed a standardized form under the authority of BPC § 801(a) for insurers and uninsured licensees to use when reporting malpractice settlements, judgments, and arbitration awards. Providing a standardized form for reporting malpractice cases promotes compliance with BPC § 801 which will improve and enhance the Board's enforcement and protection of public safety.

ISSUE #3: What has prevented the Board from meeting the timelines outlined in its 2013-2017 <u>Strategic Plan?</u>

Background: The Board updated its Strategic Plan in 2013. Within its plan, the Board identified a number of goals to be met within the 2013 to 2017 timeframe. As listed below, it appears that the Board has not met a number of its goals within its established timelines.

- The Board has not completed its review of existing disciplinary guidelines to identify revisions and update regulatory standards (projected completion date was 2015).
- The Board's Examination Committee has not yet completed its recommendation to establish a limit on the number of times an individual can take the licensing examination (projected completion date was 2014).
- The Board has not met its goals of identifying acupuncture/Asian medicine state and national professional associations (projected completion date was 2015).
- The Board has not yet conducted a meeting with professional association representatives to identify the types of information to receive to increase awareness of Board business (projected completion date was 2015).

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Effective licensing entities outline their goals for effectively regulating the profession, with the ultimate interest of ensuring consumer protection.

<u>Staff Recommendation</u>: The Board should review the areas of its 2013-2017 Strategic Plan that are past due, advise the Committees on its efforts to complete the goals, and include an updated timeline for completion of the goals.

Board's April 12, 2016 Response to Staff Recommendation:

The Board agrees with the Committees recommendation and takes full accountability for the delayed progress with the Strategic Plan. The Board is now focusing its attention to correct these issues in a timely manner and reaching out to stakeholders to ensure their involvement in all processes (see Appendix A). Moreover, Board members will work with Board staff to get a status update on our progress at each of our future Board meetings to ensure we are meeting our goals.

Board staff has reviewed and updated the 2013-2017 Strategic Plan with updated timelines and is including it as an appendix to this document (see Appendix A). Specifically, the following are updates to the strategic items listed in the Background paper:

1. Item 2.1.1. -- Review of existing disciplinary guidelines to identify revisions and update the regulatory standards language (original completion date of Q4 2015).

New estimated completion date of Q4 2016.

In fall of 2015, Board staff began work on a rulemaking package implementing DCA's Uniform Standards for Substance Abusing Licensees into the existing Board Disciplinary Guidelines. This rulemaking package has been filed with OAL with a goal of adoption in regulation by January 1, 2017. Separate from the Uniform Standards, Board staff has completed a review of the existing disciplinary guidelines and has drafted a revised version. These revisions will be presented for Board consideration at the next full Board meeting scheduled for June 10, 2016.

2. Item 4.4.4 -- Proposing a recommendation to establish a limit on the number of times a person can take the CALE for the Examination Committee to review and present for Board approval (original completion date of Q2 2014).

New estimated completion date of Q4 2016.

On the April 14, 2014, the Board's Examination Committee had a meeting addressing the cap on the number of times a person can take the CALE. The Committee Chair moved to table the discussion into the next Examination Committee meeting, in order for the Committee to have the better picture on number of times an applicant can retest relative to statistics.

This discussion has now been further postponed as a result of the Board taking direction from the Little Hoover Commission and the Committee to look at the possibility of utilizing the national examination, known as the National Certification Commission for Acupuncture and Oriental Medicine (NCCAOM) examination. The Board contracted with the Office of Professional Examination Services (OPES) to conduct an audit of the NCCAOM examination which was completed in November of 2015. The Board was presented the result of the NCCAOM Audit at the February 26, 2016 Board Meeting and has directed OPES and Board Staff to obtain clarifications to items OPES addressed in the Audit.

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The NCCAOM presently limits the total number of times a candidate can take the examination to five times.

3. Item 5.3.1 -- Identify acupuncture/Asian medicine state and national professional associations (original completion date was Q2 2015).

New estimated completion date of Q3 2016.

Board staff has begun revisiting this item at the direction of the Acting EO. A list of statewide professional acupuncture associations is maintained and updated on the Board's website.

4. Item 5.3.2 -- Conduct a meeting with professional association representatives to identify the types of information to receive to increase their awareness (original completion date of Q4 2015).

New estimated completion date of Q1 2017.

Board staff has begun the process of outreach and identification of professional acupuncture associations, as outlined above in Item 5.3.1. Once this objective is complete, the Board will then work with all interested professional associations to convene regular meetings to increase awareness about the practice of acupuncture in California.

5. Effective Licensing entities outline their goals for effectively regulating the profession, with the ultimate interest of ensuring consumer protection.

The Board is in agreement with the Staff's statement and will periodically review and refine its goals and timelines to ensure consumer protection is its paramount interest and purpose.

Board's 2017 Sunset Review Update to Issue #3:

The Board has made significant progress on meeting the 2013-2017 Strategic Plan items, including the items listed above:

1. <u>Item 2.1.1</u> -- Review of existing disciplinary guidelines to identify revisions and update the regulatory standards language.

This item has been completed. Board staff and Legal Counsel have completed a review of the existing disciplinary guidelines and presented a revised version for Board approval at the February 24, 2017 public meeting. The revised guidelines were approved by the Board at the meeting and the regulatory rulemaking package is currently under staff development for submittal to OAL.

2. <u>Item 4.4.4</u> -- Proposing a recommendation to establish a limit on the number of times a person can take the CALE for the Examination Committee to review and present for Board approval.

This item has not been completed. The Board has been discussing a limit on the number of times an individual can take the licensing exam but no action has been taken. Completion of the audit of the NCCAOM and a decision on recommending adoption was a priority for the Board and was completed

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in 2016. As the NCCAOM exam only allows for five (5) total attempts at passing its exam, and with the Board recommending adoption of the NCCAOM exam, along with a California Supplemental, the Board anticipates revisiting this issue in the next Strategic Plan.

3. <u>Item 5.3.1</u> -- Identify acupuncture/Asian medicine state and national professional associations.

This item has been completed. The Board announced at the June 6, 2016 public meeting its intention of identifying and contacting acupuncture associations within California. A survey was then conducted by Board staff of all associations by contacting the association directly and following up with a questionnaire. The survey and questionnaire is available on the Board's website. Associations were then asked to send the information back to the Board. The Board has updated the list of associations on the Board's website with the most current contact information.

4. <u>Item 5.3.2</u> -- Conduct a meeting with professional association representatives to identify the types of information to receive to increase their awareness.

This item has been completed. The Board began planning for a stakeholder meeting in early 2017, finally conducting a stakeholder meeting in Sacramento on Friday, July 28, 2017. The meeting was well attended with over twenty (20) industry stakeholders including schools, licensees and members of the public. The topics discussed included clinical training hours and online courses. Additionally, the Board received letters from stakeholders on the issue. The notes from the stakeholder meeting and public feedback received are available on the Board's website. The Board will continue the use of stakeholder meetings to address other items where it can be better informed through stakeholder input.

5. Effective Licensing entities outline their goals for effectively regulating the profession, with the ultimate interest of ensuring consumer protection.

The Board continues in its mission of protecting the public and continuously refines its goals and timelines to achieve this task.

ISSUE #4: Why has the Board's reserve level decreased by over six million dollars?

Background: The Board's expenditures have increased significantly since the last sunset review. The Board reported its current reserve level is \$1.456 million. However, in its 2013/14 Sunset Review Report, it reported that the reserve level was \$7.9 million. The Board also reported that it is considering a fee increase in light of the projected increase in expenditures.

<u>Staff Recommendation</u>: The Board should advise the Committees as to why the reserve level has decreased significantly over the past two years. What has the Board expended these funds on? The Board should also justify the need for a fee increase – especially considering that its workload will be decreased once its school approval authority is removed commencing January 1, 2017.

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Board's April 12, 2016 Response to Staff Recommendation:

Acupuncture Board staff, in cooperation with DCA's Budget Office, performed a review of the Board's Fund Condition. Table 2 of the 2016 Sunset Review Report (as of November 17, 2015) displays the Board's Fund Condition (see Appendix B). In the 2011/12 FY, the General Fund took a loan of \$5.0 million from the Acupuncture Board's Acupuncture Fund with the agreement of repayment with interest. There is a \$4.0 million repayment scheduled in the 2016/17 FY as proposed in the Governor's 2016/17 FY budget. The General Fund has not yet communicated with the Board regarding the prospective repayment of the remaining \$1 million or the total interest earned on the entire \$5 million loan.

The Acupuncture Board's 2013/14 FY total reserve amount stood at \$1.881 million, with the Fund Condition report showing 7.9 months in reserve. The 2014/15 FY shows a reserve amount of \$1.456 million or 5.0 months. With the anticipated General Fund loan repayment of \$4 million in the 2016/17 FY the reserve will increase to a projected \$5.9 million or 20.4 months in reserve.

The Board understands that existing revenue and expenditures must be used in the most effective way possible. The Board will continue to work closely with DCA's Budget Office and the Legislature to address any concerns regarding its Fund Condition and is prepared to make the necessary adjustments should the need arise.

Board's 2017 Sunset Review Update to Issue #4:

Board staff has continued working with DCA's Budget Office to confirm the Board's budget. At the February 24, 2017 public meeting a presentation was made by DCA's Budget Office, who reported the Board was doing very well fiscally, with a significant reserve balance. Further, for FY 2017-18, the Board is estimated to have a fund balance reserve of 14.0 months. BPC § 128.5 limits the Board to a fund balance reserve of no more than 24 months. Additionally, the loan repayment of \$1 million is presently scheduled to be repaid in FY 2019-20. As a result, the Board is not considering a fee increase or decrease for the next several years.

ISSUE #5: Should the Board take steps towards adopting a national examination?

<u>Background</u>: The Board develops and administers its own licensing examination, the CALE. The CALE is offered twice a year – once in northern California and once in southern California. The Board spent approximately \$571,000 on administering the CALE in 2013/14.

Most states accept applicants who have passed a national examinations administered by the National Certification Commission for Acupuncture and Oriental Medicine (NCCAOM). The NCCAOM examinations are offered in English, Chinese and Korean, they are computerized, and are offered at multiple locations in states in which it is provided. California is the <u>only</u> state that licenses acupuncturists that does not utilize the NCCAOM's examination. Additionally, though California only

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accepts the CALE, approximately 300 students who receive education in California take both the CALE and the NCCAOM in order to ensure they will be able to practice in other states.

In 2007, the Board contracted with the DCA's OPES to conduct an in depth study in order to define the practice of acupuncturists – referred to as an OA. The OA process includes surveying licensees to determine actual job tasks that new licensees must be able to perform safely and competently, and the knowledge required to perform those tasks. The *Validation Report of the Occupational Analysis* of the acupuncture profession and the *Test Plan* was adopted by the Board on February 19, 2009. The report served as the blueprint for the ongoing development of the CALE. A new examination was administered for the first time in February 2011.

There were notable problems with the February 2011 examination. One problem occurred with the translation of the examination to Chinese and Korean. When the new examination was provided, applicants for licensure, who registered to take the examination in Korean, were given a test that contained many questions in Chinese. In response to an outcry from Korean language applicants, the Board permitted the applicants to retake the test after it had been properly translated at no additional cost to the applicants.

In the Board's *2012 Sunset Review Report*, it noted that adapting the English examination into Chinese and Korean created an, "...unstandardized examination and are not equivalent measures of minimum competency." The Board reported that the tests vary in terms of difficulty and equivalency when translated. To address this and other issues with the examination, the Board considered a regulatory change to only administer the examination in English. However, after considerable public outcry against this change and a cease and desist memorandum from then Senator Curren D. Price and Senate pro Tempore Darryl Steinberg, the Board stopped efforts to move to an English only examination. In contrast, the NCCAOM examination continues to be administered in English, Chinese and Korean.

In May of 2011, OPES found that the integrity of the CALE had been compromised. The Board found that students could purchase "study guides" containing many of the answers from previously administered licensing examinations. In response, OPES removed several items from the testing bank.

In August of 2012, the pass rates for the CALE test takers was abnormally low (39%). In response to another outcry of stakeholders, the Board hired an outside reviewer to audit the examination. The results of the investigation showed that the examination was valid.

During the 2013/14 sunset review of the Board, hundreds of students and schools lobbied the Legislature to require the Board to cease offering the CALE and instead move towards offering the NCCAOM examinations. These stakeholders organized a movement, *CALE Takers United Front*. Since then, there have been complaints of problems with the conditions at the Board's examination testing sites.

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As outlined above, there have been various issues with the CALE resulting in the Committees and stakeholders requesting the Board to seriously consider utilizing the NCCAOM examinations. During the 1999 Sunset Review Hearings, the Committee asked the Board to evaluate the NCCAOM examinations and compare it to the CALE. This request was echoed again during the 2002, 2005, 2012, and 2014 Sunset Review Hearings of the Board.

Since its 2013/14 sunset review, the Board contracted with the OPES to conduct another OA of the CALE. The OA was completed in February 2015. The Board contracted with the OPES and completed an audit of the NCCAOM examinations which was presented at the February Board meeting. The OPES found that the NCCAOM examinations were comparable to the CALE in most did not include California specific information on its examinations. However, as pointed out during the Board meeting, this is typical of national licensing examinations. Most regulatory entities require a national examination and a supplemental ethics or jurisprudence examination that tests for state specific laws. During the meeting, Board members requested additional information on the NCCAOM examinations as compared to the CALE and asked OPES to consult with the NCCAOM and provide this additional information to the Board at a future meeting.

The historical request to compare the examinations stems from the aforementioned illustrated problems with examination administration, translation, workload impact, and the fact that the examination is quite costly to the Board. In addition, because California is the only state that does not accept the NCCAOM examinations, reciprocity is hampered for acupuncturists who desire to practice across state lines, e.g. approximately 300 California based students end up taking both examinations annually which is quite costly to students.

Staff Recommendation: Because of the problems the Board has encountered with providing the CALE, the associated costs of this examination, and the existence of a national examination, which appears to be adequate to test entry-level practitioners, the Board should seriously consider moving towards utilizing a national examination(s). The Board should provide the Committee staff a copy of the audit of the NCCAOM which was completed in the fall of 2015. If, after the NCCAOM and the OPES have consulted and provided additional information to the Board, and if the NCCAOM examinations are found to be valid and reliable, the Board should consider pursuing legislative changes to require the use of the NCCAOM examinations for licensure instead of the CALE, and, consistent with the practice of various licensing entities that accept the passage of a national examination which would cover California specific laws and information.

Board's April 12, 2016 Response to Staff Recommendation:

The Acupuncture Board contracted with the Office of Professional Examination Services (OPES) to conduct an audit of the NCCAOM Acupuncture Exams. OPES presented the findings of the audit at the February 26, 2016, Acupuncture Board Meeting. OPES and representatives from NCCAOM responded to Board member questions. Due to the NCCAOM Non-Disclosure Agreement, additional information was presented by OPES and discussed during closed session. After a lengthy discussion and public comment, the Board directed staff to work with the OPES and NCCAOM to address

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outstanding questions about NCCAOM's examination. It is common practice for follow up to occur once the report has been presented in a public forum. OPES and representatives from NCCAOM agreed to continue working together with the expectation to provide additional information for Board consideration at the June 10, 2016 Board meeting.

The Board is committed to working expeditiously to ensure that it has all the information necessary to make a timely and thoughtful decision in selecting one of the following four options included in the audit report:

- (1) Require the California Acupuncture Licensing Examination (CALE) only,
- (2) Require NCCAOM exam(s) only,
- (3) Require either the CALE or the NCCAOM exam(s), or,
- (4) Require NCCAOM exam(s) and a California supplement.

The Board is committed to determining a fair, valid and legally defensible licensing examination or alternate licensing examination options which meet the mandates established in BPC § 139, which prohibits artificial barriers to licensure. The Board understands this is a very important issue and is committed to working with the Legislature to pursue all necessary legislative changes to implement Board action, as needed.

Board's 2017 Sunset Review Update to Issue #5:

The Little Hoover Commission Report, "Regulation of Acupuncture: A Complementary Framework" (September 2004) concluded that "the State needs a rigorous, accurate, fair, and secure means of examining candidates for licensure" (p. iii). Although the NCCAOM was found to have potential to help the state to test new applicants, the CALE was found to be the "stronger tool" and was recommended for continued use. The investigation into examination issues in 2011 revealed subversion issues which led the Board to reevaluate its examination requirements. These concerns were investigated and addressed by August 2011. As shown in Table 8, examination pass rates stabilized for all language groups, and have remained consistently stable. Given the challenges associated with adaptation (translation) and security, as well as reciprocity, the Board and OPES have continued to work with the providers of the NCCAOM to increase the feasibility of utilizing the national examination for California.

The Board agendized consideration of adoption of the NCCAOM for use in California at the June 10, 2016 public meeting. After extensive Board discussion and consideration of public comment, the Board voted unanimously to recommend to the Legislature that legislation be introduced mandating that for acupuncture licensure in California an applicant be required to take the NCCAOM exam with a California supplement, to be implemented to earlier than January 1, 2019. The Board informed the Legislature of this recommendation in a letter dated July 8, 2016, and final action will be determined by the Legislature.

The OPES audit of the NCCAOM examination indicated several areas of California acupuncture practice and scope, in addition to laws and regulations, that were not covered in NCCAOM's

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examination modules. The NCCAOM is currently conducting an updated occupational analysis that will result in a revised examination plan. OPES will review the new examination plan to determine the extent of overlap with California practice. This analysis will determine the test content necessary for the California supplemental examination.

<u>ISSUE #6:</u> Should the Board receive an increase in staff, budget, and office space in order to implement the provisions of SB 1246?

Background: In August 2015, the Board submitted a Budget Change Proposal (BCP) to the Department of Finance, requesting an additional four staff positions, (an \$885,000 increase to its budget by 2018 and ongoing expenses), and an expansion of its current office space. Throughout the Board's *2015 Sunset Review Report*, and within the Board's BCP, the Board cited its failure to meet enforcement and other workload goals, and attributed these deficiencies to its preparation for the implementation of SB 1246 (Lieu, Chapter 397, Statutes of 2014) which was the Board's last sunset bill.

Senate Bill 1246, contained provisions that, as of January 1, 2017, removes the Board's authority to approve schools including conducting site visits of schools for compliance. The bill also required that all schools in California be accredited by the *only* acupuncture specific accrediting agency approved by the U.S. Department of Education, and utilized in all 45 states that license acupuncturists, the ACAOM. These changes were instituted because, at the time of the last sunset review, the Board had not demonstrated the ability to meet its *basic* consumer protection mandates including: conducting CE audits, conducting appropriate oversight of schools, and promulgating consumer protection regulations.

In addition, the law will make the Board's practices consistent with the standard practice of 37 of the DCA's 40 boards and bureaus which utilize an accrediting organization for school oversight. As stated in the Little Hoover Commission's 2004 report entitled: *Acupuncture in California: Study of Scope of Practice*:

Although states vary in their specificity regarding curriculum content, the near universal reliance on ACAOM to accredit acupuncture and Oriental medicine programs results in some standardization of the core curricula required...ACAOM requires program compliance with state laws and regulations that may exceed ACAOM's standards.

In other words, the Board should rely upon an accreditor that would not only abide by the statutory education standards for California acupuncture schools, which the Board had been deficient in for 20 years, but would also add additional layers of accountability. Senate bill 1246 also reauthorized the Board to create education and training standards for foreign applicants. The Board argued in its BCP that the reauthorization of this authority will result in increased workload to the Board. It appears that the Board has requested additional resources to fund *foreign school approval* process. However, the Board *has not* been granted this authority in statute.

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In its 2015 Sunset Review Report, the Board indicated that it is at, "...the 2001 staffing level with three times the work load." It is partially for these reasons that the Board's school approval functions were removed. However, the Board continues to insist that this reduction in its authority will lead to an increase in workload and thus, the need for four additional staff, an increase in its operating budget of \$885,000, and additional office space. The Board provided rationale in its BCP to justify these requests. In February 2016, the Department of Finance indicated that it intended to only approve a portion of the Board's BCP; In March 2016, the Department of Finance withdrew the Board's BCP. The Department indicated that after careful reconsideration and taking another look at the requirements/intent of SB 1246, they intended to rescind the BCP from legislative consideration.

<u>Staff Recommendation</u>: The Board should focus its energy on complying with the requirements of SB 1246 in a way that will not exhaust the Board's resources. If the Board has a workload problem, they should make the case for additional staff, increased budget, and office space without using the implementation of SB 1246 as the reason.

Board's April 12, 2016 Response to Staff Recommendation:

Department of Finance withdrew the Board's BCP, and the Board will not be pursuing any additional resources based upon SB 1246. The Board fully understands that one of the purposes for SB 1246 was to reduce staff workload for the Board, specifically as it relates to the school approval process.

Currently, the Board is in the process of completing the regulatory rulemaking package in order to implement SB 1246 fully by the statutorily mandated date of January 1, 2017. In conjunction with DCA's Budget Office, the Board has re-assessed the workload to fully implement SB 1246 and determined that it will be absorbable with existing staff, budget and office space.

Moving forward, the new Board leadership and Acting EO will assess the needs of the program to ensure its mission of consumer protection is met efficiently and punctually. Should it be determined the Board needs additional resources, the Board will pursue the BCP process, with the assistance of the DCA to assess the workload, budget and space issues as required. The Board is committed to implementing the recommendations of the Committee on this issue.

Board's 2017 Sunset Review Update to Issue #6:

As noted above, the Board withdrew the BCP in March 2016 and will not pursue additional resources based on this issue. With the implementation of SB 1246 now complete, the Board believes current staffing is sufficient to handle the workload as a result of SB 1246.

<u>ISSUE #7:</u> Should the licensing and regulation of acupuncturists be continued and be regulated by the current Board membership?

Background: The health, safety, and welfare of consumers is protected by a well-regulated acupuncture profession. The newly formed Board has stated a strong commitment to protecting the public, ameliorating past deficiencies, and improving efficiency in its operations. Staff of the Committees has observed improvements in the Board's operations since its last sunset review in

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2014 and commends that Board on directing its staff to make improvements. Specifically, the Board has responded to the request to promulgate consumer protection regulations, has improved in processing time for applications, and has made strides to improve CE oversight.

Despite some of the noted positive changes, the Board has expended resources on school site visits and continues to spend approximately \$571,000.00 per year on examination administration costs. Both of these tasks could be completed by national organizations more equipped to provide oversight and administration as has been recommended in *multiple* prior sunset review reports of the Board.

The Board's EO has not seemed to show much improvement in several areas outlined in the August 7, 2014 letter from former Senator Ted W. Lieu. Specifically, the EO has had limited contact with the ACAOM, and has been contentious in her interactions with the ACAOM staff as evidenced in the letter above. She has not followed the advice of the Board, e.g. she promoted an argument that the Board should be given increased budget and staff in hopes it will be able to approve foreign schools though the Board's attorney made it clear during a 2015 Education Committee meeting that the Board *does not* have this statutory authority.

The Board has not posted minutes for its Board and committee meetings since July 2015, and has failed to include items on agendas that Board members and members of the public requested. The Board continues to show deficiencies in the areas of enforcement, and meeting its goals outlined in its *2013-2017 Strategic Plan*. Therefore, the Committees should continue to closely monitor the operations of the Board.

<u>Staff Recommendation</u>: The practice of acupuncture should continue to be regulated by the current Board to protect the interests of the public. It is clear that immediate intervention is needed to ensure better management of the Board; thus, the Committees may wish to use the remainder of the 2015/2016 Legislative Session to determine the appropriate sunset date of the Board.

Board's April 12, 2016 Response to Staff Recommendation:

The Board appreciates the Committee's continued oversight of its operations and shares its desire to protect the health, safety and welfare of the public by maintaining a well regulated acupuncture profession. As the Committee knows, the new Board leadership and new Acting EO are committed to working with all parties to improve management of Board functions and operations and to implement SB 1246. Further, the Board:

- Is shifting staff work toward implementation of SB 1246;
- Is reviewing previous Board meeting minutes and working with the public and interested parties to determine future Board agenda items;
- Has resumed and conducted productive meetings with ACAOM and the Bureau for Private Postsecondary Education in order to implement the School approval provisions of SB 1246;

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- Has updated its 2013-2017 Strategic Plan timelines and is committed to achieving the goals as set out in the Plan;
- Is continuing to review and improve the Enforcement functions in order to continue to protect the public; and
- Is moving forward with discussions, in depth reviews and consideration of the utilization of the NCCAOM licensing exam for California licensure.

The Board firmly believes that it is in the best interest of public safety to continue regulating the Acupuncture profession in California. The new Board leadership and Acting EO have prioritized the concerns of the Committee and are taking responsive and reasoned actions.

The Acupuncture Board is grateful for the opportunity it has been afforded to address the concerns and issues identified in its review and is amenable to working cooperatively with the Committee to bring about the highest level of consumer protection

Board's 2017 Sunset Review Update to Issue #6:

The Board strongly believes the practice of acupuncture should continue to be regulated by the current Board and is firmly committed to its mandate to protect the public. Since the last Sunset Review, the Board has noted considerable improvement from its position. With a new Executive Officer and Board President, the Board has enjoyed increased collaboration with the Legislature, stakeholders, and colleagues within the Department of Consumer Affairs (DCA), and has received commendation from the public for its thorough evaluation and responsiveness to the public's concerns. Its accomplishments also include measurable progress in the key areas identified by the Committees:

<u>Regulations/Policy</u>: The Board has implemented three key regulatory packages since the last Sunset Review – Notice to Consumers of Licensure by the Acupuncture Board (BPC 138), Implementation of SB 1246 and Free and Sponsored Health Care Events (AB 2699). Additionally, the Board approved revisions to the Disciplinary Guidelines and continued work on implementing SACC's Uniform Standards.

<u>Board</u>: The Board has continued making significant progress in implementing the 2013-2017 Strategic Plan; most items have been completed or are in progress. The Board also continued public outreach and continued work with stakeholders, associations and licensees by updating its list of professional acupuncture associations; held Board meetings at acupuncture schools; attended community events and updated and refined the Board's website. Board staff has streamlined and updated procedure manuals for better efficiency. Additionally, all Board meeting minutes and materials are posted on the Board's website.

<u>Exams</u>: The Board completed the audit for NCCAOM which was reviewed at three separate Board meetings; the Board then voted to recommend to the Legislature a move to the NCCAOM with a

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California supplement beginning as early as 2019. Additionally, the Board conducted several successful CALE exams and has improved the application processes for exam qualification.

<u>Enforcement</u>: The Board is meeting or exceeding its performance measure targets in the areas of complaint intake, investigations, probation intake, and probation violation response time. Board staff has worked with the Attorney General's office to stream the process for negotiating stipulations and communications, and has streamlined processing for Continuing Education (CE) citations and CE audits from initial review to Enforcement referral. The process and considerations for assessing fines and order of abatements were also updated.

<u>Education</u>: Although the Board no longer has school approval authority, Board staff completed ten compliance site visits to approved acupuncture training programs (nine outside of California) in compliance with previous statutory authority. In addition, the Board completed 16 full clinical curriculum reviews as part of the comprehensive approved acupuncture training program compliance review process, and has implemented the SB 1246 regulations by working closely with BPPE and ACAOM to solidify the process.

<u>Licensing</u>: The Board continued with improvement to its licensing cycle times and has minimized the cashiering delays as highlighted in the previous Sunset Review. In addition, the Board now has a dedicated analyst-level staff member who will be conducting CE audits.

Section 11 New Issues

This is the opportunity for the board to inform the Committees of solutions to issues identified by the board and by the Committees. Provide a short discussion of each of the outstanding issues, and the board's recommendation for action that could be taken by the board, by DCA or by the Legislature to resolve these issues (i.e., policy direction, budget changes, legislative changes) for each of the following:

1. Issues that were raised under prior Sunset Review that have not been addressed.

Completion of the Uniform Standards rulemaking package. As discussed above, the Board previously approved a proposed rulemaking package for the Uniform Standards and concurrent updates to the Disciplinary Guidelines at the September 18, 2015 public board meeting. Staff then commenced the rulemaking process by filing the regulatory package with OAL and then publicly releasing the rulemaking package for public comment. Upon further review, Legal Counsel recommended a new, stand-alone document incorporating the Uniform Standards, with the Disciplinary Guidelines being separated into a different rulemaking package. The Board approved the revised Uniform Standards rulemaking package at the October 26, 2016 public meeting. However, recent disapprovals by OAL to other Uniform Standards rulemaking packages highlighted several deficiencies with the Board's rulemaking

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package, resulting in the abandonment of the rulemaking package. The Board filed a notice of intention not to proceed with OAL on April 21, 2017 and published the notice on its website. A new, standalone Uniform Standards rulemaking package is under staff development and is planned to be presented to the Board by early 2018.

2. New issues that are identified by the board in this report.

Several issues have been identified by the Board in this report:

- As discussed briefly in question #41, the Board uses cite and fine in cases which violations can be remedied through an order of abatement and fine. These cases are mostly administrative and technical in nature, and when the protection of the public is not threatened. Currently, the Board has the authority to issue a citation up to \$5,000. However, the Board feels increasing the maximum amount for a citation for unlicensed activity would be of significant benefit for the public and may help to reduce repeat offenders. The current level of citation has not seemed to deter the unlicensed practice.
- Not meeting enforcement timeline for discipline. The need for more staff to address growing complaint volume and probation program. The current volume of probationers has increased by 76% from FY 2014/15 to 2016/17. Since the backlog closed and resulted in so many ordered probations, the volume increased significantly. Current staffing is not adequate in proactively monitoring compliance. The Board would also like to maintain meeting its performance measures even as volume in complaints and other areas of enforcement grow.
- As discussed in question #47:

Work collaboratively with ACAOM administration, BPPE, Board staff and a legislative author to revise the current language of BPC 4938(a)(2)(ii) to include Board, BPPE in addition to ACAOM that states "the board may review and evaluate the educational training and clinical experience to determine whether to waive the requirements set forth in this subdivision with respect to that applicant." This provision is needed as the Board no longer approves training programs, a process that is also complicated by the fact that acupuncture training programs are required to obtain approvals from three different independent agencies. This fact has presented a problem to the Board in that students may have adequate training, but fail to qualify for the CALE due to approval technicalities encountered from the Board, BPPE or ACAOM. This language is currently in place in respect to the ACAOM process, however adding this language would expand the Board's discretion to both waive BPPE or its equivalent as well as the Board's criteria for individual applicants. Additionally, technical changes to make existing statutes align more closely with ACAOM and BPPE's terminology is suggested in order to more accurately capture their processes.

3. New issues not previously discussed in this report.

Several issues have been raised by the Board:

- Scope of Practice. The Board is often asked by stakeholders for further definition of the scope of acupuncture practice, including a further definition of Asian massage, needling, herbal components, and specific modalities.
- Implementation of AB 2190. The Board is currently completing preliminary regulatory work on implementing this bill. However, staff has raised concerns about the scope of statutory requirements since the bill requires the Board to create a system for evaluating and regulating foreign degree credentialing services. Although the Board proposed such a system in the 2016 Sunset Report, staff will now be required to regulate foreign credential services. How would such services be regulated? Does the Board have enforcement authority if these services are in violation?
- Increasing CE provider oversight. At present, course providers pay a one-time application fee
 of \$150.00 for provider approval (along with a renewal fee of \$150.00 every two years), but do
 not have to pay a fee for course approval applications. The course approval process is
 cumbersome for staff since it allows a provider, once approved, to submit an unlimited number
 of course applications for review. Combined with the 30-day requirement for evaluation and
 response, this creates a burdensome task for the Board to be reviewing over three thousand
 CE Course Approval applications every year. Board staff suggests that a per course
 application fee be assessed in addition to the CE Provider fee such that licensees do not have
 to continue covering the costs of CE providers offering courses.
- Requirement of TOEFL as a condition of licensure. At present, this is not a requirement for applicants for licensure, however the NCCAOM exam does require TOEFL. It may be best to align the Board's policy with the NCCAOM policy, if the Legislature desires California move to the NCCAOM.

4. New issues raised by the Committees.

The Board welcomes discussion of any new issues raised by the Committees.

Section 12 Attachments

Please provide the following attachments:

- A. Board's administrative manual.
- B. Current organizational chart showing relationship of committees to the board and membership of each committee (cf., Section 1, Question 1).
- C. Major studies, if any (cf., Section 1, Question 4).

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D. Year-end organization charts for last four fiscal years. Each chart should include number of staff by classifications assigned to each major program area (licensing, enforcement, administration, etc.) (cf., Section 3, Question 15).

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14 – Draft Sunset Report Appendices

Appendix A

Table 1a. Attendance – FY 2015/2016 and FY 2016/2017

Hildegarde Aguinaldo				
Date Appointed: 08/30/2013				
Meeting Type	Meeting Date	Meeting Location	Attended?	
Board Meeting	09/18/2015	Los Angeles	N	
Board Meeting	11/17/2015	Los Angeles/San Diego/Oakland Teleconference	Υ	
Board Meeting	12/11/2015	Sacramento	Y	
Board Meeting	02/26/2016	Sacramento	Y	
Board Meeting	03/10/2016	Sacramento	Y	
Board Meeting	06/10/2016	Los Angeles	Y	

Appendix A

Table 1a. Attendance – FY 2015/2016 and FY 2016/2017

Kitman Chan			
Date Appointed: 09/3/2013			
Meeting Type	Meeting Date	Meeting Location	Attended?
Education Committee	07/21/2015	Sacramento/Los Angeles/San Diego Teleconference	Y
Board Meeting	09/18/2015	Los Angeles	Y
Education Committee	09/25/2015	Sacramento/Los Angeles/San Diego Teleconference	Y
Board Meeting	11/17/2015	Los Angeles/San Diego/Oakland Teleconference	Υ
Board Meeting	03/10/2016	Sacramento	Y
Board Meeting	12/11/2015	Sacramento	Y
Board Meeting	02/26/2016	Sacramento	Y
Board Meeting	06/10/2016	Los Angeles	Υ
Board Meeting	08/31/2016	Sacramento/Los Angeles/ San Diego	Y
Research Committee	09/21/2016	San Diego	Υ
Board Meeting	09/21/2016	San Diego	Υ
Board Meeting	10/26/2016	Sacramento/Los Angeles	Y
Board Meeting	12/14/2016	Oakland	Y
Committee Meetings	12/14/2016	Oakland	Y
Board Meeting	02/24/2017	Sacramento	Y
Board Meeting	05/26/2017	Los Angeles	Y
Committee Meetings	05/26/2017	Los Angeles	Υ

Appendix A

Table 1a. Attendance – FY 2015/2016 and FY 2016/2017

Dr. Michael Corradino, DAOM, L.Ac.

Date Appointed: 05/26/2015

Meeting Type	Meeting Date	Meeting Location	Attended?	
Education Committee	07/21/2015	Sacramento/Los Angeles/San Diego Teleconference	Y	
Board Meeting	09/18/2015	Los Angeles	Y	
Education Committee	09/25/2015	Sacramento/Los Angeles/San Diego Teleconference	Y	
Board Meeting	11/17/2015	Los Angeles/San Diego/Oakland Teleconference	Y	
Board Meeting	12/11/2015	Sacramento	Y	
Board Meeting	02/26/2016	Sacramento	Υ	
Board Meeting	03/10/2016	Sacramento	Υ	
Board Meeting	06/10/2016	Los Angeles	Υ	
Board Meeting	08/31/2016	Sacramento/Los Angeles/ San Diego	Y	
Research Committee	09/21/2016	San Diego	Υ	
Board Meeting	09/21/2016	San Diego	Y	
Board Meeting	10/26/2016	Sacramento/Los Angeles	N	
Board Meeting	12/14/2016	Oakland	Ν	
Committee Meetings	12/14/2016	Oakland	Ν	
Board Meeting	02/24/2017	Sacramento	Y	
Board Meeting	05/26/2017	Los Angeles	Y	
Committee Meetings	05/26/2017	Los Angeles	Υ	

Table 1a. Attendance – FY 2015/2016 and FY 2016/2017

Francisco Hsieh

Date Appointed: 05/29/2013

Meeting Type	Meeting Date	Meeting Location	Attended?	
Board Meeting	09/18/2015	Los Angeles	Υ	
Board Meeting	11/17/2015	Los Angeles/San Diego/Oakland Teleconference	Y	
Board Meeting	12/11/2015	Sacramento	N	
Board Meeting	02/26/2016	Sacramento	Y	
Board Meeting	03/10/2016	Sacramento	Y	
Board Meeting	06/10/2016	Los Angeles	Y	
Board Meeting	08/31/2016	Sacramento/Los Angeles/ San Diego	Y	
Research Committee	09/21/2016	San Diego	N	
Board Meeting	09/21/2016	San Diego	N	
Board Meeting	10/26/2016	Sacramento/Los Angeles	Y	
Board Meeting	12/14/2016	Oakland	Y	
Committee Meetings	12/14/2016	Oakland	Y	
Board Meeting	02/24/2017	Sacramento	Y	
Board Meeting	05/26/2017	Los Angeles	Y	
Committee Meetings	05/26/2017	Los Angeles	Y	

Table 1a. Attendance – FY 2015/2016 and FY 2016/2017				
Jeannie Kang, L.Ac				
Date Appointed: 09/12/2013; Rea	ppointed: 08/4/17			
Meeting Type	Meeting Date	Meeting Location	Attended?	
Education Committee	07/21/2015	Sacramento/Los Angeles/San Diego Teleconference	Y	
Board Meeting	09/18/2015	Los Angeles	Υ	
Education Committee	09/25/2015	Sacramento/Los Angeles/San Diego Teleconference	Y	
Board Meeting	11/17/2015	Los Angeles/San Diego/Oakland Teleconference	Y	
Board Meeting	12/11/2015	Sacramento	Y	
Board Meeting	02/26/2016	Sacramento	Υ	
Board Meeting	03/10/2016	Sacramento	Υ	
Board Meeting	06/10/2016	Los Angeles	Υ	
Research Committee	09/21/2016	San Diego	Υ	
Board Meeting	08/31/2016	Sacramento/Los Angeles/ San Diego	Y	
Board Meeting	09/21/2016	San Diego	Υ	
Board Meeting	10/26/2016	Sacramento/Los Angeles	Y	
Board Meeting	12/14/2016	Oakland	Y	
Committee Meetings	12/14/2016	Oakland	Y	
Board Meeting	02/24/2017	Sacramento	Y	
Board Meeting	05/26/2017	Los Angeles	Y	
Committee Meetings	05/26/2017	Los Angeles	Y	

Table 1a. Attendance – FY 2015/2016 and FY 2016/2017

Dr. Amy Matecki, M.D., L.Ac

Date Appointed: 11/05/2016

Meeting Type	Meeting Date	Meeting Location	Attended?
Board Meeting	12/14/2016	Oakland	Y
Committee Meetings	12/14/2016	Oakland	Υ
Board Meeting	02/24/2017	Sacramento	Υ
Board Meeting	05/26/2017	Los Angeles	Υ
Committee Meetings	05/26/2017	Los Angeles	Υ

Table 1a. Attendance – FY 2015/2016 and FY 2016/2017				
Nian Peng (Michael) Shi, L.Ac				
Date Appointed: 10/26/2012; Reappo	ointed: 07/12/20	13; Resigned 02/	/26/2016	
Meeting Type	Meeting Date	Meeting Location	Attended?	
Education Committee	07/21/2015	Sacramento/Los Angeles/San Diego Teleconference	Y	
Board Meeting	09/18/2015	Los Angeles	Υ	
Education Committee	09/25/2015	Sacramento/Los Angeles/San Diego Teleconference	Y	
Board Meeting	11/17/2015	Los Angeles/San Diego/Oakland Teleconference	Y	
Board Meeting	12/11/2015	Sacramento	Y	
Board Meeting	02/26/2016	Sacramento	Υ	

Table 1a. Attendance – FY 2015/2016 and FY 2016/2017				
Jamie Zamora				
Date Appointed: 09/12/2013 R	esigned: 5/26/17			
Meeting Type	Meeting Date	Meeting Location	Attended?	
Education Committee	07/21/2015	Sacramento/Los Angeles/San Diego Teleconference	Y	
Board Meeting	09/18/2015	Los Angeles	Υ	
Education Committee	09/25/2015	Sacramento/Los Angeles/San Diego Teleconference	Y	
Board Meeting	11/17/2015	Los Angeles/San Diego/Oakland Teleconference	Y	
Board Meeting	12/11/2015	Sacramento	Y	
Board Meeting	02/26/2016	Sacramento	Y	
Board Meeting	03/10/2016	Sacramento	Y	
Board Meeting	06/10/2016	Los Angeles	Υ	
Board Meeting	08/31/2016	Sacramento/Los Angeles/ San Diego	Y	
Research Committee	09/21/2016	San Diego	Υ	
Board Meeting	09/21/2016	San Diego	Y	
Board Meeting	10/26/2016	Sacramento/Los Angeles	Y	
Board Meeting	12/14/2016	Oakland	Y	
Committee Meetings	12/14/2016	Oakland	Y	
Board Meeting	02/24/2017	Sacramento	Y	
Board Meeting	05/26/2017	Los Angeles	Y	
Committee Meetings	05/26/2017	Los Angeles	Υ	

	Table 1b. Board/Committee Member Roster				
Member Name (Include Vacancies)	Date First Appointed	Date Re- appointed	Date Term Expires	Appointing Authority	Type (public or licensed)
Aguinaldo, Hildegarde	08/30/13		06/01/17	Governor	Public
Chan, Kitman	09/03/13	07/21/17	06/01/2021	Governor	Public
Dr. Corradino, Michael DAOM, L.Ac.	05/26/15	Did not seek reappointment	06/01/17;	Governor	Licensed
Hsieh, Francisco	05/29/13		06/01/17	Assembly Speaker	Public
Kang, Jeannie	09/13/13	08/04/17	06/01/2021	Governor	Licensed
Dr. Matecki, Amy MD, L.Ac.	11/05/16		06/01/2021	Governor	Licensed
Osorio, Ruben	05/09/17		06/01/2021	Senate Rules Committee	Public
Shi, Michael	12/03/12	07/02/13	Resigned 2/26/16	Governor	Licensed
Zamora, Jamie	08/21/13	Did not seek reappointment	06/01/17;	Senate Rules Committee	Public

California Acupuncture Board – 2018 Sunset Review

Bill Number (Author) Board Position Subject AB 12 (Cooley) State Government: administrative regulations None AB 77 (Fong) Regulations: effective dates and legislative review None AB 1005 (Calderon) Professions and vocations: fines relief None AB 1190 (Obernolte) Department of Consumer Affairs: BreEZe system: None annual report AB 1340 (Maienschein) Continuing medical education: mental and physical health care integration None AB 1992 (Jones) Pupil Health: physical exams None Acupuncture Board: Executive Officer AB 2190 (Asm B&P) Support AB 2701 (Jones) None DCA: board: training requirements AB 2744 (Gordon) None Healing Arts: referrals Professions and Vocations: retired category: AB 2859 (Low) licenses None SB 27 (Morrell) Professions and Vocations: licenses: military service None SB 572 (Stone) Healing arts licensees: violations: grace period None SB 762 (Hernandez) Healing arts licensee: license activation fee: waiver None SB 1033 (Hill) **Professionals: Probation** None Professions and Vocations: licenses: military service SB 1155 (Morrell) None Professions and Vocations: Board Actions: SB 1195 (Hill) competitive impact None License Applications: military experience SB 1348 (Cannella) None

Appendix B -- 2017-2018 tracked legislation

Appendix C -- CAB list of past and future regulations

Updated: October 10, 2017

Set out below are a list of past and future pending regulations. Please note this list may be incomplete and subject to change depending upon Legislative or Executive action. Due date reflects the final due date when regulatory filing is required to be submitted for rulemaking to Office of Administrative Law (OAL).

Note: Authority for regulatory changes is provided under California Business and Professions (B&P) Code Chapter 12, Article 1, Code section 4933.

	Pending regulations				
	Subject	Title 16, California Code of Regulations (CCR) Section referred	Date original authorizing vote taken (vote)	Current Status	Due Dates / Anticipated Filing Date
1	Advertising Guidelines – Display of License Number in Advertising	Adopt Section 1399.455	2/19/2013 (5-0)	Staff revising text for Board review and possible approval at future Board meeting. If approved, a 15-day modified text notice will be issued.	Anticipated initial filing with OAL upon Board approval.
2	Prostitution Enforcement and Condition of Office	Amend Section 1399.469.4	2/14/2014 (6-0)	Board approved amended text at 12/14/16 public meeting. Rulemaking package under staff development.	Anticipated initial filing with OAL by Spring 2018.
3	Continuing Education Ethics Requirement	Adopt Section 1399.482.2	11/15/2012 (5-0)	Education committee approved proposed text at 12/14/16 public meeting on a 3-1 vote and made several changes. Staff revising text to bring back to Board at future public meeting.	Anticipated initial filing with OAL upon Board approval.
4	Hand Hygiene Requirements	Amend Section 1399.451(a)	2/14/2014 (5-0)	Rulemaking package under staff development.	Anticipated initial filing with OAL by Spring 2018.
5	2017 Update of Disciplinary Guidelines	Amend Section 1399.469	02/24/2017 (7-0)	Board approved text and Guidelines at 2/24/17 public meeting. Rulemaking package under staff development.	Anticipated initial filing with OAL by Spring 2018.

	Adopted Regulations					
	Subject	Title 16, CCR Sections referred	Date approved by Office of Administrative Law; date in effect with link to text of regulation			
1	Educational Curriculum Requirements	Amend Section 1399.415	Approved by OAL 10/5/04 http://www.acupuncture.ca.gov/pubs_forms/laws_regs/art2.shtml#1399415			
2	Cite and Fine Enforcement	Amend Section 1399.465	Approved by OAL 4/17/06 http://www.acupuncture.ca.gov/pubs_forms/laws_regs/art6.shtml#1399465			
3	Continuing Education	Amends Sections 1399.480 – 1399.489.1	Approved by OAL on 8/25/08 http://www.acupuncture.ca.gov/pubs_forms/laws_regs/art8.shtml#1399480			
4	Retroactive Fingerprinting Requirements	Adopts Sections 1399.419.1 and 1399.419.2	Approved by OAL 9/23/10 http://www.acupuncture.ca.gov/pubs_forms/laws_regs/art25.shtml#13994191			
5	Consumer Protection Enforcement Initiative (CPEI)	Amends Sections 1399.405, 1399.419, 1399.469.1, 1399.468.2	Approved by OAL 9/1/15; in effect 10/1/2015 <u>https://govt.westlaw.com/calregs/Browse/Home/California/CaliforniaCodeofRegul</u> <u>ations?guid=I45A8F9C0D48E11DEBC02831C6D6C108E&originationContext=do</u> <u>cumenttoc&transitionType=Default&contextData=(sc.Default)</u>			
6	Display of Licensure by Acupuncture Board (BPC 138)	Adopt section 1399.463.3	Approved by OAL 7/12/16; in effect 10/1/2016 http://www.acupuncture.ca.gov/pubs_forms/laws_regs/bpc138_orderofadoption.p df			
7	Curriculum Standards for Board Approval of Curriculum; Requirements for Board Approval of Curriculum. (SB 1246)	Amend Section 1399.434, Repeal Section 1399.436, Amend Section 1399.437	Approved by OAL 5/24/17, in effect 5/24/17 http://www.acupuncture.ca.gov/pubs_forms/laws_regs/art35.shtml#1399434			
8	Sponsored Free Health-Care Events (AB 2699)	Adopt Article 8 and Sections 1399.407, 1399.407.1, 1399.407.2, 1399.407.3	Approved by OAL 6/17/17, in effect 10/1/2017 http://www.acupuncture.ca.gov/pubs_forms/laws_regs/art15.shtml#1399407			

Section 2, No. 6. Enforcement Performance Measures ATTACHMENT D

	Volume	Intake	Intake and Investigation	Formal Discipline	Probation Intake	Probation Violation Response
TARGETS	-	10	200	540	10	10
FY 13/14						
Quarter 1: July – Sept. '13	52	7	413	787	n/a	5
Quarter 2: Oct. – Dec. '13	57	8	309	1298	12	1
Quarter 3: Jan. – Mar. '14	43	12	390	779	11	9
Quarter 4: Apr. – June '14	37	8	385	951	12	7
FY 14/15						
Quarter 1: July – Sept. '14	93	5	333	1,211	n/a	n/a
Quarter 2: Oct. – Dec. '14	51	10	195	1,154	n/a	2
Quarter 3: Jan. – Mar. '15	55	16	377	607	5	7
Quarter 4: Apr. – June '15	81	7	252	1,143	5	5
FY 15/16						
Quarter 1: July – Sept. '15	70	6	255	1,323	5	5
Quarter 2: Oct. – Dec. '15	93	4	188	1,142	2	2
Quarter 3: Jan. – Mar. '16	84	3	136	488	4	n/a
Quarter 4: Apr. – June '16	83	4	196	1,301	5	3
FY 16/17						
Quarter 1: July – Sept. '16	33	5	177	900	4	1
Quarter 2: Oct. – Dec. '16	47	3	152	695	2	2
Quarter 3: Jan. – Mar. '17	62	5	125	820	3	2
Quarter 4: Apr. – June '17	69	3	133	570	4	2

NOTE: With the exception of volume, all numbers represent the number of days.

COLUMN EXPLANATIONS

VOLUME: Number of Complaints and convictions received.

INTAKE: Average cycle time (in days) from complaint receipt to the date the complaint was assigned to an investigator.

INTAKE AND INVESTIGATION: Average cycle time (in days) from complaint receipt to closure of the investigation process. Does not include cases sent to the Attorney General or other forms of formal discipline.

FORMAL DISCIPLINE: Average number of days to complete the entire enforcement process for cases resulting in formal discipline. (Includes intake and investigation by the Board and prosecution by the AG)

PROBATION INTAKE: Average number of days from monitor assignment to the date the monitor makes first contact with the probationer.

PROBATION VIOLATION RESPONSE: Average number of days from the date a violation of probation is reported to the date the assigned monitor initiates appropriate action.

Acupuncture Board Consumer Satisfaction Survey Results

The following results were generated through an online and mail survey developed by the Department of Consumer Affairs on behalf of the Acupuncture Board.

	July 1, 2015 - June 30, 2016		
	Total response	-	6
	Performance n score		100%
How well did we explain the compliant process to you?		Number	% of Total
How well did we explain the compliant process to you?	Very Good	2	40%
	Good	2	20%
	Poor	0	0%
	Very Poor	2	40%
	Total	5	
How clearly was the outcome of your complaint explained to		Number	% of Total
	Very Good	2	40%
	Good	0	0%
	Poor	0	0%
	Very Poor	3	60%
	Total	5	
How well did we meet the time frame provided to you?		Number	% of Total
	Very Good	2	40%
	Good	0	0%
	Poor	1	20%
	Very Poor	2	40%
	Total	5	
How courteous and helpful was staff?		Number	% of Total
	Very Good	3	60%
	Good	0	0%
	Poor	1	20%
	Very Poor	1	20%
	Total	5	
Overall, how well did we handle your complaint?		Number	% of Total
	Very Good	2	40%
	Good	0	0%
	Poor	0	0%
	Very Poor	3	60%
	Total	5	
If we were unable to assist you, were alternatives provided t		Number	% of Total
	Yes	0	0%
	No	2	40%
	N/A	3	60%
	Total	5	
Did you verify the provider s license prior to service?		Number	% of Total
	Yes	3	50%
	No	1	17%
	N/A	2	33%

Complaint Number	Comment
1A-2015-88	The Acu Board staff provided a concluding letter describing actions taken to prevent the massage parlor form continuing to advertise acupuncture services. The current Acu Board and staff led by the Executive Officer has significantly improved its efforts to protect the public according to its statutory obligations. Very well done!

Not specified	The reason I could not verify his license was: His office refused to give me the number so I could verify it; the address with the board with incorrect so that did not work.
1A-2015-57	The board investigated my complaint, but it didn't allow enough time for me to submit my evidence. I also did not receive any way to appeal the board's decision. The board didn't explain to me how much the acupuncturist to whom I filed a complaint against was fined.
NOTE: In order pr	eserve the confidentiality of the Board's investigations, the other comments which contain

NOTE: In order preserve the confidentiality of the Board's investigations, the other comments which contain privileged information are withheld.

Acupuncture Board Consumer Satisfaction Survey Results

The following results were generated through an online and mail survey developed by the Department of Consumer Affairs on behalf of the Acupuncture Board.

July 1, 2016 -	June 30, 2017
Total responses:	0
No data to report	

There were no Consumer Satisfaction Survey Results received in FY 2016-2017.

CUSTOMER SERVICE SATISFACTION SURVEY RESULTS 2015-2016

TOTAL SURVEYS	RECEIVED					
Received	2					
CONTACT FREQUENCY	< 6x/year	> 6x/year				
Received	1	1				
REASONS OF CONTACTS	RECEIVED					
Complaint	0					
Examination Information	1					
License Information	0					
License Renewal	0					
Continuing Education	0					
Other	1					
	Excellent	Good	Fair	Poor	Unacceptable	N/A
CUSTOMER SATISFACTION						
CUSTOMER SATISFACTION CAB Staff Courteous/Helpful	1	0	0	0	1	0
	1		0			
CAB Staff Courteous/Helpful		0		0		0
CAB Staff Courteous/Helpful CAB Staff Knowledge	1	0	0	0		0 0
CAB Staff Courteous/Helpful CAB Staff Knowledge CAB Staff Accessibility	1	0 0 0	0 0	0 0 0		0 0 0
CAB Staff Courteous/Helpful CAB Staff Knowledge CAB Staff Accessibility	1 1 1	0 0 0 0	0 0	0 0 0		0 0 0
CAB Staff Courteous/Helpful CAB Staff Knowledge CAB Staff Accessibility Overall Satisfaction SERVICE RESULT	1 1 1 YES	0 0 0 0 NO	0 0	0 0 0		0 0 0
CAB Staff Courteous/Helpful CAB Staff Knowledge CAB Staff Accessibility Overall Satisfaction SERVICE RESULT	1 1 1 YES 1	0 0 0 0 NO 1	0 0	0 0 0		0 0 0
CAB Staff Courteous/Helpful CAB Staff Knowledge CAB Staff Accessibility Overall Satisfaction SERVICE RESULT SATISFACTION	1 1 YES 1 YES	0 0 0 0 NO 1 NO	0 0	0 0 0		0 0 0

The above results were generated through an online survey posted by the Department of Consumer Affairs. Please see below for other concerns and suggestions.

CONCERNS/SUGGESTIONS/OTHERS

- A particular Acupuncture Board representative has been completely delightful and invaluable.
- I have been provided impeccable service, always going above and beyond.
- The testing process is unacceptable.
- Adopt the national standards of testing.

CUSTOMER SERVICE SATISFACTION SURVEY RESULTS 2016-2017

There were no Customer Service Satisfaction Results received in FY 2016-2017.

Attachment F

Training received in FY 2015/16 and FY 2016/17	Number of Staff Taken Course
Personal Development	
Managing Time and Workload	1
True Colors	11
Career Development	
Are You Ready to Lead?	2
Growing Your State Career	1
Communication/Customer Service Skills	
Customer Service Excellence	10
Effective Public Speaking	2
Give'em a Pickle	10
Technology	1
Concur/DCA Travel Store Training	3
Excel 2010 – Level 1	3
Excel 2010 – Level 2	2
Excel 2016 Basics	2
Excel 2016 Charts	2
Excel 2016 Formulas	2
Outlook 2010	3
Outlook 2016 Calendar	2
Outlook 2016 Contacts, Tasks and Notes	4
Outlook 2016 Mail	3
Pivot Table Training	1
Power Point 2010 – Level 1	1
Word 2010 – Level 2	1
Word 2016 Basics	3
Word 2016 Track Changes and Collaborative Editing Tools	4
Analyst Certification Training	
Basic Project Management	4
Complete Staff Work	3
Effective Business Writing	4
Interpersonal Skills for Analysts	4
Presentation Skills for Analysts	6
Research, Analysis and Problem Solving	4
Enforcement	I
Basics of Enforcement	1
Board Member Orientation Training	1
Enforcement Actions, Disciplinary Process and	2

Training received in FY 2015/16 and FY 2016/17	Number of Staff Taken Course
Field Safety and Professionalism	2
Interviewing Techniques for Investigators & Inspectors	2
Investigative Report Writing	1
Investigative Subpoena Preparation Training	1
DCA Organization	
Abbreviated Expert Consultant Delegated Contract	1
Active Shooter Preparedness Training	9
CalATERS Training	2
DCA Purchasing Process	1
Delegated Contracts	1
HR Liaison training	1
Lunch and Learn – DCA Connect	2
Record Retention training	4
Non-IT Contracts	1
Regulations Training: The Rulemaking Process	1
DCA Leadership Academy	
Creating Effective Teams	1
Hiring and Onboarding New Employees	1
Labor Relations for Managers and Supervisors	1
Leader as Communicator	1
Leadership Fundamentals	1
Performance Management	1
Safety, Wellness and Accommodation	1
Strategic Management	1
Executive Training	
Executive Brown Bag Gathering	3

Table 8: Examination Data								
California Examination: Exam is given in English, Chinese and Korean								
License Type: Acupuncture								
Exam Title: California Acupuncture Licensing Examination								
First Time and Re-Test					Rate			
Language	English	Chinese	Korean	Total	English	Chinese	Korean	Total
Fiscal Year 2013-2014		FY 1	3-14			FY 1	3-14	
8-2013 Passed/language	129	61	57	247	27	6	4	37
Total per language group	172	81	70	323	90	31	28	149
Pass Percentage	75%	75%	81%	76%	30%	19%	14%	25%
2-2014 Passed/language	152	54	40	246	19	13	6	38
Total per language group	240	89	40 65	394	104	41	41	186
Pass Percentage	63%	61%	62%	<u> </u>	104	32%	15%	20%
•		-	-	-		-		
8-2013 & 2-2014 Passed Total in language group	281 412	115 170	97 135	<u>493</u> 717	46 194	19 72	10 69	75 335
FY 13-14 Pass Rate	68%	68%	72%	69%	24%	26%	14%	22%
	0070			0070	2470		4-15	2270
Fiscal Year 2014-2015	115	33	4-15 33	181	48	12	4-15	74
8-2014 Passed/language Total per language group	161	45	45	251	123	47	39	209
Pass Percentage	71%	45 73%	43 73%	72%	39%	26%	39	35%
3 -2015 Passed/language Total per language group	167 243	34 48	52 59	253 350	32 121	11 37	9 39	<u>52</u> 197
Pass Percentage	69%	71%	88%	72%	26%	30%	23%	26%
8-2014 & 3-2015 Passed Total in language group	282 404	67 93	85 104	<u>434</u> 601	80 244	23 84	23 78	<u>126</u> 406
FY 14-15 Pass Rate	70%	72%	82%	72%	33%	27%	29%	31%
Fiscal Year 2015-2016	1070		5-16	1270	0070		<u>5-16</u>	0170
8-2015 Passed/language	116	29	25	170	44	9	7	60
Total per language group	170	41	37	248	130	29	21	180
Pass Percentage	68%	71%	68%	69%	34%	31%	33%	33%
3-2016 Passed/language	154	36	39	229	41	5	9	55
Total per language group	216	53	53	322	118	37	29	184
Pass Percentage	71%	68%	74%	71%	35%	14%	31%	30%
8-2015 & 3-2016 Passed	270	65	64	399	85	14	16	115
Total in language group	386	94	90	570	248	66	50	364
FY 15-16 Pass Rate	70%	69%	71%	70%	34%	21%	32%	32%
Fiscal Year 2016-2017		FY 1	6-17			FY 1	6-17	
8-2016 Passed/language	126	19	32	177	38	11	10	59
Total per language group	155	31	49	235	112	37	27	176
Pass Percentage	81%	61%	65%	75%	34%	30%	37%	34%
3-2017 Passed/language	168	34	30	232	33	9	17	59
Total per language group	201	44	51	296	109	40	39	188
Pass Percentage	84%	77%	59%	78%	30%	23%	44%	31%
8-2016 & 3-2017 Passed	294	53	62	409	71	20	27	118
Total in language group	356	75	100	531	221	77	66	364
FY 15-16 Pass Rate	83%	71%	62%	77%	32%	26%	41%	32%
Date of Last Occupational Analysis (OA): 2015								
Name of OA Developer Office of Professional Examination Services (OPES)								
Target OA Date 2020-21								
National Examination (Inclu	de multir	ole langu	ages, if a	ny) Non	applicabl	е		
		J .						

14 – Draft Sunset Report Attachments

State of California

California Acupuncture Board Board Member Administrative Manual

Adopted September 18, 2015October 20, 2017



Department of Consumer Affairs State of California Edmund G. Brown Jr., Governor State of California

Members of the Board

Dr. Amy Matecki, MD, L.Ac, President, Licensed Member

Hildegarde Aguinaldo, J.D., President, Public Member Kitman Chan, <u>Vice President</u>, Public Member Dr. Michael Corradino, DAOM, L.Ac, Licensed Member Francisco Hsieh, Public Member Jeannie Kang, L.Ac, Licensed Member Ruben Osorio, Public Member Dr. Amy Matecki, MD, L.Ac, Licensed Member Jamie Zamora, Vice President, Public Member Vacant, Licensed Member Vacant, Public Member

Executive Officer

Terri ThorifinsonBenjamin Bodea, - Executive Officer

This procedure manual is a general reference including a review of some important laws, regulations, and basic Board policies in order toto guide the actions of the Board members and ensure Board effectiveness and efficiency.

This Administrative Procedure Manual, regarding Board Policy, can be amended by a majority of affirmative votes of any current or future Board.

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CHAPTER 1. Introduction

Mission Statement

To protect, benefit, and inform the people of California by exercising the licensing, regulatory, and enforcement mandates of the Acupuncture Licensure Act and Acupuncture Regulations.

Brief History

The Board of Medical Examiners (now called the Medical Board of California) began regulating acupuncture in 1972 under provisions that authorized the practice of acupuncture under the supervision of a licensed physician as part of acupuncture research in medical schools. Subsequently, the law was amended to allow acupuncture research to be conducted under the auspices of medical schools rather than just in medical schools.

In 1975, Senate Bill 86 (Chapter 267, Statutes of 1975) created the Acupuncture Advisory Committee (committee) under the Board of Medical Examiners and allowed the practice of acupuncture but only upon prior diagnosis or referral by a licensed physician, chiropractor or dentist. In 1976 California became the eighth state to license acupuncturists. Subsequent legislation in 1978 established acupuncture as a "primary health care profession" by eliminating the requirement for prior diagnosis or referral by a licensed physician, chiropractor or dentist; and Assembly Bill 2424AB 2424 (Chapter 1398, Statutes of 1978) authorized MediCal payments for acupuncture treatment.

In 1980 the law was amended to_;abolish the Acupuncture Advisory Committee and replace it with the Acupuncture Examining Committee within the Division of Allied Health Professions with limited autonomous authority; authority and expanded the acupuncturists' scope of practice to include electroacupuncture, cupping, and moxibustion; clarified that Asian massage, exercise and herbs for nutrition were within the acupuncturist's authorized scope of practice; and provided that fees be deposited in the Acupuncture Examining Committee Fund instead of the Medical Board's fund. Most of these statutory changes became effective on January 1, 1982.

In 1982, the Legislature designated the Acupuncture Examining Committee as an autonomous body, and effective January 1, 1990, through AB 2367 (Chapter 1249, Statutes of 1989) the name was changed to the Acupuncture Committee to better identify it as a state licensing entity for acupuncturists. On January 1, 1999, the committee's name was changed to the Acupuncture Board (SB 1980, Chapter 991, Statutes of 1998) and removed the Committee from within the jurisdiction of the Medical Board of California (SB 1981, Chapter 736, Statutes of 1998).

In 2002, AB 1943 (Chapter 781, Statutes of 2002) was signed into law that raised the acupuncture training program curriculum standards requirement to 3,000 hours, which included 2,050 hours of didactic training and 950 hours of clinical training.

In 2006, SB 248 (Chapter 659, Statutes of 2005) repealed the nine-member Board and reconstituted it as a seven-member board with four public members and three licensed acupuncture members. The quorum requirements were changed to four members including at least one licensed member constituted a quorum.

In 2014, SB 1246 (Chapter 397, Statutes of 2014), was signed into law. This bill extended the Board's sunset date to January 1, 2017. On September 26, 2016, AB 2190 (Chapter 667, Statutes of 2016) was signed into law. This bill extended the Board's sunset date to January 1, 2019. [Bb1]

Function of the Board

The Acupuncture Board's (Board) legal mandate is to regulate the practice of acupuncture and Asian medicine in the State of California. The Board established and maintains entry standards of qualification and conduct within the acupuncture profession, primarily through its authority to license. The Acupuncture Licensure Act commences with Business and Professions (B&P) Code, Section 4925 et seq. The Board's regulations appear in Title 16, Division 13.7, of the California Code of Regulations (CCR).

The primary responsibility of the Acupuncture Board is to protect California consumers from incompetent, and/or fraudulent practice through the enforcement of the Acupuncture Licensure Act and the Board's regulations. The Board promotes safe practice through the improvement of educational training standards, continuing education, enforcement of the B&P Code, and public outreach.

State of California Acronyms

ALJ AG	Administrative Law Judge Office of the Attorney General
APA	Administrative Procedure Act
B & P	Business and Professions Code
CCCP	California Code of Civil Procedure
CCR	California Code of Regulations
DAG	Deputy Attorney General
DOF	Department of Finance
DOI	Division of Investigation
DPA	Department of Personnel Administration
OAH	Office of Administrative Hearings
OAL	Office of Administrative Law
SAM	State Administrative Manual
SCIF	State Compensation Insurance Fund
SCO	State Controller's Office
SCSA	State and Consumer Services Agency
SPB	State Personnel Board

General Rules of Conduct

All Board Members shall act in accordance with their oath of office, and shall conduct themselves in a courteous, professional and ethical manner at all times. The Board serves at the pleasure of the Governor and the Legislature, and shall conduct their business in an open manner, so that the public that they serve shall be both informed and involved, consistent with the provisions of the Bagley-Keene Open Meeting Act and all other governmental and civil codes applicable to similar boards within the State of California.

- Board Members shall comply with all provisions of the Bagley-Keene Open Meeting Act.
- Board Members shall not speak or act for the Board without proper authorization.
- Board Members shall not privately or publicly lobby for or publicly endorse, or otherwise engage in any personal efforts that would tend to promote their own personal or political views or goals, when those are in direct opposition to an official position adopted by the Board.
- Board Members shall not discuss personnel or enforcement matters outside of their official capacity in properly noticed and agendized meetings or with members of the public or the profession.
- Board Members shall never accept gifts from applicants, licensees, or members of the profession while serving on the Board.
- Board Members shall maintain the confidentiality of confidential documents and information related to Board business.
- Board Members shall commit the time and prepare for Board responsibilities including the reviewing of board meeting notes, administrative cases to be reviewed and discussed, and the review of any other materials provided to the Board Members by staff, which is related to official Board business.
- Board Members shall recognize the equal role and responsibilities of all Board Members.
- Board Members shall act fairly, be nonpartisan, impartial, and unbiased in their roles of protecting the public and enforcing the Acupuncture Licensure Act.
- Board Members shall treat all consumers, applicants and licensees in a fair, professional, courteous and impartial manner.
- Board Members' actions shall serve to uphold the principle that the Board's primary mission is to protect the public.
- Board Members shall not use their positions on the Board for personal, familial, or financial gain. Any employment subsequent to employment as a board member shall be consistent with Executive Order 66-2.

CHAPTER 2. Board Members & Meeting Procedures

Membership

(B & P Code Section 4929)

The Board consists of seven members. Three members are licensed acupuncturists and four are public members. The Governor appoints the three licensed members and two public members.—The Senate Rules Committee and the Speaker of the Assembly each appoint one public member. All members appointed by the Governor are subject to Senate confirmation. The members serve a four-year term for a maximum of two terms.

Board Meetings

(B & P Code Section 101.7) (Government Code Section 11120 et seq. – Bagley-Keene Open Meeting Act)

The full Board shall meet at least three times each calendar year.—The Board shall meet at least once each calendar year in northern California and at least once each calendar year in southern California in order to facilitate participation by the public and its licensees.

The Board, as a statement of policy, shall comply with the provisions of the Bagley-Keene Open Meeting Act, and conduct their business in accordance with Robert's Rules of Order, as long as that does not conflict with any superseding laws or regulations.

Due notice of each meeting and the time and place thereof must be given to each member in the manner provided by the Bagley-Keene Open Meeting Act.

The Board may call a special meeting at any time in the manner provided by the Bagley-Keene Open Meeting Act, Government Code Section 11125.4.

Quorum

(Business and Professions Code Section 4933)

Four members of the Board, including at least one acupuncturist, shall constitute a quorum to conduct business.—An affirmative vote of a majority of those present at a meeting of the Board is required to carry any motion.

Board Member Attendance at Board Meetings

(Board Policy)

Being a member of the Board is a serious commitment to the governor and the people of the State of California.—Board members shall attend a minimum of 75% of all scheduled board meetings.—If a member is unable to attend, he or she must contact the Board President or the Executive Officer, and provide a written explanation of their absence.

Public Attendance at Board Meetings

(Government Code Section 11120 et seq.)

Meetings are subject to all provisions of the Bagley-Keene Open Meeting Act. This Act governs meetings of the state regulatory Boards and meetings of committees of those Boards where committee consists of more than two members. It specifies meeting notice, agenda requirements, and prohibits discussing or taking action on matters not included on the agenda. If the agenda contains matters which are appropriate for closed session, the agenda shall cite the particular statutory section and subdivision authorizing the closed session.

Agenda Items

(Board Policy)

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Board Members may submit agenda items for a future Board meeting during the "Future Agenda Items" section of a Board meeting or directly to the Board President_ <u>up to two weeks after</u> <u>15 days prior to</u> a Board meeting. To the extent possible, the Board President will calendar each Board Member's request on a future Board meeting.

In the event of a conflict, the Board President shall make the final decision. The Board President will work with the Executive Officer to finalize the agenda.

If a Board Member requests an item be placed on the agenda, and that request cannot be complied with at the immediate upcoming meeting, then the requested agenda item shall be placed on the next regularly scheduled meeting and shall never be postponed more than two meetings.

Notice of Meetings

(Government Code Section 11120 et seq,)

Meeting notices, including agendas, for Board meetings will be sent to persons on the Board's mailing list at least 10 calendar days in advance, as specified in the Bagley-Keene Open Meeting Act. The notice shall include a staff person's name, work address, and work telephone number who can provide further information prior to the meeting.

Notice of Meetings Posted on the Internet

(Government Code Section 11125 et seq,)

Meeting notices shall be posted on the Board's web site at least 10 days in advance of the meeting, and include the name, address, and telephone number of staff who can provide further information prior to the meeting.

Mail Ballots

(Government Code Section 11500 et seq,)

The Board must approve any proposed decision or stipulation before the formal discipline becomes final and the penalty can take effect.

Proposed stipulations and decisions are mailed to each Board Member for his or her vote. For stipulations, a background memorandum from the assigned deputy attorney general accompanies the mail ballot.—A five calendar day deadline generally is given for the mail ballots for stipulations and proposed decisions to be completed and returned to the Board's office.

Holding Disciplinary Cases for Board Meetings

(Board Policy)

When voting on mail ballots for proposed disciplinary decisions or stipulations, a Board Member may wish to discuss a particular aspect of the decision or stipulation before voting. If this is the case, the ballot must be marked "hold for discussion," and the reason for the hold must be provided on the mail ballot. This allows staff the opportunity to prepare information being requested.

If two votes are cast to hold a case for discussion, the case is set aside and not processed (even if four votes have been cast on a decision). Instead the case is scheduled for a discussion during a closed session at the next Board meeting.

If the matter is held for discussion, staff counsel will preside over the closed session to assure compliance with the Administrative Procedure Act and Open Meeting Act.

Record of Meetings

(Board Policy)

The minutes are a summary, not a transcript, of each Board meeting. They shall be prepared by Board staff and submitted for review by Board Members before the next Board meeting.

Board minutes must be approved or disapproved at the next scheduled meeting of the Board. When approved, the minutes shall serve as the official record of the meeting. The recordings of each Board meeting shall be maintained and not destroyed.

Tape Recording

(Government Code Section 11124.1(b))

The meeting may be audio and video tape recorded by the public or any other entity in accordance with the Bagley-Keene Open Meeting Act, the members of the public may tape record, videotape or otherwise record a meeting unless they are disruptive to the meeting and the President has specifically warned them of their being disruptive, then the President may order that their activities be ceased.

The Board may place the audio-recorded public board meetings on its web site at www.acupuncture.ca.gov.

Meeting Rules

(Board Policy)

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The Board will use Robert's Rules of Order, to the extent that it does not conflict with state law (e.g., Bagley-Keene Open Meeting Act or other state laws or regulations), as a guide when conducting the meetings. Questions of order are clarified by the Board's legal counsel.

Public Comment

(Board Policy)

Public comment is always encouraged and allowed, however, if time constraints mandate, the comments may be limited to five minutes per person. Due to the need for the Board to maintain fairness and neutrality when performing its adjudicative function, the Board shall not receive any information from a member of the public regarding matters that are currently under or subject to investigation, or involve a pending or criminal administrative action.

- 1. If, during a Board meeting, a person attempts to provide the Board with any information regarding matters that are currently under or subject to investigation or involve a pending administrative or criminal action, the person shall be advised that the Board cannot properly consider or hear such substantive information and the person must be instructed to refrain from making such comments.
- 2. If, during a Board meeting, a person wishes to address the Board concerning alleged errors of procedure or protocol or staff misconduct involving—matters that are currently under or subject to investigation—or involve a pending administrative or criminal action, the Board will address the matter as follows:
 - a. Where the allegation involves errors of procedure or protocol, the Board may designate its Executive Officer to review whether the proper procedure or protocol was followed and to report back to the Board.
 - b. Where the allegation involves significant staff misconduct, the Board may designate one of its members to review the allegation and to report back to the Board.
- 3. The Board may deny a person the right to address the Board and have the person removed if such person becomes disruptive at the Board meeting. The Board accepts the conditions established in the Bagley-Keene Open Meeting Act and appreciates that at times the public may disapprove, ______ reprimand_disapprove, reprimand, or otherwise present an emotional presentation __topresentation to the Board, and it is the Board's duty and obligation __to allow that public comment, as provided by law.

CHAPTER 3. Travel & Salary Policies & Procedures

Travel Approval

(Board Policy)

Board members shall receive Executive Officer approval for all travel and salary or per diem reimbursement, except for regularly scheduled Board, committee, and conference meetings to which a Board member is assigned.

Travel Arrangements

(Board Policy)

Board members should attempt to make their own travel arrangements and are encouraged to coordinate with the Board Liaison on lodging accommodations.

Out-of-State Travel

(SAM Section 700 et seq.)

Out-of-state travel for all persons representing the state of California is controlled and must be approved by the Governor's Office.

Travel Claims

(SAM Section 700 et seq.)

Rules governing reimbursement of travel expenses for Board Members are the same as for management-level state staff. All expenses shall be claimed on the appropriate travel expense claim forms. The Board Liaison maintains these forms and completes them as needed.

The Executive Officer's travel and per diem reimbursement claims shall be submitted to the Board President for approval.

It is advisable for Board Members to submit their travel expense forms immediately after returning from a trip and not later than thirty days following the trip.

Salary Per Diem

(B & P Code Section 103 and 4931)

Each member of the Board shall receive a per diem in the amount provided in Section 103 of the Business and Professions (B&P) Code. Board Members fill non-salaried positions, but are paid \$100 per day for each meeting day and are reimbursed travel expenses.

Compensation in the form of salary per diem and reimbursement of travel and other related expenses for Board Members is regulated by the B&P Code Section 103.—In relevant part, B&P Code Section 103 provides for the payment of salary per diem for Board Members "for each day actually spent in the discharge of official duties," and provides that the Board Member "shall be reimbursed for traveling and other expenses necessarily incurred in the performance of official duties."

Salary Per Diem

(Board Policy)

Accordingly, the following general guidelines shall be adhered to in the payment of salary per diem or reimbursement for travel:

1. No salary per diem or reimbursement for travel-related expenses shall be paid to Board Members except for attendance at official Board or committee meetings, unless a substantial official service is performed by the Board Member.

Attendance _at<u>Attendance at</u> gatherings, __events, hearings, conferences or meetings other than official Board or committee meetings in which a substantial official service is performed the Executive Officer shall be notified and approval shall be obtained from the Board President prior to Board Member's attendance.

2. The term "day actually spent in the discharge of official duties" shall mean such time as is expended from the commencement of a Board or committee meeting until that meeting is adjourned.

If a member is absent for a portion of a meeting, hours are then reimbursed for time actually spent.—_Travel time is not included in this component.

- 3. For Board-specified work, Board Members will be compensated for time actually spent in performing work authorized by the Board President. This may also include,— but is not limited to, authorized attendance at other events, meetings, hearings, or conferences. Work also includes preparation time for Board or committee meetings and reading and deliberating mail ballots for disciplinary actions.
- 4. Reimbursable work does not include miscellaneous reading and information gathering unrelated to board business and not related to any meeting, preparation time for a presentation and participation at meetings not related to official participation of the members duties with the Board.
- 5. Board Members may participate on their own (i.e., as a citizen or professional) at an event or meeting but not as an official Board representative unless approved in writing by the President. Requests must be submitted in writing to the President for approval and a copy provided to the Executive Officer. However, Board Members should recognize that even when representing themselves as "individuals," their-_ positions might be misconstrued as that of the Board.

CHAPTER 4. Selection of Officers & Committees

Officers of the Board

The Board shall elect at the first meeting of each year a President and Vice President.

Election of Officers

Elections of the officers shall occur annually at the first meeting of each year.

Officer Vacancies

If an office becomes vacant during the year, the President may appoint a member to fill the vacancy for the remainder of the term until the next annual election.

If the office of the President becomes vacant, the Vice President shall assume the office of the President. Elected officers shall then serve the remainder of the term.

Board Member Addresses

Board Member addresses and telephone numbers are confidential and shall not be released to the public without expressed authority of the individual Board Member. A roster of Board Members is maintained for public distribution on the Board's web site using the Board's address and telephone number.

Board Member Written Correspondence and Mailings

All correspondence, press releases, articles, memoranda or any other communication written by any Board Member in his or her official capacity must be provided to the Executive Officer. The Executive Officer will retain a copy in a chronological file.

Communications: Other Organizations/Individuals/Media

All communications relating to any Board action or policy to any individual or organization, or a representative of the media shall be made only by the Board President, his or her designee, or the Executive Officer.—Any Board Member who is contacted by any of the above should inform the Board President or Executive Officer of the contact.

Committee Appointments

The President shall establish committees as he or she deems necessary.

The composition of the committees and the appointment of the members shall be determined by the Board President in consultation with the Vice President and the Executive–_ Officer.

Committee Meetings

Each committee will be comprised of at least two Board Members. The committees are an important venue for ensuring that staff and Board Members share information and perspectives in crafting and implementing strategic objectives.

The Board's committees allow Board Members, stakeholders and staff to discuss and conduct problem solving on issues related to the Board's strategic goals. They also allow the Board to consider options for implementing components for the strategic plan.

The committees are charged with coordinating Board efforts to reach Board goals and achieving positive results on its performance measures.

The Board President designates one member of each committee as the committee's chairperson.

The chairperson coordinates the committee's work, ensures progress toward the Board's priorities, and presents reports as necessary at each meeting.

During any public committee meeting, comments from the public are encouraged, and the meetings themselves are frequently public forums on specific issues before a committee. These meetings shall also be run in accordance with the Bagley-Keene Open Meeting Act.

Attendance at Committee Meetings

If a Board Member wishes to attend a meeting of a committee of which he or she is not a member, the Board Member must obtain permission from the Board President to attend and must notify the committee chair and staff.

Board Members who are not members of the committee that is meeting cannot vote during the committee meeting.

If there is a quorum of the Board at a committee meeting, Board Members who are not members of the committee must sit in the audience and cannot participate in committee deliberations.

The Board's legal counsel works with the Executive Officer to assure any meeting that fits the requirements for a public meeting is appropriately noticed.

CHAPTER 5. Board Administration & Staff

Executive Officer

(B & P Code Section 4934)

The Board may appoint an Executive Officer.—The Executive Officer is responsible for the financial operations and integrity of the Board, and is the official custodian of records.—The Executive Officer is an at will employee, who serves at the pleasure of the Board, and may be terminated, with or without cause, in accordance with the provisions of the Bagley-Keene Open Meeting Act.

Board Administration

Strategies for the day-to-day management of programs and staff shall be the responsibility of the Executive Officer as an instrument of the Board.

Executive Officer Evaluation

On an annual basis, the Executive Officer is evaluated by the Board President during a closed session. Board members provide information to the President on the Executive Officer's performance in advance of this meeting.

Board Staff

(B & P Code Section 4934)

Employees of the Board, with the exception of the Executive Officer, are civil service employees. Their employment, pay, benefits, discipline, termination, and conditions of employment are governed by a myriad of civil service laws and regulations and often by collective bargaining labor agreements.

Because of this complexity, the Board delegates this authority and responsibility for management of the civil service staff to the Executive Officer as an instrument of the Board.

Board Members may express any staff concerns to the Executive Officer but shall refrain from involvement in any civil service matters. Board Members shall not become involved in the personnel issues of any state employee.

Board Budget

The Executive Officer or the Executive Officer's designee will attend and testify at the legislative budget hearings and shall communicate all budget issues to the Administration and Legislature.

Communications with Other Organizations & Individuals

All communications relating to any Board action or policy to any individual or organization shall be made only by the President of the Board, his or her designee, or the Executive Officer.

Any Board Member who is contacted by any of the above should inform the Board President or Executive Officer of the contact immediately.

All correspondence shall be issued on the Board's standard letterhead and will be disseminated by the Executive Officer's office.

Business Cards

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Business cards will be provided to each Board Member with the Board's name, address, telephone and fax number, and website address.

CHAPTER 6. Other Policies & Procedures

Board Member Disciplinary Actions

If a Board Member violates any provision of the Administrative Procedure Manual, the President will provide in writing, notice to the member of the violation. If the member disagrees with the notice, the Board Member must provide a reply in writing. After giving the board member an opportunity to respond to the notice, the President, at his/her discretion may meet in person or discuss by telephone with the Board Member to discuss the violation. The President may ask a third person to be present during the meeting. If the matter is not resolved at the end of the meeting or it is resolved but the Board Member continues to violate the procedures in the manual, the President may agendize at the next board meeting an item asking for censure of the _boardthe bBoard memberMember.

If the violation concerns the President's conduct, the Vice-President will handle the matter.

Terms and Removal of Board Members

(B & P Code Sections 4929 and 4930)

The Governor appoints three acupuncturist members and two public members of the Board. The Senate Rules Committee and the Speaker of the Assembly each appoint a public member. Each appointment shall be for the term of four years, except that an appointment to fill a vacancy shall be for the unexpired term only.— No person shall serve more than two consecutive terms on the Board.

Each Governor appointee shall serve until his successor has been appointed and qualified or until 60 days has elapsed since the expiration of his term whichever first occurs. Each Senate Rules Committee and the Speaker of the Assembly appointee shall serve until his successor has been appointed and qualified or until one year has elapsed since the expiration of his term whichever first occurs.

The Governor has the power to remove any member from the Board appointed by him for continued neglect of duties required by law, or for incompetence, or unprofessional or dishonorable conduct.

Resignation of Board Members

(Government Code Section 1750(b))

In the event that it becomes necessary for a Board Member to resign, a letter shall be sent to the appropriate appointing authority (Governor's Office, Senate Rules Committee, or the Speaker of the Assembly) with the effective date of the resignation. Written notification is required by state law.—A copy of this letter shall also be sent to the Board President and the Executive Officer.

Conflict of Interest

(Government Code Section 87100)

No Board Member may make, participate in making, or in any way attempt to use his or her official position to influence a governmental decision in which he or she knows or has reason to know he or she has a financial interest.

Any Board Member who has a financial interest shall disqualify him or herself from making or attempting to use his or her official position to influence the decision.

Any Board Member who feels he or she is entering into a situation where there is a potential for a conflict of interest should immediately consult the Executive Officer or the Board's legal counsel.

Contact with Licensees and Applicants

Board Members shall not intervene on behalf of a licensee or applicant for licensure for any reason. They should forward all contacts or inquiries to the Executive Officer.

Contact with Respondents

Board Members should not directly participate in complaint handling and resolution or investigations. To do so would subject the Board Member to disqualification in any future disciplinary action against the licensee. If a Board Member is contacted by a respondent or his/her attorney, the Board Member should refer the individual to the Executive Officer.

Service of Legal Documents

If a Board Member is personally served as a party in any legal proceeding related to his or her capacity as Board Member, he or she must contact the Executive Officer immediately.

Serving as an Expert Witness

(Executive Order 66.2)

Pursuant to Executive Order 66-2, no employment, activity, or enterprise shall be engaged in by any gubernatorial appointee which might result in, or create the appearance of resulting in any of the following:

- 1. Using the prestige or influence of a State office for the appointee's private gain or advantage.
- 2. Using state time, facilities, equipment, or supplies for the appointee's private gain or advantage, or the private gain or advantage of another.

- 3. Using confidential information acquired by virtue of State involvement for the appointees private gain or advantage, or the private gain or advantage of another.
- 4. Receiving or accepting money or any other consideration from anyone other than the State for the performance of an act which the appointee would be required or expected to render in the regular course of hours of his or her State employment or as a part of the appointee's duties as a State officer.

Gifts from Licensees and Applicants

A gift of any kind to Board Members from licensees, applicants for licensure, continuing education providers or approved schools is not permitted. Gifts must be returned immediately.

Ex Parte Communications

(Government Code Section 11430.10 et seq.)

The Government Code contains provisions prohibiting ex parte communications. An "ex parte" communication is a communication to the decision-maker made by one party to an enforcement action without participation by the other party. While there are specified exceptions to the general prohibition, the key provision is found in subdivision (a) of section 11430.10, which states:

"While the proceeding is pending, there shall be no communication, direct or indirect, regarding any issue in the proceeding to the presiding officer from an employee or representative of an agency that is a party or from an interested person outside the agency, without notice and an opportunity for all parties to participate in the communication."

Board Members are prohibited from an ex parte communication with Board enforcement staff while a proceeding is pending.

Occasionally, an applicant who is being formally denied licensure, or a licensee against whom disciplinary action is being taken, will attempt to directly contact Board Members. If the communication is written, the person should read only far enough to determine the nature of the communication. Once he or she realizes it is from a person against whom an action is pending, they should reseal the documents and send them to the Executive Officer.

If a Board Member receives a telephone call from an applicant under any circumstances or licensee against whom an action is pending, he or she should immediately tell the person they cannot speak to them about the matter and inform the Executive Officer and the Board's legal counsel.

If the person insists on discussing the case, he or she should be told that the Board Member will be required to recuse him or herself from any participation in the matter. Therefore, continued discussion is of no benefit to the applicant or licensee. If a Board Member believes that he or she has received an unlawful ex parte communication, he or she should contact the Executive Officer and the Board's legal counsel.

Honoraria Prohibition

(Government Code Section 89503 and FPPC Regulations, Title 2, Division 6)

As a general rule, members of the Board should decline honoraria for speaking at, or otherwise participating in, professional association conferences and meetings. A member of a state Board is precluded from accepting an honorarium from any source, if the member would be required to report the receipt of income or gifts from that source on his or her statement of economic interest.

Board Members are required to report income from, among other entities, professional associations and continuing education providers. Therefore, a Board Member should decline all offers for honoraria for speaking or appearing before such entities.

There are limited exceptions to the honoraria prohibition. The acceptance of an honorarium is not prohibited under the following circumstances:

- (1) when an honorarium is returned to the donor (unused) within 30 days;
- (2) when an honorarium is delivered to the State Controller within thirty days for donation to the General Fund (for which a tax deduction is not claimed); and
- (3) when an honorarium is not delivered to the Board Member, but is donated directly to a bona fide charitable, educational, civic, religious, or similar tax exempt, non-profit organization.

In light of this prohibition, members should report all offers of honoraria to the Board President so that he or she, in consultation with the Executive Officer and staff counsel, may determine whether the potential for conflict of interest exists.

Ethics Required Training

California law requires all appointees to take the following training:

Board Member Orientation:

The Board Member orientation is a full day session that shall be given to new and reappointed Board Members within one year of assuming office.

• Ethics:

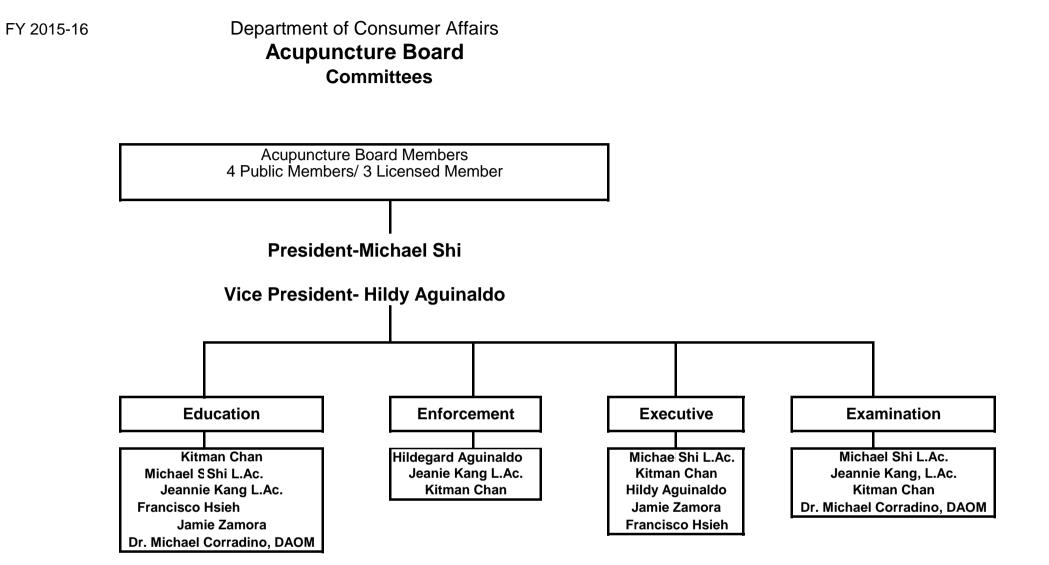
An ethics orientation within the first six months of appointment and to repeat this ethics orientation every two years throughout their term.

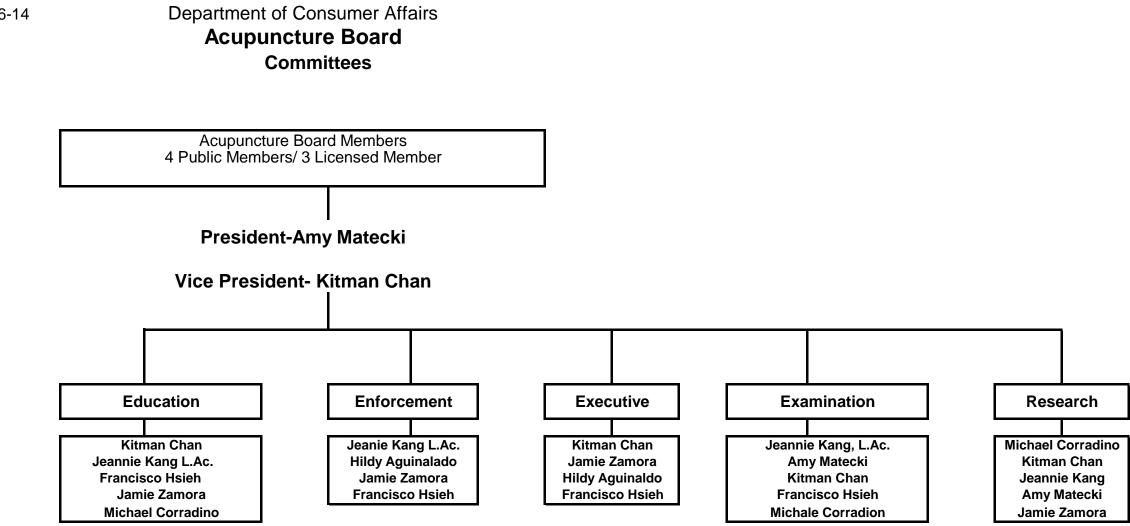
- Sexual Harassment Training (Government Code Section 12950.1):
 Board Members are required to undergo sexual harassment training and
 education once every two years.
- Defensive Driver Training:
 Upon appointment and completed once every four years

Sexual Harassment Training

(Government Code Section 12950.1)

Board Members are required to undergo sexual harassment training and educationonce every two years.





REVIEW OF THE NATIONAL CERTIFICATION COMMISSION FOR ACUPUNCTURE AND ORIENTAL MEDICINE EXAMINATIONS



OFFICE OF PROFESSIONAL EXAMINATION SERVICES



REVIEW OF THE NATIONAL CERTIFICATION COMMISSION FOR ACUPUNCTURE AND ORIENTAL MEDICINE EXAMINATIONS

This report was prepared and written by the Office of Professional Examination Services California Department of Consumer Affairs

January 2016

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Raul Villanueva, M.A., Personnel Selection Consultant



EXECUTIVE SUMMARY

Licensing boards and bureaus within the California Department of Consumer Affairs (DCA) are required to ensure that examination programs being used in the California licensure process comply with psychometric and legal standards. The California Acupuncture Board (Board) requested that DCA's Office of Professional Examination Services (OPES) complete a comprehensive review of the National Certification Commission for Acupuncture and Oriental Medicine's (NCCAOM) examination program. The NCCAOM examinations consist of four tests: Foundations of Oriental Medicine (FOM), Biomedicine (BIO), Acupuncture with Point Location (ACPL), and Chinese Herbology (CH). The purpose of the OPES review was to evaluate the suitability of the NCCAOM examinations as part of the requirements for licensure as an acupuncturist in California. This review was conducted jointly by OPES staff and two psychometric experts working as independent consultants (OPES Team).

OPES and its consultants reviewed documents provided by NCCAOM. Follow-up communications were held to clarify the procedures and practices used to validate and develop the NCCAOM examinations. A comprehensive evaluation of the documents was made to determine whether (a) occupational analysis, (b) examination development, (c) passing scores, (d) test administration, (e) examination performance, and (f) test security procedures met professional guidelines and technical standards. The OPES Team found that the procedures used to establish and support the validity and defensibility of the NCCAOM examination program components listed above meet professional guidelines and technical standards outlined in the *Standards for Educational and Psychological Testing (Standards)* and the California Business and Professions Code section 139.

OPES convened a panel of licensed California acupuncturists to serve as subject matter experts (SMEs) to review the content of each of the four NCCAOM examinations and to compare this content with the test plan for the California Acupuncture Licensure Examination (CALE), as based on the 2015 California Acupuncture Occupational Analysis (OA) performed by OPES. The SMEs were selected by OPES based on their experience, practice specialty, and geographic location of their practice

The SMEs reviewed the test plans and 60-70 sample items from each of the NCCAOM examinations to become familiar with the content of each exam. Once familiar with the content, the SMEs performed a comparison between the content of each of the four NCCAOM examinations and the job task and knowledge statements that make up the test plan for the CALE.

The results of the review by the SMEs indicate that:

- 1. The NCCAOM examinations are congruent with assessing many of the general areas of entry-level California acupuncture practice, e.g., acupuncture treatment, herbal therapy, diagnostic impressions, etc.
- 2. The NCCAOM examinations do not assess 100% of the general areas of entrylevel California acupuncture practice identified in the 2015 California Acupuncture OA.

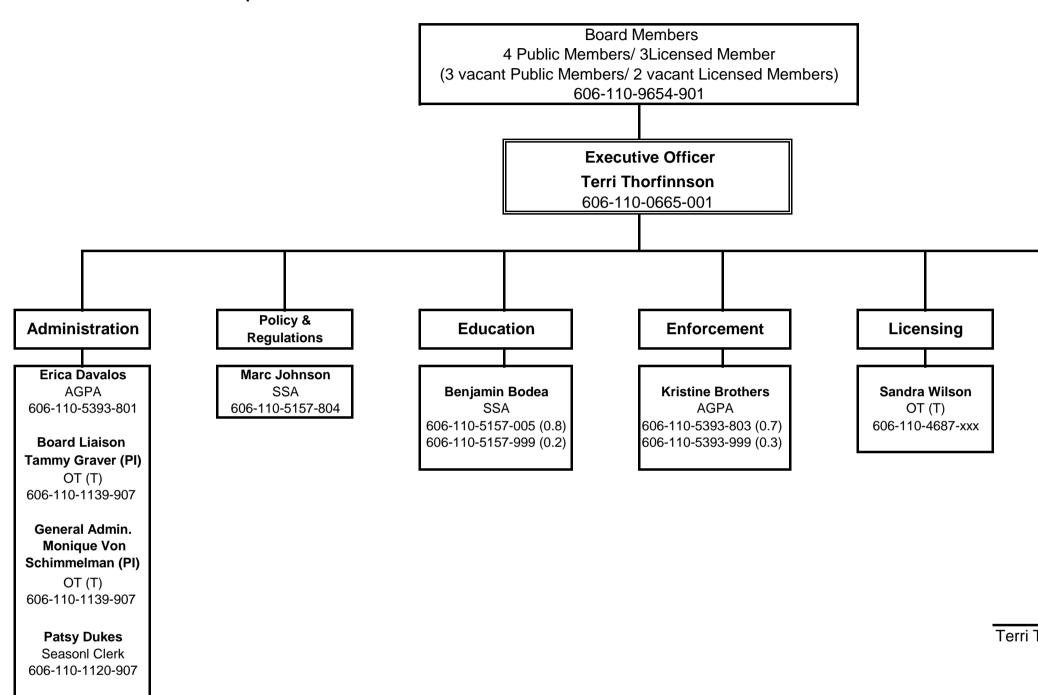
3. The NCCAOM examinations do not assess California-specific areas of entrylevel acupuncture practice, including content related to the laws, regulations, and practice requirements specific to California.

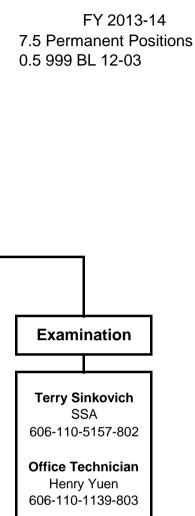
Table 5 summarizes the results of the linkage study. The listed percentages describe the percent of content overlap between the NCCAOM exam content and the content of the CALE.

The content areas for each of the four NCCAOM examinations are provided in Appendices A through F, respectively. The CALE test plan (Table 6) specifies the job tasks and related knowledge tested by the CALE which a California acupuncturist is expected to have mastered at the time of licensure.

The full Office of Professional Examination Services (OPES) review of the National Commission for Acupuncture and Oriental Medicine (NCCAOM) examination can be found here:

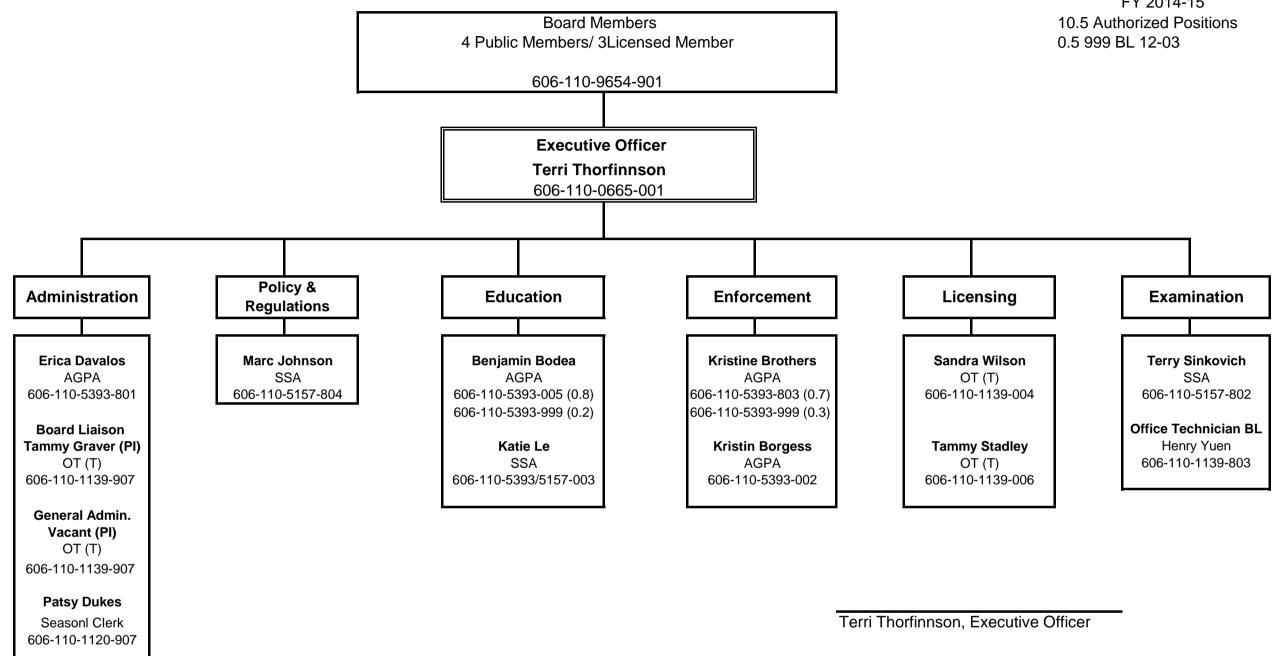
http://www.acupuncture.ca.gov/pubs_forms/nccaom_audit.pdf





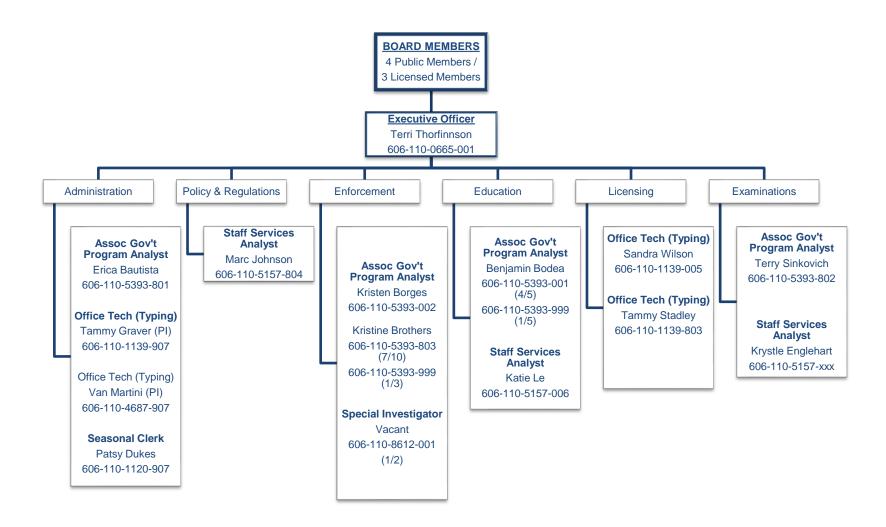
Terri Thorfinnson, Executive Officer

Personnel Analyst

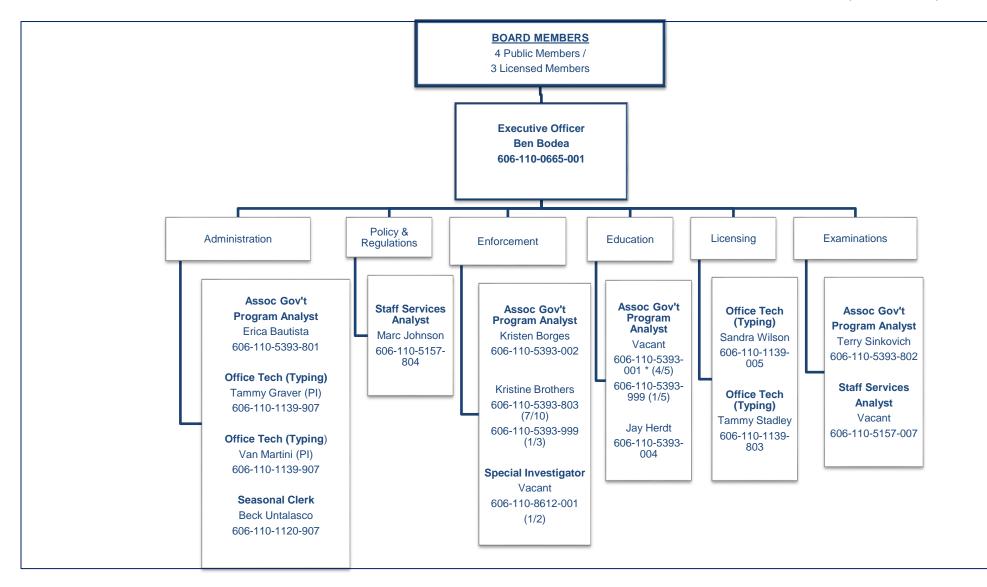


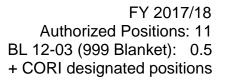
Personnel Analyst

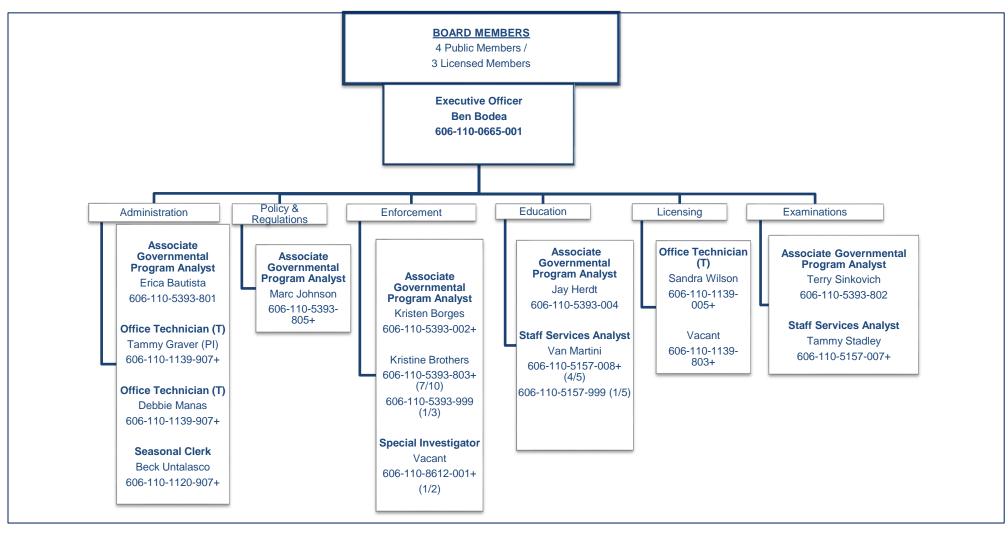
FY 2014-15



Terri Thorfinnson, Executive Officer







Ben Bodea, Executive Officer

Classification and Pay Analyst

15 – Review and Approval ofChanges to the BoardAdministrative Manual

State of California

California Acupuncture Board Board Member Administrative Manual

Adopted September 18, 2015October 20, 2017



Department of Consumer Affairs State of California Edmund G. Brown Jr., Governor State of California

Members of the Board

Dr. Amy Matecki, MD, L.Ac, President, Licensed Member

Hildegarde Aguinaldo, J.D., President, Public Member Kitman Chan, <u>Vice President</u>, Public Member Dr. Michael Corradino, DAOM, L.Ac, Licensed Member Francisco Hsieh, Public Member Jeannie Kang, L.Ac, Licensed Member Ruben Osorio, Public Member Dr. Amy Matecki, MD, L.Ac, Licensed Member Jamie Zamora, Vice President, Public Member Vacant, Licensed Member Vacant, Public Member

Executive Officer

Terri ThorifinsonBenjamin Bodea, - Executive Officer

This procedure manual is a general reference including a review of some important laws, regulations, and basic Board policies in order toto guide the actions of the Board members and ensure Board effectiveness and efficiency.

This Administrative Procedure Manual, regarding Board Policy, can be amended by a majority of affirmative votes of any current or future Board.

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CHAPTER 1. Introduction

Mission Statement

To protect, benefit, and inform the people of California by exercising the licensing, regulatory, and enforcement mandates of the Acupuncture Licensure Act and Acupuncture Regulations.

Brief History

The Board of Medical Examiners (now called the Medical Board of California) began regulating acupuncture in 1972 under provisions that authorized the practice of acupuncture under the supervision of a licensed physician as part of acupuncture research in medical schools. Subsequently, the law was amended to allow acupuncture research to be conducted under the auspices of medical schools rather than just in medical schools.

In 1975, Senate Bill 86 (Chapter 267, Statutes of 1975) created the Acupuncture Advisory Committee (committee) under the Board of Medical Examiners and allowed the practice of acupuncture but only upon prior diagnosis or referral by a licensed physician, chiropractor or dentist. In 1976 California became the eighth state to license acupuncturists. Subsequent legislation in 1978 established acupuncture as a "primary health care profession" by eliminating the requirement for prior diagnosis or referral by a licensed physician, chiropractor or dentist; and Assembly Bill 2424AB 2424 (Chapter 1398, Statutes of 1978) authorized MediCal payments for acupuncture treatment.

In 1980 the law was amended to_;abolish the Acupuncture Advisory Committee and replace it with the Acupuncture Examining Committee within the Division of Allied Health Professions with limited autonomous authority; authority and expanded the acupuncturists' scope of practice to include electroacupuncture, cupping, and moxibustion; clarified that Asian massage, exercise and herbs for nutrition were within the acupuncturist's authorized scope of practice; and provided that fees be deposited in the Acupuncture Examining Committee Fund instead of the Medical Board's fund. Most of these statutory changes became effective on January 1, 1982.

In 1982, the Legislature designated the Acupuncture Examining Committee as an autonomous body, and effective January 1, 1990, through AB 2367 (Chapter 1249, Statutes of 1989) the name was changed to the Acupuncture Committee to better identify it as a state licensing entity for acupuncturists. On January 1, 1999, the committee's name was changed to the Acupuncture Board (SB 1980, Chapter 991, Statutes of 1998) and removed the Committee from within the jurisdiction of the Medical Board of California (SB 1981, Chapter 736, Statutes of 1998).

In 2002, AB 1943 (Chapter 781, Statutes of 2002) was signed into law that raised the acupuncture training program curriculum standards requirement to 3,000 hours, which included 2,050 hours of didactic training and 950 hours of clinical training.

In 2006, SB 248 (Chapter 659, Statutes of 2005) repealed the nine-member Board and reconstituted it as a seven-member board with four public members and three licensed acupuncture members. The quorum requirements were changed to four members including at least one licensed member constituted a quorum.

In 2014, SB 1246 (Chapter 397, Statutes of 2014), was signed into law. This bill extended the Board's sunset date to January 1, 2017. On September 26, 2016, AB 2190 (Chapter 667, Statutes of 2016) was signed into law. This bill extended the Board's sunset date to January 1, 2019. [Bb1]

Function of the Board

The Acupuncture Board's (Board) legal mandate is to regulate the practice of acupuncture and Asian medicine in the State of California. The Board established and maintains entry standards of qualification and conduct within the acupuncture profession, primarily through its authority to license. The Acupuncture Licensure Act commences with Business and Professions (B&P) Code, Section 4925 et seq. The Board's regulations appear in Title 16, Division 13.7, of the California Code of Regulations (CCR).

The primary responsibility of the Acupuncture Board is to protect California consumers from incompetent, and/or fraudulent practice through the enforcement of the Acupuncture Licensure Act and the Board's regulations. The Board promotes safe practice through the improvement of educational training standards, continuing education, enforcement of the B&P Code, and public outreach.

State of California Acronyms

ALJ AG	Administrative Law Judge Office of the Attorney General
APA	Administrative Procedure Act
B & P	Business and Professions Code
CCCP	California Code of Civil Procedure
CCR	California Code of Regulations
DAG	Deputy Attorney General
DOF	Department of Finance
DOI	Division of Investigation
DPA	Department of Personnel Administration
OAH	Office of Administrative Hearings
OAL	Office of Administrative Law
SAM	State Administrative Manual
SCIF	State Compensation Insurance Fund
SCO	State Controller's Office
SCSA	State and Consumer Services Agency
SPB	State Personnel Board

General Rules of Conduct

All Board Members shall act in accordance with their oath of office, and shall conduct themselves in a courteous, professional and ethical manner at all times. The Board serves at the pleasure of the Governor and the Legislature, and shall conduct their business in an open manner, so that the public that they serve shall be both informed and involved, consistent with the provisions of the Bagley-Keene Open Meeting Act and all other governmental and civil codes applicable to similar boards within the State of California.

- Board Members shall comply with all provisions of the Bagley-Keene Open Meeting Act.
- Board Members shall not speak or act for the Board without proper authorization.
- Board Members shall not privately or publicly lobby for or publicly endorse, or otherwise engage in any personal efforts that would tend to promote their own personal or political views or goals, when those are in direct opposition to an official position adopted by the Board.
- Board Members shall not discuss personnel or enforcement matters outside of their official capacity in properly noticed and agendized meetings or with members of the public or the profession.
- Board Members shall never accept gifts from applicants, licensees, or members of the profession while serving on the Board.
- Board Members shall maintain the confidentiality of confidential documents and information related to Board business.
- Board Members shall commit the time and prepare for Board responsibilities including the reviewing of board meeting notes, administrative cases to be reviewed and discussed, and the review of any other materials provided to the Board Members by staff, which is related to official Board business.
- Board Members shall recognize the equal role and responsibilities of all Board Members.
- Board Members shall act fairly, be nonpartisan, impartial, and unbiased in their roles of protecting the public and enforcing the Acupuncture Licensure Act.
- Board Members shall treat all consumers, applicants and licensees in a fair, professional, courteous and impartial manner.
- Board Members' actions shall serve to uphold the principle that the Board's primary mission is to protect the public.
- Board Members shall not use their positions on the Board for personal, familial, or financial gain. Any employment subsequent to employment as a board member shall be consistent with Executive Order 66-2.

CHAPTER 2. Board Members & Meeting Procedures

Membership

(B & P Code Section 4929)

The Board consists of seven members. Three members are licensed acupuncturists and four are public members. The Governor appoints the three licensed members and two public members.—The Senate Rules Committee and the Speaker of the Assembly each appoint one public member. All members appointed by the Governor are subject to Senate confirmation. The members serve a four-year term for a maximum of two terms.

Board Meetings

(B & P Code Section 101.7) (Government Code Section 11120 et seq. – Bagley-Keene Open Meeting Act)

The full Board shall meet at least three times each calendar year.—The Board shall meet at least once each calendar year in northern California and at least once each calendar year in southern California in order to facilitate participation by the public and its licensees.

The Board, as a statement of policy, shall comply with the provisions of the Bagley-Keene Open Meeting Act, and conduct their business in accordance with Robert's Rules of Order, as long as that does not conflict with any superseding laws or regulations.

Due notice of each meeting and the time and place thereof must be given to each member in the manner provided by the Bagley-Keene Open Meeting Act.

The Board may call a special meeting at any time in the manner provided by the Bagley-Keene Open Meeting Act, Government Code Section 11125.4.

Quorum

(Business and Professions Code Section 4933)

Four members of the Board, including at least one acupuncturist, shall constitute a quorum to conduct business.—An affirmative vote of a majority of those present at a meeting of the Board is required to carry any motion.

Board Member Attendance at Board Meetings

(Board Policy)

Being a member of the Board is a serious commitment to the governor and the people of the State of California.—Board members shall attend a minimum of 75% of all scheduled board meetings.—If a member is unable to attend, he or she must contact the Board President or the Executive Officer, and provide a written explanation of their absence.

Public Attendance at Board Meetings

(Government Code Section 11120 et seq.)

Meetings are subject to all provisions of the Bagley-Keene Open Meeting Act. This Act governs meetings of the state regulatory Boards and meetings of committees of those Boards where committee consists of more than two members. It specifies meeting notice, agenda requirements, and prohibits discussing or taking action on matters not included on the agenda. If the agenda contains matters which are appropriate for closed session, the agenda shall cite the particular statutory section and subdivision authorizing the closed session.

Agenda Items

(Board Policy)

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Board Members may submit agenda items for a future Board meeting during the "Future Agenda Items" section of a Board meeting or directly to the Board President_ <u>up to two weeks after</u> <u>15 days prior to</u> a Board meeting. To the extent possible, the Board President will calendar each Board Member's request on a future Board meeting.

In the event of a conflict, the Board President shall make the final decision. The Board President will work with the Executive Officer to finalize the agenda.

If a Board Member requests an item be placed on the agenda, and that request cannot be complied with at the immediate upcoming meeting, then the requested agenda item shall be placed on the next regularly scheduled meeting and shall never be postponed more than two meetings.

Notice of Meetings

(Government Code Section 11120 et seq,)

Meeting notices, including agendas, for Board meetings will be sent to persons on the Board's mailing list at least 10 calendar days in advance, as specified in the Bagley-Keene Open Meeting Act. The notice shall include a staff person's name, work address, and work telephone number who can provide further information prior to the meeting.

Notice of Meetings Posted on the Internet

(Government Code Section 11125 et seq,)

Meeting notices shall be posted on the Board's web site at least 10 days in advance of the meeting, and include the name, address, and telephone number of staff who can provide further information prior to the meeting.

Mail Ballots

(Government Code Section 11500 et seq,)

The Board must approve any proposed decision or stipulation before the formal discipline becomes final and the penalty can take effect.

Proposed stipulations and decisions are mailed to each Board Member for his or her vote. For stipulations, a background memorandum from the assigned deputy attorney general accompanies the mail ballot.—A five calendar day deadline generally is given for the mail ballots for stipulations and proposed decisions to be completed and returned to the Board's office.

Holding Disciplinary Cases for Board Meetings

(Board Policy)

When voting on mail ballots for proposed disciplinary decisions or stipulations, a Board Member may wish to discuss a particular aspect of the decision or stipulation before voting. If this is the case, the ballot must be marked "hold for discussion," and the reason for the hold must be provided on the mail ballot. This allows staff the opportunity to prepare information being requested.

If two votes are cast to hold a case for discussion, the case is set aside and not processed (even if four votes have been cast on a decision). Instead the case is scheduled for a discussion during a closed session at the next Board meeting.

If the matter is held for discussion, staff counsel will preside over the closed session to assure compliance with the Administrative Procedure Act and Open Meeting Act.

Record of Meetings

(Board Policy)

The minutes are a summary, not a transcript, of each Board meeting. They shall be prepared by Board staff and submitted for review by Board Members before the next Board meeting.

Board minutes must be approved or disapproved at the next scheduled meeting of the Board. When approved, the minutes shall serve as the official record of the meeting. The recordings of each Board meeting shall be maintained and not destroyed.

Tape Recording

(Government Code Section 11124.1(b))

The meeting may be audio and video tape recorded by the public or any other entity in accordance with the Bagley-Keene Open Meeting Act, the members of the public may tape record, videotape or otherwise record a meeting unless they are disruptive to the meeting and the President has specifically warned them of their being disruptive, then the President may order that their activities be ceased.

The Board may place the audio-recorded public board meetings on its web site at www.acupuncture.ca.gov.

Meeting Rules

(Board Policy)

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The Board will use Robert's Rules of Order, to the extent that it does not conflict with state law (e.g., Bagley-Keene Open Meeting Act or other state laws or regulations), as a guide when conducting the meetings. Questions of order are clarified by the Board's legal counsel.

Public Comment

(Board Policy)

Public comment is always encouraged and allowed, however, if time constraints mandate, the comments may be limited to five minutes per person. Due to the need for the Board to maintain fairness and neutrality when performing its adjudicative function, the Board shall not receive any information from a member of the public regarding matters that are currently under or subject to investigation, or involve a pending or criminal administrative action.

- 1. If, during a Board meeting, a person attempts to provide the Board with any information regarding matters that are currently under or subject to investigation or involve a pending administrative or criminal action, the person shall be advised that the Board cannot properly consider or hear such substantive information and the person must be instructed to refrain from making such comments.
- 2. If, during a Board meeting, a person wishes to address the Board concerning alleged errors of procedure or protocol or staff misconduct involving—matters that are currently under or subject to investigation—or involve a pending administrative or criminal action, the Board will address the matter as follows:
 - a. Where the allegation involves errors of procedure or protocol, the Board may designate its Executive Officer to review whether the proper procedure or protocol was followed and to report back to the Board.
 - b. Where the allegation involves significant staff misconduct, the Board may designate one of its members to review the allegation and to report back to the Board.
- 3. The Board may deny a person the right to address the Board and have the person removed if such person becomes disruptive at the Board meeting. The Board accepts the conditions established in the Bagley-Keene Open Meeting Act and appreciates that at times the public may disapprove, ______ reprimand_disapprove, reprimand, or otherwise present an emotional presentation __topresentation to the Board, and it is the Board's duty and obligation __to allow that public comment, as provided by law.

CHAPTER 3. Travel & Salary Policies & Procedures

Travel Approval

(Board Policy)

Board members shall receive Executive Officer approval for all travel and salary or per diem reimbursement, except for regularly scheduled Board, committee, and conference meetings to which a Board member is assigned.

Travel Arrangements

(Board Policy)

Board members should attempt to make their own travel arrangements and are encouraged to coordinate with the Board Liaison on lodging accommodations.

Out-of-State Travel

(SAM Section 700 et seq.)

Out-of-state travel for all persons representing the state of California is controlled and must be approved by the Governor's Office.

Travel Claims

(SAM Section 700 et seq.)

Rules governing reimbursement of travel expenses for Board Members are the same as for management-level state staff. All expenses shall be claimed on the appropriate travel expense claim forms. The Board Liaison maintains these forms and completes them as needed.

The Executive Officer's travel and per diem reimbursement claims shall be submitted to the Board President for approval.

It is advisable for Board Members to submit their travel expense forms immediately after returning from a trip and not later than thirty days following the trip.

Salary Per Diem

(B & P Code Section 103 and 4931)

Each member of the Board shall receive a per diem in the amount provided in Section 103 of the Business and Professions (B&P) Code. Board Members fill non-salaried positions, but are paid \$100 per day for each meeting day and are reimbursed travel expenses.

Compensation in the form of salary per diem and reimbursement of travel and other related expenses for Board Members is regulated by the B&P Code Section 103.—In relevant part, B&P Code Section 103 provides for the payment of salary per diem for Board Members "for each day actually spent in the discharge of official duties," and provides that the Board Member "shall be reimbursed for traveling and other expenses necessarily incurred in the performance of official duties."

Salary Per Diem

(Board Policy)

Accordingly, the following general guidelines shall be adhered to in the payment of salary per diem or reimbursement for travel:

1. No salary per diem or reimbursement for travel-related expenses shall be paid to Board Members except for attendance at official Board or committee meetings, unless a substantial official service is performed by the Board Member.

Attendance _at<u>Attendance at</u> gatherings, __events, hearings, conferences or meetings other than official Board or committee meetings in which a substantial official service is performed the Executive Officer shall be notified and approval shall be obtained from the Board President prior to Board Member's attendance.

2. The term "day actually spent in the discharge of official duties" shall mean such time as is expended from the commencement of a Board or committee meeting until that meeting is adjourned.

If a member is absent for a portion of a meeting, hours are then reimbursed for time actually spent.—_Travel time is not included in this component.

- 3. For Board-specified work, Board Members will be compensated for time actually spent in performing work authorized by the Board President. This may also include,— but is not limited to, authorized attendance at other events, meetings, hearings, or conferences. Work also includes preparation time for Board or committee meetings and reading and deliberating mail ballots for disciplinary actions.
- 4. Reimbursable work does not include miscellaneous reading and information gathering unrelated to board business and not related to any meeting, preparation time for a presentation and participation at meetings not related to official participation of the members duties with the Board.
- 5. Board Members may participate on their own (i.e., as a citizen or professional) at an event or meeting but not as an official Board representative unless approved in writing by the President. Requests must be submitted in writing to the President for approval and a copy provided to the Executive Officer. However, Board Members should recognize that even when representing themselves as "individuals," their-_ positions might be misconstrued as that of the Board.

CHAPTER 4. Selection of Officers & Committees

Officers of the Board

The Board shall elect at the first meeting of each year a President and Vice President.

Election of Officers

Elections of the officers shall occur annually at the first meeting of each year.

Officer Vacancies

If an office becomes vacant during the year, the President may appoint a member to fill the vacancy for the remainder of the term until the next annual election.

If the office of the President becomes vacant, the Vice President shall assume the office of the President. Elected officers shall then serve the remainder of the term.

Board Member Addresses

Board Member addresses and telephone numbers are confidential and shall not be released to the public without expressed authority of the individual Board Member. A roster of Board Members is maintained for public distribution on the Board's web site using the Board's address and telephone number.

Board Member Written Correspondence and Mailings

All correspondence, press releases, articles, memoranda or any other communication written by any Board Member in his or her official capacity must be provided to the Executive Officer. The Executive Officer will retain a copy in a chronological file.

Communications: Other Organizations/Individuals/Media

All communications relating to any Board action or policy to any individual or organization, or a representative of the media shall be made only by the Board President, his or her designee, or the Executive Officer.—Any Board Member who is contacted by any of the above should inform the Board President or Executive Officer of the contact.

Committee Appointments

The President shall establish committees as he or she deems necessary.

The composition of the committees and the appointment of the members shall be determined by the Board President in consultation with the Vice President and the Executive–_ Officer.

Committee Meetings

Each committee will be comprised of at least two Board Members. The committees are an important venue for ensuring that staff and Board Members share information and perspectives in crafting and implementing strategic objectives.

The Board's committees allow Board Members, stakeholders and staff to discuss and conduct problem solving on issues related to the Board's strategic goals. They also allow the Board to consider options for implementing components for the strategic plan.

The committees are charged with coordinating Board efforts to reach Board goals and achieving positive results on its performance measures.

The Board President designates one member of each committee as the committee's chairperson.

The chairperson coordinates the committee's work, ensures progress toward the Board's priorities, and presents reports as necessary at each meeting.

During any public committee meeting, comments from the public are encouraged, and the meetings themselves are frequently public forums on specific issues before a committee. These meetings shall also be run in accordance with the Bagley-Keene Open Meeting Act.

Attendance at Committee Meetings

If a Board Member wishes to attend a meeting of a committee of which he or she is not a member, the Board Member must obtain permission from the Board President to attend and must notify the committee chair and staff.

Board Members who are not members of the committee that is meeting cannot vote during the committee meeting.

If there is a quorum of the Board at a committee meeting, Board Members who are not members of the committee must sit in the audience and cannot participate in committee deliberations.

The Board's legal counsel works with the Executive Officer to assure any meeting that fits the requirements for a public meeting is appropriately noticed.

CHAPTER 5. Board Administration & Staff

Executive Officer

(B & P Code Section 4934)

The Board may appoint an Executive Officer.—The Executive Officer is responsible for the financial operations and integrity of the Board, and is the official custodian of records.—The Executive Officer is an at will employee, who serves at the pleasure of the Board, and may be terminated, with or without cause, in accordance with the provisions of the Bagley-Keene Open Meeting Act.

Board Administration

Strategies for the day-to-day management of programs and staff shall be the responsibility of the Executive Officer as an instrument of the Board.

Executive Officer Evaluation

On an annual basis, the Executive Officer is evaluated by the Board President during a closed session. Board members provide information to the President on the Executive Officer's performance in advance of this meeting.

Board Staff

(B & P Code Section 4934)

Employees of the Board, with the exception of the Executive Officer, are civil service employees. Their employment, pay, benefits, discipline, termination, and conditions of employment are governed by a myriad of civil service laws and regulations and often by collective bargaining labor agreements.

Because of this complexity, the Board delegates this authority and responsibility for management of the civil service staff to the Executive Officer as an instrument of the Board.

Board Members may express any staff concerns to the Executive Officer but shall refrain from involvement in any civil service matters. Board Members shall not become involved in the personnel issues of any state employee.

Board Budget

The Executive Officer or the Executive Officer's designee will attend and testify at the legislative budget hearings and shall communicate all budget issues to the Administration and Legislature.

Communications with Other Organizations & Individuals

All communications relating to any Board action or policy to any individual or organization shall be made only by the President of the Board, his or her designee, or the Executive Officer.

Any Board Member who is contacted by any of the above should inform the Board President or Executive Officer of the contact immediately.

All correspondence shall be issued on the Board's standard letterhead and will be disseminated by the Executive Officer's office.

Business Cards

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Business cards will be provided to each Board Member with the Board's name, address, telephone and fax number, and website address.

CHAPTER 6. Other Policies & Procedures

Board Member Disciplinary Actions

If a Board Member violates any provision of the Administrative Procedure Manual, the President will provide in writing, notice to the member of the violation. If the member disagrees with the notice, the Board Member must provide a reply in writing. After giving the board member an opportunity to respond to the notice, the President, at his/her discretion may meet in person or discuss by telephone with the Board Member to discuss the violation. The President may ask a third person to be present during the meeting. If the matter is not resolved at the end of the meeting or it is resolved but the Board Member continues to violate the procedures in the manual, the President may agendize at the next board meeting an item asking for censure of the _boardthe bBoard memberMember.

If the violation concerns the President's conduct, the Vice-President will handle the matter.

Terms and Removal of Board Members

(B & P Code Sections 4929 and 4930)

The Governor appoints three acupuncturist members and two public members of the Board. The Senate Rules Committee and the Speaker of the Assembly each appoint a public member. Each appointment shall be for the term of four years, except that an appointment to fill a vacancy shall be for the unexpired term only.— No person shall serve more than two consecutive terms on the Board.

Each Governor appointee shall serve until his successor has been appointed and qualified or until 60 days has elapsed since the expiration of his term whichever first occurs. Each Senate Rules Committee and the Speaker of the Assembly appointee shall serve until his successor has been appointed and qualified or until one year has elapsed since the expiration of his term whichever first occurs.

The Governor has the power to remove any member from the Board appointed by him for continued neglect of duties required by law, or for incompetence, or unprofessional or dishonorable conduct.

Resignation of Board Members

(Government Code Section 1750(b))

In the event that it becomes necessary for a Board Member to resign, a letter shall be sent to the appropriate appointing authority (Governor's Office, Senate Rules Committee, or the Speaker of the Assembly) with the effective date of the resignation. Written notification is required by state law.—A copy of this letter shall also be sent to the Board President and the Executive Officer.

Conflict of Interest

(Government Code Section 87100)

No Board Member may make, participate in making, or in any way attempt to use his or her official position to influence a governmental decision in which he or she knows or has reason to know he or she has a financial interest.

Any Board Member who has a financial interest shall disqualify him or herself from making or attempting to use his or her official position to influence the decision.

Any Board Member who feels he or she is entering into a situation where there is a potential for a conflict of interest should immediately consult the Executive Officer or the Board's legal counsel.

Contact with Licensees and Applicants

Board Members shall not intervene on behalf of a licensee or applicant for licensure for any reason. They should forward all contacts or inquiries to the Executive Officer.

Contact with Respondents

Board Members should not directly participate in complaint handling and resolution or investigations. To do so would subject the Board Member to disqualification in any future disciplinary action against the licensee. If a Board Member is contacted by a respondent or his/her attorney, the Board Member should refer the individual to the Executive Officer.

Service of Legal Documents

If a Board Member is personally served as a party in any legal proceeding related to his or her capacity as Board Member, he or she must contact the Executive Officer immediately.

Serving as an Expert Witness

(Executive Order 66.2)

Pursuant to Executive Order 66-2, no employment, activity, or enterprise shall be engaged in by any gubernatorial appointee which might result in, or create the appearance of resulting in any of the following:

- 1. Using the prestige or influence of a State office for the appointee's private gain or advantage.
- 2. Using state time, facilities, equipment, or supplies for the appointee's private gain or advantage, or the private gain or advantage of another.

- 3. Using confidential information acquired by virtue of State involvement for the appointees private gain or advantage, or the private gain or advantage of another.
- 4. Receiving or accepting money or any other consideration from anyone other than the State for the performance of an act which the appointee would be required or expected to render in the regular course of hours of his or her State employment or as a part of the appointee's duties as a State officer.

Gifts from Licensees and Applicants

A gift of any kind to Board Members from licensees, applicants for licensure, continuing education providers or approved schools is not permitted. Gifts must be returned immediately.

Ex Parte Communications

(Government Code Section 11430.10 et seq.)

The Government Code contains provisions prohibiting ex parte communications. An "ex parte" communication is a communication to the decision-maker made by one party to an enforcement action without participation by the other party. While there are specified exceptions to the general prohibition, the key provision is found in subdivision (a) of section 11430.10, which states:

"While the proceeding is pending, there shall be no communication, direct or indirect, regarding any issue in the proceeding to the presiding officer from an employee or representative of an agency that is a party or from an interested person outside the agency, without notice and an opportunity for all parties to participate in the communication."

Board Members are prohibited from an ex parte communication with Board enforcement staff while a proceeding is pending.

Occasionally, an applicant who is being formally denied licensure, or a licensee against whom disciplinary action is being taken, will attempt to directly contact Board Members. If the communication is written, the person should read only far enough to determine the nature of the communication. Once he or she realizes it is from a person against whom an action is pending, they should reseal the documents and send them to the Executive Officer.

If a Board Member receives a telephone call from an applicant under any circumstances or licensee against whom an action is pending, he or she should immediately tell the person they cannot speak to them about the matter and inform the Executive Officer and the Board's legal counsel.

If the person insists on discussing the case, he or she should be told that the Board Member will be required to recuse him or herself from any participation in the matter. Therefore, continued discussion is of no benefit to the applicant or licensee. If a Board Member believes that he or she has received an unlawful ex parte communication, he or she should contact the Executive Officer and the Board's legal counsel.

Honoraria Prohibition

(Government Code Section 89503 and FPPC Regulations, Title 2, Division 6)

As a general rule, members of the Board should decline honoraria for speaking at, or otherwise participating in, professional association conferences and meetings. A member of a state Board is precluded from accepting an honorarium from any source, if the member would be required to report the receipt of income or gifts from that source on his or her statement of economic interest.

Board Members are required to report income from, among other entities, professional associations and continuing education providers. Therefore, a Board Member should decline all offers for honoraria for speaking or appearing before such entities.

There are limited exceptions to the honoraria prohibition. The acceptance of an honorarium is not prohibited under the following circumstances:

- (1) when an honorarium is returned to the donor (unused) within 30 days;
- (2) when an honorarium is delivered to the State Controller within thirty days for donation to the General Fund (for which a tax deduction is not claimed); and
- (3) when an honorarium is not delivered to the Board Member, but is donated directly to a bona fide charitable, educational, civic, religious, or similar tax exempt, non-profit organization.

In light of this prohibition, members should report all offers of honoraria to the Board President so that he or she, in consultation with the Executive Officer and staff counsel, may determine whether the potential for conflict of interest exists.

Ethics Required Training

California law requires all appointees to take the following training:

- Board Member Orientation: The Board Member orientation is a full day session that shall be given to new and reappointed Board Members within one year of assuming office.
- Ethics:

An ethics orientation within the first six months of appointment and to repeat this ethics orientation every two years throughout their term.

- Sexual Harassment Training (Government Code Section 12950.1):
 Board Members are required to undergo sexual harassment training and
 education once every two years.
- Defensive Driver Training:
 Upon appointment and completed once every four years

Sexual Harassment Training

(Government Code Section 12950.1)

Board Members are required to undergo sexual harassment training and educationonce every two years.