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FILED

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ACUPUNCTURE BOARD

9 **BEFORE THE**
10 **ACUPUNCTURE BOARD**
11 **DEPARTMENT OF CONSUMER AFFAIRS**
STATE OF CALIFORNIA

12 In the Matter of the Accusation Against:
13 **FREDD HILTON DUNHAM,**
P.O. Box 196
14 **Buellton, CA 93427**
15 **Acupuncturist License No. AC 10742,**
16 Respondent.

Case No. 1A-2012-109

A C C U S A T I O N

17
18 Complainant alleges:

19 **PARTIES**

- 20 1. Terri Thorfinnson (Complainant) brings this Accusation solely in her official capacity
21 as the Executive Officer of the Acupuncture Board.
- 22 2. On or about October 31, 2005, the Acupuncture Board issued Acupuncturist License
23 Number AC 10742 to Fredd Hilton Dunham (Respondent). That Acupuncturist License was in
24 full force and effect at all times relevant to the charges brought herein and will expire on January
25 31, 2015, unless renewed.

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28 //

1 **JURISDICTION**

2 3. This Accusation is brought before the Acupuncture Board (Board), Department of
3 Consumer Affairs, under the authority of the following laws. All section references are to the
4 Business and Professions Code unless otherwise indicated.

5 4. Section 4927, subdivision (d), of the Code states:

6 “Acupuncture ’ means the stimulation of a certain point or points on or near the surface of
7 the body by the insertion of needles to prevent or modify the perception of pain or to normalize
8 physiological functions, including pain control, for the treatment of certain diseases or
9 dysfunctions of the body and includes the techniques of electroacupuncture, cupping, and
10 moxibustion.”

11 5. Section 4937 of the Code states, in pertinent part:

12 “ An acupuncturist's license authorizes the holder thereof:

13 “(a) To engage in the practice of acupuncture.

14 “(b) To perform or prescribe the use of Asian massage, acupressure, breathing techniques,
15 exercise, heat, cold, magnets, nutrition, diet, herbs, plant, animal, and mineral products, and
16 dietary supplements to promote, maintain, and restore health. Nothing in this section prohibits
17 any person who does not possess an acupuncturist's license or another license as a healing arts
18 practitioner from performing, or prescribing the use of any modality listed in this subdivision.

19 “ . . . ”

20 6. Section 4955 of the Code states, in pertinent part:

21 " The board may deny, suspend, or revoke, or impose probationary conditions upon, the
22 license of any acupuncturist if he or she is guilty of unprofessional conduct.

23 "Unprofessional conduct shall include, but not be limited to, the following:

24 “ . . . ”

25 “(i) Any action or conduct that would have warranted the denial of the acupuncture
26 license.

27 “ . . . ”

28 7. Section 4955.2 of the Code states, in pertinent part:

1 “The board may deny, suspend, revoke, or impose probationary conditions upon the license
2 of any acupuncturist if he or she is guilty of committing any one of the following:

3 “ (a) Gross negligence.

4 “(b) Repeated negligent acts.

5 “. . .”

6 COST RECOVERY

7 8. Section 4959 of the Code states:

8 “(a) The board may request the administrative law judge, under his or her proposed
9 decision in resolution of a disciplinary proceeding before the board, to direct any licensee found
10 guilty of unprofessional conduct to pay to the board a sum not to exceed actual and reasonable
11 costs of the investigation and prosecution of the case.

12 “(b) The costs to be assessed shall be fixed by the administrative law judge and shall not in
13 any event be increased by the board. When the board does not adopt a proposed decision and
14 remands the case to an administrative law judge, the administrative law judge shall not increase
15 the amount of any costs assessed in the proposed decision.

16 “(c) When the payment directed in the board's order for payment of costs is not made by the
17 licensee, the board may enforce the order for payment in the superior court in the county where
18 the administrative hearing was held. This right of enforcement shall be in addition to any other
19 rights the board may have as to any licensee directed to pay costs.

20 “(d) In any judicial action for the recovery of costs, proof of the board's decision shall be
21 conclusive proof of the validity of the order of payment and the terms for payment.

22 “(e) All costs recovered under this section shall be considered a reimbursement for costs
23 incurred and shall be deposited in the Acupuncture Fund.”

24 Factual Summary

25 9. Patient R.S.¹ is a 50-year-old female former bus driver who sought treatment at the
26 Spine and Orthopedic Center (SOC) for injuries which resulted from a vehicular accident. R.S.’s

27 ¹ The name of the patients and certain other witnesses are abbreviated to protect their privacy rights. The
28 names will be provided to Respondent upon written request for discovery.

1 patient records reflect that she presented to SOC's owner, Dr. M., with a chief complaint of neck
2 pain with bilateral upper extremity and right hand symptoms which had been ongoing for six
3 months.

4 10. On or about April 26, 2012, patient R.S. went to SOC for her first acupuncture
5 treatment with Respondent, who was employed by SOC as a staff acupuncturist. The treatment
6 was conducted in a private, closed curtain treatment room. The patient's chief complaint to
7 Respondent was she was suffering neck and lower back pain which radiated bilaterally to her
8 arms, hands, and legs.

9 Respondent did not document a traditional Chinese medical diagnosis anywhere in the
10 patient's records, nor a treatment plan, nor a rationale for utilizing "Infrared Asian Massage"²
11 during R.S.'s acupuncture treatment.

12 11. After R.S.'s intake interview with Respondent, he provided acupuncture treatment to
13 her back, utilizing acupuncture needles for approximately 45 minutes and then removed the
14 acupuncture needles. Respondent did not wear gloves throughout the patient's appointment.

15 The patient was lying face down on the treatment table after Respondent removed the
16 needles. Respondent stood by R.S.'s head and began to perform "Infrared Asian Massage" on the
17 her lumbar area. There was no female co-worker in the room with R.S. and Respondent.
18 Approximately two minutes after Respondent began massaging R.S. his breathing changed,
19 becoming louder and more rapid. At that time Respondent, with no explanation, suddenly pulled
20 R.S.'s pants down, past her naked buttocks to her upper legs, and R.S. then briefly felt something
21 hard touch the back of her head. Respondent's behavior made R.S. uncomfortable and she was
22 afraid Respondent would make unwanted sexual advances towards her.

23 12. SOC had received a complaint from another female patient in 2011, patient W., who
24 Respondent was treating for a broken pelvis. Patient W. complained she was uncomfortable
25

26 ² Infrared Asian Massage is not part of the basic acupuncture curriculum in California Acupuncture schools.
27 This technique can be taught outside of the basic curriculum if an acupuncturist wishes to obtain additional
28 certification in different massage techniques.

1 because Respondent did not wear gloves or have a female coworker present during her
2 appointments when he treated her exposed pubic bone area.

3 After receiving Patient W.'s complaints a SOC Human Resources representative counseled
4 Respondent and suggested that he use gloves when treating female patients' "sensitive areas" and
5 that he always have a female staff member present during those treatments. The SOC
6 representative further advised Respondent to obtain prior written authorization from female
7 patients when rendering any acupuncture services. In his subsequent acupuncture practice
8 Respondent did not utilize any of these suggestions.

9 **FIRST CAUSE FOR DISCIPLINE**

10 **(Gross Negligence)**

11 13. Respondent is subject to disciplinary action under 4955.2, subsection (a) in that he
12 was grossly negligent in his care and treatment of his patient, R. S. The circumstances are as
13 follows:

14 14. The standard of care when treating first time acupuncture patients requires the
15 acupuncturist provide an explanation and/or discussion with the patient about what to expect
16 during an acupuncture visit. It is the standard of care for an acupuncturist to make patient's feel
17 comfortable during the course of an acupuncture treatment.

18 15. The standard of care requires the acupuncturist to formulate a Traditional Chinese
19 Medical diagnosis and treatment plan during the patient's initial intake interview.

20 16. When a male acupuncturist treats a disrobed female patient the standard of care
21 requires a female witness to be present during treatment, particularly if the treatment involves
22 access to sensitive areas and continuous manipulation of those areas.

23 17. The standard of care also requires an acupuncturist to have appropriate draping for a
24 patient if access to sensitive body areas is needed during treatment.

25 18. The standard of cares further requires the acupuncturist to explain to the patient why
26 the acupuncturist needs access to different areas of the body for treatment.

27 19. The standard of care requires the acupuncturist to request that patients remove their
28 own clothing or change into a gown.

1 20. Here, Respondent failed to conform to the applicable standard of care for an
2 acupuncturist in his care and treatment of patient R.S. because he failed to explain his intended
3 treatment and his subsequent actions during patient R.S.'s acupuncture appointment made the
4 patient uncomfortable and afraid.

5 21. Respondent failed to have a female coworker present as a chaperone during patient
6 R.S.'s acupuncture treatment. He also failed to provide appropriate draping for patient R.S.
7 during her acupuncture treatment, which made the patient uncomfortable and afraid.

8 22. Respondent failed to articulate a Traditional Chinese Medical diagnosis during patient
9 R.S.'s initial intake interview.

10 23. Respondent failed to provide any justifiable rationale for utilizing "Infrared Asian
11 Massage" for patient R.S. during her acupuncture treatment.

12 24. Respondent's care and treatment of patient R.S. as set forth above includes the
13 following acts and/or omissions which constitute extreme departures from the standard of
14 practice:

15 A. Respondent's failure to explain his intended treatment and his subsequent actions
16 during patient R. S.'s acupuncture treatment.

17 B. Respondent's failure to have a female coworker present as a chaperone and his
18 failure to provide appropriate draping for patient R.S. during her acupuncture treatment.

19 C. Respondent's failure to articulate a Traditional Chinese Medical diagnosis
20 during patient R.S.'s initial intake interview.

21 D. Respondent failed to develop a treatment plan for patient R.S. during the patient's
22 initial intake interview.

23 E. Respondent failed to provide any justifiable rationale for utilizing "Infrared Asian
24 Massage" for this patient during her acupuncture treatment.

25 25. Respondent's acts and/or omissions as set forth in paragraphs 13 through 24,
26 inclusive, above, whether proven individually, jointly, or in any combination thereof, constitute
27 gross negligence pursuant to section 2234, subdivision (b), of the Code. Therefore cause for
28 discipline exists.

1 **SECOND CAUSE FOR DISCIPLINE**

2 **(Repeated Negligent Acts)**

3 26. Respondent is subject to disciplinary action under section 4955.2, subdivision (b)
4 of the Code, in that he has committed repeated acts of negligence in the practice of acupuncture.
5 The circumstances are as follows:

6 27. Complainant refers to, and by reference incorporates herein paragraphs 13 through
7 24, inclusive, above.

8 **THIRD CAUSE FOR DISCIPLINE**

9 **(Unprofessional Conduct)**

10 28. Respondent is subject to disciplinary action under section 4955 of the Code, for
11 unprofessional conduct. The circumstances are as follows:

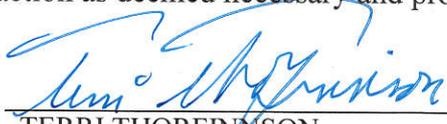
12 29. Complainant refers to, and by reference incorporates herein paragraphs 13 through
13 24, inclusive, above.

14 **PRAYER**

15 WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged,
16 and that following the hearing, the Acupuncture Board issue a decision:

- 17 1. Revoking or suspending Acupuncturist License Number AC 10742, issued to Fredd
18 Hilton Dunham, AC;
- 19 2. Ordering him to pay the Acupuncture Board the reasonable costs of the investigation
20 and enforcement of this case, pursuant to Business and Professions Code section 4959;
- 21 3. If placed on probation, ordering him to pay to the Acupuncture Board the costs of
22 probation monitoring, and;
- 23 4. Taking such other and further action as deemed necessary and proper.

24 DATED: **JUN 03 2014**



25 **TERRI THORFINNSON**
26 Executive Officer
27 Acupuncture Board
28 Department of Consumer Affairs
State of California
Complainant