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8	Attorneys for Complainant	
9	BEFORE THE ACUPUNCTURE BOARD DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA	
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12	In the Matter of the Accusation Against:	Case No. 1A-2013-148
13	NAI QIANG GU, L.Ac. 5020 Butterfield Court	
14	Culver City, CA 92030 Acupuncturist License No. AC 7224,	ACCUSATION
15	Respondent.	
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17	Complainant alleges:	
18	PARTIES	
19	1. Terri Thorfinnson (Complainant) brings this Accusation solely in her official capacity	
20	as the Executive Officer of the Acupuncture Board, Department of Consumer Affairs.	
21	2. On or about March 2, 2000, the Acupuncture Board issued Acupuncturist License	
22	Number AC 7224 to Nai Qiang Gu, L.Ac. (Respondent). The Acupuncturist License was in full	
23	force and effect at all times relevant to the charges brought herein and will expire on April 30,	
24	2017, unless renewed.	
25	JURISI	DICTION
26	3. This Accusation is brought before the Acupuncture Board (Board), Department of	
27	Consumer Affairs, under the authority of the following laws. All section references are to the	
28	Business and Professions Code (Code) unless otherwise indicated.	
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Section 4928.1 of the Code states:

"Protection of the public shall be the highest priority for the Acupuncture Board in exercising its licensing, regulatory, and disciplinary functions. Whenever the protection of the public is inconsistent with other interests sought to be promoted, the protection of the public shall be paramount."

- 5. Section 4927 of the Code states:
- "As used in this chapter, unless the context otherwise requires:

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- "(d) 'Acupuncture' means the stimulation of a certain point or points on or near the surface of the body by the insertion of needles to prevent or modify the perception of pain or to normalize physiological functions, including pain control, treatment of certain diseases or dysfunctions of the body and includes the techniques of electroacupuncture, cupping, and moxibustion."
 - Section 4937 of the Code states:
 - "An acupuncturist's license authorizes the holder thereof:
 - "(a) To engage in the practice of acupuncture.
- "(b) To perform or prescribe the use of Asian massage, acupressure, breathing techniques, exercise, heat, cold, magnets, nutrition, diet, herbs, plant, animal, and mineral products, and dietary supplements to promote, maintain, and restore health. Nothing in this section prohibits any person who does not possess an acupuncturist's license or another license as a healing arts practitioner from performing, or prescribing the use of any modality listed in this subdivision.
- "(c) For purposes of this section, a 'magnet' means a mineral or metal that produces a magnetic field without the application of an electric current.
- "(d) For purposes of this section, 'plant, animal, and mineral products' means naturally occurring substances of plant, animal, or mineral origin, except that it does not include synthetic compounds, controlled substances or dangerous drugs as defined in Sections 4021 and 4022, or a controlled substance listed in Chapter 2 (commencing with Section 11053) of Division 10 of the Health and Safety Code.
 - "(e) For purposes of this section, 'dietary supplement' has the same meaning as defined in

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- "(c) Incompetence."
- 14. California Code of Regulations, title 16, section 1399.453, states:

"An acupuncturist shall keep complete and accurate records on each patient who is given acupuncture treatment, including but not limited to, treatments given and progress made as a result of the acupuncture treatments."

- 15. California Health and Safety Code section 110423.4 states:
- "(a) This article shall not apply to a licensed health care practitioner practicing within his or her scope of practice who prescribes, dispenses, or both, herbs in the course of treatment of patients under the care of the licensed practitioner.
- "(b) This article shall not apply to herbal products that are sold or distributed directly to a licensed health care practitioner when the herbal product is used solely for the purpose of the treatment of patients under the care of the practitioner."
 - 16. California Health and Safety Code section 110760 states:

"It is unlawful for any person to manufacture, sell, deliver, hold, or offer for sale any food that is misbranded."

- 17. California Health and Safety Code section 111355 states:
- "(a) Any drug is misbranded unless its label bears, to the exclusion of any other nonproprietary name except the applicable, systematic chemical name or the chemical formula, all of the following information:
 - "(1) The established name of the drug, if any.
- "(2) If it is fabricated from two or more ingredients, the established name and quantity of each active ingredient, including the kind and quantity or proportion of any alcohol, and also including, whether active or not, the established name and quantity or proportion of any bromides, ether, chloroform, acetanilide, acetophenetidin, antipyrine, atropine, hyoscine, hyoscyamine, codeine, arsenic, digitalis, digitalis glycosides, mercury, ouabain, strophanthin, strychnine, barbituric acid, or any derivative or preparation of any substances contained therein.

Any drug or device is misbranded unless its labeling bears all of the following information:

"(a) Adequate directions for use.

"(b) Such adequate warnings against use in pathological conditions or by children where its use may be dangerous to health.

"(c) Adequate warning against unsafe dosage or methods or duration of administration or application.

"Warnings shall be in a manner and form as are necessary for the protection of users.

"If the department determines that any requirement of subdivision (a), as applied to any drug or device, is not necessary for the protection of the public health, the department may adopt regulations exempting the drug or device from these requirements.

"Any drug or device exempted under Section 502(f) of the federal act (21 U.S.C. Sec. 352(f)) is exempt from the requirement of this section. The department, however, may adopt any regulation including a drug or device within, or excluding a drug or device from the requirements of this section, whether or not the inclusion or exclusion of the drug or device is in accord with the federal act. "(3) For nonprescription drugs, the quantity or proportion of each active ingredient and the established name of each inactive ingredient in accordance with Sections 502(e)(1)(A)(ii) and (iii) of the federal act (21 U.S.C. 352(e)(1)(A)(ii) and (iii)).

"(b) The requirement for stating the quantity of the active ingredients of any drug, including the quantity or proportion of any alcohol, and also including, whether active or not, the quantity or proportion of any bromides, ether, chloroform, acetanilide, acetophenetidin, antipyrine, atropine, hyoscine, hyoscyamine, codeine, arsenic, digitalis, digitalis glycosides, mercury, ouabain, strophanthin, strychnine, barbituric acid, or any derivative or preparation of any substances contained therein, shall apply to all drugs, including prescription drugs and nonprescription drugs. However, the requirement for declaration of quantity shall not apply to nonprescription drugs that are also cosmetics, as defined in Section 201(i) of the federal Food, Drug, and Cosmetic Act (21 U.S.C. Sec. 321(i)) and that are labeled in compliance with federal labeling requirements concerning declaration of ingredients including active ingredients and also the quantity and proportion of any alcohol, except that the quantity or proportion of the following ingredients, whether active or not, shall be declared: bromides, ether, chloroform, acetanilide, acetophenetidin, antipyrine, atropine, hyoscine, hyoscyamine, codeine, arsenic, digitalis, digitalis

glycosides, mercury, ouabain, strophanthin, strychnine, barbituric acid, or any derivative or preparation of any substances contained therein. The department may exempt any nonprescription drug from the requirement of stating the quantity of the active ingredients, other than those specifically named in this subdivision, upon a showing by the applicant through evidence satisfactory to the department that the granting of the exemption will not endanger the public health. For any prescription drug the established name of the drug or ingredient, as the case may be, on the label and on any labeling on which a name for the drug or ingredient is used shall be printed prominently and in type at least half as large as that used thereon for any proprietary name or designation for the drug or ingredient.

"The changes made in this section by Chapter 943 of the Statutes of 1978 shall not apply to any drug shipped by a manufacturer or packer to a retailer or wholesaler before January 1, 1980.

Any such drugs so shipped shall comply with this section on and after January 1, 1981."

18. California Health and Safety Code section 111440 states:

"It is unlawful for any person to manufacture, sell, deliver, hold, or offer for sale any drug or device that is misbranded."

19. California Health and Safety Code section 111360 states:

"Any drug subject to Section 111470 is misbranded unless the manufacturer, packer, or distributor of the drug includes, in all advertisements and other descriptive matter issued or caused to be issued by the manufacturer, packer, or distributor with respect to that drug, a true statement of all of the following:

- "(a) The established name, printed prominently and in a type at least half as large as that used for any proprietary name of the drug.
- "(b) The formula showing quantitatively each ingredient of the drug to the extent required for labels under Section 111355.
- "(c) The name and place of business of the manufacturer that produced the finished dosage form of the drug, as prescribed by regulations issued by the department. This subdivision applies only to advertisements or descriptive matter issued for drugs manufactured in finished dosage form on or after April 1, 1973.

"(d) Such other information, in brief summary relating to side effects, contraindications, and effectiveness as shall be required by regulations promulgated by the department.

"Regulations relating to side effects, contraindications, and effectiveness issued pursuant to Section 502(n) of the federal act (21 U.S.C. Sec. 352(n)) are the regulations establishing information requirements relating to side effects, contraindications and effectiveness in this state. The department may, by regulation, make other requirements relating to side effects, contraindications, and effectiveness whether or not in accordance with the regulations adopted under the federal act."

20. California Health and Safety Code section 111365 states:

"Any drug subject to Section 111470 is misbranded unless the established name of the prescription drug or prescription drug ingredient is printed on the label prominently and in type at least half as large as that used for the proprietary name or designation on the label, labeling, or advertising.

"The department may, by regulation, establish exemptions from the requirements of this section when compliance with this section is not considered necessary for the protection of health and safety."

21. California Health and Safety Code section 111470 states:

"The following drugs or devices, that are intended for use by man, shall be sold only upon a written prescription of a practitioner licensed by law to prescribe the drug or device, or upon an oral prescription of the licensee that is reduced promptly to writing and filed by the pharmacist, or by refilling the written or oral prescription if the refilling is authorized by the prescriber either in the original prescription or by oral order that is reduced promptly to writing and filed by the pharmacist:

- "(a) A habit forming drug to which Section 111350 applies.
- "(b) A drug or device that, because of its toxicity or other potentiality for harmful effect, or the method of its use, or the collateral measures necessary to its use, is not safe for use except under the supervision of a practitioner licensed by law to administer the drug or device.
 - "(c) A drug or device for which adequate directions cannot be written for persons, who are

not practitioners licensed by law to prescribe the drug or device, for safe and effective self-medication or treatment by those persons, who are not practitioners licensed by law to prescribe the drug or device.

"(d) A drug or device that is limited by an effective application under Section 505 of the federal act (21 U.S.C. Sec. 355) or Section 111550 to use under the professional supervision of a practitioner licensed by law to administer the drug or device.

"If any prescription for the drug does not indicate the number of times it may be refilled, if any, the prescription may not be refilled unless the pharmacist obtains a new order from the practitioner."

22. California Health and Safety Code section 111375 states:

"Any drug or device is misbranded unless its labeling bears all of the following information:

- "(a) Adequate directions for use.
- "(b) Such adequate warnings against use in pathological conditions or by children where its use may be dangerous to health.
- "(c) Adequate warning against unsafe dosage or methods or duration of administration or application.

"Warnings shall be in a manner and form as are necessary for the protection of users.

"If the department determines that any requirement of subdivision (a), as applied to any drug or device, is not necessary for the protection of the public health, the department may adopt regulations exempting the drug or device from these requirements.

"Any drug or device exempted under Section 502(f) of the federal act (21 U.S.C. Sec. 352(f)) is exempt from the requirement of this section. The department, however, may adopt any regulation including a drug or device within, or excluding a drug or device from the requirements of this section, whether or not the inclusion or exclusion of the drug or device is in accord with the federal act."

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- 23. Section 4959 of the Code states:
- "(a) The board may request the administrative law judge, under his or her proposed decision in resolution of a disciplinary proceeding before the board, to direct any licensee found guilty of unprofessional conduct to pay to the board a sum not to exceed actual and reasonable costs of the investigation and prosecution of the case.
- "(b) The costs to be assessed shall be fixed by the administrative law judge and shall not in any event be increased by the board. When the board does not adopt a proposed decision and remands the case to an administrative law judge, the administrative law judge shall not increase the amount of any costs assessed in the proposed decision.
- "(c) When the payment directed in the board's order for payment of costs is not made by the licensee, the board may enforce the order for payment in the superior court in the county where the administrative hearing was held. This right of enforcement shall be in addition to any other rights the board may have as to any licensee directed to pay costs.
- "(d) In any judicial action for the recovery of costs, proof of the board's decision shall be conclusive proof of the validity of the order of payment and the terms for payment.
- "(e) All costs recovered under this section shall be considered a reimbursement for costs incurred and shall be deposited in the Acupuncture Fund."

Facts

24. The California Acupuncture Board (Board) received a complaint from JB,¹ a student intern at Emperor's College, a Traditional Chinese Medicine school in Santa Monica, California, which stated that an Emperor's College instructor and acupuncturist named Nai Qiang Gu (Respondent) sold her "Chinese patents" for her husband's insomnia which contained dangerous prescription medications. The Board initiated an investigation through the Department of Consumer Affairs, Division of Investigation (DOI).

¹ The names of the patients and/or witnesses are abbreviated to protect their privacy rights. The names will be provided to Respondent upon written request for discovery.

² Much of Chinese herbalism as practiced in the U.S. is in the form of prescriptions of Chinese "patent medicines" which are the equivalent in China of over-the-counter medicines in the United States.

25. During JB's interview with the DOI investigator she stated the following: during a		
conversation with Respondent she mentioned her husband DC was suffering from insomnia. In		
response to Respondent's ensuing questions JB described her husband's symptoms whereupon		
Respondent stated he had herbs that would help her husband.		

- 26. Respondent then sold JB pills enclosed in a container labeled solely in Chinese and instructed JB to give the pills to her husband.
- 27. Respondent did not create or maintain any records regarding his sale of pills to JB for DC.
- 28. DC took the pills for about four weeks and found that his insomnia was much improved. However, when DC went to have his annual exam his blood test results displayed elevated liver enzymes, indicative of a liver disorder, and he was diagnosed with acute toxic hepatitis.³
- 29. DC discontinued taking the pills JB purchased from Respondent and approximately three (3) weeks after he discontinued the pills his liver enzyme levels normalized.
- 30. JB mentioned to Respondent she had a rash on her finger. Following JB's comment about her rash Respondent sold her a small tube of cream labeled solely in Chinese and instructed her to apply it to the rash.
- 31. JB had the labels on the pill container and the tube of cream translated from Chinese to English. The writing on the pill container was translated as "Suan Zao Ren" which contained L-tetrahydropalmatine,⁵ a known hepatotoxin.⁶

Toxic hepatitis is defined as an inflammation of the liver in reaction to exposure to certain substances. Toxic hepatitis can be caused by alcohol, chemicals, drugs or nutritional supplements. In some cases, toxic hepatitis develops within hours or days of exposure to a toxin. In other cases, it may take months of regular use before signs and symptoms of toxic hepatitis appear. The symptoms of toxic hepatitis often go away when exposure to the toxin stops. However toxic hepatitis can permanently damage the liver, leading to irreversible scarring of liver tissue (cirrhosis) and in some cases to liver failure.

⁴ Suan Zao Ren Tang (SZRT) has a long history of use as part of the traditional Chinese pharmacopoeia first documented in the classical Chinese text Jin Gui Yao Lue (Essential Prescriptions from the Golden Cabinet) circa 210 A.D. by Zhong-Jing Zhang. SZRT is a combination of five medicinal Chinese herbs as follows: Semen Zizyphi Spinosae (Suanzaoren), Sclerotium Poriae Cocos (Fuling), Radix Ligustici Chuanxiong (Chuanxiong), Rhizoma Anemarrhena (Zhimu), and Radix Glycyrrhizae (Gancao).

⁵ L-tetrahydropalmatine is extracted from the Corydalis yanhusuo plant, a traditional Korean analgesic herb. This compound produces a variety of biological effects in the central nervous and immune systems. Tetrahydropalmatine was banned from importation into the United States by the US Food and Drug Administration (continued...)

- Translation of the Chinese writing on the cream container revealed that one of the cream's ingredients was Ketoconazole, ⁷ a prescription anti-fungal medication.
 - Respondent did not create or maintain any records regarding his sale of cream to JB. 33.
- MK, another Emperor's College student, was subsequently interviewed by the DOI 34. investigator and stated the following: MK had both taken classes from Respondent, and had seen Respondent as a patient at the Emperors College medical clinic where Respondent provided acupuncture treatment to him.
- Sometime between July 2011, and July 2012, outside of the Emperors College 35. clinical setting, MK told Respondent he was having difficulty sleeping and asked if Respondent had anything that might help him.
- In response to MK's question Respondent sold MK pills from a small bottle labeled solely in Chinese. Respondent told MK the pills were Yan Hu Suo.⁸
- MK said he took the Yan Hu Suo pills several times and stopped because he did not like the after effects of the Yan Hu Suo pills.
- MK confirmed Respondent did not document the sale of the Yan Hu Suo pills in MK's patient chart at Emperors College when Respondent sold him the pills outside of the Emperors College clinical setting.
- The DOI investigator's subsequent review of MK's Emperors College clinic medical patient records confirmed Respondent did not enter a prescription for the Yan Hu Suo pills he sold to MK.
 - The DOI investigator interviewed Respondent who admitted the truth of JB and MK's 40.

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in 1993 because it is hepatotoxic.

⁶ Hepatotoxin is defined as an agent that damages the liver.

⁷ Ketoconazole is a synthetic antifungal agent effective on a variety of fungi used to treat systemic and topical fungal infections. Ketoconazole is a synthetic medication, and is not classified as an herb.

^{(...}continued)

Yan Hu Suo is defined as a perennial herb, the root of which contains alkaloids (alkaloids are defined as any of a group of organic basic substances found in plants, many of which are pharmacologically active, e.g., atropine, caffeine, morphine, nicotine, quinine, and strychnine.) The herb is used for depression, mental disorders, and limb tremors, as a mild sedative and tranquilizer, as a hallucinogen, to lower blood pressure, and to relax spasms in the small intestine.

- 52. Under the applicable standard of care a doctor-patient relationship is established when an acupuncturist recommends a treatment for a person's medical condition through a third-party which is followed by the person who has the medical condition.
- 53. The standard of care when treating acupuncture patients requires the acupuncturist to take a thorough history of the patient's complaint(s), complete an adequate examination of the patient, evaluate and determine a proper diagnosis for the patient's condition, use competent treatment protocols while following the principles, concepts and traditions of Asian medicine, and properly document the patient's chart.
- 54. The standard of care when treating acupuncture patients requires the acupuncturist to prepare adequate, accurate written records at the time of medical treatment which include documentation of the patient's complaints, objective findings from the acupuncturist's examination, treatment recommendations, records of herbs prescribed and/or dispensed, treatment results, and complications, if any, from the treatment.
- 55. The standard of practice requires an acupuncturist to practice acupuncture within the legally permissible scope of practice. An acupuncturist may legally provide and/or prescribe herbs which are not banned by the US Food and Drug Administration. Prescribing and/or providing drugs which are not within the legitimate scope of an acupuncturist's practice is an extreme departure from the standard of care.
- 56. The standard of care requires that an acupuncturist not prescribe drugs or medications which can legally only be prescribed by licensed physicians.
- 57. The standard of care requires that an acupuncturist not sell or offer for sale any misbranded drugs as defined by the relevant Health and Safety Code sections.
- 58. Respondent's care and treatment of patient DC as set forth above includes the following acts and/or omissions which constitute extreme departures from the standard of care:
 - A. Respondent failed to take a thorough history of DC's complaint.
 - B. Respondent failed to perform an adequate examination of DC.
 - C. Respondent failed to make a proper diagnosis of DC's condition.
 - D. Respondent failed to utilize competent Asian medicine treatment protocols for DC.

1	3. If placed on probation, ordering him to pay to the Acupuncture Board the costs of	
2	probation monitoring; and	
3	4. Taking such other and further action as deemed necessary and proper.	
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7	DATED: NOV 0 9 2015	- Sun MoLinnoon
8		TERRI THORFINNSON Executive Officer
9		Acupuncture Board Department of Consumer Affairs
10	,	State of California Complainant
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